FILED³
APR 1 6 2007
Missouri Public Commission

Exhibit No.: 079

Issues: Customer Growth

Adjustment, Test Year

Revenues

Witness: Wilbon L. Cooper

Sponsoring Party: Union Electric Company

Type of Exhibit: Rebuttal Testimony

Case No.: ER-2007-0002

Date Testimony Prepared: January 31, 2007

MISSOURI PUBLIC SERVICE COMMISSION

CASE NO. ER-2007-0002

REBUTTAL TESTIMONY

OF

WILBON L. COOPER

 \mathbf{ON}

BEHALF OF

UNION ELECTRIC COMPANY d/b/a AmerenUE

St. Louis, Missouri January, 2007 Case No(s). GL-2001-0002
Date 3-28-07 Rptr PC

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4		CASE NO. ER-2007-0002		
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6	Q.	Please state your name and business address.		
7	A.	My name is Wilbon L. Cooper. My business address is One Ameren Plaza, 1901		
8	Chouteau Avenue, St. Louis, Missouri 63166-6149.			
9		Q. Are you the same Wilbon L. Cooper that filed Direct Testimony in		
10	this proceed	ling?		
11	A.	Yes, I am.		
12	Q.	What is the purpose of your Rebuttal Testimony in this proceeding?		
13	A.	The purpose of my testimony is to provide rebuttal comments and evidence that		
14	address the o	direct testimony filed by Missouri Public Service Commission (Commission) Staff		
15	witness Jeren	my K. Hagemeyer and the State of Missouri witness Michael L. Brosch on their		
16	customer gro	owth adjustments. In addition, I will address the testimonies of Staff witnesses		
17	Shawn E. La	ange and James A. Busch regarding their analyses of the Company's actual test year		
18	sales and revenue.			
19	I. <u>Staff</u>	and State of Missouri Proposed Customer Growth Adjustment		
20	Q.	Please summarize, in general terms, the customer growth adjustment that		
21	the Staff an	d the State of Missouri are proposing.		
22	A.	Both Mr. Hagemeyer and Mr. Brosch are proposing to impute additiona		
23	operating revenue to the Company's test period revenue, revenue that the Company did n			
24	actually bill	customers for or collect during the test year.		

Q. Are these proposed customer growth adjustments an appropriate adjustment for determining the Company's overall level of revenues?

- A. No, they are not appropriate revenue adjustments, and the Commission should reject them for several reasons. First, these proposed revenue adjustments consist of imputed revenues from estimates of additional customers based upon the estimated kilowatthour usage of such customers. Second, absent fuel costs, neither Mr. Hagemeyer nor Mr. Brosch allowed any other direct or indirect Company operating costs associated with serving these proposed growth customers.
- Q. Even if the Commission were to decide to allow this customer growth adjustment proposed by Mr. Hagemeyer and Mr. Brosch, did they impute a reasonable level of operating expenses that would be commensurate with their proposed additions of revenues to the test year?
- A. No, all information received from the Staff and the State indicates that, with regard to operating expenses, they merely allowed the Company an <u>average</u> level of fuel costs to cover the additional kilowatthours associated with their proposed customer growth adjustment. Mr. Hagemeyer and Mr. Brosch did not impute any other additional operating expenses associated with their proposed customer growth adjustments, within the entire time frame of the test year. As I will indicate later in my testimony, both Mr. Hagemeyer and Mr. Brosch ignored certain other costs associated with the Company serving new customers that should have been included under their proposals.
- Q. Why are Mr. Hagemeyer's and Mr. Brosch's proposed allowance for average fuel expenses only an inadequate representation of the true costs associated with serving additional customers?

A. Other operating expenses that are associated with serving additional customers were totally ignored by Mr. Hagemeyer and Mr. Brosch. The most obvious direct expenses associated with serving additional customers that Mr. Hagemeyer and Mr. Brosch failed to include are the additional meter reading expenses which are, by contract, based upon a monthly reading charge per meter. Other obvious direct expenses that Staff failed to include are the costs of generating additional bills, postage and handling, and customer accounts expenses. Other less direct but obvious and real expenses that were omitted are allowances for the additional customer call center, credit and collection expenses and distribution operating expenses associated with serving a greater number of customers. While some of these expenses may be more difficult to quantify than others, Mr. Hagemeyer acknowledged that some allowance for certain direct costs should have been included by the Staff in setting the level of revenues for the Company in this case (Hagemeyer Deposition Transcript, pages 78 – 80.) However, the Staff made no allowance for such costs. For example, the direct costs of serving new customers, including such obvious items as meter reading, billing and postage expenses were completely ignored.

- Q. As indicated earlier in your testimony, in proposing customer growth adjustments, Mr. Hagemeyer and Mr. Brosch included total monthly revenues per customer, but limited added expenses only to average fuel costs. Should they also have added the current level of all other non-fuel costs associated with serving such customers?
- A. Besides determining the fuel cost of such imputed growth on an incremental cost basis, as I indicated earlier, both Mr. Hagemeyer and Mr. Brosch should have also added a full complement of the other non-fuel costs to their adjustments of the Company's expenses in this case. In that way they could have at least attempted to maintain some level of fairness and

- consistency in the proper matching of the customer growth in usage, revenues and costs during the test year.
- Q. Can the Company continue to add customers if the only additional expenses it is allowed in its rates to serve such customers are average system fuel costs, the only expense allowed by Mr. Hagemeyer and Mr. Brosch as a part of their proposed customer growth adjustments?
- A. No, because the financial constraint associated with Mr. Hagemeyer's and Mr.

 Brosch's growth adjustments, of allowing the Company to recover only average system fuel
 expenses to serve its additional customers, is both unrealistic and totally inequitable to the
 Company.
 - Q. What are the real additional costs to the Company of supplying additional customers?

- A. The Company's intermediate-term and long-term costs of serving additional customers are best reflected by the sum of the various functional components embedded within the Company's current class rate structures, which are comprised of the total cost of providing service to its customers. These costs include all operating and maintenance expenses, depreciation, taxes and a fair return on net plant investment.
- Q. Had Mr. Hagemeyer and Mr. Brosch included all of the Company's additional operating expenses and other costs in addition to fuel costs, as a part of their proposed customer growth adjustments, would this make such an adjustment acceptable to the Company?
- A. No, because if Mr. Hagemeyer and Mr. Brosch realistically and accurately reflected all of the Company's embedded costs, as well as the additional revenues associated with

their customer growth adjustment, the costs and the revenues would, theoretically, come close to matching each other, and there would be no need for such an adjustment. The Staff's and State's proposed customer growth adjustments, which include the total amount of the incremental revenues which might be realized as a result of the additional customers, but only minimal additional average fuel costs, is extremely unrealistic and a far cry from the proper matching of costs and revenues, which should always be the objective in setting fair and equitable rate levels. Shifting sales and revenues into a test year, which will not exist or be realized until after the test year, if at all, without the appropriate consideration and adjustment of all relevant costs associated with such sales and revenues, is totally unjustified and unfair.

Summary of the Company's Position Regarding Proposed Growth Adjustments

Q. Please summarize your position regarding the Staff's and State of Missouri's proposed customer growth adjustments.

A. The proposed customer growth adjustments should be rejected by the Commission. The proposals create uncertain and speculative phantom test year customers, kilowatthours and revenues which are not applicable to the test year. Costs relevant to serving customer growth were ignored altogether by Mr. Hagemeyer and Mr. Brosch, including such obvious costs such as meter reading, billing and postage. It is clear that when applying this Staff proposal to several consecutive annual test years it has the effect of simply imputing phantom revenues in establishing the Company's overall level of revenues and rates. However, in actuality these revenues were never realized by the Company during the test year and therefore cannot and should not be utilized for establishing Company revenue and rate levels for the test

period. For all of the above reasons, the proposed Staff and State customer growth adjustments are significantly deficient and should be rejected by the Commission.

II. Actual Test Year Sales and Revenue

- Q. Are there any other revisions that need to be made in Staff's (adjustments to) actual test year sales and revenues?
- 120 A. Yes, a review of the Staff's schedules and workpapers showed an increase of 121 \$51.9 million to the Company's calculation of actual test year revenues.

Q. What was the source of this revenue adjustment?

A. The adjustment was the result of Staff calculating revenues from two sets of kWh sales. The Staff calculated one set of revenues from sales developed using load research data and individual customer bills, and then calculated the second set of revenues using Company kWh sales reports, which reflect actual sales based on the Company's billing records. The estimated sales developed using load research data and individual customer bills were approximately two to three percent greater than actual reported sales from the Company's sales reports. This resulted in an increase to actual reported revenues.

Q. Why is the Staff's use of kWh sales based on load research data inappropriate?

A. There are Company reports that provide actual kWh sales and revenue for the test year. Using load research and individual customer bills to estimate Company sales is unnecessary when the Company's billing system generates monthly reports of actual kWh sales and revenues that tie very closely to the Company's general ledger. Additionally, as suggested above, the use of load research data introduces an error margin in the actual kWh sales vs.

137	estimated kWh sales and can result in a significant difference in actual revenues vs. estimated		
138	actual revenu	es.	
139	Q.	Did the Staff's use of estimated actual kWh sales based on load research data	
140	have an imp	act on other adjustments to the Company's test year revenues?	
141	A.	Yes, Staff utilized their estimated actuals to develop both their weather	
142	normalizatio	adjustments and customer growth adjustments.	
143	Q.	Have there been discussions between the Company and the Staff regarding	
144	the develop	nent of kWh sales using estimated load research data and individual customer	
145	bills vs. the C	Company's billing system monthly reports of actual sales and revenue?	
146	Α.	Yes, the Company has had discussions regarding this issue with the Staff. It is the	
147	Company's u	nderstanding that the Staff will revise their studies using kWh sales from the	
148	Company's b	illing system reports. This will correct the error relating to the kWh sales	
149	incorrectly us	sed by the Staff and, upon being properly modeled using a production cost model,	
150	will substanti	ally reduce the revenue requirement impact originally calculated by the Staff. If for	
151	some reason	this correction is not properly made, I reserve the right to address this issue in	
152	surrebuttal te	stimony to be filed in this case on or before February 27, 2007.	

Does this conclude your Rebuttal Testimony?

153

154

Q.

A.

Yes, it does.

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Union Electric Company d/b/a AmerenUE for Authority to File Tariffs Increasing Rates for Electric Service Provided to Customers in the Company's Missouri Service Area.) Case No. ER-2007-0002)						
AFFIDAVIT OF WILBON L. COOPER							
STATE OF MISSOURI)							
CITY OF ST. LOUIS) ss							
Wilbon L. Cooper, being first duly s	worn on his oath, states:						
1. My name is Wilbon L. Coop	er. I work in St. Louis, Missouri and I am						
employed by Ameren Services Company as Manager of Rate Engineering and Analysis.							
2. Attached hereto and made a	part hereof for all purposes is my rebuttal						
Testimony on behalf of Union Electric Com	pany d/b/a AmerenUE consisting of						
pages, which has been prepared in written for	orm for introduction into evidence in the						
above-referenced docket.							
3. I hereby swear and affirm the	at my answers contained in the attached						
testimony to the questions therein propounded are true and correct. Wilbon L. Cyoper							
Subscribed and sworn to before me this Deday of January, 2007. Sanielle P. Mc Lary Notary Public							
My commission expires: July 21, 3009	Danlelle R. Moskop Notary Public - Notary Seal STATE OF MISSOUR! St. Louis County My Commission Expires: July 21, 2009 Commission # 05745027						