# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of the Application of Evergy Missouri West Inc. d/b/a Evergy Missouri West Containing its Semi-Annual Fuel Adjustment Clause True-Up	) ) )	<u>File No. EO-2024-0204</u>
In the Matter of the Application of Evergy Missouri West, Inc. d/b/a Evergy Missouri West for Authority to Implement Rate Adjustments Required by 20 CSR 4240-20.090(8) and the Company's Approved Fuel and Purchased Power Cost Recovery Mechanism	) ) ) ) )	<u>File No. ER-2024-0205</u> Tracking No. JE-2024-0

024-0205 F-2024-0096

# STAFF RECOMMENDATION

**COMES NOW** the Staff of the Missouri Public Service Commission, by and through counsel, and for its Staff Recommendation states as follows:

1. On December 29, 2023, the Commission issued its Order Directing Notice and Setting Deadlines for Intervention Applications and Staff's Recommendation in both Case No. EO-2024-0204 and ER-2024-0205. The Order stated that no later than January 29, 2024, Staff shall file recommendations regarding its analysis of Evergy Missouri West's application and proposed tariff sheet.

2. On December 29, 2023, In Case No. ER-2024-0205, Evergy Missouri West filed a proposed revised tariff sheet, 2nd Revised Sheet No. 127.34, canceling 1st Revised Sheet No. 127.34, with revised fuel adjustment rates (lines 16, 19, 22, and 25 on 2nd Revised Sheet No. 127.34) of its Fuel Adjustment Clause ("FAC"), and bearing an effective date of March 1, 2024.

3. Also on December 29, 2023, in Case No. EO-2024-0204, Evergy Missouri West initiated a rate adjustment mechanism ("RAM") true-up, to be included in the proposed revised fuel adjustment rate ("FAR") laid out in ER-2024-0205. According to Evergy Missouri West's true-up filing for Recovery Period 30 ("RP30") for billing months (September 1, 2022, through August 30, 2023), Evergy Missouri West under-collected from its customers \$7,860,978 following its Accumulation Period ("AP30") (December 1, 2021, through May 31, 2022). Additionally, included in this true-up filing is a Fuel and Purchased Power Adjustment ("FPA") balance remaining from AP31 in the amount of \$40,157,565<sup>1</sup>.

4. Subsequently, Evergy Missouri West filed a substitute tariff sheet on January 22, 2024, and submitted to Staff workpapers in support of the substitute tariff sheet. In Evergy Missouri West's substitute filing letter, it explained the Company is making the substitute tariff filing to include in AP33 a corrected amount from AP32 resulting from a change in methodology agreed to by the parties and approved by the Commission on January 18, 2024.<sup>2</sup> The difference between the original AP32 amount and the corrected amount (including interest) under the changed methodology results in an amount of \$13,500.40<sup>3</sup> to be recovered in AP33. As such, the true-up amount on line 8 is the sum of \$7,860,978 under-recovery during RP30, \$40,157,565 from AP31 adjustment/correction, and \$12,614.95 from AP32 adjustment/correction, for a total of \$48,031,158 under-recovery.

5. The FPA amount in File No. ER-2024-0205 is \$54,490,264. This represents the total requested increase in the amount sought to be collected in customer FAC charges over the applicable recovery period. The FPA amount includes the difference between the Actual Net Energy Costs ("ANEC") and the Net Base Energy Cost ("B") the Company experienced during the 33<sup>rd</sup> Accumulation Period, including application of the Commission

<sup>&</sup>lt;sup>1</sup> *Non-Unanimous Stipulation Agreement* from Case No. ER-2023-0210 filed on June 21,2023, includes a disputed balance of \$85,420,087 to be partially included for recovery in AP32 (\$45,262,522) and AP33 (\$40,157,565).

<sup>&</sup>lt;sup>2</sup> Stipulation and Agreement from Case No. ER-2023-0444 filed on January 5, 2024

<sup>&</sup>lt;sup>3</sup> The substitute tariff (JE-2024-0096) filled on January 22, 2024, in Case No. ER-2024-0205 includes an agreed upon amount of \$13,339.68. After applying the Missouri jurisdictional allocator and 95% sharing from AP32 the amount decreased to \$12,614.93. Including interest of \$885.47 results in a total adjustment of \$13,500.40.

approved 95 percent sharing mechanism, plus the amount from the true-up for the 30<sup>th</sup> Recovery Period in File No. EO-2024-0204, and applicable interest. The proposed changes to FARs will result in an increase to the typical Evergy Missouri West residential customer's monthly bill (based on 1,000 kWh), before taxes, from \$8.56 to \$12.84, for an increase of \$4.28.

6. Based on its examination and analysis of the information Evergy Missouri West filed and submitted in these cases, Staff recommends the Commission issue an order approving Evergy Missouri West's true-up filing for RP30 and the proposed 2nd Revised Sheet No. 127.34, as substituted on January 22, 2024, canceling 1st Revised Sheet No. 127.34, to become effective on March 1, 2024, subject to both true-up and prudence reviews.

7. Further explanation of this recommendation is provided in the memos attached to this pleading.

**WHEREFORE**, Staff submits this recommendation for the Commission's information and consideration.

Respectfully submitted,

### <u>/s/ Tracy D. Johnson</u>

Tracy D. Johnson Senior Staff Counsel Missouri Bar No. 65991 Attorney for the Staff of the Missouri Public Service Commission P. O. Box 360 Jefferson City, MO 65102 (573) 526-5343 tracy.johnson@psc.mo.gov

## **CERTIFICATE OF SERVICE**

I hereby certify that true and correct copies of the foregoing were mailed, electronically mailed, or hand-delivered to all counsel of record on this 29<sup>th</sup> day of January, 2024.

## <u>/s/ Tracy D. Johnson</u>

# M E M O R A N D U M

- TO: Missouri Public Service Commission Official Case File Case No. ER-2024-0205, Tariff Tracking No. JE-2024-0096
- FROM: Brooke Mastrogiannis, Utility Regulatory Audit Supervisor
- DATE: <u>/s/ Brooke Mastrogiannis</u> 01-29-2024 Energy Resources Department / Date
- SUBJECT: Staff Recommendation for Approval of Tariff Sheet Filed to Change Rates Related to Evergy Missouri West, Inc.'s, d/b/a Evergy Missouri West Fuel Adjustment Clause Pursuant to the Commission's Report and Order in Case No. ER-2022-0130
- DATE: January 29, 2024

### **Staff Recommendation**

On December 29, 2023, Evergy Missouri West, Inc., d/b/a Evergy Missouri West ("Evergy Missouri West") filed one (1) tariff sheet, P.S.C. Mo. No. 1 2nd Revised Sheet No. 127.34, Canceling 1st Revised Sheet No. 127.34, bearing a proposed effective date of March 1, 2024. This tariff is to revise Evergy Missouri West's current annual Fuel Adjustment Rates ("FARs") (lines 16, 19, 22, and 25 on 2nd Revised Sheet No. 127.34) of its Fuel Adjustment Clause ("FAC"). Evergy Missouri West also filed the direct testimony of Lisa A. Starkebaum on December 29, 2023, and submitted to Staff work papers in support of the direct testimony and filed tariff sheet. Subsequently, on January 22, 2024, Evergy Missouri West filed a substitute tariff sheet, as a result of the Commission's *Order Approving Stipulation and Agreement* filed on January 18, 2024 in ER-2023-0444. This substitute tariff reflected \$13,339.68 plus interest from Accumulation Period 32 for recovery in Accumulation Period 33, further details are discussed below. Additionally, this substitute tariff did not change the overall rate that was originally filed with Evergy Missouri West's 2nd Revised Sheet No. 127.34 on December 29, 2023.

Staff notes that in the second to last FAR filing for AP31 in Case No. ER-2023-0210, there was a *Non-Unanimous Stipulation and Agreement* ("Agreement") filed on June 21, 2023. Within this Agreement, The Company, Staff, and OPC agreed to include an amount of the 31<sup>st</sup> accumulation period disputed balance of \$85,420,087 that does not exceed the 2% Large Power PISA cap. This results in an additional \$45,262,522 of FPA that can be included in the 32<sup>nd</sup> accumulation period. The remaining \$40,157,565 of FPA will be included for recovery in the

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33<sup>rd</sup> accumulation period with interest included. The Commission approved the Agreement on August 23, 2023, therefore Staff supports the inclusion of a portion of AP31 in this AP33 filing. Staff recommends the Commission issue an order approving the 2nd Revised Sheet No. 127.34, canceling 1st Revised Sheet No. 127.34 of the FAC for Evergy Missouri West, to become effective on March 1, 2024.

Additionally Staff notes that in the last FAR filing for AP32 in Case No. ER-2023-0444, there was a *Stipulation and Agreement* ("Second Agreement") filed on January 5, 2024. Then on January 18, 2024 the Commission approved the Second Agreement. Within this Second Agreement, the Company and Staff agreed to settle the Nucor methodology that Staff raised concerns with. This Second Agreement resulted in a calculation that will begin with hour 1 for any event where Nucor load experiences a 25% deviation from the expected Nucor load for more than 4 hours, and the event tracking of qualified events will include the net of both positive and negative impacts for all identified qualified events in each month. Additionally, one general ledger entry will be made in the last month of each 6-month Accumulation Period, and this entry will only be made if the net result of the event tracking is an increase to non-Nucor customers during the 6-month Accumulation period, to decrease the FAR's ANEC and reduce costs to non-Nucor customers. Then after the conclusion of an Accumulation Period, the amount for the event tracking will be reset to zero.

As a result of the Second Agreement, on January 8, 2024, Evergy Missouri West refiled its Section 8 workpapers which have been updated to comply with the agreed upon methodology of the event tracking as detailed in the Second Agreement. The event tracking for the 33<sup>rd</sup> accumulation period results in a decrease to non-Nucor customers; therefore, no entry is required to adjust the Actual Net Energy Costs in this 33<sup>rd</sup> accumulation period filing. Staff supports the Second Agreement and the Nucor methodology and refiled workpapers with this 33<sup>rd</sup> accumulation period as well. It should be noted that this is an update to the supporting workpapers only and that the changes do not impact or change the amounts or rates as calculated and filed on December 29, 2023. Additionally as a result of the Commission's approval of the Second Agreement, Evergy Missouri West filed a substitute tariff sheet on January 22, 2024, which reflected \$13,339.68 or \$12,614.93 after applying the Missouri jurisdictional allocator and 95% sharing from Accumulation Period 32 for recovery in Accumulation Period 33. This adjustment is included on the true-up line of the tariff because it related

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to a prior accumulation period. Interest of \$885.47 has been computed on this amount for a total adjustment of \$13,500.40. The interest amount is included on the interest line of the tariff. After making this correction, there is no change or impact to the FAR filed on December 29, 2023.

### Accumulation Period 33 FARs

The testimony and work papers include information supporting Evergy Missouri West's calculation of the Fuel and Purchased Power Adjustment ("FPA") amount of \$54,490,264 line 11<sup>1</sup> of 2nd Revised Sheet No. 127.34, as substituted on January 22, 2024, for AP33 (June 1, 2023 through November 30, 2023) reflecting the sum of:

- The amount of \$2,748,306 on line 7 of 2nd Revised Sheet No. 127.34, as substituted on January 22, 2024, which is equal to 95% of the difference between: a) Evergy Missouri West's Missouri jurisdiction<sup>2</sup> Actual Net Energy Costs ("ANEC") (fuel costs plus net emission costs plus purchased power costs plus transmission costs less offsystem sales revenue less renewable energy credit revenue), and b) Evergy Missouri West's Missouri jurisdiction Net Base Energy Cost;
- 2. The true-up amount<sup>3</sup> reflected on line 8 of 2nd Revised Sheet No. 127.34, as substituted on January 22, 2024, of \$48,031,158; and,
- 3. The interest amount reflected on line 9 of 2nd Revised Sheet No. 127.34, as substituted on January 22, 2024, of \$3,710,800.

The proposed Current Period Evergy Missouri West FAR of \$.00602 per kWh (line 13 2nd Revised Sheet No. 127.34, as substituted on January 22, 2024) is equal to Evergy Missouri West's FPA amount of \$54,476,764 divided by the estimated Recovery Period 33 ("RP33")<sup>4</sup> Retail Net

<sup>&</sup>lt;sup>1</sup> Line 11 is the FPA amount subject to prudence review, line 11.1 is the PISA amount deferred to a PISA regulatory asset account, and line 11.2 is the FPA amount subject to recover in true-up.

<sup>&</sup>lt;sup>2</sup> See line 4 of 2nd Revised Sheet No. 127.34 and definition of J on Original Sheet No. 127.31.

<sup>&</sup>lt;sup>3</sup> The true-up amount was requested by Evergy Missouri West in its December 29, 2023 filing in Case No. EO-2024-0204. The True-Up amount includes a Non-Unanimous Stipulation and Agreement amount of \$40,157,565, from Case No. ER-2023-0210.

<sup>&</sup>lt;sup>4</sup> RP33 includes March 1, 2024 through February 28, 2025.

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System Input ("RNSI") at the generator level<sup>5</sup> ("S<sub>RP</sub>") of 9,054,579,113 kWh (line 12 of 2nd Revised Sheet No. 127.34, as substituted on January 22, 2024).

Because of differences in line losses for secondary, primary, substation, and transmission voltage service levels,<sup>6</sup> tariff sheet lines 14, 17, 20, and 23 reflect different current period FARs for service taken at secondary, primary, substation, and transmission voltage service levels.

The Accumulation Periods, Recovery Periods, and other specifications of Evergy Missouri West's FAC for AP33 are set out in its tariff sheets: Original Sheet No. 127.24 through Original Sheet No. 127.33.

Listed below are Evergy Missouri West's proposed Current Annual FARs on 2nd Revised Sheet No. 127.34, as substituted on January 22, 2024, and the Evergy Missouri West Current Annual FARs on 1st Revised Sheet No. 127.34 together with the changes between them for primary, secondary, substation, and transmission voltage service levels.

Evergy Missouri West Current Annual Fuel Adjustment Rate \$ per kWh			
Service	Proposed 2nd Revised Sheet No. 127.34	Now Effective 1st Revised Sheet No. 127.34	Difference
Secondary	\$0.01284	\$0.00856	\$0.00428 Increase
Primary	\$0.01253	\$0.00838	\$0.00415 Increase
Substation	\$0.01239	\$0.00828	\$0.00411 Increase
Transmission	\$0.01229	\$0.00822	\$0.00407 Increase

The proposed changes to FARs will result in an increase to the typical Evergy Missouri West residential customer's monthly bill (based on 1,000 kWh) before taxes of \$4.28, i.e. from \$8.56 to \$12.84.

<sup>&</sup>lt;sup>5</sup> See definition of S<sub>RP</sub> on Original Sheet No. 127.32.

<sup>&</sup>lt;sup>6</sup> The voltage adjustment factors (VAFs) for Evergy Missouri West for primary, secondary, substation and transmission voltage service levels are included on lines 26 through 29 of 2nd Revised Sheet No. 127.34.

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In her direct testimony Ms. Starkebaum states:

Evergy Missouri West's Actual Net Energy Costs ("ANEC"), exceeds the base energy costs included in base rates by approximately \$2.9 million. When compared to the prior 32nd accumulation period, the ANEC are \$16.4 million higher in the 33rd accumulation. This is due to a \$12.9 million, or 46%, increase in fuel costs, a \$2.1 million, or 2%, increase in purchased power expense and a \$1.2 million or 13% decrease in off-system sales revenue. The 33rd accumulation period of June 2023 through November 2023 typically has higher retail load requirements than the previous 32nd accumulation period of December 2022 through May 2023. In addition, summer weather was 6% warmer than normal by 73 cooling degree days resulting in a 7% increase in retail load demand over the 32nd accumulation period. This contributed to higher purchased power requirements and lower off-system sales revenue which were also impacted by lower natural gas prices. For June 2023 through November 2023, the published NYMEX natural gas contract settlement price averaged \$2.63, which is 25% lower than the \$3.52 averaged in 32nd accumulation period.<sup>7</sup>

# <u>PISA Deferrals Permitted Under Section 393.1400, RSMo, and Limitations On Rate</u> <u>Modifications Permitted Under Section 393.1655, RSMo</u>

In her direct testimony Ms. Starkebaum states:

The Company did not perform the plant in service account ("PISA") calculations as the PISA caps for the FAC filings are no longer effective January 1,  $2024^{8.9}$ 

#### **Staff Review**

Staff reviewed Evergy Missouri West's proposed 2nd Revised Sheet No. 127.34, as substituted on January 22, 2024, Canceling 1st Revised Sheet No. 127.34, the direct testimony of Evergy Missouri West witness Lisa A. Starkebaum and the work papers in this filing, in addition to Evergy Missouri West's monthly information reports filed in compliance with 20 CSR 4240-20.090(5) for AP33. Staff verified that the actual fuel and purchased power costs, less off-system sales revenues, match the fuel and purchased power costs, less off-system sales revenues, in Evergy Missouri West's proposed 2nd Revised Tariff Sheet No. 127.34, as substituted on January 22, 2024.

<sup>&</sup>lt;sup>7</sup> Evergy Missouri West witness Lisa A. Starkebaum, Direct Testimony, pg. 5, ln. 12 through pg. 6, ln. 3

<sup>&</sup>lt;sup>8</sup> 393.1655(1) RSMo.

<sup>&</sup>lt;sup>9</sup> Evergy Missouri West witness Lisa A. Starkebaum, Direct Testimony, pg. 7, ll. 1 through 3.

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Staff reviewed Evergy Missouri West's monthly interest rates that are applied to 95% of the jurisdictional monthly cumulative under-/over- recovery of base fuel and purchased power costs for AP33 and verified that the monthly interest rates and calculations of monthly interest amounts are correct.

The information filed with the proposed tariff sheet and work papers includes sufficient data to calculate Evergy Missouri West's FARs based on the actual fuel, purchased power, emission allowance and transmission costs net of off-system sales revenue and renewable energy credit revenue provided by Evergy Missouri West for AP33.

### **Staff Recommendation**

Staff concludes that the tariff sheet complies with the Commission's *Report and Order* in Case No. ER-2022-0130, Commission Rule 20 CSR 4240-20.090, Section 393.1400.5 RSMo, and Evergy Missouri West's FAC, as embodied in its tariff.

Evergy Missouri West requested that the 2nd Revised Tariff Sheet No. 127.34, as substituted on January 22, 2024, Canceling 1st Revised Tariff Sheet No. 127.34, become effective on March 1, 2024. Based on its examination and analysis of the information Evergy Missouri West filed and submitted in this case, Staff recommends the Commission issue an order approving the following proposed revised tariff sheet take effect on March 1, 2024:

P.S.C. Mo. No. 1 2nd Revised Sheet No. 127.34, as substituted on January 22, 2024, Canceling 1st Revised Sheet No. 127.34

Staff has verified that Evergy Missouri West is not delinquent on any assessment and has filed its 2022 Annual Report. Evergy Missouri West is current on its submission of its Surveillance Monitoring reports as required in 20 CSR 4240-20.090(6) and its monthly reports as required by 20 CSR 4240-20.090(5). Except for Evergy Missouri West's RP30 true-up filing in Case No. EO-2024-0204 (also filed on December 29, 2023), Staff is not aware of any other matter pending before the Commission that affects or is affected by this tariff filing. Staff's recommendation for the Current Period FARs is based solely on the accuracy of Evergy Missouri West's calculations, and is not indicative of the prudence of the fuel costs during AP33.

### BEFORE THE PUBLIC SERVICE COMMISSION

### **OF THE STATE OF MISSOURI**

In the Matter of the Application of Evergy Missouri West, Inc. d/b/a Evergy Missouri West for Authority to Implement Rate Adjustments Required by 20 CSR 4240-20.090(8) and the Company's Approved Fuel and Purchased Power Cost Recovery Mechanism

Case No. ER-2024-0205 Tracking No. JE-2024-0096

### **AFFIDAVIT OF BROOKE MASTROGIANNIS**

STATE OF MISSOURI ) ) ss. COUNTY OF COLE )

**COMES NOW BROOKE MASTROGIANNIS** and on her oath declares that she is of sound mind and lawful age; that she contributed to the foregoing *Staff Recommendation, in Memorandum form*; and that the same is true and correct according to her best knowledge and belief.

Further the Affiant sayeth not.

### JURAT

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for the County of Cole, State of Missouri, at my office in Jefferson City, on this  $2b^{n}$  day of January 2024.

DIANNA L. VAUGHT Notary Public - Notary Seal State of Missouri Commissioned for Cole County My Commission Expires: July 18, 2027 Commission Number: 15207377

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