104

Exhibit No.: Issues: Witness: Sponsoring Party: Type of Exhibit: Case Nos.: Date Testimony Prepared:

Rate Design Jarrod J. Robertson MoPSC Staff Rebuttal Testimony WR-2017-0343 January 29, 2018

MISSOURI PUBLIC SERVICE COMMISSION

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COMMISSION STAFF DIVISION

AUDITING



MAR 3 0 2018

REBUTTAL TESTIMONY Service Commission

OF

JARROD J. ROBERTSON

GASCONY WATER COMPANY

CASE NO. WR-2017-0343

Jefferson City, Missouri January, 2018

Stocff Exhibit No. 104 Date 3/19/18 Reporter 101-File No. WP -2017-0348

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1	REBUTTAL TESTIMONY
2	OF
3	JARROD J. ROBERTSON
4	GASCONY WATER COMPANY
5	CASE NO. WR-2017-0343
6	Q. Please state your name and business address.
7	A. My name is Jarrod J. Robertson and my business address is P.O. Box 360,
8	Jefferson City, Missouri 65102.
9	Q. By whom are you employed and in what capacity?
10	A. I am a Utility Policy Analyst I in the Water and Sewer Department with the
11	Missouri Public Service Commission ("Commission"). My educational background, previous
12	work experience, and list of assigned duties while employed by the Commission have been
13	submitted as Schedule JJR-r1.
14	EXECUTIVE SUMMARY
15	Q. What is the purpose of your rebuttal testimony?
16	A. The purpose of my rebuttal testimony is to respond to the direct testimony of
17	Gascony Water Company, Inc. ("Company"), witness James M. Russo, and to provide a rate
18	design alternative to the Commission for consideration in determining the ultimate rates for
19	the Company.
20	COMPANY OVERVIEW
21	Q. Please provide a brief history of the Company.
22	A. The Company, as a result of the Certificate of Convenience and Necessity
23	case, WA-97-510 approved in 1999, is a regulated water company under the jurisdiction of

the Commission. The Company provides service to approximately 182 customers, consisting 1 of 26 full-time customers, 156 part-time customers, and 3 commercial customers: the 2 Swimming Pool (including bath house); the Kitchen; and the Dump Station. 3 Why are Company and Staff reporting different customer counts? 4 Q. Regarding the customer count being reported by Staff, Staff's numbers are 5 A. derived from a Company email response received by Staff on November 3, 2017. This 6 difference is being addressed in further detail by Staff Witnesses, Jason Taylor, and 7 8 Matthew Young. What is the Company's current rate design for the Company's water 9 Q. operations? 10 A. The Company bills customers a flat quarterly charge based on each customer 11 12 classification. What are the current quarterly charges for the Company's customers? 13 Q. 14 A. The current Company quarterly rates are as follows: 15 Quarterly Customer Charge Customer Class Rate Full-time \$103.33 \$36.88 Part-time Swimming Pool \$368.16 Kitchen \$170.74 \$58.39 **Dump Station** 16 Is the Company proposing any changes to the current rate structure? 17 Q. A. No. 18 Is the Company proposing any modifications to the current rate design? 19 Q. 20 A. Yes.

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1	Q.	How are rates designed for each customer classification?	
2	А.	Once the Company's overall cost of service is determined, each indivi	dual
3	customer clas	ification's rates are based on a customer equivalent factor as follows:	
4			
-		Customer Equivalency Factor Customer Class Current Factor	
		Full-time 1	
		Part-time 0.35	
		Swimming Pool 3.56	
-		Kitchen 0.56 Dump Station 1.65	
5			
6	Q.	What modifications is the Company proposing to these customer equivale	ency
7	factors?		
8	А.	The Company is proposing to revise the customer equivalency factors for the	hree
9	of the five cus	omer classes.	
10	Q.	Which classes, and in what manner, does the Company propose revising?	
11	А.	The Company proposes to increase the current customer equivalency factor	r for
12	the Part-time	sustomer class from 0.35 to 0.5; to increase the factor for the Swimming I	Pool
13	class from 3.5	5 to 6; and to increase the Kitchen class from 0.56 to 2. The Company prope	oses
14	to leave the F	Ill-time customer class at its current customer equivalency factor of 1, and	the
15	Dump Station	at its current customer equivalency factor of 1.65. A comparison of	the
16	Company's pr	posed changes to the current factors is below:	
17		Oustance Faultalet Factors	
	<u>.</u>	Customer Equivalent Factors Customer Class Current Factors Company Proposed Factors	
l	,	Full-time 1 1	
	 1 	Part-time 0.35 0.5	
		Swimming Pool 3.56 6	
		Kitchen 0.56 2	
18		Dump Station 1.65 1.65	

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Does Staff agree with leaving the Full-time and Dump Station customer class' 1 Q. 2 equivalency factors at their current levels? Yes. Staff agrees with leaving the Full-time Customer equivalent factor at 1, 3 Α. since the Full-time customer is the base, and equal to one customer equivalent, and leaving 4 the Dump Station at its current customer equivalent factor of 1.65, as no infrastructure 5 upgrades occurred at the Dump Station that would result in a perceived change in usage 6 7 patterns. Does Staff agree with the revisions to the customer equivalent factors proposed Q. 8 9 by the Company? No. Staff disagrees with the proposed change to customer equivalent factors Α. 10 for part-time customers. 11 Why does Staff not agree with the Company's proposed revisions to the О. 12 customer equivalent factor for the Part-time customer class? 13 Regarding the Company's proposed change to the Part-time customer class equivalent 14 A. factor, from 0.35 to 0.5, the Company (on pages 13-14, lines 14 and 15 of Company witness, 15 Mr. Russo's direct testimony), claims, "The Company has observed that the part-time 16 customers visit Gascony Village more frequently and the part-time customers bring a greater 17 number of guests." Staff does not agree that this reasoning is justification enough to increase 18 the Part-time customer class' customer equivalent factor. 19 Why does Staff not believe the reasoning is justifiable? Q. 20 Company witness Russo claims "part-time customers visit Gascony Village 21 Α. more frequently, and bring a greater number of guests," but there appears to be no existing 22 current, or historical data for the Company to provide in order to justify this claim. Also, on 23

the surface, the claim "part-time customers are visiting more frequently" would appear to be

2 more of a customer classification issue, than a customer equivalency issue. According to the 3 Company's tariff, P.S.C. MO No. 1, Sheet No. 10, line item "I", a Full-time customer is defined as: "The 'FULL-TIME RESIDENTIAL' Customer Class includes all residential 4 Customers for whom the Living Unit is their primary residence for at least fifty percent (50%) 6 of a calendar year." Therefore, the "Part-time" customers being referenced as "visiting more frequently," and as justification for the Company's proposal to increase the customer equivalent factor, should be researched instead as possible candidates for re-classification, from Part-time, to Full-time.

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Q. Does Staff agree with the Company's proposed change of the customer equivalency factor for the Swimming Pool from 3.56 to 6? 11

Based on the Company's justification for increasing the customer equivalent 12 A. factor from 3.56 to 6, due to the restroom facility upgrades, which resulted in an increase in 13 14 number of showers from four to eight, toilets from two to six, and urinals from one to two, 15 Staff agrees the increase in the customer equivalency factor is appropriate.

16 17

18

19

Q.

What are the customer equivalency factors Staff is proposing?

A. A comparison of the current customer equivalency factors versus Staff's proposed factors is below:

> **Customer Equivalency Factors** Customer Class Current Factors Staff Proposed Factors Full Time 1.00 1 Part Time 0.35 0.35 Pool/Bathhouse 3.56 6 2 Kitchen 0.56 1.65 Dump Station 1.65

> > Page 5

20

Q. What are the conclusions of Staff's proposed rate design based on Staff's 1 2 proposed cost of service for Gascony Village? Schedule JJR-r2 has been attached to this testimony in order to give a snap 3 A. shot of the workpaper used in configuring water rates for Gascony Water Company. The 4 5 results of Staff's proposed rate design for Gascony Village are in the comparison table below: 6 Current Proposed Service Service Charge Charge \$ 103.33 \$ 102.94 Full Time \$ 36.88 \$ 36.03 Part Time \$ 368.16 \$ 617.66 Pool/Bathhouse 58.39 205.89 \$ \$ Kitchen **Dump Station** \$ 170.74 \$ 169.86 7 If the Commission decides to accept the Company's proposed change to the 8 Q. 9 part-time customer equivalency factor, does Staff propose any further modifications? Yes. If the Commission agrees with the Company's proposal for the part-time 10 A. class due to an increase in people visiting the system, then an increase in the customer 11 equivalent factor for the Dump Station should also be included to reflect a change in usage 12 13 behavior at the Dump Station due to the overall increase in traffic. Q. Does this conclude your rebuttal testimony? 14 15 Α. Yes, it does.

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

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In the Matter of the Request for an Increase In Annual Water System Operating Revenues for Gascony Water Company, Inc.

Case No. WR-2017-0343

AFFIDAVIT OF JARROD J. ROBERTSON

STATE OF MISSOURI)	
)	SS.
COUNTY OF COLE)	

COMES NOW JARROD J. ROBERTSON, and on his oath declares that he is of sound mind and lawful age; that he contributed to the foregoing Rebuttal Testimony, and that the same is true and correct according to his best knowledge and belief.

Further the Affiant sayeth not.

JARROD-J. ROBERTSON

JURAT

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for the County of Cole, State of Missouri, at my office in Jefferson City, on this $\frac{2^{0} + 1}{2}$ day of January, 2018.

Notary Public

DIANNA L. VAUGHT Notary Public - Notary Seal State of Missouri Commissioned for Cole County My Commission Expires: June 28, 2019 Commission Number: 15207377

EDUCATIONAL BACKGROUND

I graduated from Columbia College, Columbia, Missouri, where I earned a Bachelor of Arts degree in Biology, May of 2004.

WORK EXPERIENCE

Prior to starting at the Commission in July of 2015, I worked as an Environmental Specialist III at the Missouri Department of Natural Resources (DNR) for both the Hazardous and Solid Waste Management Programs, from October 2008 – July 2015. I worked for the University of Missouri, Columbia as a Research Specialist from 1998 – October 2008, in the Agronomy, Animal Science and Biochemistry Departments, respectively.

While at DNR, as Project Manager in both the Hazardous and Solid Waste Management Programs, I analyzed data related to the release/spill of gasoline/petroleum, such as Light Non-Aqueous Phase Liquids (LNAPL) and Non-Aqueous Phase Liquids (NAPL), at Underground/Aboveground Storage Tanks and violations which occurred at Permitted Landfills and Infectious Waste Disposal, respectfully. The data analysis involved volatile and non-volatile chemical concentration(s), their toxic; carcinogenic; flammability and other health hazards and the subsequent "desired" remedial levels of said chemicals. While with the Hazardous Waste Management Program, I also performed qualitative data analysis of concentration vs time and/or distance and point by point analysis using both the Mann-Kendall and Linear Regression statistical methods.

While at the University of Missouri, I analyzed data as it relates to the genetic and biological study/manipulation of various organisms: maize (corn); bovine and bacteria. I worked on the "Maize Project," mapping the genetic structure of corn, using Simple Sequence Repeat

> Schedule JJR-r1 Page 1 of 2

(SSR) DNA Marker Technique; studied heat stress in bovine using microarray analysis; and I created mutagenic strains of bacteria by deletion of a single gene or an operon (a cluster of genes) combined with cloning sequence(s) and amplification by way of a Poly Chain Reaction (PCR) in the Agronomy, Animal Science and Biochemistry Departments, respectively.

As a Utility Policy Analyst I, my core duties revolve around being a Case Coordinator for Small Company Rate Cases, and formal Complaints filed with the Commission. These duties include, but are not limited to: setting up the case Activities Timeline; authoring Customer Notice(s); coordinating meetings and correspondence between Staff, Office of the Public Counsel ("OPC"), and the utilities; disseminating information between Staff, OPC and the utilities; reviewing and if necessary, revising utilities' tariff(s), as well as performing rate design

PREVIOUSLY FILED TESTIMONY

- WR-2016-0064 (Hillcrest Utility Operating Company, Inc.)
- WR-2017-0285 (Missouri-American Water Company)

Gascony Water Com Rate Making Income Statem		r
Operating Revenues at Currer		
Tariffed Rate Revenues *	\$	36,298
Other Operating Revenues *	\$	······································
Total Operating Revenues	\$	35,411
* See "Revenues - Current Rates" for Details	······	
Cost of Service		
Item	A [mount
Casual Labor-Contracted	. \$	909
Maintainance of Miscellaneous Water Source Plant	\$	212
Electric Expenses	\$	1,628
Clerical Services	:\$	1,656
Management Salaries	\$	15,000
Communication Expense	\$	1,181
Billing Materials	\$	534
IT Expense	\$	262
Outside Services Employed	\$	602
Maintainance of Miscellaneous Plant TDE	\$	244
Travel Expenses	\$	4,184
PSC Assessment	\$	271
Regulatory Expense	\$	200
Rent-Equipment Storage, Interest and Other Expenses	\$	بر
Rate Case Expense	\$	100
Gascony Association Expense		34(
Bank Fees	\$	178
Supplies and Expenses	\$	491
Rents-AGE	\$	1,500
Fuel Expense	\$	506
Maintainance of General Plant-AGE	\$	200
Depreciation Expense	\$	3,306
Property Taxes	\$	70
Sub-Total Operating Expenses	\$	33,574 572
Current Income Taxes Deffered Income Taxes	\$	572
Missouri Franchise Taxes	\$	
Sub-Total Taxes	\$	572
Total Amortization Expense	\$	- JIZ
Sub-Total Interest/Amortization	\$	
Return on Rate Base	\$	2,296
Total Cost of Service	\$	36,442
	<u> </u>	JU,44Z

	-	1			1	
		Retail Me	etered Customer	S		
					4	Annual
	Residential	Business	Total Meters	Rate *	R	evenue
Full-Time	26	0	0	\$ 103.33	\$	10,746
Part-Time	151	0	0	\$ 36.88	\$	22,276
Pool/Bathhouse	. 0	1	0	\$ 597.29	\$	2,389
Kitchen	0	1	0		\$	-
Dump Station	0	1	0		\$	-
Total	177	3	0		\$	35,411
*quarterly service charge						
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	Other Opera	fing Rever	nues			
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Miscellaneous Revenues				\$-		
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Total Other Revenues					··	
Total	Operating R	evenues				**********************
			n en fansk fansk periode fan en linds in de geringe geling. I			
Service Charges - Retail C	ustomere		\$ 35,411			
Commodity Revenues - Re	tail Customere		\$ <u>55,411</u> \$ -			
•			: <u></u>			
Sub-Total Tariffed Rate			\$ 35,411	• • • • • • • • • • • • • • • • • • • •		
Other Operating Revenu			\$ -			
Total Operating Revenu	85		\$ 35,411	1	÷	

Agreement is to increas agreed-upon overall reve currently tariffed rates.							··· ·· ··· ·· · · · ·
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Revenues Generated I Agreed-Upon Overall I				es		\$ \$	35,411 1,031
Percentage Increase N	leeded	:		:			2.91%
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		12 x 2 x 5 2 5 x 5 7 6 1		stomer Rat	es		
·		Current ervice		Proposed Service			
	and a second	Charge		Charge			
Full Time	\$	103.33	\$	102.94		•	
Part Time	\$	36.88	\$	36.03			
Pool/Bathhouse	\$	368.16	\$	617.66			
Kitchen	\$	58.39	\$	205.89			
Dump Station	\$	170.74	\$	169.86		·····	
Customer charge:						· · · · · · · · · · · · · · · · · · ·	
Customer equivalents	٨	lumber		Factor	Equivalent Custo	mers	
Full Time		26		1	26.0	\$	102.94
Part Time		151		0.35	52.9	\$	36.03
Pool/Bathhouse		1		6	6.0	\$	617.66
Kitchen		1		2	2.0	\$	205.89
Dump Station		1		1.65	1.7	\$	169.86
		180			88.5		
······································			\$	36,442.00	\$ 102.94		
Commodity:			- J				

	Revenue An	nualization	s at Propos	ed Ra	ates-Wa	ater	
·····				· · · · · · · · · · · ·			
4	unnualized Cus	tomer Counts	s and Custome	r Cha	rae Reve	nue	S
ne an an an an an an an an george a line <u>an ea</u>					<u> </u>		
	in an a star a star an air.	Retail Met	ered Customers	· · · · · · · · · · · · · · · · · · ·			
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	Residential	Business	Total Meters		Rate *		Annual evenue
Full-Time	26	0	0	\$	102.94	\$	10,706
Part-Time	151	0	0	\$	36.03	\$	21,762
Pool/Bathhouse		1	0	\$	617.66	\$	2,471
Kitchen		1	0	\$	205.89	\$	824
Dump Station		1	0	\$	169.86	\$	679
Total monthly service charge	177	3	0	: 		\$	36,442
IDituliy service charge							
							A A
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	Other Oper	ating Revenu	es				••••••
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otal Other Revenues				\$	• • • • • •		
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Service Charges - Retail Cu	stomers		\$ 36,442	· ·			
Commodity Revenues - Ret			\$ -	· [· • · · · ·			
ub-Total Tariffed Rate R	levenues	1	\$ 36,442		·]	
other Operating Revenue			\$ -				
otal Revenues at Propo	sed Rates		\$ 36,442	. ²			
Douonuo	Check - Proposed Rate	a vo. Current Poten		· · · · · · · · · · · · · · · · · · · ·			
otal Revenues at Proposed Rate			\$ 36,442	1	· · · · · · · · · · ·		
otal Revenues at Current Rates		·····	\$ 35,411	1	·····		
ncrease in Revenues at Propose			\$ 1,031				
greed-Upon Increase in Operati	ng kevenues		\$ 1,031	÷	1	÷	

	ial Customer Bi		ompa	rison-Wa	ate
	Rates for 5/	8'' M	eter		
Customer	Current Ba Customer Ch			roposed B stomer Ch	
Full Time	\$103.33			\$ 102.94	
Part Time	\$ 36.88	Collection and a		\$ 36.03	· ··· :
·····					
			••••	,	;
UARTERLY BILL	COMPARISON				
UARTERLY BILL	COMPARISON				
UARTERLY BILL	COMPARISON			· · · · · · · · · · · · · · · · · · ·	
UARTERLY BILL		\$	103.33		
	Current Rates	\$ \$	103.33 -	· · · · · · · · · · · · · · · · · · ·	
	Current Rates Customer Charge	\$	103.33 103.33		
	Current Rates Customer Charge Usage Charge	\$	-		
	Current Rates Customer Charge Usage Charge Total Bill	\$ \$	-		
	Current Rates Customer Charge Usage Charge Total Bill Proposed Rates	\$ \$	- 103.33		

Schedule JJR-r2 Page 5 of 5