Exhibit No.:

Issues: Cost of Capital

Witness: Donald A. Murry, Ph.D Sponsoring Party: Aquila Networks-MPS

Case No.: ER-

Before the Public Service Commission of the State of Missouri

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Direct Testimony

of

Donald A. Murry

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI DIRECT TESTIMONY OF DONALD A. MURRY, PH.D ON BEHALF OF AQUILA, INC. D/B/A AQUILA NETWORKS-MPS CASE NO. ER-____

1	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
2	A.	My name is Donald A. Murry. My address is 5555 North Grand Blvd., Oklahoma
3		City, Oklahoma 73112.
4	Q.	BY WHOM ARE YOU EMPLOYED AND IN WHAT POSITION?
5	A.	I am a Vice President and economist with C. H. Guernsey & Company in
6		Oklahoma City. I am also a Professor Emeritus of Economics on the faculty of the
7		University of Oklahoma.
8	Q.	WHAT IS YOUR EDUCATIONAL BACKGROUND?
9	A.	I have a B. S. in Business Administration, and an M.A. and a Ph.D. in Economics
10		from the University of Missouri - Columbia.
11	Q.	PLEASE DESCRIBE YOUR PROFESSIONAL BACKGROUND.
12	A.	From 1964 to 1974, I was an Assistant and Associate Professor and Director of
13		Research on the faculty of the University of Missouri - St. Louis. For the period
14		1974-98, I was a Professor of Economics at the University of Oklahoma and since
15		1998 I have been a Professor Emeritus at the University of Oklahoma. Until 1978,
16		I also served as Director of the Center for Economic and Management Research.
17		In each of these positions, I directed and performed academic and applied
18		research projects related to energy and regulatory policy. During this time, I also
19		served on several state and national committees associated with energy policy and

regulatory matters. I published and presented a number of papers in the field of regulatory economics in the energy industries.

3 Q. PLEASE DESCRIBE YOUR REGULATORY EXPERIENCE.

4 A. Since 1964, I have consulted for a number of private and public utilities, state and 5 federal agencies, and other industrial clients regarding energy and regulatory 6 matters in the United States, Canada and other countries. In 1971-72, I served as 7 Chief of the Economic Studies Division, Office of Economics of the Federal 8 Power Commission. From 1978 to early 1981, I was Vice President and Corporate 9 Economist for Stone & Webster Management Consultants, Inc. I am now a Vice 10 President with C. H. Guernsey & Company. In all of these positions I have 11 directed and performed a wide variety of applied research projects and conducted 12 other projects related to regulatory matters. Recently, I have assisted both private 13 and public companies and government officials in areas related to the regulatory, 14 financial and competitive issues associated with the restructuring of the utility 15 industry in the United States and other countries.

16 Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE OR BEEN AN EXPERT 17 WITNESS IN PROCEEDINGS BEFORE REGULATORY BODIES?

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Yes, I have appeared before the U.S. District Court-Western District of Louisiana, U.S. District Court-Western District of Oklahoma, District Court-Fourth Judicial District of Texas, U.S. Senate Select Committee on Small Business, Federal Power Commission, Federal Energy Regulatory Commission, Interstate Commerce Commission, Alabama Public Service Commission, Colorado Public Utilities Commission, Florida Public Service Commission, Georgia Public

Service Commission, Illinois Commerce Commission, Iowa Commerce Commission, Kansas Corporation Commission, Kentucky Public Service Commission, Louisiana Public Service Commission, Maryland Public Service Commission, Missouri Public Service Commission, New Mexico Public Service Commission, New York Public Service Commission, Power Authority of the State of New York, Nevada Public Service Commission, North Carolina Utilities Commission, Oklahoma Corporation Commission, South Carolina Public Service Commission, Tennessee Public Service Commission, Tennessee Regulatory Authority, Texas Public Utilities Commission, the Railroad Commission of Texas, the State Corporation Commission of Virginia and the Public Service Commission of Wyoming.

12 Q. WHAT IS THE NATURE OF YOUR TESTIMONY IN THIS CASE?

13 A. I have been retained by Aquila, Inc. ("Aquila" or the "Company") to analyze the
14 current cost of capital and to recommend a rate of return that is appropriate for its
15 Missouri Public Service ("MPS")
16 operating divisions in this proceeding.

For example, Aquila will raise capital for both of the operating divisions. When Aquila raises capital jointly for the facilities of the two divisions, the incremental cost of capital is identical. If Aquila raises capital for one of these divisions at one time and for the other at another time, the cost of the incremental components of capital will differ. This is precisely the circumstance in this case,

I		and my analysis recognizes and accounts for this distinction in the cost of capital
2		of the two operating divisions.
3		Ratemaking looks to the future.
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5		. Consequently, when referring
6		to the operations of MPS , I sometimes refer to them simply as
7		"the Company."
8	Q.	HOW DID YOU PROCEED IN DEVELOPING YOUR ANALYSIS AND
9		RECOMMENDATION?
10	A.	To put my analysis in context, I reviewed the current economic environment,
11		including the level of interest rates. I examined Aquila's financial circumstances,
12		and I estimated the cost of capital of the MPS operating divisions using
13		market analyses of the cost of capital of a group of comparable companies.
14	Q.	ARE YOU SPONSORING ANY SCHEDULES WITH YOUR
15		TESTIMONY?
16	A.	Yes. I am sponsoring Schedules DAM-1 through DAM-22.
17	Q.	WERE THESE SCHEDULES PREPARED EITHER BY YOU OR UNDER
18		YOUR DIRECT SUPERVISION?
19	A.	Yes.
20	Q.	HOW DOES UTILITY REGULATION AFFECT YOUR COST OF
21		CAPITAL TESTIMONY?
22	A.	Historically, the presumed presence of market power in a franchised utility market
23		is a principal economic rationale for utility regulation. I used this as a guide for

my approach to measuring the cost of capital of Aquila's MPS operating divisions. This is analytically appropriate because of the potential for economies of scale when providing utility service at the retail level. In general, analysts have said that the purpose of regulation is to provide a surrogate for the lack of competitive pressures in retail electric utility service.

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The presence of a single firm providing key utility services in some markets is the basis for regulation. Duplication of production and distribution facilities by more than one firm may be economically inefficient. Therefore, market pressure cannot achieve the same pricing and service results as in competitive markets.

Q. WHAT IS THE PRINCIPAL OBJECTIVE IN SETTING THE ALLOWED RETURN IN A REGULATORY PROCEEDING?

Setting an allowed return that is sufficient, but not larger than necessary, to allow a utility to recover the costs of providing service is the principal objective. One also could say that this is the same thing as setting a "fair" rate of return on invested capital. Since the rate of return must be sufficient to attract and maintain capital, setting the allowed return can be a critical step in the regulatory process. This is the principle and precedent of regulation.

19 Q. WHAT DO YOU MEAN BY A FAIR RATE OF RETURN?

A. In this context I am using the term fair rate of return to refer to a return that meets the standards set by the United States Supreme Court decision in *Bluefield Water Works and Improvement Company vs. Public Service Commission*, 262 U.S. 679 (1923) ("Bluefield"), as further modified in Federal Power Commission vs. Hope

- Natural Gas Company, 320 U.S. 591 (1944) ("Hope"). In these decisions the rate
 of return is a fair return if it provides earnings to investors similar to returns on
 alternative investments in companies of equivalent risk.
- 4 Q. HOW DO YOU INTERPRET THESE LEGAL DECISIONS IN AN

5 ECONOMIC OR MARKET CONTEXT?

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A. Based upon these decisions, a fair rate of return will provide the opportunity for a utility to earn a return equal to that of comparable investments of corresponding risk and uncertainty. In this way, the return will be sufficient to enable the company to operate successfully, maintain its financial integrity, attract capital, and compensate its investors for the risks assumed.

11 Q. HOW DID YOU APPLY THESE PRINCIPLES OF REGULATION IN 12 YOUR ANALYSIS IN THIS PROCEEDING?

A. The cost of capital and my rate of return recommendations for MPS are, of course, for these regulated utility operating divisions specifically. This is especially important because of the financial stress of Aquila, even though these financial problems resulted from non-utility operations. The costs of capital to the non-utility Aquila operations, or stated differently, the cost of capital for the entire corporate entity, will be higher than the cost for capital of the utility operations. Consequently, it is appropriate for ratemaking purposes to distinguish between the cost of capital requirements of Aquila's utility operations and the cost of capital of the overall corporate entity. I therefore set out to determine the cost of capital of MPS as though they are two separate electric utility companies and not operating divisions of Aquila.

1		Because the common mechanisms for measuring the cost of capital of a
2		regulated utility, such as using its independent financial information and market-
3		based measures, are not possible in the case of MPS , I used the
4		measurable cost of capital of similar, comparable electric utility companies.
5	Q.	WHAT DID YOU DETERMINE IS THE APPROPRIATE CAPITAL
6		STRUCTURE FOR MPS IN THIS PROCEEDING?
7	A.	As shown in Schedule DAM-1, the capital structure that is appropriate for MPS
8		in this proceeding is long-term debt of 52.5 percent and a common
9		stock equity component of 47.5 percent of total capital. This capital structure is
10		the target capital structure for the two operating divisions. As Aquila integrates
11		the operations of these two operating divisions, recognizing the similarity in the
12		capital structures is only practical.
13		This capital structure is the book divisional capital structure, which is the
14		capital structure used by MPS for financing and capital budgeting
15		purposes. The book divisional capital process has been in place for many years
16		and was allocated to MPS by Aquila, taking into account the relevant
17		risks and industry standards.
18	Q.	WHY IS THE BOOK DIVISIONAL CAPITAL STRUCTURE
19		APPROPRIATE TO USE FOR REGULATORY PURPOSES FOR THESE
20		TWO OPERATING DIVISIONS?
21	A.	Aquila can be thought of as a portfolio of assets, each of which has different
22		degrees of risk. The cost of capital for a division or specific asset depends on the
23		level of risk of the investment and not on the source of the funds. This is due to

1		the fact that cost of capital is the opportunity cost foregone by the investor or
2		investments of comparable risk. Separating the capital costs of the individual
3		business units, such as MPS , and allocating the appropriate capital costs
4		to these entities, links the resulting book divisional capital structure more closely
5		to the unit's cost of capital.
6	Q.	DOES AQUILA'S PRACTICE OF ASSIGNING CAPITAL TO THE
7		INDIVIDUAL OPERATING DIVISIONS HELP PROTECT THE RATE
8		PAYERS FROM INCURRING THE COSTS OF CAPITAL ASSOCIATED
9		WITH THE NON-UTILITY OPERATING DIVISIONS?
10	A.	Yes, it does. Assigning the capital used to provide utility service, and the costs of
11		these components of capital, to the specific operating divisions protects ratepayers
12		from incurring the costs of capital of the other operating divisions of Aquila.
13		Moreover, Aquila has indicated that to further protect and isolate ratepayers from
14		the cost of capital of non-utility operations of Aquila, it will not assign any cost of
15		new debt that exceeds the cost of debt of a BBB utility to its utility divisions. This
16		protects the ratepayers from increased cost of debt that can result from lowered
17		bond ratings based on the performance of Aquila's non-utility operations.
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19	Q.	WHAT IS YOUR UNDERSTANDING OF THE FACTORS THAT WERE
20		CONSIDERED IN DETERMINING THE BOOK DIVISIONAL CAPITAL
21		STRUCTURE FOR MPS ?
22	A.	As I understand the process, the factors used to determine an appropriate capital
23		structure for MPS included the line of business, comparative industry

1		standards, contemporary business and regulatory practices, and accepted financial
2		theory. It is my understanding that originally Aquila used a proxy group of
3		electric utility companies to develop the target capital structures of its electric
4		utility divisions. Factors taken into account were the appropriateness of the ratios
5		analyzed, including risk, industry standards, and rating agency guidelines. Over
6		time, Aquila has evaluated these ratios to assure their continued relevance.
7		Through capital budgeting and cash management processes, Aquila updates the
8		level of the capital ratios.
9	Q.	DID YOU INDEPENDENTLY VERIFY THAT THIS "DIVISIONAL"
10		CAPITAL STRUCTURE WAS APPROPRIATE FOR SETTING AN
11		ALLOWED RETURN FOR MPS IN THIS PROCEEDING?
12	A.	Yes, I did. I compared the 47.5 percent common stock equity, the highest cost
13		component of the capital structure, to the recent equity ratios of a group of
14		comparable electric utilities.
15	Q.	HOW DID YOU SELECT THE COMPANIES THAT YOU USED AS
16		COMPARABLE TO MPS ?
17	A.	I selected the comparable companies from a group of electric utilities reported by
18		Value Line, using criteria appropriate for setting rates that were similar to the
19		characteristics of MPS operating divisions of Aquila. First, I selected
20		only companies that have not cut their dividend since 1998. I selected companies
21		that have a market capitalization at this time of \$1.6 billion or less and that
22		derived at least 55 percent of their revenues from the electric utility business. To

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use comparable companies that have similar financial risk, I selected companies

161718192021	Q.	holders. The primary indicator of the financial risk of common stock is the proportion of outstanding debt. This was, of course, one of the important criteria that I used in selecting the comparable companies. I selected electric utilities that had common equity ratios similar to the equity ratios of MPS WHEN YOU COMPARED THE COMMON EQUITY RATIO THAT YOU USED FOR MPS TO THE EQUITY RATIOS OF THESE
17 18 19	Q.	proportion of outstanding debt. This was, of course, one of the important criteria that I used in selecting the comparable companies. I selected electric utilities that had common equity ratios similar to the equity ratios of MPS .
17 18		proportion of outstanding debt. This was, of course, one of the important criteria that I used in selecting the comparable companies. I selected electric utilities that
17		proportion of outstanding debt. This was, of course, one of the important criteria
16		holders. The primary indicator of the financial risk of common stock is the
15		of the level of claims to returns that precede their claims as common stock
14	A.	By financial risk, I mean the exposure to the investors in common stock because
13		MPS . WHAT DO YOU MEAN BY FINANCIAL RISK?
12	Q.	YOU STATED THAT YOU EVALUATED THE FINANCIAL RISK OF
11		Empire District, Great Plains Energy, Hawaiian Electric and MGE Energy.
10		of companies includes Central Vermont Public Service, CLECO Corporation,
9		important respects to MPS and were useful in my analysis. This group
8	A.	As stated, I selected a group of six electric utilities that are similar in several
7		UTILITIES FOR YOUR ANALYSIS?
6		WERE APPROPRIATE FOR USE AS COMPARABLE ELECTRIC
5	Q.	FROM THIS PROCESS, WHAT COMPANIES DID YOU DETERMINE
4		not projecting a positive growth in earnings per share.
3		future time period, I excluded any companies for which Value Line currently is
		was trying to determine the cost of capital of a healthy electric utility for rates in a
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1	A.	As Schedule DAM-2 shows, the common stock equity ratio used in this
2		proceeding for both MPS is 47.5. This is virtually equal to the 46.5
3		percent common stock equity ratio average over the past five years for this group
4		of companies.
5	Q.	DID YOU CONSIDER USING THE CAPITAL STRUCTURE OF AQUILA,
6		INC. AS THE CAPITAL STRUCTURE FOR RATEMAKING FOR THE
7		MPS OPERATING DIVISIONS?
8	A.	Yes, I did consider if using Aquila's capital structure for MPS in this
9		proceeding was representative and appropriate. However, based on my analysis of
10		Aquila's current capital structure and the circumstances surrounding it, it is
11		clearly inappropriate for setting the rates for the MPS operating
12		divisions.
13	Q.	PLEASE EXPLAIN WHY YOU DETERMINED THAT AQUILA'S
14		CAPITAL STRUCTURE IS INAPPROPRIATE FOR SETTING THE
15		RATES FOR MPS .
16	A.	The common stock of Aquila has lost most of its value in the past two years
17		because of non-utility operations. Therefore, the market value does not reflect the
18		level of common stock that is the realistic requirement of investors in an electric
19		utility. Additionally, the book value, which has declined less than the market
20		value, would result in a more costly common stock equity than I believe is
21		representative of the comparable electric utilities.
22	Q.	DOES THE CAPITAL STRUCTURE YOU ARE RECOMMENDING FOR
23		MPS INCLUDE SHORT-TERM DEBT?

1 A. No, it does not.

A.

2 Q. PLEASE EXPLAIN.

Consistent with sound financial theory, utilities should fund long-term assets (the rate base) with long-term sources of permanent capital. Short-term debt is not permanent capital. Utilities normally use short-term debt to finance working capital and construction projects pending refinancing by permanent capital. For example, the Missouri Public Service Commission's practice of excluding short-term debt from capital structure when construction work in progress exceeds the amount of short-term debt explicitly recognizes the temporary nature of short-term debt.

Aquila's policy and practice are to fund cash requirements not met by permanent capital and associated with seasonal fluctuations and other business requirements through inter-company short-term advances. Similarly, excess cash balances are collected and redistributed. Accordingly, Aquila periodically eliminates and replaces short-term debt with permanent capital. Aquila's policy and practice follows the sound financial theory that long-term assets should be financed with long-term capital. Furthermore, short-term debt is not a significant proportion of total capital. Consequently, the capital structure I am recommending reflects the sources of permanent capital for MPS , namely, long-term debt and common equity.

1	Q.	IS YOUR ANALYSIS IN THIS PROCEEDING AFFECTED BY AQUILA'S
2		PRACTICE REGARDING LONG-TERM ASSETS?
3	A.	Yes. In accordance with its policy historically, Aquila raises capital for its
4		operating divisions and assigns the cost of this capital proportionally to the
5		divisions with the capital needs. These capital assignments then link the cost of
6		capital of each operating division specifically to the assets used by that division to
7		serve its customers. Consequently, Aquila's policy of assigning the costs of long-
8		term debt and common stock to MPS links these costs directly to the
9		costs of serving the customers of each operating division.
10	Q.	WHAT IS THE COST OF LONG-TERM DEBT THAT IS APPROPRIATE
11		FOR MPS IN THIS PROCEEDING?
12	A.	The cost of long-term debt for MPS is 7.23 percent. The calculation of this cost of
13		long-term debt, with the relevant debt issues and their effective cost for MPS, is
14		shown in Schedule DAM-3.
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19	Q.	HOW DID YOU ESTIMATE THE COST OF COMMON STOCK EQUITY
20		IN REACHING YOUR RECOMMENDATION FOR AN ALLOWED
21		RETURN FOR MPS ?

1 Α. As I stated, I estimated the cost of common stock of the comparable companies, 2 and I used these calculations to determine the cost of common stock components 3 of the capital structures of MPS WHAT METHODS DID YOU USE FOR MEASURING THE COST OF 4 Q. 5 COMMON STOCK OF THE COMPARABLE COMPANIES? 6 I used two methods in my analysis for estimating the cost of common stock, A. 7 which I believe are the most commonly used. I used the Discounted Cash Flow 8 ("DCF") analysis as the primary method. The DCF is probably the most common 9 method used by analysts to estimate the cost of common equity of a utility in a 10 rate proceeding. As a second method, I used a Capital Asset Pricing Model 11 ("CAPM"). I used both of these methods to estimate the cost of common stock of 12 each of the comparable companies. YOU MENTIONED THE DCF METHOD FOR DETERMINING COST OF 13 Q. 14 COMMON STOCK. PLEASE EXPLAIN THE DCF METHOD FOR 15 MEASURING COST. 16 Yes. Typically, in the DCF calculation the investor's required rate of return is A. 17 expressed as: 18 K = D/P + g19 Where: K = cost of common equity20 D = dividend per share21 P = price per share, and22 g = rate of growth of dividends, or alternatively, common stock 23 earnings.

returns into a current value.

In this expression K is a capitalization rate required to convert the stream of future

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1 Q. WHY DID YOU USE THE DCF METHOD TO ESTIMATE THE COST OF

2 COMMON EQUITY IN THIS PROCEEDING?

3 Α. For setting rates of a regulated utility, there are some obvious advantages in using 4 the DCF. For example, the principal advantages of the DCF technique, in my 5 opinion, are that it is a market-based measure of the cost of capital and it is theoretically sound. Calculation is straight-forward, and it is easy to understand. It 6 7 recognizes investors' expectations by using market price information and the 8 company's dividend and earnings performance to determine the value that an 9 investor places on anticipated returns. Since an investor expects returns on 10 investment in the form of dividends and capital gains, he or she will expect a 11 market price equal to the present value of that stream of returns. Using these 12 market relationships, we can estimate the opportunity cost of an investor's funds. 13 In a regulatory setting, it is also important that it is widely recognized and 14 accepted by analysts.

Q. ARE THERE ANY ANALYTICAL DIFFICULTIES IN USING THE DCF METHOD TO MEASURE COST OF CAPITAL FOR A REGULATED

17 UTILITY?

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A. Yes. Problems may arise with the DCF technique to measure cost of capital in a regulatory proceeding. One of these is the limitation of data available to the analyst. A second is the potential for an analyst's misinterpretation of the meaning of the data. Some of these problems can be readily identified because they are often points of controversy. Others arise because analysts use the theory without

- 1 assessing its underlying assumptions or the credibility of calculations, and without
- 2 comprehending their implications.

3 Q. HOW SHOULD AN ANALYST DEAL WITH THESE ANALYTICAL

4 PROBLEMS?

- 5 A. To deal with the data problem, an analyst should carefully select data used in the
- 6 DCF analysis and recognize the weaknesses of the data. To deal with the problem
- of misinterpretation of the results, the analyst should simply use sound analytical
- 8 procedures with an appropriate theoretical basis.

9 Q. DO YOU BELIEVE THAT THESE ANALYTICAL PROBLEMS WITH

10 THE DCF TECHNIQUE COULD AFFECT ANALYSES IN THIS

11 **PROCEEDING?**

12 A. Yes. The recent equity markets have produced valuations that are difficult to 13 analyze for ratemaking purposes because of structural changes in the equity 14 markets. From an analytical standpoint, clear distinction exists between the 15 historical data and the forecasted data. In fact, the historical data and the 16 forecasted data come from two quite different market environments. A sharp 17 distinction exists between the periods before and after the Enron collapse. In this 18 way, comparisons and interpretations may be more difficult than from periods not 19 affected by such market shifts. That is, the recent volatility and declines in the 20 equity markets complicate interpreting the DCF method for ratemaking. Since 21 rates are being set for the future, a sharp division between prospective and historical data in current markets diminishes the usefulness of historical data for 22

- analytical purposes. This is an important structural change in the equity markets,
- 2 and an analyst must recognize it.
- 3 Q. WITH THIS STRUCTURAL CHANGE IN THE EQUITY MARKETS,
- 4 HOW DID YOU ESTIMATE INVESTOR EXPECTATIONS IN
- 5 PERFORMING YOUR DCF ANALYSIS?
- 6 A. I focused my analysis principally on forecasted returns. Although I reviewed
- 7 historical dividends and earnings, the recent structural shift in the market rendered
- 8 the historical data less useful for estimating investor expectations. Therefore, I
- 9 focused primarily upon the forecasted returns, that is, the forecasted common
- stock dividends and earnings per share.
- 11 Q. EXPLAIN YOUR FINDINGS CONCERNING THE HISTORICAL AND
- 12 FORECASTED GROWTH RATES OF THE COMPARABLE
- 13 **COMPANIES.**
- 14 A. As I illustrate in Schedule DAM-5, the forecasted earnings growth rates are
- higher than the forecasted dividend growth rates. In fact, Value Line predicts no
- dividend growth for Empire District, Great Plains and Hawaiian Electric. Not
- surprisingly, there is also a sharp distinction between the level of the earnings
- historical growth rates and the forecasted growth rates.

19 Q. ARE THESE OBSERVATIONS IMPORTANT?

- 20 A. Yes, these observations are extremely important because they guide the
- 21 interpretation of the market-based measures of the cost of capital. For example,
- 22 the DCF is an analysis that tries to capture the investor's expectations of returns
- from an investment. The expected returns are the key determinant of the price of

the security. Consequently, it is imperative that an analyst considers the data that are influencing investors. Because there is such a sharp distinction between the historical and forecasted earnings and between earnings and dividends, it is not logical that they all have equal weights to investors. Nevertheless, we can infer empirically what is more relevant to investors.

6 Q. CAN YOU EXPLAIN WHAT YOU MEAN BY THE STATEMENT THAT 7 YOU CAN INFER WHAT IS MORE RELEVANT TO INVESTORS?

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Yes, I can explain how one can look at related data and infer some important investor perceptions of interrelationships among them. For example, Schedule DAM-6 shows flat dividends in recent years for the comparable companies. Four of the six electric companies have had constant dividends for the last five-year period that I studied. Schedule DAM-7 shows the dividend payout ratios for the same group of companies. As this schedule shows, clearly there has been a steady decline in the dividend payout ratios for these comparable electric companies over this period of time. This means that despite growing earnings, the boards of directors of these comparable companies have not increased the dividends commensurately and are redeploying the cash from earnings for other purposes. Given the uncertainties of deregulation in recent years, the conserving of cash from operations is not a surprise. Perhaps more important for the purposes of this analysis is that *Value Line* forecasts further declines in the dividend payout ratios. In these circumstances, knowledgeable investors are not acquiring common stock in these companies in anticipation of dividend growth. If they are acquiring common stock in anticipation of growth in their investment, this can only come

- from the growth in earnings per share and any resulting capital gains they receive
- 2 from holding the security.

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3 Q. SHOULD AN ANALYST ADJUST HIS OR HER ANALYSIS BECAUSE

4 OF THE CHANGES IN THE RELATIVE SIGNIFICANCE OF

DIVIDENDS AND EARNINGS GROWTH TO VARIOUS INVESTORS?

A. Yes. Since there is clear evidence that investors must look beyond these flat dividends to prospective future earnings, an analyst should do likewise. The analyst should pay particular attention to earnings growth. This is an example of analytical circumstances where the judgment of the analyst is more important than the mechanical results of plugging numbers into a DCF formula. Simply put, the DCF analysis based on earnings growth estimates becomes a more reliable measure of the potential gain from common stock ownership.

13 Q. DID YOU DRAW ANY OTHER INFERENCES FROM THIS ANALYSIS?

Yes. I concluded that one could not effectively use Aquila's financial information in a DCF analysis to determine the cost of common equity to apply in this proceeding. For example, *Value Line* reports estimated negative earnings for Aquila for 2002 and 2003 and a collapse of dividends. One cannot use the cost of capital for the corporate entity in any meaningful analysis of the cost of capital for the utility operating divisions. Investors will be looking at the financial condition of Aquila rather than the variables used in a DCF analysis, and a DCF analysis will not be analytically useful. As an example, *Value Line* stated in its April 4, 2003 issue, "The gravity of the company's [Aquila's] financial situation far outweighs the importance of reported earnings."

1 Q. HOW DID YOU DETERMINE COMMON STOCK PRICES FOR YOUR

2 DCF ANALYSIS OF THE COMPARABLE COMPANIES?

- 3 A. I used the high and low common stock prices for the past year as reported by the
- 4 Wall Street Journal; I also used current prices from a recent two-week period as
- 5 reported by YAHOO! Finance. In this way, I tried to capture both current market
- 6 conditions and market conditions over the past year.

7 Q. WHAT WERE THE RESULTS OF YOUR DCF ANALYSIS?

- 8 A. The mechanical calculation of the DCF cost of capital, using the dividends for the
- 9 comparable companies combined with the common stock prices for the past 52
- weeks, resulted in a range of the average estimated cost of common stock of 5.66
- percent to 8.43 percent for the comparable companies. These results are shown in
- Schedule DAM-8. Because of low dividend growth rate these estimates are not
- surprising, but they surely are not as representative of investor expectations as
- estimates in earnings per share growth. The earnings per share growth rates
- 15 combined with prices over the past 52 weeks resulted in cost of capital estimates
- ranging from 9.84 percent to 12.61 percent as an average for the comparable
- 17 companies. These results are shown in Schedule DAM-9. Schedule DAM-10
- shows the DCF using projected growth rates. It yields a range of 10.00 percent to
- 19 13.85 percent.

20 Q. WHAT DID YOUR DCF ANALYSIS USING CURRENT MARKET

- 21 PRICES SHOW?
- 22 A. Using current market prices to measure a current cost of capital of the comparable
- companies was similar, but produced a somewhat narrower set of estimates. I

1 illustrate the result using the dividend growth rate, which is flat, of course, in 2 Schedule DAM-11. This result was a low 6.21 percent to 6.34 percent. The DCF 3 calculations using earnings per share growth rates, which are more relevant for 4 setting an allowed return for the future, are higher. The combined historical and 5 forecasted growth rates in earnings per share for the comparable companies are 6 shown in Schedule DAM-12. The average for the comparable companies ranges 7 from 10.39 percent to 10.51 percent. Of course, investors are looking to future 8 returns. Current-cost-of-capital DCF results using only projected earnings per 9 share growth rates are shown in Schedule DAM-13. These results, which 10 probably most closely reflect expectations of investors in the comparable companies during the current period, average between 10.55 percent and 12.17 percent.

13 Q. HOW WOULD YOU SUMMARIZE THE RESULTS OF YOUR DCF 14 **CALCULATIONS?**

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15 A. The most significant results for the purpose of ratemaking are the DCF 16 calculations relying on forecasted growth in earnings per share, which are in the 17 range from 10.00 percent to 13.85 percent. Schedule DAM-14 shows these 18 results.

19 Q. YOU INDICATED THAT YOU DEVELOPED AN ANALYSIS BASED ON 20 THE CAPM MODEL. WHAT IS THE CAPM MODEL?

21 The Capital Asset Pricing Model, or CAPM model, is based on an investor's A. 22 ability to diversify by combining risky securities into an investment portfolio. It 23 measures the risk differential between a given security and the market as a whole.

The diversification of investments reduces risk to the investor. However, some risk is non-diversifiable, e.g., the market risk, and investors remain exposed to that market risk. The theoretical CAPM model is expressed as:

 $K = R_F + \beta (R_M - R_F)$

5 Where: K =the required return.

 $R_F = \text{the risk-free rate.}$

 $R_{\rm M}$ = the required overall market return; and

8 β = beta, a measure of security risk relative to the overall

9 market.

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Note that the value of market risk is the differential between the market rate and the risk-free rate. Beta is the relative measure of the risk of a security and the market as a whole. By estimating the risk differential between an individual security and the market as a whole, one can measure the relative cost of that security compared to the market as a whole.

15 Q. HOW DID YOU USE THE CAPM COST OF CAPITAL RESULT IN 16 YOUR ANALYSIS?

The CAPM links the incremental cost of capital of an individual company with the risk differential between that company and the market as a whole. The CAPM, which is a risk premium method, provides a very useful comparison to the DCF measured cost of common stock because it uses current debt costs as a basis for measuring the cost of common stock. That is, the CAPM, which is less sensitive to prices and current conditions than the DCF method, is useful as a verification of the general level of the cost of capital and is useful as a check on the DCF analysis.

Q.	WHAT IS THE COST OF COMMON STOCK FOR THE MPS
	OPERATING DIVISIONS OF AQUILA THAT YOU DETERMINED
	USING THE CAPITAL ASSET PRICING MODEL?
A.	I used two CAPM approaches for calculating the cost of capital. The results of
	these CAPM analyses are shown in Schedules DAM-15 and DAM-16. The
	historical CAPM results range from a low of 10.07 percent to a high of 12.99
	percent. The size adjusted CAPM ranges from a low of 9.57 percent to a high of
	12.37 percent. The estimated average costs of common stock for the comparable
	companies are 11.04 percent and 10.84 percent, from these two methods.
Q.	HOW DID YOU INTERPRET THESE TWO RESULTS FROM THE
	CAPM ANALYSIS?
A.	The CAPM analysis relates fluctuations of individual securities to the fluctuations
	in the market as a whole, as measured by the calculated beta. Because it is
	calculated to represent general market movements, these results represent a
	relatively long view of market valuations. I used these results as benchmarks for
	evaluating the DCF results because they are less sensitive to current market
	conditions.
Q.	YOU STATED THAT YOU REVIEWED MARKET CONDITIONS IN
	YOUR ANALYSIS. WHAT DID YOU REVIEW CONCERNING MARKET
	CONDITIONS?
A.	I reviewed general market conditions, including for example, the influence of the
	Federal Reserve policy of steadily lowering short-term interest rates over recent
	months. I have illustrated in Schedule DAM-17 that short-term rates have dropped
	Q. Q.

- more sharply than long-term rates in response to this policy. This schedule shows
 a comparison among the 90-Day Treasury bill rate, the 30-Year Treasury bond
 rate and the Aaa Moody's Corporate Bond rate over the last 16 months. The latter
 are likely to be the closest substitutes for common equity investors in utilities,
 and, therefore, the most relevant for determining an allowed return in this
 proceeding.
- 7 Q. DID YOU CONSIDER OTHER MARKET FACTORS IN YOUR 8 ANALYSIS OF THE COST OF CAPITAL OF MPS ?
- 9 Α. Yes. Since I was studying the returns to a group of electric utilities, I was also 10 concerned about the level of the financial market's current acceptance of electric 11 utility common stocks. Although it is common knowledge that the market for 12 common stock equities is depressed currently, it is also apparent that utility stocks 13 are even in less favor with investors than the industrial common stocks. Schedule 14 DAM-18 shows the decline in the Dow Jones Industrial Index and the Dow Jones 15 Utility Index over the last 12 months. The Industrial Index declined during this 16 period, which is common knowledge, but the Utility Index declined even further.
- 17 Q. DID YOU STUDY WHETHER THIS MARKET ACCEPTANCE IS TRUE
 18 FOR ELECTRIC UTILITIES AS WELL AS FOR THE GENERAL
 19 UTILITY INDEX?
- 20 A. Yes, I did. I was especially concerned whether this was true for electric utilities in 21 general, as well as for the particular electric utilities that I selected as comparable 22 companies. Obviously, this is the case. Schedule DAM-19 shows the recent trend 23 in price earnings ratios of these comparable companies over the past five years.

1		The decline in price earnings ratios for these companies, from an average of 18.1
2		times to 12.1 times in just the last two years is dramatic. Moreover, there is no
3		apparent improvement in sight according to Value Line. Note that the forecast in
4		average price earnings ratios for these companies in the 2006-08 period is 11.6
5		times.
6	Q.	YOU NOTED PREVIOUSLY THE IMPORTANCE OF EARNINGS
7		GROWTH TO UTILITY INVESTORS, ESPECIALLY IN LIGHT OF
8		FLAT DIVIDENDS. HOW DOES THIS RELATE TO THE DECLINE IN
9		THE PRICE EARNINGS RATIOS OF THE SAME UTILITIES?
10	A.	The decline in the price earnings ratios of the utilities would be the natural
11		consequence of the rapid decline in the common equities markets and in the prices
12		of utility common stocks. Of course, the decline in the values of common stocks
13		is well known. However, as I noted previously, the Dow Jones Utility Index has
14		fallen even more rapidly than has the Dow Jones Industrial Index. When stock
15		values fall so much because the securities are out of favor with investors, it is not
16		surprising the price earnings ratios are declining even as investors expect earnings
17		to grow.
18	Q.	WERE THERE OTHER FACTORS THAT INFLUENCED YOUR
19		INTERPRETATION OF YOUR DCF RESULTS?
20	A.	Yes. One of these influencing factors was the nature of the DCF method itself.
21		The DCF method, because of its theoretical basis, estimates the marginal cost of
22		common stock equity to the comparable companies. In that way, it is an estimate

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of the minimal return necessary to attract marginal, or incremental, investment in

common stock equities. However, the method does not account for any other factors that may affect the ability of the company to earn that return. There is no cushion in this return to assure that a regulated company will earn its allowed return.

Regulators and analysts often use adjustments to compensate for the marginal cost nature of the DCF methodology, such as a flotation adjustment. I did not apply a specific flotation adjustment, but I recognized the significance of the need to issue common stock on the part of the comparable companies when I evaluated the common stock results. For example, I do not consider the low end of the DCF common equity ranges appropriate measures for setting an allowed return in this proceeding.

Q. WHAT ARE YOUR RECOMMENDED ALLOWED RETURNS FOR THE COMMON STOCK COMPONENTS OF MPS IN THIS

PROCEEDING?

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Q.	EARLIER IN YOUR TESTIMONY YOU REFERRED TO THE
	FINANCIAL CIRCUMSTANCES OF AQUILA. DID THE FINANCIAL
	CIRCUMSTANCES OF AQUILA INFLUENCE YOUR RECOMMENDED
	ALLOWED RETURNS ON COMMON STOCK FOR THE MPS
	OPERATING DIVISIONS?
A.	No. To the contrary, I developed a method for evaluating cost of common stock
	components of MPS that would not let the financial circumstances of
	Aquila influence my calculations. I evaluated the required cost of capital of
	electric utilities that I selected based on their similarity to the operations of
	MPS. I think it is important to note, however, that the financial circumstances
	of Aquila are affected significantly by returns allowed for MPS. For
	these reasons, there is less margin for regulatory error in this instance than there
	would be in most cost of capital analyses.
Q.	DID YOU ESTIMATE THE REQUIRED RETURN ON TOTAL CAPITAL
	FOR MPS THAT IS RELEVANT TO THIS PROCEEDING?
A.	Yes. I have illustrated the total cost of capital in the range of 9.49 percent to 9.73
	percent for MPS, in Schedule DAM-20.
Q.	DID YOU TEST THE ADEQUACY OF YOUR RECOMMENDATIONS IN
	ANY WAY?
A.	Yes. I reviewed the after-tax interest coverage ratios of my recommendations for
	both MPS . I evaluated my recommended returns from the standpoint of
	their implied interest coverage for the assigned long-term debt. I have shown the
	Q. А.

after-tax interest coverage at my recommended return in Schedule DAM-22. The
after-tax coverage for MPS at the conservative, low end of my range is 2.50
times.

These coverages are adequate but minimal, as most analysts will consider coverage of 2.5 times as minimally acceptable under normal circumstances. The test simply verifies that my recommended return is adequate, but it also verifies that my recommended return is not excessive. As a corroboration of this test, both of these coverage levels are less than the average of the comparable companies. As Schedule DAM-22 demonstrates, the average for the comparable companies is 2.62 times.

11 Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY AT THIS TIME?

12 A. Yes, it does.

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Missouri Public Service

Summary of Schedules

Schedule DAM-1:

Missouri Public Service

Pro Forma Capital Structure

Schedule DAM-2:

Comparison of Common Stock Equity Ratios

Schedule DAM-3:

Missouri Public Service Long-term Debt Calculation

Schedule DAM-5:

DCF Growth Rate Summary

Schedule DAM-6:

Comparison of Dividends per Share

Schedule DAM-7:

Comparison of Dividend Payout Ratios

Schedule DAM-8:

52-Week Price Range DCF Using Dividend per Share Growth Rates

Schedule DAM-9:

52-Week Price Range DCF Using Earnings per Share Growth Rates

Schedule DAM-10:

52-Week Price Range DCF Using Projected Earnings Growth Rates

Schedule DAM-11:

Current Price Range DCF Using Dividend per Share Growth Rates

Schedule DAM-12:

Current Price Range DCF Using Earnings per Share Growth Rates

Schedule DAM-13:

Current Price Range DCF Using Projected Earnings Growth Rates

Schedule DAM-14:

Summary of Discounted Cash Flow

Schedule DAM-15:

Historical Capital Asset Pricing Model

Schedule DAM-16:

Size Adjusted Capital Asset Pricing Model

Schedule DAM-17:

Comparison of Bond Yields

Schedule DAM-18:

Comparison of Dow Jones Indices

Schedule DAM-19:

Comparison of Average Annual P/E Ratios

Schedule DAM-20:

Missouri Public Service Proposed Capital Structure and Cost of Capital

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Schedule DAM-22:

After-Tax Times Interest Earned Ratios

Aquila Networks - MPS

Pro Forma Cost of Capital

December 2002

Ratio

Long-Term Debt Common Equity 52.50% 47.50%

Total

100.00%

Source: Aquila Networks - MPS

Work Papers

Missouri Public Service

Comparable Companies

Comparison of Common Equity Ratios

Company	1999	2000	2001	2002	2003E	Five Year Average
Central Vermont P.S.	48.5%	50.0%	48.4%	54.1%	55.5%	51.3%
CLECO Corporation	41.0%	39.7%	42.4%	38.0%	40.5%	40.3%
Empire District	40.4%	42.4%	42.8%	44.5%	52.0%	44.4%
Great Plains Energy	49.7%	42.8%	44.6%	44.7%	43.0%	45.0%
Hawaiian Electric	41.4%	39.9%	41.6%	46.5%	47.0%	43.3%
MGE Energy Inc.	25.5%	52.2%	24.8%	54.2%	55.0%	54.9%
Comparable Companies' Averages	46.1%	44.5%	46.3%	47.0%	48.8%	46.5%

Source: Value Line Investment Survey

Missouri Public Service

Embedded Cost of Long-Term Debt

December 2002

Assigned Debt	Total Outstanding	Effective Rate	Effective Interest Expenses
15 Yr 9.03%, Due 12/1/05 30 Yr 8.27%, Due 11/15/21 15 Yr 8.2%, Due 1/15/07 30 Yr 8.0%, Due 3/1/23 RHINOS 5.7763%, Due 9/30/02 Sr 6.70%, Due 10/15/06 Sr 6.875%, Due 10/1/04 Wamego 96, Due 3/1/26 Environ Improve, Due 5/1/28 Sanwa Bank Loan, Due 12/9/09 Sr 7.0%, Due 7/15/04 Sr 7.625%, Due 11/15/09 UCT PEPS Loan 9.75%	\$12,863,524.00 \$26,300,000.00 \$16,545,000.00 \$16,800,000.00 \$0.00 \$67,041,515.00 \$109,326,961.00 \$7,300,000.00 \$5,000,000.00 \$5,069,161.87 \$71,257,000.00 \$45,759,000.00	9.48% 8.39% 8.87% 8.05% 3.50% 6.83% 6.97% 3.00% 3.00% 6.99% 7.00% 7.74% 7.39%	\$1,219,462.08 \$2,206,570.00 \$1,467,541.50 \$1,352,400.00 \$0.00 \$4,578,935.47 \$7,620,089.18 \$219,000.00 \$150,000.00 \$354,334.41 \$4,987,990.00 \$3,542,661.78 \$0.00
Total	\$383,262,161.87		\$27,698,984.43
Embedded Cost of Long-Term Debt			7.23%

Source: Missouri Public Service Work Papers

Comparable Electric Companies

Growth Rate Summary

				Value Line			Projections	ons	
	1998 T EPS	1998 TO 2007 Estimate PS DPS Book Va	stimate Book Value	Five EPS	Five Year Historical DPS Boo	cal Book Value	Value L EPS	ine DPS	S S P
Central Vermont P.S.	8.9%	1.9%	1.6%	-3.0%	1.0%	0.5%	%U 6	%0 &	
CLECO Corporation	6.5%	1.2%	%6.9	6.0%	2.5%	5.0%	5.5%	1.0%	
Empire District	3.2%	%0:0	2.4%	-3.5%	0.0%	1.5%	%0.6	% 0:- 0	
Great Plains Energy	3.8%	0.1%	1.3%	1.5%	1.0%	-1.0%	3.0%	%0.0 0.0	
Hawaiian Electric	1.4%	0.1%	3.2%	2.5%	0.5%	1.5%	1.5%	%0.0	
MGE Energy Inc.	5.2%	0.7%	5.2%	4.5%	1.0%	0.5%	%0.9 8.0%	0.5%	
Comparable Companies' Averages	4.84%	0.67%	3.44%	1.33%	1.00%	1.33%	2.67%	0.75%	Ŋ
Sources: Value Line Investment Survey Standard & Poor's Earnings Guide								·	

N/A 8.0% 5.0% 4.0% N/A

Missouri Public Service

Comparable Companies

Comparison of Dividends per Share

Company	1999	2000	2001	2002	2003E	Growth '99-'03
Central Vermont P.S.	0.88	0.88	0.88	0.88	0.88	0.00%
CLECO Corporation	0.83	0.85	0.87	0.90	0.90	2.33%
Empire District	1.28	1.28	1.28	1.28	1.28	0.00%
Great Plains Energy	1.66	1.66	1.66	1.66	1.66	0.00%
Hawaiian Electric	2.48	2.48	2.48	2.48	2.48	0000
MGE Energy Inc.	1.31	1.32	1.33	1.34	1.35	0.75%
Comparable Companies' Averages	1.41	1.41	1.42	1.42	1.43	0.51%

Source: Value Line Investment Survey

Missouri Public Service

Comparable Companies

Comparison of Dividend Payout Ratios

Company	1999	2000	2001	2002	2003E	Five Year Average	Forecast '06-'08
Central Vermont P.S.	72.0%	80.0%	92.0%	61.0%	58.0%	72.6%	54.0%
CLECO Corporation	%0.69	27.0%	27.0%	61.0%	55.0%	59.8%	49.0%
Empire District	107.0%	95.0%	216.9%	109.0%	88.0%	123.2%	71.0%
Great Plains Energy	131.7%	81.0%	104.0%	83.0%	85.0%	96.9%	74.0%
Hawaiian Electric	88.0%	84.0%	63.0%	63.0%	70.0%	73.6%	63.0%
MGE Energy Inc.	89.0%	%0.62	82.0%	80.0%	%0.69	79.8%	63.0%
Comparable Companies' Averages	92.8%	79.3%	102.5%	76.2%	70.8%	84.3%	62.3%

Source: Value Line Investment Survey

Comparable Electric Companies

52 Week Cost of Capital

	Share P	rices	2003	52 Week	Yields	1997-99	2006-08E	Growth	Cost of C	letice
	Low	High	Dividend	Low	High	Dividend	Dividend	Rate	Low High	High
Central Vermont P.S.	15.69	19.00	0.88	4.63%	5.61%	0.88		1 87%	A 519	7 400/
CLECO Corporation	9.74	23.81	06.0	3.78%	9 24%	0.81		7 7007	0.0	0,40,70
Empire District	15.06	20.95	1 28	6 110	0 500	5 5	0.30	1.10%	4.90%	10.42%
Croot Diction Program	5 6	50.00	07.1	?	0.30%	1.28		0.00%	6.11%	8.50%
Great Plains Energy	15.69	28.09	1.66	5.91%	10.58%	1.64		0 13%	6.04%	10 71%
Hawaiian Electric	34.55	49.00	2.48	5.06%	7 18%	2 47		0.10%	9,400	10.7 1/0
MGE Energy Inc	07 70	77.00	1		2 :	7.3		S. C. O	2.41%	7.33%
mor Flielgy inc.	74.30	30.14	1.35	4.48%	5.49%	1.30		%29.0	5.14%	6.16%
Comparable Companies' Averages	19.22	28.50	1.43	2.00%	7.77%	1.40	1.46	0.67%	5.66%	8.43%

Source : Value Line Investment Survey

Comparable Electric Companies

52 Week Cost of Capital

	Share F Low	Prices High	2003 Dividend	52 Week Low	Yields High	1997-99 EPS	2006-08E EPS	Growth Rate	Cost of Capital Low High	apital High	
Central Vermont P.S. CLECO Corporation Empire District Great Plains Energy Hawaiian Electric MGE Energy Inc.	15.69 9.74 15.06 15.69 34.55 24.58	19.00 23.81 20.95 28.09 49.00 30.14	0.88 0.90 1.28 1.66 2.48 1.35	4.63% 3.78% 6.11% 5.91% 5.06% 4.48%	5.61% 9.24% 8.50% 10.58% 7.18% 5.49%	0.93 1.13 1.32 1.61 2.87 1.42	2.00 2.00 1.75 2.25 3.25 2.25	8.92% 6.51% 3.21% 3.77% 1.39% 5.25%	13.56% 10.29% 9.32% 9.67% 6.45%	14.53% 15.75% 11.71% 14.34% 8.57% 10.74%	
Comparable Companies' Averages	19.22	28.50	1.43	5.00%	7.77%	1.55	2.25	4.84%	9.84%	12.61%	

Source: Value Line Investment Survey

Comparable Electric Companies

52 Week Cost of Capital

	Share Prices Low High	rices High	2003 Dividend	52 Week Yields Low High	Yields High	EPS Estimates Value Line S&P	mates S&P	Cost of Capital Low High	apital High
Central Vermont P.S. CLECO Corporation Empire District Great Plains Energy Hawaiian Electric MGE Energy Inc.	15.69 9.74 15.06 15.69 34.55 24.58	19.00 23.81 20.95 28.09 49.00 30.14	0.88 0.90 1.28 1.66 2.48 1.35	4.63% 3.78% 6.11% 5.91% 5.06% 4.48%	5.61% 9.24% 8.50% 10.58% 7.18% 5.49%	9.00% 5.50% 9.00% 1.50% 6.00%	N/A 8.00% 5.00% 4.00% 3.00% N/A	13.63% 9.28% 11.11% 8.91% 6.56%	14.61% 14.74% 17.50% 14.58% 10.18%
Comparable Companies' Averages	19.22	28.50	1.43	5.00%	7.77%		5.00%	10.00%	13.85%
Sources: Value Line Investment Survey Standard & Poor's Eamings Guide									

14.61% 14.74% 17.50% 14.58% 10.18%

13.85%

Comparable Electric Companies

Current Cost of Capital

	Share Pl Low	Prices High	Current Dividend	Current Yields Low High	/ields High	1997-99 Dividend	2006-08E Dividend	Growth Rate	Cost of Capital Low High	apital High
Central Vermont P.S.	17.79	18.24	0.88	4.82%	4.95%	0.88		1.87%	6.70%	6.82%
CLECO Corporation	15.45	15.97	06.0	5.64%	5.82%	0.81	0.90	1.18%	6.81%	7.00%
Empire District	20.02	20.47	1.28	6.25%	6.39%	1.28		0.00%	6.25%	6.39%
Great Plains Energy	26.88	27.39	1.66	890.9	6.18%	1.64		0.13%	6.19%	6.31%
Hawaiian Electric	41.43	42.11	2.48	5.89%	5.99%	2.47		0.15%	6.04%	6.13%
MGE Energy Inc.	28.70	29.28	1.35	4.61%	4.70%	1.30		0.67%	5.28%	5.37%
Comparable Companies' Averages	25.05	25.58	1.43	5.55%	5.67%	1.40	1.46	0.67%	6.21%	6.34%

Sources: Value Line Investment Survey Yahoo! FINANCE

Comparable Electric Companies

Current Cost of Capital

	Share F Low	Prices High	Current Dividend	Current Low	Yields High	1997-99 EPS	2006-08E EPS	Growth Rate	Cost of Capital Low High	apital High
Central Vermont P.S.	17.79	18.24	0.88	4.82%	4.95%	0.93	•	8.92%	13.75%	13.87%
CLECO Corporation	15.45	15.97	06.0	5.64%	5.82%	1.13	•	6.51%	12.15%	12.34%
Empire District	20.02	20.47	1.28	6.25%	6.39%	1.32		3.21%	9.47%	9.61%
Great Plains Energy	26.88	27.39	1.66	%90.9	6.18%	1.61	2.25	3.77%	9.83%	9.94%
Hawaiian Electric	41.43	42.11	2.48	5.89%	5.99%	2.87		1.39%	7.28%	7.38%
MGE Energy Inc.	28.70	29.28	1.35	4.61%	4.70%	1.42		5.25%	9.86%	9.95%
Comparable Companies' Averages	25.05	25.58	1.43	5.55%	5.67%	1.55	2.25	4.84%	10.39%	10.51%

Sources: Value Line Investment Survey Yahoo! FINANCE

Comparable Electric Companies

Current Cost of Capital

	Share P	rices	Current	Current)	/ields	EPS Est	imates	Cost of C	apital
	Low	High	Dividend	Low	High	Value Line S&P	S&P	Low High	High
Central Vermont P.S.	17.79	18.24	0.88	4.82%	4.95%	800.6	A/N	13.82%	13.95%
CLECO Corporation	15.45	15.97	06.0	5.64%	5.82%	5.50%	8.00%	11.14%	13.82%
Empire District	20.02	20.47	1.28	6.25%	6.39%	800.6	2.00%	11.25%	15.39%
Great Plains Energy	26.88	27.39	1.66	90.9	6.18%	3.00%	4.00%	%90.6	10.18%
Hawaiian Electric	41.43	42.11	2.48	5.89%	5.99%	1.50%	3.00%	7.39%	%65.8 8.99%
MGE Energy Inc.	28.70	29.28	1.35	4.61%	4.70%	6.00%	N/A	10.61%	10.70%
Comparable Companies' Averages	25.05	25.58	1.43	5.55%	5.67%	5.67%	5.00%	10.55%	12.17%

Sources: Value Line Investment Survey Standard & Poor's Earnings Guide Yahoo! FINANCE



Comparable Electric Companies

Summary of Discounted Cash Flow Analysis

DCF Range

Low

High

DCF Using Projected Growth Rates and 52 Week Share Prices

Comparable Companies' Averages

10.00%

13.85%

DCF Using Projected Growth Rates and Current Share Prices

Comparable Companies' Averages

10.55%

12.17%

Sources: Schedules DAM-10 and DAM-13

Missouri Public Service

Comparable Electric Distribution Companies

Cost of Equity: Historical Capital Asset Pricing Model

Company	Market Total Returns	Long-Term Corporate Bonds Return	Risk Premium	Beta	Adjusted Risk Premium	Aaa Corporate Bonds Return	Cost of Equity
Central Vermont P.S. CLECO Corporation Empire District Great Plains Energy Hawaiian Electric MGE Energy Inc.	14.55% 14.55% 14.55% 14.55% 14.55%	6.20% 6.20% 6.20% 6.20% 6.20%	8.35% 8.35% 8.35% 8.35% 8.35% 8.35%	0.50 0.85 0.60 0.70 0.55	4.18% 7.10% 5.01% 5.85% 4.59% 4.18%	5.89% 5.89% 5.89% 5.89% 5.89%	10.07% 12.99% 10.90% 11.74% 10.48%
Comparable Companies' Averages	14.55%	6.20%	8.35%	0.62	5.15%	5.89%	11.04%

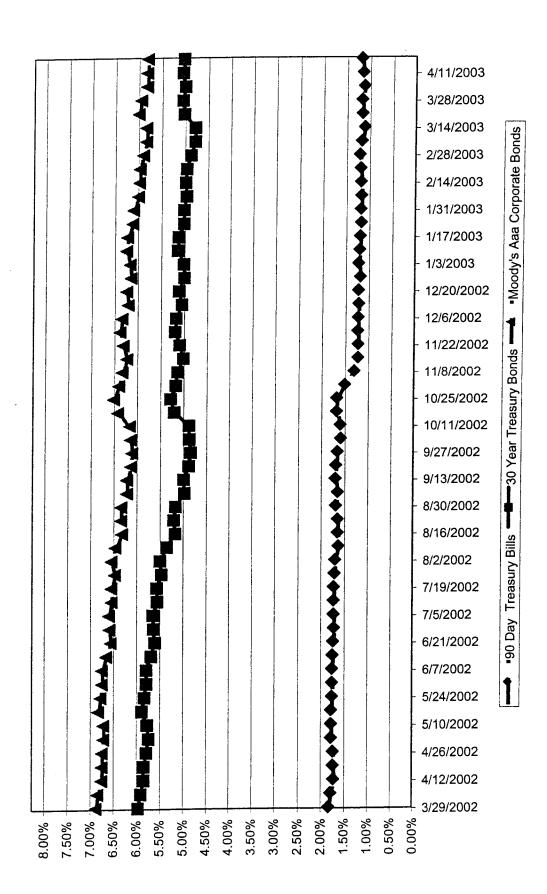
Sources:
Value Line Investment Survey
Ibbotson Associates 2003 SBBI Yearbook
Federal Reserve Statistical Release

Comparable Electric Distribution Companies

Cost of Equity: Size Adjusted Capital Asset Pricing Model

	Risk		Equity	Adjusted		Cost
	Free		Risk	Equity Risk	Size	jo
Company	Return	Beta	Premium	Premium	Premium	Equity
Central Vermont P.S.	4.90%	0.50	7.00%	3.50%	3.53%	11.93%
CLECO Corporation	4.90%	0.85	7.00%	5.95%	1.52%	12.37%
Empire District	4.90%	09.0	7.00%	4.20%	1.52%	10.62%
Great Plains Energy	4.90%	0.70	7.00%	4.90%	0.82%	10.62%
Hawaiian Electric	4.90%	0.55	7.00%	3.85%	0.82%	9.57%
MGE Energy Inc.	4.90%	0.50	7.00%	3.50%	1.52%	9.92%
Comparable Companies' Averages	4.90%	0.62	7.00%	4.32%	1.62%	10.84%
Sources: Value Line Investment Survey Ibbotson Associates 2003 SBBI Yearbook Federal Reserve Statistical Release						

Comparison of Bond Yields



Missouri Public Service

Comparable Companies

Comparison of Average Annual P/E Ratio

Company	1999	2000	2001	2002	2003	Five Year Average	Forecast '06-'08
Central Vermont P.S.	9.5	9.7	17.8	11.4	11.9	12.1	
CLECO Corporation	13.4	13.2	14.6	12.2	7.9	12.3	
Empire District	21.7	17.7	33.9	16.2	12.9	20.5	
Great Plains Energy	20.0	12.4	15.9	11.1	11.1	14.1	
Hawaiian Electric	12.1	12.9	11.8	13.5	13.5	12.8	
MGE Energy Inc.	14.0	11.7	14.8	16.0	15.4	14.4	12.5
Comparable Companies' Averages	15.1	12.9	18.1	13.4	12.1	14.3	11.6

Source: Value Line Investment Survey

Proposed Cost of Capital

December 2002

	Ratio	Emebedo	led Cost	Weighted C Capita	
		Low	High	Low	High
Long-Term Debt Common Equity	52.50% 47.50%	7.23% 12.00%	7.23% 12.50%	3.79% 5.70%	3.79% 5.94%
Total	100.00%			9.49%	9.73%

Source: Missouri Public Service Work Papers



Comparable Electric Companies

Comparison of After-Tax Times Long Term Interest Earned Ratios

Missouri Public Service St. Joseph Light & Power	@12.0% ROE	2.50 2.42
Central Vermont P.S. CLECO Corporation Empire District Great Plains Energy Hawaiian Electric MGE Energy Inc.		2.71 2.18 1.84 2.97 2.58 3.42
Comparable Companies' Average		2.62

Source : Value Line Investment Survey

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the matter of Aquila, Inc. d/b/a Aquila Networks-MPS for authority to file tariffs increasing electric rates for the service provided to customers in the Aquila Networks-MPS)) Case No. ER))
County of Oklahoma)) ss State of Oklahoma)	
AFFIDAVIT OF DON	ALD A. MURRY
Donald A. Murry, being first duly sworn, sponsors the accompanying testimony entitled "Ditestimony was prepared by him and under his did made as to the facts in said testimony and schedule that the aforesaid testimony and schedules are trinformation, and belief.	rection and supervision; that it inquiries were less he would respond as therein set forth; and
Subscribed and sworn to before me this <u>/6/3</u> da	Donald A. Murry Donald A. Murry y of
My Commission expires: 10-8-2006 # 02017037	