

1 year of all revenue. In addition to these considerations, Staff has included in its annualization of  
2 Schedule 9 revenues MISO's newly effective pricing rates.

3 Similarly, Staff has annualized the test year expense level related to transmission expense  
4 items based on data provided for the 12-months ending April 2012. Staff will continue to review  
5 all of Ameren Missouri's transmission transactions as additional information becomes available  
6 through the true-up period.

7 *Staff Expert/Witness: Lisa K. Hanneken*

8 **d. Ancillary Services Market Revenue and Expense**

9 Ameren Missouri also participates in MISO's "Day-3" market, which has real time and  
10 day-ahead energy markets and an Ancillary Services Market ("ASM"). Ameren Missouri  
11 entered the ASM to acquire ancillary services for its retail load and to be able to sell the services  
12 from its generation. The MISO "Day-3" market was started in January 2009. The Staff has  
13 annualized test year ASM revenue and expense levels by using data for the 12-months ending  
14 April 2012. Staff will continue to review Ameren Missouri's ASM transactions as additional  
15 information becomes available through the true-up period.

16 *Staff Expert/Witness: Lisa K. Hanneken*

17 **C. Fuel and Purchased Power Expense**

18 Staff's annualization and normalization of the Company's fuel and purchased-power  
19 expense, allows for sufficient funds to serve the Company's native load and enable the  
20 Company to make off-system sales. Staff's fuel expense adjustment includes all increases in  
21 commodity coal and coal transportation costs based upon contracts in effect through July 31,  
22 2012. Staff's fuel expense adjustment for nuclear fuel is based upon a 6-month average of prices  
23 that occurred during the period covering December 1, 2011, through May 31, 2012, as  
24 provided by the Company in its response to Staff Data Request Nos. 0073 and 0097. Staff's fuel  
25 expense annualization also incorporates a one-year average price of natural gas through  
26 January 31, 2012, and a three-year average of fuel oil commodity prices through January 31,  
27 2012, as sponsored by Staff witness Erin L. Maloney. Staff also included in the fuel cost  
28 calculation the fixed demand cost of natural gas and a reduction resulting from fly ash activities.

1 Staff's annualized purchased power expense level reflects a three-year average of day-ahead  
2 market energy prices through January 31, 2012, as sponsored by Staff witness Erin L. Maloney.

3 *Staff Expert/Witness: Lisa K. Hanneken*

4 **1. Fuel and Purchased-Power Prices**

5 Staff reviewed all of Ameren Missouri's coal commodity and coal transportation  
6 contracts. Staff reviewed nuclear, natural gas, and fuel oil prices as reflected in Company fuel  
7 reports, workpapers, and responses to Staff data requests. Staff also reviewed three years of  
8 market energy prices. Staff's fuel expense adjustments reflect all known increases in commodity  
9 coal and coal transportation costs that will be in effect as of July 31, 2012. The Staff's fuel  
10 expense adjustments also reflect actual known and measurable nuclear fuel prices through  
11 May 31, 2012. Staff will continue to examine all of these fuel cost components through the true-  
12 up period ending July 31, 2012, in order to address any significant changes. Staff's purchased  
13 power expense adjustments reflect a three-year average of market energy prices through  
14 January 31, 2012.

15 *Staff Expert/Witness: Lisa K. Hanneken*

16 **a. Coal Prices**

17 **i. Accounting Coal Prices**

18 Staff's accounting coal prices are used to compute the fuel costs based on the coal unit  
19 generation that is determined by the production cost model. Staff performed a review of all of  
20 Ameren Missouri's current accounting coal commodity and coal transportation contracts. Staff's  
21 accounting coal prices reflect Ameren Missouri's mine-specific coal commodity and coal rail  
22 and barge transportation contracts that will be in effect as of July 31, 2012. Staff also included  
23 an ongoing level of cost associated with hedging for the cost of rail transportation fuel  
24 surcharges that are tied to the prices of on-highway diesel as reported by the Energy Information  
25 Administration, an independent statistical agency of the U.S. Department of Energy. Lastly,  
26 Staff included all railcar-related costs as a component of the accounting coal price used in the  
27 production cost model.

28 *Staff Expert/Witness: Lisa K. Hanneken*

1                                    **ii. Fly Ash**

2            Staff reduced the amount of expenses in its revenue requirement cost of service to  
3 account for the amount received by Ameren Missouri through the sale of its fly ash for concrete  
4 production. This amount must be included as a reduction to Staff's production cost model results  
5 which are based on the amount of fly ash produced which varies in relationship to the amount of  
6 coal burned.

7 *Staff Expert/Witness: Lisa K. Hanneken*

8                                    **b. Nuclear Fuel Prices**

9            Staff used a 6-month average price based upon actual nuclear fuel prices for the  
10 period ending May 2012 provided by Company in its response to Staff Data Request Nos. 0073  
11 and 0097. Staff also included costs associated with the disposal of spent nuclear fuel. Staff will  
12 re-examine the nuclear fuel prices as part of its true-up audit and make any adjustments deemed  
13 appropriate.

14 *Staff Expert/Witness: Lisa K. Hanneken*

15                                    **c. Natural Gas Cost**

16                                    **i. Variable Natural Gas Cost**

17            Staff analyzed natural gas prices over a three-year period using data provided in  
18 response to Staff Data Request No. 0073 and data submitted by Ameren Missouri as per the  
19 4 CSR 240-3.190 Reporting Requirements for Electric Utilities and Rural Electric Cooperatives  
20 rule. Staff calculated the average system price per month using the three years of monthly data  
21 ending January 31, 2012. After reviewing the three-year trend in gas prices, Staff concluded  
22 that the twelve months ending January 31, 2012, was the appropriate period to use to reflect  
23 the current downward trend in gas prices. These twelve monthly gas prices that occurred in  
24 this update period were used as inputs to the production cost model. Staff will continue to  
25 review natural gas prices through the true-up period ending July 31, 2012, and will make  
26 adjustments as necessary.

27 *Staff Expert/Witness: Erin L. Maloney*

1                                    **ii. Fixed Natural Gas Cost**

2            Staff adjusted expenses to include the fixed demand cost of gas in its revenue  
3 requirement cost of service. This amount must be added to the Staff's production cost model  
4 results which are based on only the variable commodity cost of gas.

5 *Staff Expert/Witness: Lisa K. Hanneken*

6                                    **d. Oil Prices**

7            Fuel oil plays a very small part in the total fuel costs of Ameren Missouri. It is mainly  
8 used for start-up and auxiliary purposes at the generating stations. Staff calculated its  
9 recommended fuel oil price from the monthly average fuel oil prices Ameren Missouri provided  
10 in response to Staff Data Request No. 0073 for the three-year period ending January 31, 2012.  
11 A single fuel oil price was used in the production cost model. Staff will continue to review  
12 fuel oil prices through the true-up period ending July 31, 2012, and will make adjustments  
13 as necessary.

14 *Staff Expert/Witness: Erin L. Maloney*

15                                    **e. Purchased Power**

16            Staff analyzed hourly power prices for the three-year period ending January 31, 2012,  
17 using day-ahead locational marginal prices ("LMP") downloaded from the MISO website  
18 (<https://www.midwestiso.org/Pages/Home.aspx>). Staff developed hourly average market prices  
19 by weighting the MISO prices by the actual day-ahead generation sales Ameren Missouri made  
20 during each hour in this period. Staff then calculated weighted average monthly prices for each  
21 month in the three-year period ending January 31, 2012, and developed factors for each month  
22 based on the ratio of a three-year average to the monthly averages for the twelve months ending  
23 January 31, 2012. The hourly average day-ahead prices that occurred in the twelve months  
24 ending January 31, 2012, were then adjusted by these monthly factors. The resulting  
25 8,760 hourly prices were used as input to the production cost model. Staff will continue to  
26 review market energy prices and adjustments through the true-up period ending July 31, 2012,  
27 and will update the inputs as necessary.

28 *Staff Expert/Witness: Erin L. Maloney*

1                    **2. Refunded Entergy Charges**

2                    In Case No. ER-2008-0318, Ameren Missouri agreed to the following as reflected and  
3 approved by the Commission in its Report and Order:

4                    The company shall maintain such books and records as are necessary to  
5 allow the Staff to identify the amount of refunds, if any, the company may  
6 receive in the future arising from the dispute involving the 1999 purchased  
7 power service agreement with Entergy Arkansas described in the  
8 surrebuttal testimony of Staff witness John P. Cassidy. The company shall  
9 also maintain the books and records necessary to identify any costs  
10 associated with obtaining any such refunds such as legal expenses  
11 associated with efforts to obtain refunds. (page 56., Jan. 27, 2009).

12                   Furthermore, item 30, found on page 10 of the *First Non-Unanimous Stipulation and*  
13 *Agreement* reached in Case No. ER-2010-0036, and approved by this Commission, states the  
14 following: "AmerenUE shall continue to adhere to the Commission's Report and Order from  
15 Case No. ER-2008-0318 regarding tracking potential refunds of Entergy Charges."

16                   As part of a former purchased power agreement with Entergy that expired in  
17 August 2009, Ameren Missouri made payments for pass-through equalization charges that it has  
18 since disputed. Ameren Missouri filed an appeal with the Federal Energy Regulatory  
19 Commission ("FERC") in order to seek refunds for these payments. Payment for these  
20 disputed equalization charges were reflected in rates as part of Ameren Missouri, Case No.  
21 ER-2008-0318. In addition, all legal costs that Ameren Missouri incurred to address this matter  
22 were included in Ameren Missouri's rates as part of the last three rate case proceedings, Case  
23 Nos. ER-2008-0318, ER-2010-0036, and ER-2011-0028. As part of the current rate proceeding,  
24 the Staff has included as part of its overall cost of service calculation all legal costs to deal with  
25 this ongoing Entergy matter that was incurred by Ameren Missouri during the test year ending  
26 September 30, 2011. Because these costs have been included in the determination of rates for  
27 Ameren Missouri in previous rate proceedings and have been paid for by Ameren Missouri  
28 ratepayers, it is appropriate for those ratepayers to benefit from any future refunds that may  
29 occur in relation to these costs. In a supplementary response to Staff Data Request No. 0126.1  
30 provided to Staff, Ameren Missouri indicates that on May 7, 2012, the FERC ordered Entergy to  
31 refund to Ameren Missouri all amounts that Entergy improperly collected from Ameren  
32 Missouri, with interest, within 30 days of the date of the FERC order. Ameren Missouri asserts  
33 that on June 6, 2012, it received a refund of \$30.65 million from Entergy, per the FERC order.

1 Staff proposes that this \$30.65 million refund amount should be amortized back to  
2 ratepayers over a 3-year period. Therefore, Staff proposes a \$10.22 million reduction in the cost  
3 of service calculation to appropriately reflect this refund as part of the Commission's  
4 determination of rates in this rate case proceeding. Staff will continue to examine this area  
5 through the true-up period ending July 31, 2012, to determine if additional adjustments will be  
6 necessary to address the refund.

7 *Staff Expert/Witness: Kofi Agyenim Boateng*

### 8 **3. Fuel and Purchased Power Cost Modeling**

#### 9 **a. Variable Costs**

10 Staff estimates the variable fuel and purchased power expense for Ameren Missouri for  
11 the update period, as defined in the Rate Revenue Section of Staff's Cost of Service Report,  
12 ending January 31, 2012, to be \$565,800,757 including off-system sales, and \$678,856,642  
13 excluding off-system sales. For this rate case, the model was run with and without off-system  
14 sales to estimate the level of off-system sales.

15 The Staff used the RealTime® production cost model to perform an hour-by-hour  
16 chronological simulation of Ameren Missouri's generation, power purchases and off-system  
17 sales. The production cost model determines the annual variable cost of fuel and purchased  
18 power to economically match Ameren Missouri's hourly electric load within the operating  
19 constraints of its resources. These results are supplied to Auditing Staff who use this input to  
20 annualize fuel expense.

21 The model operates in a chronological fashion, matching each hour's energy demand  
22 before moving to the next hour. The model schedules generating units to dispatch in a least-cost  
23 manner based upon fuel cost and purchased power cost while taking into account generation unit  
24 operation constraints. The model closely simulates the way a utility should dispatch its  
25 generating units and purchased power to match the net system load in a least-cost manner.

26 Inputs provided by Staff are: fuel prices, spot market purchased power prices and  
27 availability, hourly load requirements at transmission, and unit planned and forced outages. For  
28 generating unit data, Staff relied on the company's direct testimony, responses to data requests,  
29 workpapers provided by Ameren Missouri witness Mark Peters, and data Ameren Missouri  
30 supplied in compliance with 4 CSR 240-3.190. The generating unit data includes the capacity of

1 the unit, the unit heat rate curves, the primary and startup fuels, the ramp-up rate, the startup  
2 costs, and the fixed operating and maintenance expense. The energy price from Ameren  
3 Missouri's wind power contract with Horizon Pioneer Prairie was also an input to the model.

4 The Staff model was benchmarked by using Ameren Missouri's model inputs. The  
5 difference between Staff's model benchmark results and the Ameren Missouri model results,  
6 supported by Mark Peters' direct testimony, was 0.62%.

7 Ameren Missouri recently installed three combustion turbines with a nominal capacity of  
8 4 megawatts (MW) each at the Maryland Heights Renewable Energy Center that use landfill gas  
9 as a source of fuel. These units are not included in the Staff fuel model for this filing, but they  
10 are expected to be included in Staff's true-up filing in this case once Staff determines that the  
11 units meet its declared "fully operational and used for service" requirements.

12 *Staff Expert/Witness: David W. Elliott*

13 **b. Planned and Forced Outages**

14 Planned and forced outages are infrequent in occurrence, and variable in duration.  
15 In order to capture this variability, the Ameren Missouri generating unit outages were normalized  
16 by averaging six years (2006 through 2011) of actual values taken from data Ameren Missouri  
17 supplied to comply with 4 CSR 240-3.190.

18 *Staff Expert/Witness: David W. Elliott*

19 **c. Capacity Contract Prices and Energy**

20 Capacity contracts are contracts for a specific amount of capacity (megawatts or MW)  
21 and a maximum amount of hourly energy (megawatthours or MWh). Prices for the energy from  
22 these capacity contracts are based on either a fixed contract price or the generating costs of  
23 providing the energy. The capacity contract relevant to this case is the Horizon Pioneer Prairie  
24 wind contract.

25 Actual hourly contract transaction prices were obtained from the Horizon Pioneer Prairie  
26 contract provided by Ameren Missouri. The hourly energy was developed by averaging the  
27 actual hourly energy in 2010 and 2011 from data Ameren Missouri supplied to comply with  
28 4 CSR 240-3.190 Reporting Requirements for Electric Utilities and Rural Cooperatives.

29 *Staff Expert/Witness: David W. Elliott*

1                                   d.     **Normalization of Hourly Load Requirements at Transmission**

2             Due to the presence of air conditioning and the presence of significant electric space  
3 heating in Ameren Missouri's service territory, the magnitude and shape of Ameren Missouri's  
4 load requirements<sup>71</sup> is directly related to daily temperatures. Actual and normal daily  
5 temperatures provided by Staff witness Seoung Joun Won were used in the analysis of the effect  
6 of fluctuations in daily temperatures on the load requirements. The actual daily temperatures for  
7 the modified year period differed from normal daily temperatures. Therefore, to reflect normal  
8 weather, daily peak and average load requirements are each adjusted independently but using the  
9 same methodology.

10            Daily average load is the daily energy divided by twenty-four hours, and the daily peak is  
11 the maximum hourly load for the day. Separate regression models are used to estimate both a  
12 base component, which is allowed to fluctuate across time, and a weather sensitive component,  
13 which measures the response to daily fluctuations in weather for daily average loads and peak  
14 loads. Independent regression models are necessary because daily average loads and peak loads  
15 respond differently to weather. The model's regression parameters, along with the difference  
16 between normal and actual cooling and heating measures, are used to calculate weather  
17 adjustments to both the average and peak loads for each day. The adjustments for each day are  
18 added respectively to the actual average and to the peak loads of each day. The starting point for  
19 allocating the weather-normalized daily peak and average loads to the hours is the actual hourly  
20 loads for the year being normalized. A unitized load curve is calculated for each day as a  
21 function of the actual peak and average loads for that day. The corresponding weather-  
22 normalized daily peak and average loads, along with the unitized load curves, are used to  
23 calculate weather-normalized hourly loads for each hour of the year.

24            This process includes many checks and balances, which are included in the spreadsheets  
25 that are used by Staff. In addition, the analyst is required to examine the data at several points in

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<sup>71</sup> The hourly electric supply necessary to meet the hourly energy demands of both the Company's customers and the Company's own internal needs should be modeled at the transmission voltage level since Ameren Missouri bids its loads into the Midwest ISO at the transmission voltage level.



1 the process. For more information, the process is described in greater detail in the document  
2 "Weather Normalization of Electric Loads, Part A: Hourly Net System Loads."<sup>72</sup>

3 After weather-normalizing and annualizing usage for Ameren Missouri's retail customer  
4 classes is completed, wholesale usage that has been weather normalized using the same  
5 methodology that is used to weather normalize hourly load requirements is added. An adjustment  
6 was made to compensate the hourly load requirements at transmission for an annualization  
7 adjustment to account for the energy efficiency savings that have taken place due to demand-side  
8 programs as well as two additional wholesale customers.

9 A factor was applied to each hour of the weather-normalized loads to produce an  
10 annual sum of the hourly load requirements at transmission that equals the usage, plus losses,  
11 and consistent with normalized revenues. Once completed, the hourly normalized load  
12 requirements were given to Staff witness David W. Elliott to be used in developing fuel and  
13 purchased power expense.

14 *Staff Expert/Witness: Shawn E. Lange*

15 **i. Losses**

16 In the MISO market, Ameren Missouri "bids" its load into the associated market at the  
17 transmission level, and not at the generator level. Hence, transmission losses are not accounted  
18 for when Ameren Missouri bids its loads into the MISO market. In order to model fuel and  
19 purchased power costs appropriately, hourly loads utilized in the fuel models that are used to  
20 estimate fuel and purchased power expense need to be determined at the transmission level rather  
21 than at the generation level, identified as the Load Requirement at Transmission ("LRT"). The  
22 LRT needs to include the customers' energy requirements and associated primary and secondary  
23 losses ("System Energy Losses").

24 The basis for calculating energy losses is that LRT equals the sum of Total Sales and  
25 System Energy Losses. This can be expressed mathematically as:

26 
$$\text{LRT} = \text{Total Sales} + \text{System Energy Losses}$$

---

<sup>72</sup> "Weather Normalization of Electric Loads, Part A: Hourly Net System Loads" (November 28, 1990), written by Dr. Michael Proctor, Manager of the Economic Analysis Department, Missouri Public Service Commission.

1 LRT and Total Sales are known, metered values. System Energy Losses (at the  
2 transmission level) are not metered values and may be calculated as follows:

3 
$$\text{System Energy Losses} = \text{LRT} - \text{Total Sales}$$

4 The System Energy Loss percentage is the ratio of System Energy Losses at the  
5 transmission level to LRT multiplied by 100:

6 
$$\text{System Energy Loss Percentage} = (\text{System Energy Losses} \div \text{LRT}) \times 100$$

7 LRT is also equal to the sum of Ameren Missouri's net generation and net interchange,  
8 considered at the transmission level. Net interchange is the difference between off-system  
9 purchases and sales. Net generation is the total energy output of each generating plant minus the  
10 energy consumed internally to enable the production of electricity at each plant. The output of  
11 each generating plant is monitored continuously, as is the net of off-system purchases and sales.

12 Staff calculated a loss percentage of 4.49% of LRT for the twelve-month period ending  
13 January 2012. Staff Witness Shawn E. Lange used Staff's calculated loss percentage in the  
14 development of hourly loads for Staff's fuel model.

15 *Staff Expert/Witness: Alan J. Bax*

16 **4. Other Fuel Related Items**

17 **a. Westinghouse Credits**

18 During the test year ending September 30, 2011, the Company received credits from  
19 Westinghouse as part of a prior settlement of a uranium supply contract dispute. Staff adjusted  
20 the cost of service calculation to remove all credits received during the test year related to the  
21 Westinghouse credits as the final credit was received in October 2011 as agreed to in the  
22 settlement. There are currently no credits being received.

23 *Staff Expert/Witness: Lisa K. Hanneken*

24 **b. Fuel Additive - Limestone for Sioux Scrubbers**

25 As a result of the SO<sub>2</sub> scrubbers installed at the Sioux plant, a supply of limestone must  
26 be provided to the plant in order to operate the scrubbers. The limestone provided must meet  
27 certain standards of quality and be put through a pulverization process in order to be utilized in  
28 the scrubbers. Therefore, the Company has contracted with three vendors to obtain a supply of  
29 limestone with the proper specifications in order to operate the scrubbers. The Company

1 contracted with a quarry which supplies the correct grade of limestone, a processor which  
2 operates the processing facility onsite at the quarry, and a trucking company which has the  
3 required equipment to transport the processed limestone to the Sioux facility. There are many  
4 variables within each contract including surcharges for different items. Since the last case, in  
5 which the limestone was initially treated as an expense item, additional historical data is  
6 available, as well as additional data regarding the SO<sub>2</sub> removal rate. Currently, the existing  
7 removal rate varies based on numerous variables, but is generally at 88% based on current  
8 conditions and regulations. However, in the future, the Company may need to increase the  
9 removal rate should the CSAPR go into effect. Currently CSAPR, which provides for reductions  
10 in emissions of pollutants, such as SO<sub>2</sub>, and was scheduled to take effect January 1, 2012, has  
11 been stayed by the United States Court of Appeals pending judicial review.

12 Staff made adjustments to include only the estimated amount of limestone which would  
13 be required to achieve an average of 88% removal rate at the current terms of the contracts to  
14 provide the limestone. As a result, Staff is recommending an ongoing level for limestone expense  
15 of \$3,497,847.

16 Staff will reexamine this issue as part of its true-up analysis to determine if any changes  
17 have occurred.

18 *Staff Expert/Witness: Lisa K. Hanneken*

## 19 **D. Payroll and Benefits**

### 20 **1. Payroll**

21 Staff's annualized payroll was based upon the test year ending September 30, 2011, and  
22 was calculated by adjusting actual Missouri electric-related payroll expense for the following:  
23 a) all known increases in wage rates that have occurred since the true-up cutoff date in the  
24 Company's last rate case b) a reduction in the level of executive and contract employees, which  
25 represents a lower number of employees at the end of the test year compared to the average  
26 number of employees during the test year, and c) the reduction of payroll expense that resulted  
27 from a reduction of employees due to a voluntary separation election plan ("VS-11") that was  
28 implemented by the Company during the last quarter of 2011.

29 After allocating a portion of payroll to construction associated with capital projects,  
30 Staff's adjustment for payroll expense was distributed by account, based on the actual payroll

1 distribution experienced by the Company during the test year ending September 30, 2011.  
2 Staff's Accounting Schedule 10, Adjustments to Income Statement, reflects approximately  
3 81 adjustments in order to restate test year payroll expense to an annualized level. Staff has also  
4 reflected in Accounting Schedule 10, five additional adjustments, consistent with Company's  
5 treatment, in order to normalize overtime associated with periodic Callaway nuclear facility  
6 refuelings. As part of its true-up audit, Staff will re-examine payroll and employee counts as well  
7 as potential additional labor costs associated with cyber security and the proposed methane gas  
8 plant in order to determine whether any further adjustments to the cost of service are necessary.

9 *Staff Expert/Witness: Lisa M. Ferguson*

10 **2. Payroll Taxes**

11 Staff's annualization for payroll taxes reflects an overall reduction from test year levels  
12 of Federal Insurance Contributions Act ("FICA") Old Age Survivors and Disability Insurance  
13 ("OASDI"), FICA Medicare, Federal Unemployment Tax Act ("FUTA"), and State  
14 Unemployment Tax Act ("SUTA") payroll taxes. This reduction in payroll tax is driven by the  
15 reduced levels of employees associated with the VS-11 program and other employee reductions  
16 that have occurred. As part of its true-up audit, Staff will re-examine payroll taxes consistent  
17 with its analysis of payroll expense in order to determine whether any further adjustments to the  
18 cost of service for payroll taxes are necessary.

19 *Staff Expert/Witness: Lisa M. Ferguson*

20 **3. Voluntary Separation Election (VS-11)**

21 On October 21, 2011, Ameren Corporation offered a VS-11 to \*\* \_\_\_\_\_  
22 \_\_\_\_\_  
23 \_\_\_\_\_  
24 \_\_\_\_\_  
25 \_\_\_\_\_  
26 \_\_\_\_\_  
27 \_\_\_\_\_  
28 \_\_\_\_\_  
29 \_\_\_\_\_

\_\_\_\_\_ \*\* This program occurred subsequent to the test year; therefore, Staff has normalized and annualized payroll expense, employee benefits, and payroll taxes to include the effects of the VS-11.

*Staff Expert/Witness: Lisa M. Ferguson*

#### **4. Severance Costs – ER-2012-0166**

Subsequent to the test year ending September 30, 2011, Ameren Missouri recorded approximately a \$25.8 million accrual on its books to reflect its estimate of the severance costs that would be incurred as a result of the VS-11 program. The Company is seeking to recover this approximately \$25.8 million of accrued severance costs through a three-year amortization. However, Staff has calculated that by January 2, 2013, when rates will become effective in this rate proceeding, the Company will already have achieved more than \$25.8 million in cost savings associated with the VS-11 program. These cost savings result from reduced levels of payroll, benefits and payroll taxes that are already built into rates but are no longer being incurred by the Company. Staff did not include any severance costs as the Company will achieve more in cost savings than the severance costs associated with offering the program. Staff contends that these severance costs will already be recovered by the Company by the effective date of rates in this proceeding and that no adjustment to address severance costs as part of the cost of service calculation is required.

*Staff Expert/Witness: Lisa M. Ferguson*

## **5. Amortization of ER-2010-0036 Severance Costs**

As part of the First Non-unanimous Stipulation and Agreement reached and approved by the Commission in Ameren Missouri's Case No. ER-2010-0036, a three-year amortization was established for the severance cost associated with the employee reduction packages that were implemented by the Company during September 2009, the Voluntary Separation Election ("VSE") and the Involuntary Separation Program ("ISP"). This amortization was

1 allowed to continue unchanged based upon the First Non-unanimous Stipulation and Agreement  
2 – Miscellaneous Revenue Requirement Items – that was approved by the Commission as  
3 part of Ameren Missouri's last rate case, Case No. ER-2011-0028. The amortization of  
4 these costs began on the June 21, 2010, the effective date of rates as established by the  
5 Commission in Case No. ER-2010-0036 and are scheduled to end on June 20, 2013. Since this  
6 amortization is scheduled to expire during June 2013, Staff proposes that the January 2, 2013,  
7 unamortized balance of the costs associated with the amortization for the VSE/ISP be reset in  
8 order to prevent a significant over-recovery of these costs by Ameren Missouri. At January 2,  
9 2013, the unamortized balance related to this amortization is approximately \$587,500. Staff  
10 proposes a two-year amortization period or \$293,750 annually during a period covering  
11 January 3, 2013, through January 2, 2015, in order to better synchronize the end of the  
12 amortization with future rate case recovery.

13 *Staff Expert/Witness: Lisa M. Ferguson*

14 **6. Accounting Standards Codification ("ASC") 715-30 (formerly FAS 87)**  
15 **Pension Costs**

16 **a. Accounting Standards Codification 715-30 Pension Tracker**

17 Staff, Ameren Missouri, and other parties, entered into a Stipulation and Agreement  
18 ("the 2007 Agreement") in Case No. ER-2007-0002 that addresses the ongoing ratemaking  
19 treatment for annual qualified pension cost under Financial Accounting Standards Board's  
20 ("FASB") Accounting Standards Codification ("ASC") Subtopic 715-30, formerly Financial  
21 Accounting Standard No. 87 ("FAS 87").

22 The 2007 Agreement requires Ameren Missouri to fund its annual pension expense and  
23 track the difference between its annual pension expense and the level included in rates. The  
24 difference between the annual pension cost and the amount included in rates, as accumulated in  
25 the tracker, has been included in rate base and amortized over a period of five years as an  
26 addition or reduction to pension expense since the 2007 Agreement. Since some of  
27 Ameren Missouri's management and administrative functions are provided by Ameren Services  
28 employees, all components of Ameren Missouri's pension expense and rate base amounts  
29 include costs that are allocated from Ameren Services.

1 Ameren Missouri has a non-qualified pension plan called the Ameren Supplemental  
2 Retirement Plan. It was established to ensure the payment of a competitive level of retirement  
3 income in order to attract, retain and motivate selected executives. Information provided in  
4 response to Staff Data Request No. 0137 in Case No. GR-2010-0363, in addition to discussions  
5 with Company in that case, alerted Staff that Ameren Missouri was not funding the non-qualified  
6 portion of its pension expense. Ameren Missouri states that the non-qualified plan is  
7 unfunded and that the plan benefit payments are made on a monthly disbursement basis. This  
8 information, in addition to a response to Staff Data Request No. 0354 provided by the Company  
9 in Case No. ER-2011-0028, led Staff to propose an adjustment to remove \$3,099,975 from  
10 Ameren Missouri's pension tracker for non-qualified pension expense accruals in excess of  
11 amounts paid for the period June 2007 through December 2010. This calculation was reflected  
12 on Appendix 3, Schedule KAB-3, attached to the Cost-of-Service Report in Case No.  
13 ER-2011-0028. It is Staff's position that the pension tracker should only include amounts  
14 associated with qualified pension expense that is "funded" by Ameren Missouri.

15 Consistent with the 2007 Agreement and similar stipulations agreed to made in  
16 subsequent Ameren Missouri rate cases, Staff is proposing to reflect in rate base pension tracker  
17 amounts as follows: (1) rate base will be reduced by (\$3,669,299), which represents an estimated  
18 unamortized regulatory liability at the true-up date of July 31, 2012, for the pension tracker  
19 established in Case No. ER-2008-0318; (2) rate base will be increased by \$2,760,358, which  
20 represents an estimated unamortized regulatory asset at the true-up date of July 31, 2012, for the  
21 pension tracker established in Case No. ER-2010-0036; and (3) rate base will be increased by  
22 \$5,754,100, which represents an estimated unamortized regulatory asset at the true-up date of  
23 July 31, 2012, for the pension tracker established in Case No. ER-2011-0028. In this proceeding,  
24 Staff recommends increasing rate base by \$6,665,875 for an estimated regulatory asset relating  
25 to the period March 1, 2011, through July 31, 2012, for the pension tracker authorized in Case  
26 No. ER-2011-0028 resulting from the under-collection in rates of Subtopic 715-30 pension  
27 expense as compared to the actual expense and funding incurred since March 2011.

28 For purposes of calculating its rate base and amortization expense values, Staff is  
29 proposing to combine all prior trackers established in Case Nos. ER-2008-0318, ER-2010-0036  
30 and ER-2011-0028 and amortize a total combined balance of \$11,511,034 over a five-year  
31 period. In Ameren Missouri's next rate increase request case, Staff will consider all over/(under)

1 collections in pension expense beginning August 1, 2012, through the end of the test year or true-  
2 up period date established in Ameren Missouri's next general rate proceeding.

3 *Staff Expert/Witness: Roberta A. Grissum*

4 **b. Annualization**

5 Staff adjusted qualified pension expense to reflect the Plan Year 2012 estimated expense  
6 for FASB ASC Subtopic 715-30 provided by Towers Watson<sup>73</sup> for Ameren Missouri's qualified  
7 pension plan. Staff used this amount to determine the adjustment necessary to ensure the amount  
8 collected in rates is sufficient to recover the estimated pension expense provided by  
9 Towers Watson. In this proceeding, Staff is proposing to decrease test year expense by an  
10 amount of \$2,764,934. This reduction will appear in Staff's income statement. Staff will  
11 examine the 2012 Plan Year Actuarial Report to be provided by Company in July 2012 as part of  
12 the true-up audit and will make adjustments to the cost of service calculation in order to reflect  
13 Ameren Missouri's final 2012 level of pension expense and required actual funding levels in its  
14 case.

15 It should be noted that Staff has not removed any of the pensions and OPEBs cost savings  
16 related to the VS-11 offered by Ameren Missouri on October 21, 2011, from the cost-of-service  
17 calculation at this time because the Company has asserted that these savings will be reflected in  
18 the Plan Year 2012 Actuarial Report to be provided to Staff in July 2012 as part of the true-up  
19 audit. Staff submitted Data Request No. 0438 in order to obtain a calculation of the cost savings  
20 that will be reflected as part of the Plan Year 2012 Actuarial Report. Staff will evaluate Ameren  
21 Missouri's response to this data request once it is received and also continue to review VS-11  
22 Pensions and OPEBs cost savings as part of the true-up audit and propose adjustments to the  
23 cost-of-service calculation as deemed appropriate.

24 Staff also adjusted nonqualified pension expense to reflect the Plan Year 2012 expense  
25 provided by Towers Watson for Ameren Missouri's nonqualified pension plan. As stated  
26 previously, nonqualified pension costs will not be included in the pension tracker. Staff,  
27 however, recommends reducing nonqualified pension expense in its income statement by  
28 \$198,091 to reflect the Plan Year 2012 expense provided by Towers Watson in

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<sup>73</sup> Towers Watson is the actuary hired by Ameren Missouri to evaluate is Pensions and OPEBs plans.



1 Ameren Missouri's September 2011 Actuarial Report. In addition, Staff recommends an  
2 adjustment of \$3,571,998 to increase pension amortization expense from the negative expense  
3 level of (\$1,269,791) recorded during the test year ending September 30, 2011, to an estimated  
4 positive expense level at the true-up date of July 31, 2012, of \$2,302,207. This adjustment  
5 represents the annualized amortization related to the current pension tracker as well as the  
6 annualized amortizations related to previous trackers established in Case Nos. ER-2008-0318,  
7 ER-2010-0036 and ER-2011-0028.

8 *Staff Expert/Witness: Roberta A. Grissum*

9 **7. Accounting Standards Codification ("ASC") 715-60 (formerly FAS 106)**  
10 **Other Post Retirement Benefit Costs (OPEBs)**

11 **a. Accounting Standards Codification 715-60 OPEBs Tracker**

12 The 2007 Agreement also addresses the ratemaking treatment for annual OPEBs cost  
13 under the FASB's ASC Subtopic 715-60, formerly Financial Accounting Standard No. 106  
14 ("FAS 106"). As with pension expense, the 2007 Agreement requires Ameren Missouri to fund  
15 the annual OPEB expense and establish a tracker. The difference between the annual OPEBs'  
16 cost and the amount included in rates, as accumulated in the tracker, has been included in rate  
17 base and amortized over a period of five years as an addition or reduction to OPEBs expense.

18 Consistent with the 2007 Agreement and similar stipulations agreed to in subsequent  
19 Ameren Missouri rate cases, Staff is proposing to adjust the rate base trackers as follows: (1) rate  
20 base will be reduced by \$6,404,972, which represents an estimated unamortized regulatory  
21 liability at the true-up ending date of July 31, 2012, for the OPEBs tracker established in Case  
22 No. ER-2008-0318; (2) rate base will be reduced by \$11,258,563, which represents an estimated  
23 unamortized regulatory liability at the true-up ending date of July 31, 2012, for the OPEBs  
24 tracker established in Case No. ER-2010-0036; and (3) rate base will be reduced by \$14,425,336,  
25 which represents an estimated unamortized regulatory liability at the true-up ending date of July  
26 31, 2012, for the OPEBs tracker established in Case No. ER-2011-0028. In this proceeding,  
27 Staff is recommends decreasing rate base by \$10,944,694 for an estimated regulatory liability  
28 recorded during the period March 1, 2011, through July 31, 2012, for the OPEBs tracker  
29 established in Case No. ER-2011-0028 which resulted in an over-collection in rates of OPEBs  
30 expense as compared to the actual expense and funding incurred since March 2011.

1 In the same manner as for pension tracker amounts, for calculation of OPEBs rate base  
2 and amortization expense purposes Staff recommends combining all prior OPEBs trackers  
3 established in Case Nos. ER-2008-0318, ER-2010-0036 and ER-2011-0028 and amortize a total  
4 combined balance of \$43,033,566 over a five-year period. In Ameren Missouri's next rate  
5 increase request proceeding, Staff will consider all over/(under) collections of OPEBs expense  
6 beginning August 1, 2012, through the end of the test year and the end of any true-up period  
7 established in Ameren Missouri's next general rate proceeding.

8 *Staff Expert/Witness: Roberta A. Grissum*

9 **b. Annualization**

10 Staff adjusted OPEBs expense to reflect the Plan Year 2012 estimated expense for FASB  
11 ASC Subtopic 715-60 provided by Towers Watson for Ameren Missouri's post-retirement  
12 benefit plan. Staff used this estimated amount to determine the adjustment necessary to ensure  
13 the amount collected in rates is sufficient to recover the estimated OPEBs expense provided by  
14 Towers Watson. In this proceeding, Staff recommends increasing the amount collected in rates  
15 by an amount of \$78,455. This increase will appear in Staff's income statement. The Staff will  
16 examine the 2012 Plan Year Actuarial Report to be provided by Company in July 2012 as part of  
17 the true-up audit and will make adjustments to the cost of service calculation in order to reflect  
18 Ameren Missouri's final 2012 level of OPEBs expense and required actual funding levels in its  
19 case.

20 In addition, Staff recommends an adjustment of \$665,228 to decrease OPEBs tracker  
21 amortization expense from the negative expense level of \$7,941,485 recorded during the test  
22 year ending September 30, 2011, to an estimated negative expense level at the true-up ending  
23 date of July 31, 2012, of \$8,606,713. This adjustment represents the annualized amortization  
24 related to the current OPEBs tracker as well as all amortizations related to previous trackers  
25 established in Case Nos. ER-2008-0318, ER-2010-0036 and ER-2011-0028.

26 *Staff Expert/Witness: Roberta A. Grissum*

27 **8. Other Employee Benefits**

28 The Company currently offers employees medical, dental, vision, life insurance,  
29 long-term disability, and 401k benefits. Staff has reflected in the cost of service the actual

1 12-months ending September 30, 2011, level of benefits adjusted to remove benefit costs  
2 associated with employees that are no longer with the Company due to the VS-11 and other  
3 reductions in employee levels. Staff will continue to analyze actual benefit cost information, as  
4 well as employee counts as the information becomes available through July 31, 2012. As a result  
5 of this continuing analysis, Staff may propose further adjustment to employee benefits as part of  
6 the true-up audit.

7 *Staff Expert/Witness: Lisa M. Ferguson*

## 8 **9. Short-Term Incentive Compensation**

9 The Company has three distinct incentive compensation plans that are offered to  
10 employees: short-term compensation, long-term compensation, and an exceptional performance  
11 bonus program. Some of Ameren Missouri's incentive compensation costs are allocated from  
12 Ameren Services Company ("AMS"), as AMS provides various management and administrative  
13 functions to Ameren Missouri.

14 The short-term incentive compensation plan is broken out into five categories, as follows:

- 15 • Executive Incentive Plan - Officers level,
- 16 • Executive Incentive Plan - Managers and Directors level
- 17 • Ameren Manager Incentive Plan
- 18 • Ameren Marketing, Trading & Commodities, and
- 19 • Ameren Incentive Plan

20 The Executive Incentive Plan for Officers ("EIP-O") is designed to incentivize officers of  
21 the Company to ensure that they are focused on the overall success of the Company's business.  
22 These officers are senior level individuals who hold the positions of vice president, senior vice  
23 president, president, and chief executive officer. The officers and the personnel with manager  
24 and director positions constitute the Ameren Leadership Team ("ALT"), a group that is  
25 responsible for the strategy and direction of all the functional areas within Ameren Missouri.  
26 Awards at this level are based upon the individual officer's personal performance and the  
27 achievement of certain scorecard key performance indicators ("KPIs"), as determined by the  
28 Company. Such KPI measures may include Ameren Missouri's earnings, safety, reliability,

1 and/or customer satisfaction. The Company's EIP-O is entirely funded based on earnings-per-  
2 share ("EPS") and has been disallowed by Staff.

3 The Executive Incentive Plan for Managers ("EIP-M") is a plan designed for members of  
4 the ALT below the Officers level. Much like the EIP-O, the EIP-M awards are based upon  
5 participants' demonstrated leadership and contributions toward the achievement of the  
6 Company's business objectives. However, unlike the EIP-O, the EIP-M funding is based  
7 twenty-five percent on EPS and seventy-five percent is based on operational performance as  
8 measured by KPIs, and individual performance as determined by supervisors through the  
9 performance appraisal process. Staff has removed the twenty-five percent of the EIP-M that is  
10 EPS-related from its cost of service calculation, and recommends the commission disallow it.

11 The Ameren Manager Incentive Plan ("AMIP") is designed for management employees  
12 and is funded entirely based on achievement of a set of KPIs. Like the EIP, payouts are based on  
13 the achievement of the participant's individual performance objectives and his/her contributions  
14 to the group's KPI measure. Similar to individual performance for the EIP-M, individual  
15 performance is determined by supervisors through the performance appraisal process. Staff has  
16 allowed the costs associated with this incentive program.

17 The Ameren Marketing, Trading & Commodities ("AMTC") plan is similar to the AMIP  
18 and is designed to target management employees who perform specific roles within the  
19 Company's trading and fuel divisions. This plan has two components: one, the base plan, which  
20 is identical to the AMIP, and two, the second component, called the supplemental plan which  
21 provides group or position-specific measures for individuals within this group to achieve. The  
22 awards under the supplemental plan are converted into units of stock and are held for 22 months  
23 for the purpose of promoting employee retention before they are paid out. Staff has included the  
24 base plan costs but the restrictive stock has been removed.

25 The Ameren Incentive Plan ("AIP") is offered only to contract employees and funding is  
26 determined by attaining specified KPI goals. It is designed to provide employees with line of  
27 sight to critical financial and operational metrics that they can influence. These rewards are  
28 based solely on achievement of specified KPIs. Staff has allowed the actual costs associated  
29 with this incentive plan.

30 The Exceptional Performance Bonus Plan ("EPBP"), unlike the short-term compensation  
31 plans, is not determined by either meeting a certain level of EPS or KPIs, but are awarded on the

1 basis of outstanding performance of an individual as determined by his or her supervisor and  
2 approved by an officer. The process begins when a supervisor submits a recommendation, by  
3 completing a Performance Recommendation Form, to an officer that an employee be considered  
4 for a bonus on the basis of an exceptional performance. The supervisor who makes this  
5 recommendation also recommends the amount of bonus to be awarded. If this recommendation  
6 is approved, the employee is eligible for a bonus ranging from \$500 to \$4,000. However, EPBP  
7 awards are not expected to exceed 10% of the employee's annual base pay in any contract year.  
8 Staff has allowed the actual costs associated with this incentive plan.

9 The criteria Staff uses to evaluate employee incentive plans were established in the  
10 Commission's Report and Order for *Re Union Electric Co.*, Case No. EC-87-114:

11 At a minimum, an acceptable management performance plan should  
12 contain goals that improve existing performance, and the benefits of the  
13 plan should be ascertainable and reasonably related to the plan.  
14 29 Mo. P.S.C. (N.S.) 313, 325 (1987).

15 Staff has reviewed Ameren Missouri's incentive compensation plans as described above  
16 and recommends that all incentive compensations that are directly tied to EPS be disallowed  
17 from the cost of service. This recommendation is consistent with past Commission rulings. In  
18 its Report and Order in *Re Kansas City Power & Light Company*, Case No. ER-2006-0314, at  
19 page 58, the Commission noted that, among other things, "because maximizing EPS could  
20 compromise service to ratepayers, such as by reducing customer service or tree-trimming costs,  
21 the ratepayers should not have to bear that expense." Again, in the most recent Ameren Missouri  
22 rate case, Case No. ER-2010-0036, the Commission decided that, "Ameren Missouri shall not  
23 recover in rates the cost of its long-term compensation plan" for its executive officers as the plan  
24 was based on EPS which in the Commission's view "primarily benefit shareholders and not  
25 ratepayers."

26 Staff has made an adjustment to the test year incentive compensation expense consistent  
27 with the VS-11 program which called for the elimination of positions within Ameren Missouri  
28 and AMS. Please refer to the VS-11 section of this Cost of Service Report for a more complete  
29 discussion of the VS-11 program.

30 In addition to the adjustment in the Operation and Maintenance ("O&M") expenses, and  
31 to be consistent with the position that incentive compensation costs relating to EPS should not be  
32 borne by ratepayers, Staff has made corresponding reductions in Ameren Missouri's plant in

1 service and reserve balances to eliminate incentive compensation that was capitalized from 2002  
2 through the end of the test year. As part of its true-up audit, Staff will make further adjustments  
3 to Ameren Missouri's plant in service and reserve balances to address all additional incentive  
4 compensation that is recorded on Ameren Missouri's books through the end of the July 31, 2012,  
5 true-up cutoff established by the Commission as part of this rate proceeding.

6 *Staff Expert/Witness: Lisa M. Ferguson*

7 **10. Long-Term Incentive Compensation: Restrictive Stock and Performance**  
8 **Share Units**

9 In addition to the other compensation available (base and incentive), Ameren Missouri  
10 through its parent company Ameren Corporation, also offers its executives the possibility of  
11 restrictive stock awards and performance share units, and these form the Company's long-term  
12 compensation plans. Conditions are placed on the receipt of restrictive stock awards related to  
13 earnings performance. The performance share units program is based on the market performance  
14 of Ameren Corporation's common stock relative to a peer group of other companies' common  
15 stock, over a three-year period. Consistent with the Company's treatment of not seeking  
16 recovery in retail rates of these long-term incentive plans, Staff has eliminated all costs relating  
17 to these plans from its revenue requirement calculation.

18 *Staff Expert/Witness: Lisa M. Ferguson*

19 **E. Other Expenses**

20 **1. Rate Case Expenses**

21 With respect to rate case expense, Staff examined what other large utilities in Missouri  
22 have spent in order to process recent rate cases and then reviewed the actual costs from Ameren  
23 Missouri's two previous rate cases (Case Nos. ER-2010-0036 and ER-2011-0028) and compared  
24 that to the projected expenses for the current case. Based on this research, Staff has determined  
25 that an annual amount of \$1,000,000 of rate case expense should be sufficient for  
26 Ameren Missouri to process this case to its conclusion.

27 *Staff Expert/Witness: Lisa K. Hanneken*

1                   **2. Dues and Donations**

2           Staff reviewed the list of membership dues paid and donations made to various  
3 organizations that Ameren Missouri charged to its utility accounts during the test year. Staff  
4 recommends disallowance of various dues and donations that were included by Ameren Missouri  
5 in test year expenses. Staff disallowed these dues and donations because they were not necessary  
6 for the provision of safe and adequate service, and thus have no direct benefit to ratepayers.  
7 Allowing the Company to recover these expenses through rates causes the ratepayers to  
8 involuntarily contribute to these organizations. Examples of items disallowed by Staff are  
9 amounts paid to Civic Progress or the St. Louis Earth Day sponsorship.

10           In *Re: Missouri Public Service, a Division of UtiliCorp United, Inc.*, Case Nos.  
11 ER-97-394, et al., Report and Order, 7 Mo.P.S.C.3d 178, 212 (1998), the Commission stated:

12                   The Commission has traditionally disallowed donations such as these.  
13                   The Commission finds nothing in the record to indicate any discernible  
14                   ratepayer benefit results from the payment of these donations. The  
15                   Commission agrees with the Staff in that membership in the various  
16                   organizations involved in this issue is not necessary for the provision of  
17                   safe and adequate service to the MPS ratepayers.

18           In addition to the above disallowances, Staff removed all costs related to lobbying that  
19 were included in the membership dues to the various organizations as well as dues related to the  
20 Edison Electric Institute (EEI); these items are discussed in further detail in the following  
21 paragraphs.

22   *Staff Expert/Witness: Erin M. Carle*

23                   **a. Lobbying**

24           As part of its analysis of dues, the Staff determined that some of the organizations use a  
25 percentage of member payments to fund government affairs or lobbying activities. Staff  
26 traditionally disallows the cost of these activities and therefore has removed the associated  
27 amounts from the Company's test year expense level.

28   *Staff Expert/Witness: Erin M. Carle*

29                   **3. Edison Electric Institute (EEI) Dues**

30           According to information obtained from the EEI's website ([www.eei.org](http://www.eei.org)), EEI is an  
31 association of investor-owned electric utilities and industrial affiliates. From the information

1 concerning EEI reviewed by Staff in this case, it is clear that part of EEI's function is to  
2 represent the interests of the electric utility industry in the legislative and regulatory arenas. By  
3 necessity, this role includes engagement in lobbying activities by EEI.

4 In Case No. ER-83-49, a KCPL rate increase case, 26 Mo.P.S.C. 104, 155 (1983),  
5 the Commission stated its position respecting EEI dues:

6 ...In the Company's last rate case, ER-82-66, the Commission reiterated  
7 its position that while there may be some possible benefit to the  
8 Company's ratepayers from Company's membership in EEI, the dues  
9 would be excluded as an expense until the Company could better quantify  
10 the benefit accruing to both the Company's ratepayers and shareholders.

11 This position has been re-affirmed by the Commission in subsequent rate proceedings.

12 *In Re: Kansas City Power & Light Co., Case Nos. EO-85-185 et al., Report and Order,*  
13 28 Mo.P.S.C. (N.S.) 228, 259 (1986), the Commission stated:

14 ... The argument that allocation is not necessary if the benefits lessen the  
15 cost of service to the ratepayers by more than the cost of the dues, misses  
16 the point.

17 It is not determinative that the quantification of benefits to the ratepayer is  
18 greater than the EEI dues themselves. The determining factor is what  
19 proportion of those benefits should be allocated to the ratepayer as  
20 opposed to the shareholder. It is obvious that the interests of the electric  
21 industry are not consistently the same as those of the ratepayers. The  
22 ratepayers should not be required to pay the entire amount of EEI dues if  
23 there is benefit accruing to the shareholders from EEI membership as well.  
24 The Commission finds this to be the case. The Company has been  
25 informed in prior rate cases that it must allocate its quantified benefits  
26 from membership in EEI. That has not been done herein. Therefore, no  
27 portion of EEI dues will be allowed in this case.

28 Based on the above guidance, Staff disallowed the entire amount of EEI dues.

29 *Staff Expert/Witness: Erin M. Carle*

#### 30 **4. Insurance Expense**

31 Ameren Missouri obtains insurance from third-party insurance providers for protection  
32 against the risk of financial loss associated with unanticipated events or occurrences. Insurance  
33 policies currently in place at Ameren Missouri cover property, terrorism, crime, boilers and  
34 machinery, replacement power, nuclear property, fiduciary liability, directors and officers,  
35 marine, nuclear liability, and workers' compensation. Ameren Missouri records all insurance



1 expense in FERC's Uniform System of Accounts 924 and 925. Staff adjusted Ameren  
2 Missouri's insurance expenses to annualize those expenses based on the most current premiums  
3 charged to the Company as of April 30, 2012. As part of its true-up audit, Staff will re-examine  
4 insurance expense in order to determine whether any further adjustments to the cost of service  
5 are necessary.

6 *Staff Expert/Witness: Kofi A. Boateng*

## 7 **5. Vegetation Management and Infrastructure Inspection Programs**

### 8 **a. Annual Expense**

9 Staff adjusted the non-labor test year expense level associated with Ameren Missouri's  
10 vegetation management and infrastructure inspections programs to reflect the write-off of  
11 unamortized balances related to prior vegetation management trackers per the Stipulation and  
12 Agreement approved by the Commission in Case No. ER-2011-0028 in the amounts of  
13 \$1,225,000 and (\$2,172,212). These write-offs applied to vegetation management trackers  
14 established in Case Nos. ER-2007-0002 and ER-2008-0318, respectively. Staff also proposes an  
15 adjustment of \$220,518 to reflect a correction to the set-up of the vegetation management tracker  
16 established in Case No. ER-2011-0028. Based upon the estimated expense<sup>74</sup> incurred by  
17 Ameren Missouri for the twelve-months ending July 31, 2012, Staff recommends the  
18 Commission rebase the trackers related to vegetation management and infrastructure inspections  
19 to an annualized level of \$55,057,826 and \$6,807,000, respectively.

20 Staff will re-examine the actual cost through the end of the true-up period July 31, 2012,  
21 to determine if further adjustment is necessary and/or appropriate. Staff recommends the actual  
22 amount incurred for the twelve-months ending July 31, 2012, also become the new base amount  
23 for tracking following the effective date of rates in Case No. ER-2012-0166.

### 24 **b. Trackers**

#### 25 **Case No. ER-2008-0318**

26 In Case No. ER-2008-0318, the Commission allowed Ameren Missouri to recover the  
27 costs incurred, in excess of the amount included in base rates from January 1, 2008, through

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<sup>74</sup> Actual data for the period 8/1/2011 – 3/31/2012 and forecasted data for the period 4/1/2012 – 7/31/2012.

1 September 30, 2008, by Ameren Missouri to comply with the Commission's vegetation  
2 management and infrastructure inspection rules. In Case No. ER-2010-0036, this amount was  
3 adjusted to account for a change in the amount included in base rates from January 1, 2008,  
4 through September 30, 2008. In Case No. ER-2011-0028, Staff recommended the unamortized  
5 amount at July 31, 2011, related to Ameren Missouri's previous two rate cases be included in  
6 expense, thus ending the vegetation management and infrastructure inspection trackers  
7 established in Case Nos. ER-2007-0002 and ER-2008-0318. In doing so, the unamortized  
8 amount of expense for the tracking periods January 2008 through February 2009 and  
9 October 2008 through January 2010 would be fully reflected in rates during the twelve months  
10 ending July 31, 2012. Since the amortization of the regulatory asset related to the tracker  
11 established for Case No. ER-2007-0002 will be complete by the end of the true-up period  
12 established in this rate proceeding, Staff has removed \$1.75 million from the cost-of-service  
13 calculation associated with the amortization that was reflected on the Company's books during  
14 the test year for this tracker. Since the amortization of the regulatory liability related to the  
15 tracker established for Case No. ER-2008-0318 will be complete by the end of the true-up period  
16 established in this rate proceeding, the Staff has removed approximately (\$944,400) from the  
17 cost-of-service calculation associated with the amortization that was reflected on the Company's  
18 books during the test year for this tracker.

19 As part of Case No. ER-2008-0318, the Commission allowed Ameren Missouri to defer  
20 the amount of cost the Company estimated it would incur, in excess of the amount that was  
21 included in base rates, from October 31, 2008, through February 28, 2009, to comply with the  
22 Commission's vegetation management and infrastructure inspection rules. An amount  
23 associated with this period was identified in Case No. ER-2010-0036 and was offset against the  
24 over-collection associated with the amount included in rates for the period March 1, 2009,  
25 through February 28, 2010. This net amount was ordered by the Commission to be amortized  
26 over three years. The amount previously identified in Case No. ER-2010-0036 for the period  
27 March 1, 2009, through February 28, 2010, was based upon forecasted data and, therefore, Staff  
28 was required to replace this forecasted data by actual amounts incurred to recalculate the  
29 amortizations related to vegetation management and infrastructure inspection program.

30 In Case No. ER-2010-0036, the Commission also allowed Ameren Missouri to defer the  
31 amount of cost the Company estimated it would incur, in excess of the amount included in

1 base rates in the 2008 rate case, to comply with the Commission's vegetation management  
2 and infrastructure inspection rules in the amounts of \$54.1 million and \$10.7 million,  
3 respectively. However, during the twelve-months ended February 28, 2010, the amounts  
4 collected in rates significantly exceeded the actual non-labor costs incurred. This over-recovery  
5 was netted against the corrected amount deferred during the period October 1, 2008, through  
6 February 28, 2009.

7 **Case No. ER-2010-0036**

8 In Case No. ER-2010-0036, the Commission ordered a new base for the tracker including  
9 vegetation management and infrastructure inspection cost in the amount of \$50.39 million and  
10 \$7.65 million, respectively. The amounts reflected in rates, a combination of the new base  
11 established in Case No. ER-2010-0036 and the previous base established in Case No.  
12 ER-2008-0318, were then compared to the actual amount incurred for the twelve-months ending  
13 February 28, 2011, to identify any over or under-collection. Consistent with the Commission's  
14 prior orders, Staff recommended any over or under-collection be amortized over a three-year  
15 period.

16 **Case No. ER-2011-0028**

17 In Case No. ER-2011-0028, the Commission ordered a new base for the tracker including  
18 vegetation management and infrastructure inspection cost in the amount of \$52.2 million and  
19 \$7.7 million, respectively. The amounts reflected in rates were compared to the actual amount  
20 incurred for the twelve-months ending September 30, 2011, to identify any over or  
21 under-collection. Staff has identified a net under-collection for the period March 1, 2011,  
22 through the true-up ending date of July 31, 2012, in the amount of \$2,465,063. Staff  
23 recommends this under-collection be amortized over three years consistent with Commission  
24 orders in previous cases. This net under-collection amount represents a \$2,896,420  
25 under-collection for vegetation management and a (\$431,357) over-collection for  
26 infrastructure inspections for the true-up period ending July 31, 2012. The annualized  
27 amortization recommended is \$965,473 and (\$143,786), respectively, for a total annualized  
28 amortization of \$821,688.

29 Staff also proposes that any unamortized amount related to the tracker established in  
30 Case No. ER-2010-0036 be rolled into the current amortization established in this proceeding  
31 and be amortized over a three-year period so that only one tracker remains. The unamortized

1 amount related to the tracker established in Case No. ER-2010-0036 at the true-up ending date of  
2 July 31, 2012, is (\$1,360,259). Therefore, the total to be amortized is a net amount of  
3 \$1,104,804 [ $\$2,465,063 + (1,360,259) = \$1,104,804$ ] with an annual amortization in the  
4 amount of \$368,268.

5 *Staff Expert/Witness: Roberta A. Grissum*

6 **6. Customer Deposit Interest Expense**

7 See discussion in Section VII.D. Rate Base-Customer Deposits.

8 *Staff Expert/Witness: Erin M. Carle*

9 **7. Property Tax Expense**

10 For property assessment purposes, each utility company is required to file with its  
11 respective taxing authority a valuation of utility property at the beginning of each assessment  
12 year, which is January 1st. Several months later, based on information provided by the utility,  
13 the taxing authority will in turn send the company what are known as "assessed values" for every  
14 category of the company's property. The taxing authority will issue to the utility company a  
15 property tax rate later in the year. The final step in the process is when the taxing authority  
16 issues a property tax bill to the company late in each calendar year with a "due date" of  
17 December 31. The billed amount of property taxes is based on the property tax rate applied to  
18 the previously determined assessed values of the utility's plant-in-service balances as of  
19 January 1 of the same year. The Staff developed its property tax rate based on the Company's  
20 actual taxes paid as of December 31, 2011, which are paid based on investment as of  
21 January 1, 2011. The Staff will continue to review this issue in order to determine whether any  
22 further adjustments to the cost of service are necessary.

23 *Staff Expert/Witness: Erin M. Carle*

1                                    **a.      Property Tax Appeal/Refund**

2                    During the previous rate case, Case No. ER-2011-0028, Ameren Missouri was in the  
3 process of appealing approximately \$28.9 million of property taxes that had previously been paid  
4 during 2010. The Commission's Report and Order for Case No. ER-2011-0028 states that:<sup>75</sup>

5                    Specific Findings of Fact: The only question before the Commission at  
6 this time is whether to order Ameren Missouri in this case to return any  
7 tax refund it may receive to its customers. There is no disagreement about  
8 Ameren Missouri's duty to track that refund. If Ameren Missouri does  
9 receive a tax refund, then the Commission would certainly expect that the  
10 company would return that refund to its customers who are ultimately  
11 paying the tax bill. It is hard to imagine a circumstance in which such a  
12 refund would not be ordered. However, such an order must wait until a  
13 future rate case in which that decision will be presented to the  
14 Commission.

15                   Any such order the Commission could issue in this case would be  
16 ineffective, as this Commission cannot bind a future Commission. At this  
17 time, the Commission can only order Ameren Missouri to track any  
18 possible refund. A decision about how any such tax refund is to be  
19 handled must be left to a future rate case.

20                   Since the last case, Ameren Missouri received approximately a \$2.9 million refund of the  
21 approximate \$28.9 million that it was seeking. Therefore, Staff has determined that the refund  
22 amount of \$2.9 million granted to Ameren Missouri should be refunded back to Ameren  
23 Missouri's customers through a two-year amortization, beginning with the effective date of rates  
24 in this rate proceeding. Staff has included an adjustment to reduce the cost of service by  
25 approximately \$1.45 million in order to reflect this refund over two years.

26                   *Staff Expert/Witness: Erin M. Carle*

27                                    **8.    Uncollectible Expense**

28                   Uncollectible expense is the portion of retail rate revenues that Ameren Missouri is  
29 unable to collect from retail customers by reason of bill non-payment. After a certain amount of  
30 time has passed, delinquent customer accounts are written off and turned over to a third party

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<sup>75</sup> In Re: Union Electric Company, d/b/a Ameren Missouri, Case No. ER-2011-0028, Report and Order, pp 111-112.

1 collection agency for recovery. Through the third party collection agency, Ameren Missouri is  
2 sometimes successful in collecting a portion of the delinquent amounts owed.

3 Staff examined the five-years ending September 30, for 2007 through 2011, and found no  
4 particular upward or downward trend in this expense. Staff then applied an averaging  
5 technique and compared the results to the net write-offs recorded for the test year ending  
6 September 30, 2011. Finally, Staff determined the rate of recovery of past write-offs  
7 experienced by Ameren Missouri over the past five-years ending September 30 for 2007  
8 through 2011. Based upon this historical data, Ameren Missouri's rate of recovery for charge-  
9 offs has declined from approximately 46% for the twelve-months ending September 30, 2007, to  
10 a recovery rate for charge-offs of approximately 18% for the twelve-months ending  
11 September 30, 2011. Based on this analysis, Staff recommends the annualized level of  
12 uncollectibles expense be set equal to the test year level of net write-offs in the amount of  
13 \$14,763,068. Staff, therefore, proposes an adjustment to uncollectible expense of (\$790,732) to  
14 reflect this decrease from \$15,553,800 recorded during the test year ending September 30, 2011,  
15 to the recommended level of \$14,763,068.

16 *Staff Expert/Witness: Roberta A. Grissum*

#### 17 9. Advertising Expense

18 In forming its recommendation of the allowable level of Ameren Missouri's advertising  
19 expense, Staff relied on the principles it has consistently applied adhering to the Commission's  
20 decision in *Re: Kansas City Power and Light Company*, Case Nos. EO-85-185, et al.,  
21 28 Mo.P.S.C. (N.S.) 228, 269-71 (1986). In that case, the Commission adopted an approach that  
22 classifies advertisements into five categories and provides rate treatment of recovery or  
23 disallowance based upon a specific rationale. The five categories of advertisements recognized  
24 by the Commission are as follows:

- 25 1. General: informational advertising that is useful in the provision  
26 of adequate service;
- 27 2. Safety: advertising which conveys the ways to safely use  
28 electricity and to avoid accidents;
- 29 3. Promotional: advertising used to encourage or promote the use of  
30 electricity;

1 4. Institutional: advertising used to improve the company's public  
2 image;

3 5. Political: advertising associated with political issues.

4 The Commission utilized these categories of advertisements explaining that a utility's  
5 revenue requirement should: 1) always include the reasonable and necessary cost of general and  
6 safety advertisements; 2) never include the cost of institutional or political advertisements; and  
7 3) include the cost of promotional advertisements only to the extent that the utility can provide  
8 cost-justification for the advertisement (Report and Order in KCPL Case Nos. EO-85-185, et al.,  
9 28 Mo.P.S.C. (N.S.) 228, 269-271 (April 23, 1986)).

10 Accordingly, in the current rate case, Staff recommends adjustments to exclude the costs  
11 of institutional, political, and promotional advertising from recovery in rates. Costs for safety  
12 advertising and general advertising directed towards the benefit of existing customers were not  
13 adjusted by Staff. In addition, Staff has reviewed any advertising-related items that have been  
14 allocated from the corporate level. Staff proposes adjustments to remove any allocated items  
15 deemed to be institutional and promotional.

16 *Staff Expert/Witness: Lisa M. Ferguson*

#### 17 **10. Gross Receipt Tax Expense**

18 See the discussion in Section IX.A. – Rate Revenues, subsection 4.b., Adjustment to  
19 Remove Gross Receipts Tax.

20 *Staff Expert/Witness: Robert A. Grissum*

#### 21 **11. Test Year Storm Cost**

22 From time to time, Ameren Missouri experiences the effects of storms in its service  
23 territory that result in it incurring costs in order to restore service to customers. During the test  
24 year ending September 30, 2011, Ameren Missouri recorded approximately \$14.1 million of  
25 non-labor-related storm preparation and restoration O&M costs. Staff recommends including  
26 approximately a \$6.98 million normalized level of non-labor-related storm preparation and  
27 restoration costs in its case based on a 60-month (5-year) average for all storm costs incurred  
28 between May 1, 2007, and April 30, 2012. The Staff further recommends that no storm cost  
29 amortization pertaining to any portion of the \$14.1 million level of test year non-labor related

1 storm preparation and restoration costs in addition to Staff's recommended \$6.98 million test  
2 year normalized level is necessary. During the first five months of the test year, from  
3 October 1, 2010 through February 28, 2011, the Company experienced non-labor storm costs  
4 only in February 2011 for storm preparation and restoration of service. No other storm events  
5 occurred during this time period. During February 2011, the Company incurred \$7.5 million of  
6 non-labor related storm preparation costs. The Company has already attempted to seek recovery  
7 for this storm event, through an amortization, during the last Ameren Missouri rate proceeding,  
8 Case No. ER-2011-0028. This request was rejected by the Commission. Specifically, the  
9 Commission's Report and Order stated the following:

10 In Ameren Missouri's last rate case, the Commission allowed Ameren  
11 Missouri to recover \$6.4 million in its cost of service for storm restoration  
12 costs.<sup>39</sup> Based on that amount as well as the amount Ameren Missouri was  
13 allowed to recover in the next previous rate case, ER-2008-0318, MIEC's  
14 witness, Greg Meyer, correctly calculated that from the beginning of the  
15 test year in this case (April 1, 2009) through the end of the true-up period  
16 (February 28, 2011), Ameren Missouri has recovered \$10.8 million in  
17 rates for repairs from major storms. During that same time, Ameren  
18 Missouri has incurred \$9.4 million in storm costs, including the costs for  
19 the February 2011 storm preparations for which Ameren Missouri seeks  
20 an additional amortization.

21 Based on those calculations, it is apparent that there is no basis for  
22 allowing Ameren Missouri to amortize \$1,037,146 for storm costs relating  
23 to its preparation for the February 2011 ice storm.

24 <sup>39</sup> *In the Matter of Union Electric Company, d/b/a AmerenUE's Tariffs to increase its*  
25 *Annual Revenues for Electric Service, File No. ER-2010-0036, Report and Order,*  
26 *May 28, 2010, Page 68.*

27 Consistent with this Order, Staff is not recommending any specific recognition of prior Ameren  
28 Missouri storm costs incurred during the test year in this case, including the storm costs incurred  
29 in February 2011. Staff will continue to evaluate storm restoration costs through the end of the  
30 July 31, 2012, true-up cutoff date established by the Commission in this rate proceeding, in order  
31 to determine whether any further adjustment to the cost of service are necessary.

32 In Section IX.E. - Other Expenses, Item 12, subsection a. through d., of this Cost of  
33 Service Report, the Staff will describe in detail all storm cost amortizations that Ameren  
34 Missouri is already recovering as part of their current rates and Staff's recommendation for



1 ratemaking treatment of each of these amortizations as part of the Commission's determination  
2 of rates in the current proceeding.

3 *Staff Expert/Witness: Kofi A. Boateng*

4 **a. Storm Assistance Expense**

5 During the test year, Ameren Missouri sent line crews to provide storm assistance to four  
6 other utilities. These four utilities paid Ameren Missouri for the labor charges associated with  
7 the Ameren Missouri crews that provided the storm restoration assistance. The Company has  
8 indicated to Staff that test year O&M labor does not include the labor costs associated with  
9 providing storm assistance to these four utilities and, therefore, the test year is understated by  
10 \$214,594. Staff included an adjustment to increase the cost of service by \$214,594 in order to  
11 reflect the costs associated with the labor that Ameren Missouri provided. However, Staff has  
12 also included a normalized level of revenue associated with the storm assistance that Ameren  
13 Missouri provides to other utilities.

14 *Staff Expert/Witness: John P. Cassidy*

15 **12. Storm Cost Amortization Expense**

16 **a. Storm Cost from ER-2010-0036**

17 In Ameren Missouri's Case No. ER-2010-0036, the Company recorded approximately  
18 \$10.4 million of non-labor-related storm restoration O&M costs during the twelve-months  
19 ending March 31, 2009, test year that was established by the Commission as part of that case. In  
20 its Report and Order in that case, the Commission allowed Ameren Missouri to include  
21 \$6.4 million in its cost of service for storm restoration costs, while the remaining \$4 million test  
22 year storm cost was to be amortized and recovered over a 5-year period. During the test year  
23 ending September 30, 2011, Ameren Missouri recorded a full twelve-month of the annual  
24 amortization of \$800,000. Therefore, no adjustment is necessary to annualize this storm  
25 amortization that was established as part of Case No. ER-2010-00036. Staff recommends that  
26 the Company continue to recover \$800,000 for this amortization in the determination of rates in  
27 the current rate proceeding.

28 *Staff Expert/Witness: Kofi A. Boateng*

1                                   **b.       Storm Cost from Case No. ER-2008-0318**

2           As part of an agreement reached in Case No. ER-2008-0318, Ameren Missouri was  
3 allowed to recover an amortization of \$971,400 annually from March 1, 2009, through  
4 February 28, 2014 related to extraordinary storm costs incurred within the test year for that case.  
5 During the test year ending September 30, 2011 in the current rate proceeding, the Company  
6 recorded a full twelve months of the annual amortization of \$971,400. However, since this  
7 amortization is scheduled to expire in February 2014, Staff proposes to reset the amortization  
8 period for recovery of the amortization balance that exists at January 2, 2013, the effective  
9 date of rates in the current rate proceeding, in order to prevent a significant over-recovery  
10 of these costs by the Company. At January 2, 2013, the unamortized balance related to the  
11 Case No. ER-2008-0318 storm amortization is approximately \$1,133,300. Staff recommends a  
12 two year amortization period or \$566,650 annually during the period covering January 3, 2013 –  
13 January 2, 2015, in order to better synchronize the end of the amortization with future  
14 rate case recovery.

15 *Staff Expert/Witness: Kofi A. Boateng*

16                                   **c.       Storm Cost Accounting Authority Order (AAO) Case Nos.**  
17                                   **EU-2008-0141 and ER-2008-0318**

18           As a result of Case No. EU-2008-0141, the Commission granted Ameren Missouri an  
19 AAO to defer the costs related to the ice storm that occurred on January 13, 2007. As part of  
20 Case No. ER-2008-0318, the Commission ruled that the appropriate starting point for the  
21 amortization period for the storm costs that were deferred through the AAO should begin in  
22 March 2009 and end in February 2014. During the test year ending September 31, 2011, the  
23 Company recorded a full twelve months of annual amortization of \$4.9 million. However, since  
24 this AAO storm cost amortization is also scheduled to expire during February 2014, Staff  
25 recommends resetting the amortization period for recovery of the remaining balance of this  
26 amortization that exists at January 2, 2013, the effective date of rates in the current rate  
27 proceeding, in order to prevent a significant over-recovery of these costs by Ameren Missouri.  
28 At January 2, 2013, the unamortized balance related to the ER-2008-0318 storm amortization is  
29 approximately \$5,730,662. Staff proposes a two year amortization period or \$2,865,331 annually

1 during a period covering January 3, 2013 -- January 2, 2015, in order to better synchronize the  
2 end of the amortization with future rate case recovery.

3 *Staff Expert/Witness: Kofi A. Boateng*

4 **d. Storm Cost from Case No. ER-2007-0002**

5 As part of the Stipulation and Agreement that was approved by the Commission in  
6 Case No. ER-2007-0002, Ameren Missouri was allowed to recover an amortization of \$800,000  
7 annually from July 1, 2007, through June 30, 2012 relating to storm costs in the amount of  
8 \$4,442,000 incurred in the test year for that case. In the First Non-Unanimous Stipulation and  
9 Agreement – Miscellaneous Revenue Requirement Items that was approved by the Commission  
10 in Ameren Missouri's last rate case Case No. ER-2011-0028, the parties agreed to reset the  
11 unamortized ER-2007-0002 storm cost balance as of July 31, 2011, the effective date of rates  
12 established in ER-2011-0028. As part of that agreement, the unamortized balance of \$733,333  
13 was rescheduled for two more years of amortization through July 31, 2013, at a \$366,667  
14 annual level.

15 As part of its review in this case, Staff determined that the unamortized balance of the  
16 Case No. ER-2007-0002 storm amortization at the effective date of rates in the current rate  
17 proceeding (January 2, 2013) will be \$213,889. Staff recommends including the entire amount of  
18 this unamortized balance in the cost of service calculation because of its relative small remaining  
19 balance. However, Staff's recommended treatment for the Case No. ER-2007-0002 storm  
20 amortization also requires that there will be no future inclusion in rates for this storm event in  
21 any future rate proceeding.

22 *Staff Expert/Witness: Kofi A. Boateng*

23 **13. Callaway Refueling Adjustment**

24 Ameren Missouri's Callaway nuclear power plant undergoes a refueling and maintenance  
25 outage process approximately every 18 months. While refueling takes place, the Company  
26 typically completes numerous maintenance activities, performs inspections and testing and also  
27 completes any necessary capital improvements. The Company refueled the Callaway nuclear  
28 power plant during the months of October through November of 2011, which was outside the  
29 test year ending September 30, 2011. Since the Company refuels the Callaway nuclear

1 power plant on an eighteen-month cycle, the cost of refueling must be normalized to reflect  
2 the amount incurred during a twelve-month period. Staff's normalization adjustment adds two  
3 thirds of the approximately \$31.2 million of non-labor maintenance project costs. All labor-  
4 related costs associated with the Callaway refueling are addressed in the Staff's payroll  
5 annualization as discussed by Staff witness Lisa M. Ferguson. Staff adjusted expense to include  
6 approximately \$20.8 million in Staff's cost of service calculation in order to normalize non-  
7 labor-related maintenance expenses associated with the Company's refueling of the Callaway  
8 nuclear power plant.

9 *Staff Expert/Witness: Lisa K. Hanneken*

10 **14. Training Cost**

11 **a. Production Training**

12 In the Report and Order as part of Case No. ER-2008-0318, the Commission added  
13 \$1.41 million to Ameren Missouri's cost of service to fund increased production operations  
14 training staff. The Commission also included \$360,000 in Ameren Missouri's cost of service to  
15 reflect a five-year amortization of \$1.8 million to fund training equipment and materials, and  
16 external costs related to the training staff. The \$1.41 million that was allotted to production  
17 operations training staff was fully spent for those employees during the test year and therefore is  
18 contained within Staff's payroll and benefits annualizations that are included in the cost of  
19 service calculation for this case. Since the time of the Commission's Report and Order in Case  
20 No. ER-2008-0318, Ameren Missouri has expended in excess of the \$1.8 million for training  
21 equipment and materials and external costs due to increased training staff. Some of these costs  
22 have been capitalized by the Company. Staff recommends inclusion of a five-year amortization  
23 of \$360,000, in total, for these costs in the cost of service calculation consistent with the  
24 Commission's Report and Order in the above-mentioned case. As a result of including capital  
25 cost in the five-year amortization prescribed by the Commission, Staff has removed this cost  
26 from plant in service and the associated calculation of depreciation reserve and related  
27 depreciation expense. In addition, Staff recommends an adjustment to remove from the cost of  
28 service calculation expenses that were recorded during the test year that are already contained  
29 within the five-year amortization in order to prevent a double recovery for these costs.

30 *Staff Expert/Witness: Lisa M. Ferguson*

1                                   **b.      Distribution Training**

2            In the Report and Order as part of Case No. ER-2010-0036, the Commission added  
3 \$1.29 million to Ameren Missouri's cost of service to fund increased distribution training staff.  
4 The Commission also added \$420,000 to Ameren Missouri's cost of service, which represented a  
5 five-year amortization of \$2.1 million, to fund training equipment and materials, and external  
6 costs, due to increased training staff. The \$1.29 million that was dedicated to fund distribution  
7 training staff was fully spent for those employees during the test year and therefore is contained  
8 within Staff's payroll and benefits annualizations that are a component of the cost of service  
9 calculation for this case. In order to address the cost incurred for training equipment, materials,  
10 and external costs, due to increased distribution training staff, Staff has included a five-year  
11 amortization, in total, of the amounts incurred up to \$2.1 million consistent with the  
12 Commission's Report and Order from the above-mentioned case. \*\* \_\_\_\_\_  
13 \_\_\_\_\_  
14 \_\_\_\_\_  
15 \_\_\_\_\_  
16 \_\_\_\_\_  
17 \_\_\_\_\_  
18 \_\_\_\_\_ \*\*

19 *Staff Expert/Witness: Lisa M. Ferguson*

20                                   **c.      Heavy Underground Training**

21            In Case No. ER-2011-0028 the Commission added \$1.25 million to Ameren Missouri's  
22 cost of service to fund Heavy Underground Training. \*\* \_\_\_\_\_  
23 \_\_\_\_\_  
24 \_\_\_\_\_  
25 \_\_\_\_\_  
26 \_\_\_\_\_  
27 \_\_\_\_\_  
28 \_\_\_\_\_ \*\*

1 Staff will continue to review the costs associated with underground training and address this  
2 issue as part of the true-up audit and make further adjustments as necessary.

3 *Staff Expert/Witness: Lisa M. Ferguson*

#### 4 **15. Lease Expense**

5 During the test year, Ameren Missouri incurred lease expense on various land, buildings,  
6 and equipment it uses in the provision of service. Staff reviewed Ameren Missouri's lease  
7 expense for the test year ended September 30, 2011. Staff annualized the test year level of  
8 expense to reflect a slight decrease in the overall ongoing expense level.

9 *Staff Expert/Witness: Kofi A. Boateng*

#### 10 **16. Injuries & Damages**

11 Injuries and damages represent the portion of legal claims against a utility that are not  
12 subject to reimbursement under the utility's insurance policy. Staff reviewed the accruals, actual  
13 payments, and reserves for Ameren Missouri's provisions of injuries and damages expense.  
14 Ameren Missouri's injuries and damages expenses are charged to FERC account 925 based on  
15 accrual method of accounting. Rather than an accrual, Staff recommends that the actual  
16 payments be used in the determination of the revenue requirement. Therefore, Staff performed  
17 an analysis of the twelve-month periods ending in May 31 for the years 2004-2012. Staff's  
18 analysis of this data revealed that actual payments, net of insurance settlements, fluctuated from  
19 year to year. With this type of fluctuation, reliance on any one year would not be acceptable for  
20 determination of an annual level of expense to be included in the cost of service for setting rates.  
21 As a result, Staff recommends utilizing the 5-year average of actual payments, net of insurance  
22 settlements ending May 31, 2012, as the ongoing expense level. Staff will continue to review the  
23 accruals, actual payments and reserves related to injuries and damages as part of the true-up audit  
24 in order to determine if additional adjustments to the cost of service are required.

25 *Staff Expert/Witness: Kofi A. Boateng*

#### 26 **17. PSC Assessment**

27 On an annual basis, the Company is assessed a fee from the Commission based upon its  
28 revenues from the previous calendar year. This assessment is issued to the Company in July of

1 each year and is payable either as one sum or in quarterly installments due in July, October,  
2 January, and April. In July of 2012, the Company was assessed a total of \$5,301,224 for the  
3 fiscal year ending June 30, 2013. Included in this assessment is \$327,694 to fund the  
4 Office of the Public Counsel ("OPC"). Missouri House of Representatives Bill 7, section 7.185  
5 (i.e., DED's budget bill), approved on June 10, 2011, established that the OPC should be funded  
6 through the PSC budget. Therefore, the total assessment amount includes amounts to fund the  
7 OPC as well as the PSC. Previously, the OPC was funded through the general revenue fund and  
8 therefore was not included in the PSC assessment. Staff has included this most recent total  
9 assessment amount as the ongoing annual expense level to include in the cost of service.

10 *Staff Expert/Witness: Erin M. Carle*

11 **a. Amortization of PSC Assessment**

12 In July 2011, Ameren Missouri's PSC Assessment for its electric operations increased.  
13 This increase occurred subsequent to the February 28, 2011, true-up cut-off established by the  
14 Commission as part of the Company's previous rate proceeding, Case No. ER-2011-0028. The  
15 Company is seeking permission to defer the amount of this increase and to amortize this increase  
16 over two years. The Staff contends that it has properly annualized the PSC assessment as part of  
17 this rate proceeding and that no amortization should be included in the cost-of-service  
18 calculation to address the July 2011 increase in the PSC assessment as proposed by the  
19 Company.

20 *Staff Expert/Witness: Erin M. Carle*

21 **18. Corporate Franchise Tax**

22 Franchise tax is a tax that corporations pay in advance for doing business within the state.  
23 Franchise tax must be paid if the corporation's assets (in or apportioned to Missouri) exceed one  
24 million dollars for franchise taxable years beginning on or after January 1, 2000, or ten million  
25 dollars for franchise taxable periods beginning on or after January 1, 2010. The Staff used the  
26 actual taxes paid per form MO-1120 that was filed with the state of Missouri on April 12, 2012,  
27 as the basis for its determination of the on-going expense level, with all applicable credits  
28 applied that Ameren Missouri received.

29 *Staff Expert/Witness: Erin M. Carle*

1                   **19. Cyber Security Expense**

2           Cyber security is the technology, process, and practices designed to protect networks,  
3 computers, programs, and data from attack, damage or unauthorized access. Ameren Missouri  
4 has invested in multiple cyber security programs in order to protect the identities of ratepayers,  
5 as well as to protect the software and computers that operate their power plants. Ameren  
6 Missouri must also comply with multiple mandates at the federal, state, and local level to remain  
7 in compliance with cyber security laws. Staff has reviewed the historical data from January of  
8 2007 through May 2012 and has included the test year expense level as an acceptable level of  
9 cyber security expense. Staff will continue to evaluate cyber security expense through the end of  
10 the July 31, 2012 true-up cutoff date established by the Commission in this rate proceeding, in  
11 order to determine whether any future adjustments to the cost of service are necessary.

12 *Staff Expert/Witness: Erin M. Carle*

13                   **20. Outside Services**

14           During the test year in this case, the twelve-months ending September 30, 2011,  
15 Ameren Missouri paid numerous vendors for outside services. Staff has performed an analysis of  
16 these costs and has removed \$12,000 related to items which have provided no ratepayer benefit.

17 *Staff Expert/Witness: Lisa K. Hanneken*

18                   **21. Expense associated with Owensville Acquisition**

19           During March 2012, Ameren Missouri purchased the assets of the City of Owensville's  
20 electric distribution system. Through this acquisition, Ameren Missouri now serves these  
21 customers directly; therefore, all expenses and revenues related to these customers must be  
22 recognized. Due to the unavailability of data for the customers' revenues, Staff Witness  
23 Curt Wells has included a true-up estimate for these revenues in this direct filing and will update  
24 that amount during Staff's true-up analysis when additional data is available. Also, Staff Witness  
25 Erin M. Carle will include the rate base associated with this purchase as part of the rate base  
26 totals in this case. In addition, Staff increased its cost of service calculation to include \$192,327  
27 for additional operating expenses related to providing service to the customers acquired with the  
28 purchase of the Owensville system. Staff will continue to examine this issue through the end of  
29 the true up period ending July 31, 2012.

30 *Staff Expert/Witness: Lisa K. Hanneken*



1                   **22. SO<sub>2</sub> Allowance Tracker**

2           In Case No. ER-2007-0002, the Commission established an accounting mechanism to  
3 track Ameren Missouri's SO<sub>2</sub> emission allowance sales revenues, net of SO<sub>2</sub> expenses. The  
4 Company realizes SO<sub>2</sub> revenues from gains on the sale of SO<sub>2</sub> emission allowances. SO<sub>2</sub>  
5 expenses are realized from the premiums paid, net of the discounts received, as a result of  
6 SO<sub>2</sub> content variations from the terms of the contracts through which Ameren Missouri purchases  
7 its coal supply related to the coal it actually received. Beginning on January 1, 2007,  
8 the Company was required to account for all SO<sub>2</sub> premiums, net of any SO<sub>2</sub> discounts, in a  
9 regulatory liability account. The Commission also ordered that all gains from SO<sub>2</sub> allowance  
10 sales, in excess of \$5,000,000, be recorded in this same regulatory liability account. This  
11 regulatory liability account, referred to as the SO<sub>2</sub> Tracker, also accumulates interest at  
12 Ameren Missouri's short-term borrowing rate. This SO<sub>2</sub> tracker was continued as part of Case  
13 No. ER-2008-0318; however, in Case No. ER-2010-0036, the SO<sub>2</sub> tracker was discontinued, and  
14 it was agreed that going forward, the cost associated with the SO<sub>2</sub> premiums, net of discounts,  
15 and the revenues from gains on the sale of SO<sub>2</sub> emission allowances will be included in Ameren  
16 Missouri's Fuel Adjustment Clause. Therefore, tracking of SO<sub>2</sub>-related costs was discontinued  
17 on June 21, 2010, the effective date of new rates in Case No. ER-2010-0036.

18           Prior to June 21, 2010, the SO<sub>2</sub> tracker had a regulatory asset balance of \$22,457,622.  
19 This amount continues to be reduced through monthly amortizations approved by the  
20 Commission. As of Ameren Missouri's last rate case, Case No. ER-2011-0028, the Company  
21 had a SO<sub>2</sub> regulatory asset balance of \$7,960,483 at July 31, 2011. In a Stipulation and  
22 Agreement in that rate case, the parties agreed to amortize this balance over a two-year period to  
23 expire by July 31, 2013. Staff is further recommending that the remaining unamortized amount,  
24 \$2,321,808, not reflected in rates as of the effective date (January 2, 2013) of rates in this current  
25 rate proceeding be amortized over a period of two years. Staff recommends this treatment in  
26 order to better synchronize the end of the amortization with future rate case recovery.

27 *Staff Expert/Witness: Kofi Agyenim Boateng*

28                   **23. Maryland Heights Renewable Energy Facility**

29           In May 2009, Ameren Missouri entered into an agreement with Fred Weber, Inc., to  
30 install combustion turbines capable of generating electricity by burning methane gas captured

1 from Fred Weber, Inc.'s solid waste landfill at Maryland Heights, Missouri. In December 2010,  
2 IESI MO Champ Landfill, LLC acquired the Fred Weber Sanitary Landfill. According to  
3 Ameren Missouri, this project is expected to boost the Company's renewable energy capabilities  
4 as well as meet state and federal regulatory requirements to generate or procure a specified  
5 percentage of retail electric sales through renewable sources. The Maryland Heights Renewable  
6 Energy facility, as it is referred to, consists of three gas-fired combustion turbines generator  
7 units, generating enough electricity to meet the demands of approximately 10,000 homes. The  
8 Company anticipates the facility will become operational to generate power and provide service  
9 to customers in July 2012.

10 At this time, Staff witness Michael Taylor has not received information from Ameren  
11 Missouri needed to complete an evaluation of in-service criteria for this facility. Staff expects  
12 that this evaluation will be completed as part of its true-up audit. Once this evaluation is complete  
13 and it is determined that this facility has met all in-service criteria Staff will include an ongoing  
14 level of costs related to the operation and maintenance of the Maryland Heights Energy Center in  
15 its cost of service calculation as part of the true-up audit.

16 *Staff Expert/Witness: Kofi Agyenim Boateng*

#### 17 **24. Miscellaneous Expenses**

18 During the test year, the Company had numerous miscellaneous costs booked to various  
19 FERC USOA expense accounts. After reviewing these expenses, Staff has removed a total of  
20 \$527,063 from the Company's test year costs for items which provide no ratepayer benefit.  
21 These charges include items such as donations, sponsorships of community events, and  
22 sponsorships of sporting events among other similar items.

23 *Staff Expert/Witness: Erin M. Carle*

#### 24 **25. Taum Sauk Failure**

25 Ameren Missouri has agreed to hold ratepayers harmless for costs associated with the  
26 Taum Sauk reservoir failure and all related clean-up activities. Therefore, Staff has eliminated  
27 from the cost-of-service calculation nearly \$1 million of expense that was incurred by the  
28 Company during the test year that related to the reservoir failure and related clean-up activities.  
29 In addition, the Company incurred labor expense related to the Taum Sauk failure. This

1 amount will be removed through Staff's annualization of labor costs sponsored by Staff witness  
2 Lisa M. Ferguson.

3 *Staff Expert/Witness: Lisa K. Hanneken*

## 4 26. Renewable Energy Standard

### 5 a. Summary

6 The Missouri Renewable Energy Standard ("RES")<sup>76</sup> was enacted as a voter initiative  
7 petition in November 2008. Provisions of the resulting statute and regulations require Ameren  
8 Missouri (and the other investor-owned utilities) to meet certain requirements regarding the use  
9 of renewable energy. Beginning January 1, 2010, the RES requires Ameren Missouri to provide  
10 a rebate (\$2.00 per installed watt)<sup>77</sup> to its retail customers for installation of solar electric systems  
11 on their premises.<sup>78</sup> Utilization of a Standard Offer Contract ("SOC") for the purchase of Solar  
12 Renewable Energy Certificates ("S-RECs") from customer-owned solar electric systems is  
13 optional for the utility companies.<sup>79</sup> Ameren Missouri submitted tariff sheets for 2011 and 2012  
14 to provide for a SOC with an annual expenditure limit of two million dollars (\$2,000,000).  
15 Ameren Missouri filed, and the Commission approved, the 2011 tariff sheets at one hundred  
16 dollars (\$100) per S-REC and the 2012 tariff at fifty dollars (\$50) per S-REC.

17 For calendar years 2011 through 2013, the RES requires Ameren Missouri to generate or  
18 purchase two percent (2%) of its retail sales using renewable energy resources.<sup>80</sup> For each  
19 portfolio requirement, Ameren Missouri must derive two percent (2%) of the requirement from  
20 solar energy.<sup>81</sup> RECs can be banked for three (3) years and utilized for future compliance  
21 purposes.<sup>82</sup> Ameren Missouri filed the required RES Compliance Plans (calendar years 2011 and

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<sup>76</sup> Mo. Rev. Stat. § 393.1020 (2000).

<sup>77</sup> Mo. Rev. Stat. § 393.1030.3 (2000).

<sup>78</sup> The rebate provision has a specific limitation on the size of the system, namely no larger than 25 kilowatts per system.

<sup>79</sup> 4 CSR 240-100 (4)(H)1.

<sup>80</sup> Mo. Rev. Stat. § 393.1030 .1(1) (2000).

<sup>81</sup> Mo. Rev. Stat. § 393.1030.1 (2000).

<sup>82</sup> "An unused credit may exist for up to three years from the date of its creation." Mo. Rev. Stat. § 393.1030.2 (2000)

1 2012) and RES Compliance Report (calendar year 2011)<sup>83</sup>. Each RES Compliance Plan provides  
2 information regarding the utility's plan for the current calendar year and the subsequent two (2)  
3 calendar years. The RES Compliance Report is a status report on the utility's compliance for the  
4 preceding calendar year. For the 2011 calendar year, Ameren Missouri utilized renewable  
5 energy and RECs from Keokuk Hydro-electric Generation Station for the non-solar requirement  
6 and S-RECs from various third-party brokers for the solar requirement.<sup>84</sup>

7 Staff continues to monitor Case No. EO-2012-0351 concerning Ameren Missouri's  
8 Renewable Energy Standard Compliance Report for calendar year 2011, and its Renewable  
9 Energy Standard Compliance Plan for calendar years 2012-2014. The 2012 RES Compliance  
10 Plan and 2011 RES Compliance Report case is currently pending and Staff may have additional  
11 testimony in rebuttal or surrebuttal based on any decision made by the Commission.

12 *Staff Expert/Witness: Michael E. Taylor*

13 **b. Renewable Energy Standard Costs**

14 As part of the last rate case, Case No. ER-2011-0028, the Commission ordered that:

15 Ameren Missouri shall include \$885,266 in its rates for ongoing solar  
16 rebate expenses. Ameren Missouri shall accumulate in an AAO the  
17 amount it has paid for solar rebates from the beginning of the program  
18 until new rates become effective in this case. The recovery of those costs  
19 and future costs deferred in the AAO will be decided in Ameren  
20 Missouri's next rate case.<sup>85</sup>

21 Commission rule 4 CSR 240-20.100, Electric Utility Renewable Energy Standards  
22 Requirements, Section (6), (A) through (D), discusses two alternative cost recovery or  
23 pass-through of benefits mechanisms. The first option for recovery is through a Renewable  
24 Energy Standard Rate Adjustment Mechanism ("RESRAM"). This mechanism would allow  
25 Ameren Missouri to recover prudently-incurred costs relating to compliance with RES  
26 requirements. Under the RESRAM, Ameren Missouri can file for RESRAM adjustments either  
27 within or outside of a general rate proceeding. Ameren Missouri is not seeking a RESRAM as  
28 part of this rate proceeding.

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<sup>83</sup> Ameren Missouri filed its RES Plan for calendar years 2011-2013 in EO-2011-0275, its RES Plan for calendar years 2012-2014 and RES Report for calendar year 2011 in EO-2012-0351.

<sup>84</sup> EO-2012-0351, *Renewable Energy Standard Compliance Report*, pp. 6 - 8.

<sup>85</sup> ER-2011-0028, *Report and Order*, pp. 101.

1       The second recovery option is specifically discussed in 4 CSR 240-20.100-(6)(D). Under  
2 this second option, Ameren Missouri may opt to:

3               ...recover RES compliance costs without the use of a RESRAM through  
4 rates established in a general rate proceeding. In the interval between  
5 general rate proceedings, the electric utility may defer the costs in a  
6 regulatory asset account and monthly calculate a carrying charge on the  
7 balance in that regulatory asset account equal to its short-term cost of  
8 borrowing. All questions pertaining to rate recovery of the RES  
9 compliance costs in a subsequent general rate proceeding will be reserved  
10 to that proceeding, including the prudence of the costs for which rate  
11 recovery is sought and the period of time over which any costs allowed  
12 rate recovery will be amortized.

13 Furthermore, the RES compliance retail rate impact on average retail customer rates may not  
14 exceed one percent (1%) as detailed in 4 CSR 240-20.100-(5).

15       Ameren Missouri's direct filed case differs from either of the two options discussed  
16 above and proposes a treatment not authorized by rule. Ameren Missouri requests the following  
17 rate treatment: (1) Ameren Missouri proposes to include a \$6.9 million level of RES costs  
18 estimated to be incurred between March 1, 2011, through July 31, 2012 in its cost of service as  
19 an ongoing level of expense. This \$6.9 million level is net of the \$885,266  
20 that was built into permanent rates based upon Ameren Missouri's actual costs through  
21 February 28, 2011, in the last Ameren Missouri rate case; (2) Ameren Missouri also proposes to  
22 include an additional \$3.9 million, which represents a two-year amortization of the \$7.8 million  
23 of RES costs estimated to be spent between January 1, 2010, the time that Ameren Missouri first  
24 incurred RES costs, through July 31, 2012. This level includes the \$885,266 that was built into  
25 permanent rates in the last rate case; (3) Ameren Missouri also proposes to include the estimated  
26 deferred regulatory asset balance of \$7.8 million for RES costs as an addition to rate base.

27       Staff recommends reflecting in the cost of service the level of RES expenditures over the  
28 twelve months ending March 31, 2012, as a base level to be included in permanent rates. Staff  
29 recommends amortizing the deferred expenditures from January 1, 2010, through  
30 March 31, 2012, over three years with no rate base inclusion for the unamortized RES deferred  
31 regulatory asset balance. Alternatively, Staff would consider amortizing the RES deferred  
32 regulatory asset balance over six years with rate base inclusion for the unamortized balance.  
33 Staff further recommends that as part of Ameren Missouri's next general rate proceeding, the  
34 level included in permanent rates in this case be netted against any future deferred expenditures

1 that occur beyond the July 31, 2012, true-up cut-off date as established for the current rate  
2 proceeding. As part of its true-up audit, Staff will continue to examine RES costs through  
3 July 31, 2012, and make additional adjustments as needed to both the Staff proposed level for  
4 inclusion in permanent rates as well as the proposed amortization expense level.

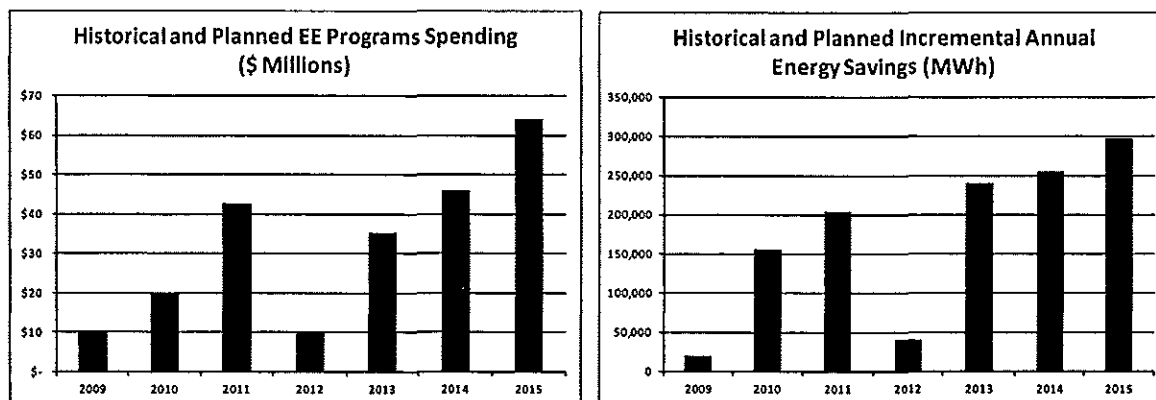
5 *Staff Expert/Witness: John P. Cassidy*

6 **27. MEEIA DSM Programs and Demand-Side Programs Investment**  
7 **Mechanism (DSIM)**

8 **a. Request for Approval of DSM Programs**

9 In its MEEIA application in Case No. EO-2012-0142, Ameren Missouri requested  
10 approval of eleven DSM programs.<sup>86</sup> Ameren Missouri plans to transition from its current  
11 “bridge” DSM programs to its Commission-approved three-year MEEIA DSM programs in early  
12 2013. Ameren Missouri will have independent EM&V performed on each of its MEEIA DSM  
13 programs following completion of each program year.

14 Following is Staff’s summary of the historical and planned spending and incremental  
15 annual energy MWh savings for Ameren Missouri’s “Cycle 1” programs (historic for 2009, 2010  
16 and 2011), “bridge” programs (planned for 2012) and MEEIA programs (planned for 2013, 2014  
17 and 2015).



<sup>86</sup> See Table 3.4 of the 2013 – 2015 Energy Efficiency Plan in Case No. EO-2012-0142 for a summary description of each program.

1                                   **b. Request for Approval of DSIM**

2           In its MEEIA application, Ameren Missouri requested approval of a DSIM tracker which  
3 includes the following features and components:

- 4                   • DSIM rates;
- 5                   • Cost recovery component;
- 6                   • Shared net benefits component (relating to the throughput disincentive);
- 7                   • Performance incentive component; and
- 8                   • Opt-out provision.

9                                   **c. Unanimous Stipulation and Agreement Resolving Ameren**  
10                                   **Missouri's MEEIA Filing**

11           On July 5, 2012, following extensive negotiations, the parties to Case No. EO-2012-0142  
12 filed a *Unanimous Stipulation and Agreement Resolving Ameren Missouri's MEEIA Filing*  
13 (*"MEEIA Stipulation and Agreement"*). Staff recommends that the Commission approve the  
14 highly confidential *MEEIA Stipulation and Agreement* and include the following annual revenue  
15 requirement in this general rate proceeding:

- 16                   • \$49,108,352 – which is one-third of the estimated costs for the eleven MEEIA  
17 DSM programs for the three-year program plan; and
- 18                   • \$30,450,000 – which is ninety percent of the annualized value of a three year  
19 annuity of 26.34 percent of the estimated pre-tax net shared benefits arising from  
20 the three-year program plan.

21           Both of the above components of annual revenue requirement will be tracked and  
22 trued-up in subsequent general electric rate proceedings in accordance with the terms and  
23 conditions contained in the *MEEIA Stipulation and Agreement*.

24 *Staff Expert/Witness: John A. Rogers*

25                                   **d. MEEIA DSM Costs Included in Expense**

26           As previously discussed, DSM costs incurred by Ameren Missouri on or after the  
27 effective date of the MEEIA DSM tariff sheets will no longer be treated using a regulatory asset  
28 and expense-amortization approach. Instead, they will be treated as defined in the  
29 *MEEIA Stipulation and Agreement* filed in Case No. EO-2012-0142. Under the *MEEIA*  
30 *Stipulation and Agreement*, a three-year average of projected DSM program costs is to be  
31 included in Ameren Missouri's cost of service in this case, as well as Ameren Missouri's share

1 of the projected net benefits associated with its three-year DSM program plan. The program  
2 costs, in the amount of \$49,108,352, are included as an adjustment to administrative and general  
3 expense in Staff's income statement. Ameren Missouri's share of projected net benefits, in the  
4 amount of \$30.45 million, are included in Staff's case as an adjustment to other power supply  
5 expense in Staff's income statement. Both amounts are subject to true-up pursuant to the  
6 provisions of the *MEEIA Stipulation and Agreement*, with any under-collections or over-  
7 collections of those amounts in rates being charged to or refunded to customers with interest in  
8 subsequent Ameren Missouri general rate proceedings.

9 *Staff Expert/Witness: Mark L. Oligschlaeger*

#### 10 **28. Low-Income Weatherization Program**

11 The Ameren Missouri low-Income Weatherization Program is not a MEEIA program.  
12 Therefore with respect to the Ameren Missouri Low Income Weatherization program, Staff  
13 recommends the Commission order:

- 14 1) That the Ameren Missouri un-utilized low-income weatherization funds from  
15 previous allocations remain in the Missouri State Environmental Improvement  
16 and Energy Resource Authority ("EIARA") account for future use by the Ameren  
17 Missouri Weatherization Agencies;
- 18 2) That Ameren Missouri continue to collect \$1.2 million in rates annually, of which  
19 \$1.14 million will be for low-income weatherization as currently allocated  
20 between the Weatherization Agencies, and \$60,000 allocated annually to the  
21 biennial evaluation of the low-income weatherization program;
- 22 3) That the second evaluation of Ameren Missouri's weatherization program include  
23 a component that evaluates the impact on the gas service of the weatherization of  
24 the Company's low-income customers that are provided both natural gas and  
25 electricity from Ameren Missouri; and
- 26 4) That the timing of any evaluation subsequent to the second biennial evaluation  
27 should be at the discretion of the Company in consultation with the stakeholder  
28 group, but not less often than every five years.



1        There are specific programs designed to help low-income customers with energy  
2 conservation. Low-income consumers often live in housing that is energy inefficient with  
3 substandard insulation and other deficiencies. These customers would benefit from building-  
4 shell energy conservation measures such as weatherization or energy-efficient appliances. The  
5 Missouri Low Income Weatherization Assistance Program ("Weatherization Program") is  
6 administered by the Missouri Department of Natural Resources ("MDNR") using federal, state,  
7 and utility funding. The MDNR Weatherization Program is administered locally by Community  
8 Action Agencies or other local agencies ("Weatherization Agencies"). The Ameren Missouri  
9 Weatherization Program is administered by the MDNR and the twelve MDNR Weatherization  
10 Agencies listed in Appendix 3, Schedule HEW-1. In addition, the areas served by all the MDNR  
11 Weatherization Agencies in Missouri, with those receiving funding from Ameren Missouri  
12 annotated, are shown in Appendix 3, Schedule HEW-2. Ameren Missouri has chosen to use the  
13 Missouri State EIERA<sup>87</sup> to administer its weatherization funds. Ameren Missouri deposits its  
14 annual authorized low income weatherization funds for the MDNR and the Weatherization  
15 Agencies it supports with the EIERA. Subsequently, the EIERA provides these funds to Ameren  
16 Missouri's Weatherization Agencies.

17        The federal government, through the American Recovery and Reinvestment Act  
18 ("ARRA"), provided special funding of \$128 million statewide for the MDNR Weatherization  
19 Program for the period of April 2009 – March 2012 ("ARRA Period"). The ARRA provided an  
20 average of \$6,500 of weatherization for households with income at 200% or less of the Federal  
21 Policy Guidelines. In the previous three-year period (2006-2008) prior to the ARRA Period,  
22 federal funding for the MDNR Weatherization Program was approximately \$18 million, and the  
23 average amount of weatherization per household was \$3,000. The Weatherization Agencies had  
24 to utilize the ARRA funding before the March 2012 deadline.

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<sup>87</sup> The Missouri State EIERA was established to manage and disburse federal and other weatherization funds for MDNR to the Weatherization Agencies according to MDNR guidelines. Currently, Ameren Missouri and other Missouri jurisdictional utilities utilize the EIERA to manage their weatherization funds. The funds at the EIERA are invested to earn a return until they are distributed so the value of the funds is enhanced.

1 In the July 13, 2011, *Report and Order*<sup>88</sup> ("Order") in Case No. ER-2011-0028, Ameren  
2 Missouri was ordered to continue its annual payments of \$1.2 million for funding weatherization  
3 of residences of low-income Ameren Missouri electric customers and was authorized to collect  
4 \$1.2 million in rates annually for the Ameren Missouri low-income weatherization program.  
5 For the most recently concluded Program Year 2010-2011, the projected budget has been  
6 modified for the period as shown in Appendix 3, Schedule HEW-1. Due to a carryover of funds  
7 from the previous year, \*\* \_\_\_\_\_ \*\* was available at EIARA. During the 2011 Program  
8 Year, \*\* \_\_\_\_\_ \*\* was utilized by the Ameren Missouri Weatherization Agencies, so  
9 \*\* \_\_\_\_\_ \*\* was carried over into the 2012 program year. Some of the  
10 under-utilization of Ameren Missouri funds is because of the Weatherization Agencies' focus on  
11 using the ARRA funding and some restrictions on ARRA funds being combined with Ameren  
12 Missouri funds in the weatherization of a residence. At the end of the ARRA period, the  
13 Weatherization Agencies anticipate using any surplus Ameren Missouri funds to help provide for  
14 a higher level of weatherization activity than before ARRA. The allocation and actual  
15 expenditure of each of the Ameren Missouri Weatherization Agencies over the 2011 program  
16 year is also shown in Appendix 3, Schedule HEW-1.

17 In the 2012 program year (November 2011 - October 2012), Ameren Missouri funding of  
18 \$1.14 million is budgeted to be sent to the Weatherization Agencies for the weatherization of  
19 qualifying customers. Combined with the carryover from the previous year, the  
20 Ameren Missouri weatherization agencies are provided a total of \*\* \_\_\_\_\_ \*\* to  
21 weatherize residences. As of March 31, 2012, \*\* \_\_\_\_\_ \*\* had been expended by the  
22 weatherization agencies. Of the \$1.2 million Ameren Missouri was ordered to provide for the  
23 weatherization program, \$60,000 has been allocated for the evaluation of the program for the  
24 January-December 2011 time period. The details of the funding and expenditures are in  
25 Appendix 3, Schedule HEW-3.

26 Staff recommends that the Ameren Missouri un-utilized low-income weatherization  
27 funds from previous allocations remain in the EIARA account for future use. In addition, in  
28 order to have some additional Ameren Missouri funds for weatherization now that ARRA funds

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<sup>88</sup> *In the Matter of Union Electric Company d/b/a Ameren Missouri's Tariffs to Increase its Annual Revenues for Electric Service*, Case No. ER-2011-0028, (*Report and Order*, issued July 13, 2011, effective July 23, 2011), pp. 44-47 (Missouri Public Service Commission).

1 are no longer available, Staff recommends that Ameren Missouri continue to collect \$1.2 million  
2 in rates annually, of which \$1.14 million will be for low-income weatherization, as currently  
3 allocated between the Weatherization Agencies, and \$60,000 allocated annually to the biennial  
4 evaluation of the low-income weatherization program. Consistent with the provisions of the  
5 order, this is intended to provide \$120,000 as the maximum funding for each evaluation. In the  
6 event an evaluation costs less than \$120,000, the remaining funds will serve to reduce the next  
7 annual \$60,000 withholding. Staff notes the due date of the first evaluation was modified by the  
8 Commission Order in Case No. ET-2012-0358 from April 30, 2012, to July 31, 2012.

9 Ameren Missouri is unique among jurisdictional utilities in having combination  
10 customers. Therefore, Staff recommends that the second evaluation include a component that  
11 evaluates the impact on the gas service of the weatherization of the Company's low-income  
12 customers that are provided both natural gas and electricity from Ameren Missouri. These  
13 results would be beneficial not only to Ameren Missouri, but also for Staff, the Office of the  
14 Public Counsel and MDNR in understanding the overall impact of weatherization on low-income  
15 households. The low-income weatherization program and evaluation should continue to be  
16 conducted in consultation with the Ameren Missouri energy efficiency stakeholder group.

17 Staff does not support the continuous biennial evaluations of the Ameren Missouri  
18 Weatherization Program. After the second evaluation, the stakeholder group should compare  
19 results of the two evaluations and should determine if there is a significant difference in results.  
20 Staff recommends that any subsequent evaluations be at the discretion of the Company in  
21 consultation with the stakeholder group but at least every five years. Any funding for evaluation  
22 not used should be provided to the Weatherization Agencies for their use in weatherizing  
23 additional residences

24 *Staff Expert/Witness: Henry E. Warren*

## 25 **29. Keeping Current Pilot Program**

26 Ameren Missouri's Keeping Current ("KC") Pilot Program went live October 15, 2010.  
27 It was approved by the Commission in the Third Non-Unanimous Stipulation and Agreement  
28 ("Agreement") in ER-2010-0036 as a two-year pilot program. The program was designed to  
29 study assistance to very low-income residential customers with payment of current or future  
30 heating or cooling electricity bills on a timely basis and, at the same time, to eliminate arrearages

1 to the Company. The program provided a comprehensive approach including: a) tiered bill  
2 credits for heating bills; b) flat rate credit for monthly cooling bills; c) arrearage forgiveness; and  
3 d) a requirement for eligible participants to apply for available Low-Income Home Energy  
4 Assistance Program ("LIHEAP") and weatherization assistance. The purpose of the  
5 comprehensive approach was to assist and evaluate the effects of a more affordable bill for the  
6 very low income customer group based on level of poverty, the impact of credits received and  
7 the arrearage forgiveness incentive. The KC tariff sheets, which took effect August 7, 2010,  
8 stated that program funding would cease effective July 31, 2012, and no further funding would  
9 be provided beyond that date unless the term is extended. As set forth in the Agreement, an  
10 evaluation of KC would be conducted by an independent, third-party evaluator under contract  
11 with a company acceptable to the Company, Commission Staff, the Office of the Public Counsel,  
12 Missouri Industrial Energy Consumers (MIEC), AARP, Consumers Council of Missouri, and  
13 Missouri Retailers Association (collectively, the Collaborative). In addition, the Agreement  
14 allowed the KC pilot to be funded by an annual contribution of \$500,000 from the Company and  
15 an annual contribution from the Company's ratepayers of approximately \$581,000, which is  
16 collected through a surcharge added to the customer charge of each customer class.

17 **a. Recommendation**

18 Based on Staff's review of the initial evaluation of the program conducted by the  
19 program evaluator (Apprise, Inc.) and of the direct testimony of Company witness  
20 Mark F. Mueller, Staff can neither support nor oppose the continuation of the KC pilot program  
21 based on the information seen to date. Given that the program is a two-year program that has not  
22 yet expired as of the date of this report, and given that Company witness Mark F. Mueller has  
23 stated in his direct testimony that it is not likely that the final evaluation will be available to  
24 the Collaborative until September 2012, Staff cannot make a final recommendation in favor of or  
25 against the program.

26 Staff would not be opposed to the continuation of the KC program through  
27 September 2012, if a component is added to the pilot to provide cooling bill credits to those  
28 customers who participate during the months of June through August. Staff would like to review  
29 the effectiveness of this component of the KC program since Staff is unaware of any similar  
30 program. The cooling credits component of KC may allow customers who otherwise would not  
31 have the benefit of a heating bill credits component the opportunity to receive the monthly

1 cooling bill credits. This benefit would provide very low-income customers education regarding  
2 hot weather safety and why the use of air conditioning during the extreme hot weather months  
3 may reduce health and safety risks.

4 Staff's primary concern with the continuation of the KC program at this time is the  
5 customer surcharge that partially funds the program. Staff cannot agree to any increase in the  
6 surcharge at this time because of the lack of data regarding the program. Staff could agree to  
7 allowing the amount to remain the same; however, if the Company or the Collaborative would  
8 like to modify the program and the customer surcharge amount at a later date, Staff would not be  
9 able to agree unless the surcharge amount were to stay the same or be reduced. Staff would view  
10 any increase in the surcharge outside of a rate case to be single-issue ratemaking, which is not  
11 allowed. Therefore, it is possible the KC program will continue unchanged until the Company's  
12 effective date of rates in its next general rate case.

13 **b. Overall Evaluation to Date**

14 Staff's overall evaluation to date of the KC program is as follows:

- 15 • Tiered credits are too complex, and long-term effectiveness is currently  
16 unknown;
- 17 • The program is too complex to explain and to be understood by customers;
- 18 • Eligibility should perhaps be modified to include up to 125% of the Federal  
19 Poverty Guidelines, but more data is needed;
- 20 • Appears the program does assist with behavior modification for on-time  
21 payments;
- 22 • Appears arrearage forgiveness could be a good incentive for timely payments;
- 23 • Appears program reduces uncollectibles;
- 24 • Appears program encourages weatherization;
- 25 • Appears the inclusion of LIHEAP energy assistance is beneficial to both the  
26 consumer and Company;
- 27 • Appears third-party evaluation with interview surveys has increased knowledge  
28 of customer and program impact; and
- 29 • Uncertain at this time if ratepayers should be subsidizing the program through a  
30 surcharge; however, appears cost and benefits could be a wash for ratepayers  
31 given the program has the potential to reduce uncollectibles, which otherwise  
32 could result in an increase to ratepayers.

1                                    **c.      Qualifying Criteria**

2            The program was designed to help residential very low-income customers whose annual  
3 household income is no more than 100% of the Federal Poverty Level ("FPL") as established by  
4 the poverty guidelines updated periodically in the Federal Register by the U.S. Department of  
5 Health and Human Services under the authority of 42 U.S.C. § 9902 (2). Other eligible  
6 customers are those whose household income is up to 135% FPL who use electricity for cooling  
7 and are either elderly, disabled, or have a chronic medical condition, or live in households with  
8 children five years of age or younger.

9                                    **d.      Credits**

- 10            • Participant's account must be current within two billing cycles to  
11            continue on the program.
- 12            • Participants that default on payments for two consecutive months will be  
13            removed from the program and not be allowed back into the program for  
14            12 months.
- 15            • Participants must have no arrearage that includes current or historical  
16            mishandling of their account, i.e., theft, tampering, or diversion.
- 17            • Participants receiving electric heating monthly credits must be enrolled in  
18            budget billing.
- 19            • Monthly heating bill credits will only be applied for those bills where the  
20            participant makes an on-time (before delinquent date) payment equal to  
21            the amount due, less the pre-determined monthly credit, based on FPL.
- 22            • Billing statements will reflect the amount due, the credit and the new  
23            payment required.
- 24            • Participants must complete a signed release provided by the intake agency  
25            to allow the sharing of their customer-specific account information to  
26            participate in the program.
- 27            • Participants will apply for LIHEAP and weatherization.

28            The credit amount varies based on "Electric Heating" versus "Non-electric Heating" and  
29 based on FPL at the time of enrollment as follows:

Electric Heating Customers Monthly Bill Credit

0-25% FPL	\$55.00
26%-50% FPL	\$40.00
51%-75% FPL	\$25.00
76%-100% FPL	\$10.00

Non-Electric Heating Customers Monthly Bill Credit

0-25% FPL	\$20.00
26%-50% FPL	\$15.00
51%-75% FPL	\$10.00
76%-100% FPL	\$5.00

**e. Arrearages**

0-100% FPL - Arrearage forgiveness - Monthly arrearage bill credit amount will be 1/12<sup>th</sup> of the customer's arrearage amount until arrears are paid. Participant must make an initial payment of at least 1/12<sup>th</sup> of any arrearage through energy assistance pledge or personal funds. The arrearage reduction agreement will remain in effect as long as the participant remains current.

Participant must remain current within two billing cycles to continue on KC. Participants that default on two consecutive months will be removed from the program and not allowed back into the program for 12 months.

Monthly arrearage bills credits will only apply for those bills where customer makes an on-time (before the delinquent date) payment equal to the amount due less the pre-determined monthly credit, based on FPL. The bill statement will reflect the amount due, the credit and the new payment required.

**f. Cooling Credits**

Monthly cooling credits participants may not receive "Cooling Bill Credits" concurrently with electric heating bill credits, non-electric heating bill credits or arrearage credits.

Criteria for participants in the monthly cooling credit component of KC are as follows:

Monthly Cooling Bill Credit (June–August Billing Periods)

0-100% FP	\$25.00
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101%-135% FPL (Seniors, Disabled, Chronically Ill per Doctor's Letter, or Households with Children 5 years or younger)	\$25.00
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**g. Program Administration**

The Company's "DollarMore" participating agencies provide the screening and determination of applicants' FPL per federal guidelines. The Company agreed to provide the agencies with a set of participation criteria to assure proper application and acceptance into the program. Intake agencies must obtain a signed release from applicants to allow the sharing of their specific account information to participate in the program. The Company will have a tracking program to track participants in the program for obtaining the data or measurements of the evaluation, and the Company agreed to provide to the Collaborative a semiannual evaluation following program implementation date.

*Staff Expert/Witness: Carol Gay Fred*

**F. Depreciation Expense**

**1. Depreciation Summary**

Staff recommends that for purposes of setting rates in this matter, the Commission reduce Ameren Missouri's rate base by \$2,528,567. Staff also recommends that the Commission direct Ameren Missouri to achieve compliance with all applicable depreciation regulations and Commission orders by June 1, 2013, to avoid prosecution of a complaint by Staff. Finally, Staff recommends that the Commission authorize Ameren Missouri to establish a new account numbered as Account 391.003 Enterprise Systems to be depreciated at an ordered depreciation rate of 5%.

In response to Staff Data Requests, Ameren Missouri is unable to provide responsive information that demonstrates it is in compliance with the Commission rules for utility plant recordkeeping. This alerted Staff to the issues that support its recommendations.



1 Staff's recommendations stem from three issues. First, Ameren Missouri's failure to  
2 comply with relevant depreciation regulations is not only, in and of itself, unlawful, but it also  
3 impedes the performance of accurate depreciation studies and potentially impairs Ameren  
4 Missouri's ability to provide safe and adequate service.

5 Second, Ameren Missouri has not been recording sufficient details of retirement activities  
6 to facilitate future depreciation studies, and as required by the FERC instruction. Ameren  
7 Missouri's failure to separately record retirement information as required by the FERC  
8 instructions for Account 108 at C also impedes the ability of Ameren Missouri and other parties  
9 – including Staff – to perform future depreciation studies.

10 Third, Ameren Missouri unreasonably delays reflecting retirements on its books. This  
11 delayed recording affects several matters, described below, relating to the calculation of average  
12 service lives and interim and terminal costs of removal, which ultimately impact the calculation  
13 of depreciation rates themselves, and also the level of depreciation expense included in rates.  
14 It also affects overall rates by misstating the rate base to which Ameren Missouri's rate of return  
15 is applied. In a given case at a given time, these costs could net to the benefit of either  
16 shareholders or ratepayers. In this case at this time, the accounts studied benefit shareholders by  
17 inappropriately increasing rate base in the amount of \$2,528,567. Staff has not quantified the  
18 effects of the delayed retirement recordings on net depreciation expense at this time, as doing so  
19 would require a full depreciation study.

20 Also, Ameren Missouri is in the process of implementing a new enterprise software  
21 system. Staff recommends a new depreciation asset account be created for the assets associated  
22 with this software system, and numbered as Account 391.003 Enterprise Systems with an  
23 ordered depreciation rate of 5%.

24 **a. Records Maintenance and Accessibility**

25 Commission Rule 4 CSR 240-20.030 directs electric corporations like Ameren Missouri  
26 to comply with the FERC Uniform Systems of Accounts (USOA) for electric companies.<sup>89</sup>  
27 In pertinent part, 4 CSR 240-20.030 (3) requires utilities to:

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<sup>89</sup> Commission Rule 4 CSR 240-20.030 (4) specifically states that "[t]his rule shall not be construed as waiving any recordkeeping requirement in effect prior to 1994."

1 (A) Maintain plant records of the year of each unit's retirement as part of  
2 the "continuing plant inventory records," as the term is otherwise defined  
3 at Part 101 Definitions 8. and paragraph 15,001.8;

4 ...

5 (C) Record electrical plant acquired as an operating unit or system at  
6 original cost, estimated if not known, except as otherwise provided by the  
7 text of the intangible plant accounts, when implementing the provisions of  
8 Part 101 Electric Plant Instructions 2.A. and paragraph 15,052.2.A;

9 ...

10 (F) Use the list of retirement units contained in its property unit  
11 catalog when implementing the provisions of Part 101 Electric Plant  
12 Instructions 10.A. and paragraph 15,060.10.A;

13 ...

14 (H) Charge original cost less net salvage to account 108., when  
15 implementing the provisions of Part 101 Electric Plant Instructions 10.F.  
16 and paragraph 15,060.10.F;

17 (I) Keep its work order system so as to show the nature of each addition to  
18 or retirement of electric plant by vintage year, in addition to the  
19 other requirements of Part 101 Electric Plant Instructions 11.B. and  
20 paragraph 15,061.11.B;

21 (J) Maintain records which classify, for each plant account, the amounts of  
22 the annual additions and retirements so as to show the number and cost of  
23 the various record units or retirement units by vintage year, when  
24 implementing the provisions of Part 101 Electric Plant Instructions 11.C.  
25 and paragraph 15,061.11.C;

26 (K) Maintain subsidiary records which separate account 108 according to  
27 primary plant accounts or subaccounts when implementing the provisions  
28 of Part 101 Balance Sheet Account 108.C. and paragraph 15,110.108.C;

29 (L) Maintain subsidiary records which separate account 111 according to  
30 primary plant accounts or subaccounts when implementing the  
31 provisions of Part 101 Balance Sheet Accounts 111.C. and paragraph  
32 15,113.111.C; and

33 (M) Keep mortality records of property and property retirements that  
34 will reflect the average life of property which has been retired and will  
35 aid in estimating probable service life by actuarial analysis of  
36 annual additions and aged retirements when implementing the provisions  
37 of Part 101 Income Accounts 403.B. and paragraph 15,404.403.B.

1 Ameren Missouri is apparently maintaining its Continuing Plant Records and the  
2 Company does appear to record electrical plant acquired as an operating unit or system at  
3 original cost, in apparent conformity with subsection (A). However, the Company does not use  
4 the list of retirement units contained in its property unit catalog, as required by subsection (F).  
5 The Company does not adequately maintain records which classify, for each plant account, the  
6 amounts of the annual additions and retirements so as to show the number and cost of the various  
7 record units or retirement units by vintage year as required by subsection (H). By failing to keep  
8 mortality records of property and property retirements on a complete and timely basis, Company  
9 records do not reflect the average life of property which has been retired to aid in estimating  
10 probable service life by actuarial analysis of annual additions and aged retirements. These  
11 failures have the effects of overstating the cost of removal component of depreciation expense  
12 and inflating the value of Ameren Missouri's rate base.

13 The FERC USOA under GENERAL PLANT INSTRUCTIONS states in pertinent part  
14 the following:

15 No utility shall destroy any such books or records unless the destruction  
16 thereof is permitted by rules and regulations of the Commission. (18 CFR  
17 Ch. I SUBCHAPTER C—ACCOUNTS, FEDERAL POWER ACT PART  
18 101—UNIFORM SYSTEM OF ACCOUNTS PRESCRIBED  
19 FOR PUBLIC UTILITIES AND LICENSEES SUBJECT TO THE  
20 PROVISIONS OF THE FEDERAL POWER ACT).

21 Each transfer of data from one media to another must be verified for  
22 accuracy and documented. Software and hardware required to produce  
23 readable records must be retained for the same period the media format is  
24 used. (18 CFR Ch. I (4–1–11 Edition) PART 125—PRESERVATION  
25 OF RECORDS OF PUBLIC UTILITIES AND LICENSEES 125.2, 2.  
26 Records. Part C (3)).

27 In discussions, the Company has offered the Staff the opportunity to review printouts of  
28 the old system's data. Upon transition to the current system, Ameren Missouri made printouts of  
29 the old system's data and in violation of 18 CFR Ch. I SUBCHAPTER C<sup>90</sup> Ameren Missouri  
30 transitioned the old data systems without retirement records to the new electronic systems and  
31 disposed of the old system.

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<sup>90</sup> Pursuant to Commission rule 4 CSR 240-3.175. Ameren Missouri is required to comply with the FERC USOA.

1                   **b.      Retirement Recording**

2           The Company does continue to maintain a data set that has been used for actuarial  
3 analysis in apparent compliance with 4 CSR 240-20.030-(3)-(M), but that data now appears to be  
4 incomplete or inaccurate for certain accounts.

5           For example, Staff reviewed the retirements made when the new scrubbers were installed  
6 at the Sioux Power Station. Ameren Missouri retired plant that was no longer needed after the  
7 installation of the scrubbers, or that was in the way for the placement of the scrubbers.  
8 In response to a Staff Data Request seeking information related to retirements at Sioux, Ameren  
9 Missouri stated that "all assets retirements related to the installation of the scrubber have been  
10 recorded," and provided a spreadsheet listing what Ameren Missouri purported to be retirements.

11           Staff visited the Sioux power Station on June 14, 2012 and found numerous retired items  
12 that had not yet been removed from the site. Also, Staff reviewed Ameren Missouri's books to  
13 study the accuracy of Ameren Missouri's retirement recordings. Staff focused its review on  
14 Account 312, Boilers, with a balance exceeding \$550 million. As recorded, the retirements at  
15 Sioux involved plant valued at nearly \$10 million, but Ameren Missouri did not record any  
16 salvage or cost of removal as is required by the Commission (4 CSR 240-3.175) and the  
17 FERC-USOA under the Code of Federal Regulations Title 18 Federal Powers Act Part 101.

18   The FERC instructions for Account 108 at C state, in pertinent part, that:

19                   These subsidiary records shall reflect the current credits and debits to  
20                   this account in sufficient detail to show separately for each such  
21                   functional classification:

22                   ...

23                   (b) The book cost of property retired,

24                   (c) Cost of removal,

25                   (d) Salvage,

26                   ...

27   Ameren Missouri's failure to follow the directions stated for USOA account 108 is indicated by  
28 its failure to record, separately, the book cost of the property retired, the cost of removal, and the  
29 salvage values associated with the Sioux retirements.

1 In Staff's Data Request No. 0130, the following request was made:

2 Please provide the portion of the depreciation accrual in Account 108  
3 attributable to future costs of removal. Please include entries showing how  
4 the Company tracks and accounts for net salvage amounts received  
5 separately from other components of the depreciation expense.  
6 A description of this calculation can be found in the Commission's Third  
7 Report and Order, GR-99-315, at page 16.

8 For the period October 1, 2010, to September 30, 2011, the portion of the depreciation accrual in  
9 Account 108 attributable to future interim retirements (costs of removal) totaled \$76,209,396.  
10 Ameren Missouri's Power Plant Asset Management system tracks the net salvage component of  
11 depreciation expense separate from the life component of depreciation expense. Because the  
12 Power Plant system tracks this, separate entries are not booked to account for the two separate  
13 components of depreciation expense.

14 However, Ameren Missouri is admittedly unable or unwilling to comply with the  
15 details required by its favored method when it states: "Because the Power Plant system tracks  
16 this, separate entries are not booked to account for the two separate components of  
17 depreciation expense."

18 In prior depreciation studies, Ameren Missouri has calculated the depreciation rate for a  
19 particular asset or group of assets as follows:

20 Depreciation Rate =  $\frac{100\% - \% \text{ Net Salvage}}{\text{Average Service Life (years)}}$   
21

22 In this formula, net salvage equals the gross salvage value of the asset minus the cost of  
23 removing the asset from service. The net salvage percentage is determined by dividing the  
24 net salvage experienced for a period of time by the original cost of the property retired during  
25 that same period of time.

26 Thus, Ameren Missouri's failure to separately record retirement information as required  
27 by the FERC instructions for Account 108 at C also impedes the ability of Ameren Missouri and  
28 other parties – including Staff – to perform future depreciation studies.

29 **c. Unreasonable Delays in Recording Retirements**

30 Ameren Missouri uses software Power Plan also known as "PowerPlant" for tracking all  
31 depreciable assets, and asserts, in response to Staff data requests, that the PowerPlant  
32 information - in conjunction with printed out paper records from older software – comprises its

1 continuing property records.<sup>91</sup> These records are Ameren Missouri's basis for its calculation of  
2 the rate base used for purposes of setting rates in this case.

3 Unitization is when the work orders are entered into the CPR with the individual parts  
4 being listed with their associated costs so as to better describe and true-up and adjust the project  
5 expenses. Work orders are initiated within PowerPlant, with approvals, cost estimates, etc.,  
6 which get the appropriated locations (division) and accounts assigned. As a work order  
7 progresses, the work in progress costs (purchase orders, invoices, estimates) are recorded as  
8 open, authorized to accept charges. When the asset is placed in service, the appropriate closing  
9 of the work order costs are to be booked within (normally) three months of in-service or added to  
10 rate base. A unitization is required to complete the project and complete the work order process  
11 before it can be closed. In this system, a unitization includes the recording of any retirements  
12 along with cost of removal and salvage. A history of all the steps is retained in the system.

13 Ideally, all retirements should be booked immediately, but Staff recognizes that some  
14 degree of delay is unavoidable in order to mitigate the expense associated with maintaining  
15 Ameren Missouri's books. Unitization is when the components of a larger item of plant are  
16 consolidated for book keeping purposes. For example, many individual pumps, tubes, valves,  
17 and controls are unitized as the Sioux I Boiler.

18 Unitization is a critical component of accurate and correct record keeping. Without  
19 unitization all costs are estimated and future retirements cannot be accurately booked.  
20 Unitization should be completed within a few months of a project's completion.

21 Historically, Staff has included any plant additions that have become used and useful as  
22 of a predetermined date in Ameren Missouri's rate base when calculating rates. For example, in  
23 Ameren Missouri's last rate case, Staff recommended inclusion of both the Taum Sauk  
24 investment and the Sioux Scrubbers in Ameren Missouri's rate base. Staff has not, in the recent  
25 past, done an extensive audit of retirements that occur prior to the applicable cutoff date in a  
26 rate case.

27 Ameren Missouri provided Staff a demonstration of the PowerPlant software now in use  
28 at Ameren Missouri. Given this demonstration, Staff became aware that Ameren Missouri's

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<sup>91</sup> The Company initiated the use of PowerPlant software 2005 for tracking all depreciable assets. This is package software specifically designed and marketed for use in FERC-regulated utilities. Thus the first full year CPR, work orders, plant records, retirements, salvage and cost of removal are complete starting in 2005.

retirement records from 2005 onward required for a depreciation study are reliable and readily accessible. This was demonstrated by the fact that the unitization of projects in some instances goes back to the implementation of this “new” system in 2005 and the failure to move the old retirement data system into the new system.<sup>92</sup>

This overstatement of retirements inflates rate base and in a depreciation study will make assets appear to have shorter average service lives than they may actually experience. Following the demonstration of the work order process, Staff requested a demonstration of the CPR database. Specifically, Staff requested to see the burner entries for the Labadie Power Station. Upon querying the database, only 33 out of 96 burners were found with the rest having not yet been unitized.

Staff’s analysis of the relevant burner information based upon the last version of the CPR Staff had received from Ameren Missouri follows:

Burner Analysis														
Activity Code	Asset ID	Property Unit Code	Work Order	Work Order Description	Asset Location	Vintage	2005	2006	2007	2008	2009	2010	2011	Grand Total
Addition	6208337	Non-Unitized	21789	LB01 U1 Replace	LB01-Labadie-Unit #1	2008				871,473.31				871,473.31
Addition	8425737	Non-Unitized	21789	LB01 U1 Replace	LB01-Labadie-Unit #1	1994				(1,200,000.00)				(1,200,000.00)
Addition	8425744	Non-Unitized	22792	LB45 U4 Coal Burner	LB04-Labadie-Unit #4	2009					668,306.00			668,306.00
Addition	10557379	Non-Unitized	22792	LB45 U4 Coal Burner	LB04-Labadie-Unit #4	1992					(1,200,000.00)			(1,200,000.00)
Retirement	1085527	BOILER, CORNER BURNER	22811	LB35 U3 Coal Burner	LB03-Labadie-Unit #3	2009					705,887.44			705,887.44
Retirement	1085528	BOILER, CORNER BURNER	22811	LB35 U3 Coal Burner	LB03-Labadie-Unit #3	1993					(1,200,000.00)			(1,200,000.00)
Retirement	1085529	BOILER, CORNER BURNER	25726	LB25 - U2 Coal Burner	LB02-Labadie-Unit #2	2010						457,170.82		457,170.82
Retirement	1085534	BOILER, CORNER BURNER	25726	LB25 - U2 Coal Burner	LB02-Labadie-Unit #2	1995						(750,000.00)		(750,000.00)
Net Total														2,702,837.57

Four work orders representing the burner replacements are shown. Simply stated, rate base is plant in service minus depreciation reserve. In the example above, the apparently arbitrary combination of original cost less net salvage in three out of four cases results in a charge of \$1.2 million to the depreciation reserve. The fourth is for \$750,000, the net effect of which is to increase rate base by an additional \$4.35 million based on net salvage of a yet to be accurately accounted for unitized amount.

<sup>92</sup> During discussions, Staff learned that the Company has completed projects on the books from 2005 that have not yet been unitized.

Remembering: Rate Base = (Plant in Service) minus (negative Depreciation Reserve)

Negative depreciation reserve is an addition to rate base, because a double negative (minus a negative) is a positive.

Consequently at a Rate of Return of 5% this amounts to \$675,000 so far and an additional \$217,500 of earnings going forward annually. So over the asset life, an estimated additional \$3,371,250 of earnings is gained. In addition, were a depreciation study to be conducted using these numbers, the depreciation reserve would appear deficient and the cost of removal inflated, adding yet additional costs on ratepayers. Consequently, in this example, for every dollar the Company adds in plant assets, it gains another \$1.61 of inadequately documented costs. Thus, Ameren Missouri has a financial incentive NOT to comply with the Commission's rules on a timely basis.

Based on its analysis of only Account 312 Boilers, Staff has determined that the account is likely overstated by 161%. In another instance of an attempt to verify Ameren Missouri's CPR, Staff verified the retirements of the four 900 horsepower motors used to drive the retired induced draft fans. All four motors had been removed. However, only three of the fans had been removed from the CPR. The three retired fans were each valued at a retirement of \$167,958.

Ameren Missouri									
MPSC 0281									
Sioux Scrubber Retirements									
Sub Account	Utility Account	Retirement Unit	Month	Work Order	Asset Id	Quantity	Cost	Asset Description	Asset Location
53-SIOUX	1312000-BOILER PLANT EQUIPMENT	17508:BDS-ST- EA:MOTOR,INDU CED DRAFT FAN	Dec-10	15443	889840	-1	(\$167,957.97)	MOTOR,INDUCED DRAFT FAN, UNIT #1A 7000 HP 900	SX0100A-Sioux- Unit #1-Item A
53-SIOUX	1312000-BOILER PLANT EQUIPMENT	17508:BDS-ST- EA:MOTOR,INDU CED DRAFT FAN	Dec-10	15443	889841	-1	(\$167,957.97)	MOTOR,INDUCED DRAFT FAN, UNIT #1B 7000 HP 900	SX0100B-Sioux- Unit #1-Item B
53-SIOUX	1312000-BOILER PLANT EQUIPMENT	17508:BDS-ST- EA:MOTOR,INDU CED DRAFT FAN	Dec-10	15443	889842	-1	(\$167,957.97)	MOTOR,INDUCED DRAFT FAN, UNIT #2A 7000 HP 900	SX0200A-Sioux- Unit #2-Item A

By failing to retire the fourth fan, rate base is inflated by \$167,958. Additionally, there is a likelihood that salvage would have been earned as the result of selling the old motors. Because no adjustments have been made in the years since these motors were retired, there is further overstatement of rate base in the Company's books and records.



During Staff's site visit visual confirmation was attempted for the following list of items:

MPSC Case No. ER-2012-0166						
Data Request No.: MPSC 0276						
Continuing Plant Inventory Record Account 312						
09/31/2012						
Plant	53-SIOUX					
Account	Unit Of Property	Add'l Asset Description	Asset Location	Vintage	Total	
1312000-BOILER PLANT EQUIPMENT	BARGE	BALANCE RECORD	SX00-Sioux Plant Common Area	2002	1,604,625	
1312000-BOILER PLANT EQUIPMENT	BARGE	Barge - Personnel Emer Access 18'x80'	SX00-Sioux Plant Common Area	2010	5,498	
1312000-BOILER PLANT EQUIPMENT	BOILER, FLAME SCANNERS	BOILER, FLAME SCANNERS	SX01-Sioux Unit 1	2000	133,064	
1312000-BOILER PLANT EQUIPMENT	BOILER, FLAME SCANNERS	BOILER, FLAME SCANNERS	SX02-Sioux Unit 2	2002	146,208	
1312000-BOILER PLANT EQUIPMENT	COMPACTOR, COAL	COMPACTOR, COAL	SX00-Sioux Plant Common Area	1968	20,059	
1312000-BOILER PLANT EQUIPMENT	CRUSHER	Coal Crusher 'A'	SX0000A-Sioux-Common-Item A	1997	531,619	
1312000-BOILER PLANT EQUIPMENT	CRUSHER	CRUSHER	SX0000B-Sioux-Common-Item B	1997	531,619	
1312000-BOILER PLANT EQUIPMENT	DOZER	DOZER	SX00-Sioux Plant Common Area	1982	300,000	
1312000-BOILER PLANT EQUIPMENT	DOZER	DOZER	SX00-Sioux Plant Common Area	1994	519,578	
1312000-BOILER PLANT EQUIPMENT	DOZER	DOZER	SX00-Sioux Plant Common Area	1995	722,981	
1312000-BOILER PLANT EQUIPMENT	DOZER	Work Order Addition	SX00ME8-Sioux-Common-Mobile Equipment Building	2007	958,873	
1312000-BOILER PLANT EQUIPMENT	FRONT LOADER	FRONT LOADER	SX00-Sioux Plant Common Area	1968	34,158	
1312000-BOILER PLANT EQUIPMENT	FRONT LOADER	FRONT LOADER	SX00-Sioux Plant Common Area	1969	33,334	
1312000-BOILER PLANT EQUIPMENT	FRONT LOADER	FRONT LOADER	SX00-Sioux Plant Common Area	1977	5,599	
1312000-BOILER PLANT EQUIPMENT	FRONT LOADER	FRONT LOADER	SX00-Sioux Plant Common Area	1981	7,834	
1312000-BOILER PLANT EQUIPMENT	FRONT LOADER	FRONT LOADER	SX00-Sioux Plant Common Area	1984	6,792	
1312000-BOILER PLANT EQUIPMENT	FRONT LOADER	FRONT LOADER	SX00-Sioux Plant Common Area	1994	165,095	
1312000-BOILER PLANT EQUIPMENT	FRONT LOADER	FRONT LOADER	SX00-Sioux Plant Common Area	1997	28,292	
1312000-BOILER PLANT EQUIPMENT	HVAC SYSTEM	HVAC SYSTEM	SX005TH-Sioux-Common-Stacker House	1967	6,112	
1312000-BOILER PLANT EQUIPMENT	HVAC SYSTEM	HVAC SYSTEM	SX00ME8-Sioux-Common-Mobile Equipment Building	1984	2,386	
1312000-BOILER PLANT EQUIPMENT	HVAC SYSTEM	HVAC SYSTEM	SX005TH-Sioux-Common-Stacker House	1992	1,869	
1312000-BOILER PLANT EQUIPMENT	HVAC SYSTEM	HVAC SYSTEM	SX00ME8-Sioux-Common-Mobile Equipment Building	1995	1,478	
1312000-BOILER PLANT EQUIPMENT	HVAC SYSTEM	HVAC SYSTEM	SX005TH-Sioux-Common-Stacker House	1997	65,888	
1312000-BOILER PLANT EQUIPMENT	METAL DETECTOR	METAL DETECTOR	SX0006A-Sioux-Common-Coal Conveyor #6A	1984	10,275	
1312000-BOILER PLANT EQUIPMENT	METAL DETECTOR	METAL DETECTOR	SX0006B-Sioux-Common-Coal Conveyor #6B	1984	10,275	
1312000-BOILER PLANT EQUIPMENT	METAL DETECTOR	METAL DETECTOR	SX005A2-Sioux-Common-Conveyor 5A2	1997	30,622	
1312000-BOILER PLANT EQUIPMENT	METAL DETECTOR	METAL DETECTOR	SX005A3-Sioux-Common-Conveyor 5A3	1997	33,896	
1312000-BOILER PLANT EQUIPMENT	METAL DETECTOR	METAL DETECTOR	SX005B2-Sioux-Common-Conveyor 5B2	1997	30,622	
1312000-BOILER PLANT EQUIPMENT	METAL DETECTOR	METAL DETECTOR	SX005B3-Sioux-Common-Conveyor 5B3	1997	33,896	
				Total	5,982,526	

1 Staff was only able to confirm the presence of two bulldozers and a front end loader.  
2 This may also result in an overstatement of rate base. Of the 29 items sought for verification,  
3 seven could not be identified and were missing. This implies that 29% of the CPR consists of  
4 property that is no longer used and useful, and that 28% of the dollars listed above are related to  
5 nonexistent rate base.

6 Staff has significant concerns about the validity of Ameren Missouri's current Continuing  
7 Property Record for use as accounting documents in future depreciation studies, and  
8 recommends the Commission order Ameren Missouri to conduct a depreciation study to  
9 demonstrate that its permanent continuous record is a workable system. Staff evaluated  
10 Ameren Missouri's plant records with respect to assessing the validity of the historical record for  
11 use in depreciation studies. Staff submitted data requests for specific retirement information, and  
12 conducted a limited physical inventory check. Staff derived additions and retirement information  
13 from the limited information delivered by the Company and only about 70% of the items sought  
14 for the physical inventory could be found. A number of retired items were still in place but not  
15 in service. The problem is, if an item is removed from service and retired and removed from the  
16 CPR (as the Venice Power Station was) for no longer being "used and useful," the Company has  
17 no record of account to which it may charge future cost of removal or record any benefit from  
18 the sale of old equipment. During Staffs' site visit at the Sioux power station, Staff saw that the  
19 "retired" smoke stacks had actually only been partially dismantled, had roofs and doors installed,  
20 and were in the process of being repurposed for other uses such as road salt storage and possibly  
21 a workshop. Furthermore, if one were to only review the CPR for Sioux, there would be no  
22 recognition of the continuing liability for the ultimate cost of removal for these units and systems  
23 that have been abandoned in place. Regarding the large fans that were used before the scrubber  
24 installation, all four of the very large retired motors that were used to drive the fans are gone, but  
25 there currently is no record of what salvage may have been gained.

26 With respect to rate base, given the limited scope of items audited and the number of  
27 instances where rate base was overstated, there exists a significant potential that there are  
28 additional misbooked assets and cost of removal charges. This overstatement of rate base results  
29 in higher than actual revenue requirements.

1                                   d.     **Conclusion**

2           Ameren Missouri is not in compliance with the Commission Rules at 4 CSR 240-50.030,  
3 Uniform System of Accounts.

4           Non-compliant utility plant record keeping may result in:

- 5                 1. Inaccurate and inappropriate statement of rate base,
- 6                 2. Excess return on equity,
- 7                 3. Erroneous depreciation study results,
- 8                 4. Inaccurate and inappropriate depreciation accruals,
- 9                 5. Inaccurate and inappropriate depreciation reserve amounts,
- 10                6. Inaccurate and inappropriate collection for net salvage expense,
- 11                7. Inaccurate or erroneous information in times of emergency.

12          This failure to comply with the Commission's rules regarding accounting for utility plant grossly  
13 limits the Commission's ability to apply its ratemaking decisions and principles to known and  
14 measurable amounts.

15          Ameren Missouri's inability to accurately record additions and retirements on a timely  
16 and accurate manner casts serious doubt on the validity of Ameren Missouri's current CPR for  
17 use in determining the appropriate amount of rate base.

18          Ameren Missouri's inability to retrieve historical retirement records from its current  
19 accounting system casts serious doubt on the validity of Ameren Missouri's current CPR for use  
20 in conducting a depreciation study.

21          Staff recommends that for purposes of setting rates in this matter, the Commission reduce  
22 Ameren Missouri's rate base by \$2,528,567. Staff also recommends that the Commission direct  
23 Ameren Missouri to achieve compliance with all applicable depreciation regulations and  
24 Commission orders by June 1, 2013, to avoid prosecution of a complaint by Staff. Finally, Staff  
25 recommends that the Commission authorize Ameren Missouri to establish a new account  
26 numbered as Account 391.003 Enterprise Systems to be depreciated at an ordered depreciation  
27 rate of 5%.

28          *Staff Expert/Witness: Guy C. Gilbert*

1                   **2. Project First (Enterprise System)**

2           During the test year in this case, the twelve-months ending September 30, 2011,  
3 Ameren Missouri initiated Project First to replace a number of Ameren Corporation's  
4 unsupported and high-risk financial systems, including the general ledger; budgeting; property,  
5 plant and equipment; tax compliance; shared services allocations and financial consolidations.  
6 The scope of the project also included moving from an unsupported reporting system to a new  
7 Oracle reporting system. As part of Project First, Ameren Missouri replaced existing enterprise  
8 systems such as their Corporate Budgeting System, Corporate Reporting System, and  
9 PowerPlant v9. These systems were replaced by UIPlanner, Internal Management Reporting  
10 (IMR), Hyperion Financial Management (HFM) and Powerplant v10.2.

11           Ameren Missouri recorded the costs associated with its investment in Project First in  
12 USOA accounts 303, Intangible Assets and 391.2, Office Furniture and Equipment – Software.  
13 As part of this rate proceeding, Staff witness Guy Gilbert recommends that all plant amounts  
14 related to Project First be included in USOA account 391.003--Enterprise Systems. Therefore,  
15 Staff has determined the amount of plant placed in service during the test year, as well as the  
16 estimated amount through July 31, 2012, related to Project First and has made adjustments to  
17 remove these costs from USOA accounts 303 and 391.2, the existing accounts in which they  
18 were booked, to USOA account 391.003. Similarly, Staff has made corresponding reserve  
19 adjustments. In addition, Staff witness Gilbert has develop a new depreciation rate for USOA  
20 account 391.003--Enterprise Systems to replace the five year amortization that currently exists  
21 for USOA accounts 303 and 391.2. Therefore, Staff made an adjustment to the remove the  
22 amortization recorded by the Company during the test year related to Project First.

23 *Staff Expert/Witness: Lisa K. Hanneken*

24                   **3. Capitalized Depreciation and O&M**

25           Staff made an adjustment to remove a portion of the annualized depreciation expense  
26 calculated on transportation and power-operated equipment. This equipment is used by the  
27 Company to perform both maintenance and construction activities. A portion of the depreciation  
28 calculated on this equipment is capitalized and charged to construction projects. Therefore, this  
29 depreciation must be removed from the annualized depreciation expense included in the

1 calculation of net operating income in order to prevent a double recovery. As part of this issue,  
2 the Staff reduced the cost-of-service calculation in order to annualize O&M related depreciation.

3 *Staff Expert/Witness: Lisa M. Ferguson*

#### 4 **G. Income Tax**

5 Income tax expense, as calculated by Staff, is largely consistent with the methodology  
6 used in Ameren Missouri's last rate case, Case No. ER-2011-0028. As in that case, Staff has  
7 reflected for income tax expense a tax deduction that was reflected on Ameren Corporation's  
8 (the parent of Ameren Missouri) tax return related to the Employee Stock Option Plan ("ESOP")  
9 in the cost of service calculation. Staff contends that Ameren Missouri should receive a  
10 representative portion of this deduction because it is driven, in part, by the Ameren Missouri  
11 employees that participate in the ESOP, and therefore Staff has adjusted the level of income tax  
12 expense to reflect this deduction. The Company indicated to Staff that it expects to receive an  
13 empowerment zone tax credit. Staff has made an inclusion in the cost of service calculation for  
14 income tax expense to address this expected tax credit. Staff will review income tax expense as  
15 part of its true-up audit and make additional adjustments as necessary.

16 *Staff Expert/Witness: John P. Cassidy*

### 17 **X. Fuel Adjustment Clause (FAC)**

#### 18 **A. Policy**

19 In summary, Staff makes the following recommendations to the Commission regarding  
20 Ameren Missouri's Fuel Adjustment Clause ("FAC"):

- 21 • The sharing mechanism should be changed to 85% returned to/recovered from  
22 Ameren Missouri's customers and 15% kept/absorbed by Ameren Missouri  
23 from 95% returned to/recovered from the customers and 5% kept/absorbed by  
24 Ameren Missouri.
- 25 • Terms in Ameren Missouri's FAC tariff sheets should be changed to  
26 standardize them with the terms in the FACs of other investor-owned electric  
27 utilities in Missouri. These changes will be discussed in the Staff Class Cost-  
28 of-Service/Rate Design Report to be filed on July 19, 2012.
- 29 • What is currently "Net Base Fuel Costs" or "NBFC Factor" in Ameren  
30 Missouri's FAC tariff sheets should be renamed "Net Base Energy Cost"

1 ("B"), and the associated seasonal factors (presently called "Summer NBFC  
2 Rate" and "Winter NBFC Rate") should be eliminated so that there is only  
3 one factor, which is applicable for each of the twelve calendar months—the  
4 Net Base Energy Cost Factor ("BF").

- 5 • Ameren Missouri's costs to serve and revenues from municipal utilities should  
6 continue to be included in its FAC, as they are now.
- 7 • Ameren Missouri's FAC tariff sheets should be revised to clarify that the only  
8 transmission costs that are included in it are those that Ameren Missouri  
9 incurs for purchased power and off-system sales ("OSS").
- 10 • Ameren Missouri's FAC tariff sheets should be revised to clarify that only  
11 Ameren Missouri's hedging gains and losses associated with mitigating  
12 volatility in its cost of fuel and SO<sub>2</sub> and NO<sub>x</sub> allowances are included in  
13 Ameren Missouri's FAC.
- 14 • Ameren Missouri's FAC tariff sheets should be revised to clarify that if there  
15 is a reduction in the usage of the Large Transmission Class of 40,000,000  
16 kWh or greater, the amount of off-system sales revenues that are excluded  
17 from the FAC can be no greater than Ameren Missouri's revenues not  
18 recovered due to the reduction in usage of the Large Transmission Class
- 19 • Ameren Missouri should provide additional filings that will aid the Staff in  
20 performing FAC tariff, prudence and true-up reviews.

21 *Staff Expert/Witness: Lena M. Mantle*

## 22 1. History

23 Senate Bill 179<sup>93</sup> ("SB 179") was passed and enacted in 2005. It authorizes investor-  
24 owned electric utilities to file applications with the Commission requesting authority to make  
25 periodic rate adjustments outside of general rate proceedings for their prudently-incurred fuel  
26 and purchased power costs. SB 179 also granted the Commission the authority to approve,  
27 modify, or reject the electric utility's request. SB 179 also states that the rate schedules  
28 implementing these rate adjustments outside of the rate case may provide the electric utility with  
29 incentives to improve the efficiency and cost-effectiveness of its fuel and purchased power  
30 procurement activities.

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<sup>93</sup> Section 386.266, RSMo. 2010 Cum. Supp.

1 Prior to the passage of SB 179, fuel and purchased power costs were estimated and  
2 included in the determination of the utility's revenue requirement in general rate proceedings. If  
3 the electric utility managed its fuel and purchased power procurement activities in a manner that  
4 allowed it to reliably serve its customers at a cost lower than what was included in its revenue  
5 requirement in the rate case, the savings were retained by the electric utility. If actual fuel and  
6 purchased power costs were greater than the cost included in the revenue requirement, the  
7 electric utility absorbed the increased cost.

8 Ameren Missouri, then doing business as AmerenUE, first requested that the  
9 Commission authorize it to use a FAC when it filed a general electric rate increase case, Case  
10 No. ER-2007-0002, on July 3, 2006. This request was prior to the finalization of the  
11 Commission's FAC rules. In its May 22, 2007, *Report and Order* in that case, the Commission  
12 concluded:

13 After carefully considering the evidence and arguments of the parties, and  
14 balancing the interests of ratepayers and shareholders, the Commission  
15 concludes that AmerenUE's fuel and purchased power costs are not  
16 volatile enough [to] justify the implementation of a fuel adjustment clause  
17 at this time.

18 Ameren Missouri filed another general electric rate increase case on April 4, 2008,  
19 docketed as Case No. ER-2008-0318. In its February 2009, *Report and Order* in that case, the  
20 Commission authorized Ameren Missouri to implement a FAC. On February 19, 2009, the  
21 Commission approved FAC tariff sheets that took effect on March 1, 2009.

22 On July 24, 2009, less than five months after its original FAC tariff sheets became  
23 effective, Ameren Missouri, still then doing business as AmerenUE, filed another general  
24 electric rate increase. In its *Report and Order* in that case—Case No. ER-2010-0036—the  
25 Commission concluded AmerenUE should be allowed to continue to implement the FAC the  
26 Commission had approved in the prior rate case. Revised tariff sheets, including FAC tariff  
27 sheets, became effective in that case on June 21, 2010.

28 On August 31, 2010, Staff filed in File No. EO-2010-0255 the results of its first prudence  
29 audit which covered Ameren Missouri's accumulation periods 1 and 2 (March 1, 2009 through  
30 September 30, 2009). In its *Report and Order* issued on April 27, 2011 in that case, the  
31 Commission determined that "Ameren Missouri acted imprudently, improperly and unlawfully  
32 when it excluded revenues derived from power sales agreements with [American Electric Power

1 Operating Companies ("AEP")) and [Wabash Valley Power Association ("Wabash")] from  
2 off-system sales revenue when calculating the rates charged under its fuel adjustment clause."  
3 Ameren Missouri began flowing back revenues from the AEP and Wabash contracts plus  
4 accrued interest of approximately \$18 million in the twelve-month recovery period beginning  
5 with its October 2011 billing month.

6 On July 30, 2010, just 37 days after the changes to the rates in Ameren Missouri's  
7 general rate Case No. ER-2010-0036 became effective; Ameren Missouri filed another rate case  
8 docketed as Case No. ER-2011-0028. In that case Ameren Missouri requested, and received,  
9 authority to continue its FAC with a few minor changes. The tariff changes from Case No.  
10 ER-2011-0028 became effective July 31, 2011.

11 On December 1, 2010, Ameren Missouri initiated File No. ER-2010-0274 seeking to  
12 true-up its first recovery period. As a part of this true-up filing, Ameren Missouri asserted that  
13 the NBFC rate<sup>94</sup> in the original FAC tariff sheets was calculated incorrectly; therefore, it was  
14 entitled to the additional revenue that would have been collected had the NBFC rate been  
15 correctly calculated. In its *Report and Order* issued in this case on June 29, 2011, the  
16 Commission authorized Ameren Missouri to include the under-collection amount for that true-up  
17 period and for all subsequent true-up filings in which the incorrect calculation had an impact.  
18 This positive adjustment to the true-up amount was also included in the twelve-month recovery  
19 period beginning October 2011 and, as ordered, subsequent true-up filings included the corrected  
20 NBFC rate, as applicable.

21 On October 28, 2011, Staff filed in File No. EO-2012-0074 its report of the results of its  
22 second prudence audit with respect to the revenue margins from Ameren Missouri's contracts to  
23 sell energy to AEP and Wabash for the time period of October 1, 2009, through May 31, 2011.  
24 In its report, Staff recommended that the Commission order Ameren Missouri to refund the  
25 revenue margins with interest from the AEP and Wabash contracts for the time period of  
26 October 1, 2009, through June 20, 2010, based on the Commission's decision in Case No.  
27 EO-2010-0255. A hearing in that case was held on June 21, 2012.

28 *Staff Expert/Witness: Lena M. Mantle*

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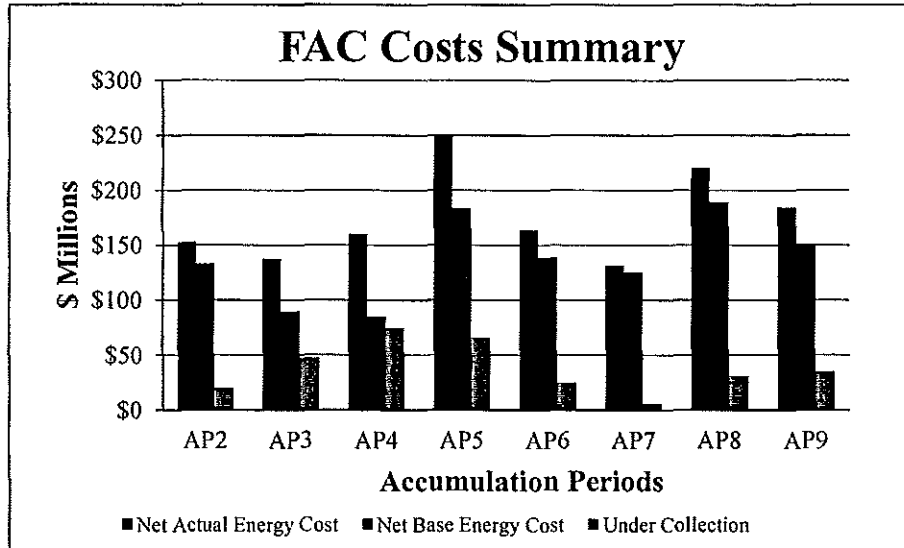
<sup>94</sup> Staff proposes to rename the NBFC rate to "BF" in this case



1                    **2. Summary of Ameren Missouri's Fuel and Purchased Power Costs Net**  
2                    **Off-System Sales**

3                    The graph below shows for each full accumulation period<sup>95</sup> since the Commission  
4                    authorized Ameren Missouri to use a FAC, a summary of Ameren Missouri's Net Actual Energy  
5                    Cost, Net Base Energy Cost, and the under-collection of fuel costs through its permanent rates.

6                    Chart 1



7  
8                    The time periods of the Accumulation Periods are as follows:

9

AP2	Jun 2009 – Sep 2009	AP6	Oct 2010 – Jan 2011
AP3	Oct 2009 – Jan 2010	AP7	Feb 2011 – May 2011
AP4	Feb 2010 – May 2010	AP8	Jun 2011 – Sep 2011
AP5	Jun 2010 – Sep 2010	AP9	Oct 2011 – Jan 2012

10                    At the conclusions of its general electric rate cases, during AP5 and AP8 - Case Nos.  
11                    ER-2010-0036 and ER-2011-0028, respectively—the net base energy cost factors (then called  
12                    NBFC rates) in Ameren Missouri's FAC were re-set. Over each of its full accumulation periods,  
13                    Ameren Missouri under-collected its fuel and purchased power costs in its permanent rates.

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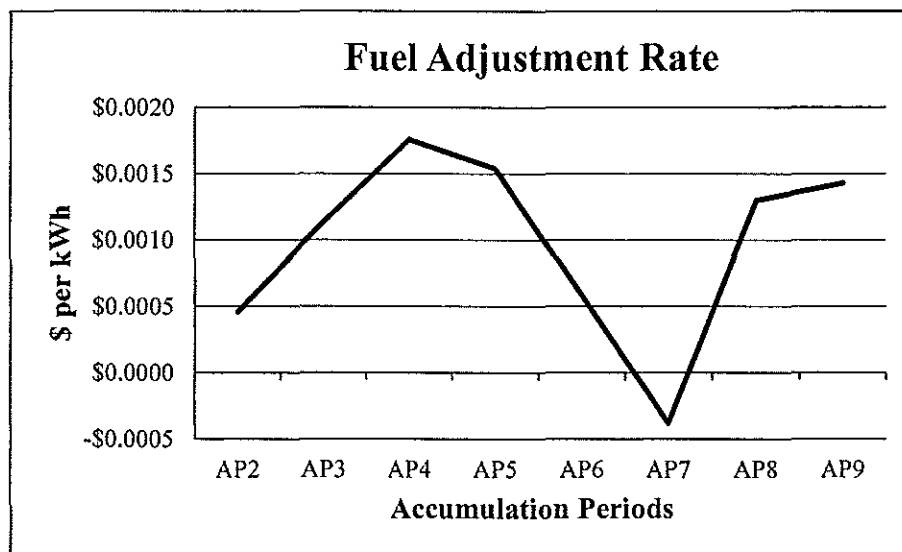
<sup>95</sup> Accumulation Period 1 was not a full accumulation period because it only covered the three calendar months of March 2009 through May 2009. All other accumulation periods cover four calendar months.

Ameren Missouri's net actual total energy costs exceeded the net base energy costs for every full accumulation period.

The bar graph also shows that the range of Ameren Missouri's net actual energy costs ranges from just less than \$130 million for AP7 (February 2011 – May 2011), to approximately \$250 million for AP5 (June 2010 – September 2010).

The graph below shows the actual Ameren Missouri FAC Fuel Adjustment Rates ("FARs") for accumulation periods 2 through 8.

Chart 2



This graph shows that for AP2 through AP4. The FAR for AP5 was lower than the FAR for AP4. However, this does not indicate that Ameren Missouri's fuel costs decreased after AP4. The previous chart actually shows that the net actual energy costs in AP5 were higher than the net actual energy costs for any other accumulation period. The FAR for AP5 was lower than that for AP4, because the Net Base Energy Cost rate was re-set when revised FAC tariffs sheets became effective during AP5 in Case No. ER-2010-0036. It is likely that if the Net Base Energy Cost rate had been rebased before the beginning of AP5 and if the weather during the summer of 2010 had been "normal" or cooler than "normal," the FPA for AP5 would have been even lower (closer to zero or negative); however, since the summer of 2010 (AP5) was hotter than normal and marginal fuel cost is higher than average fuel cost, the FAR for AP5 was greater than zero. The FAR continued to drop in AP6. The Commission-ordered refunds from the AEP and

1 Wabash contracts of approximately \$18 million, combined with a small difference between  
2 actual and net base energy costs for AP7, resulted in a negative FAR for AP7. The FARs for  
3 AP8 and AP9 were slightly below the FAR for AP5.

4 *Staff Expert/Witness: Lena M. Mantle*

### 5 3. Sharing Mechanism

6 In determining which sharing mechanism to recommend in this case, Staff took into  
7 consideration the following:

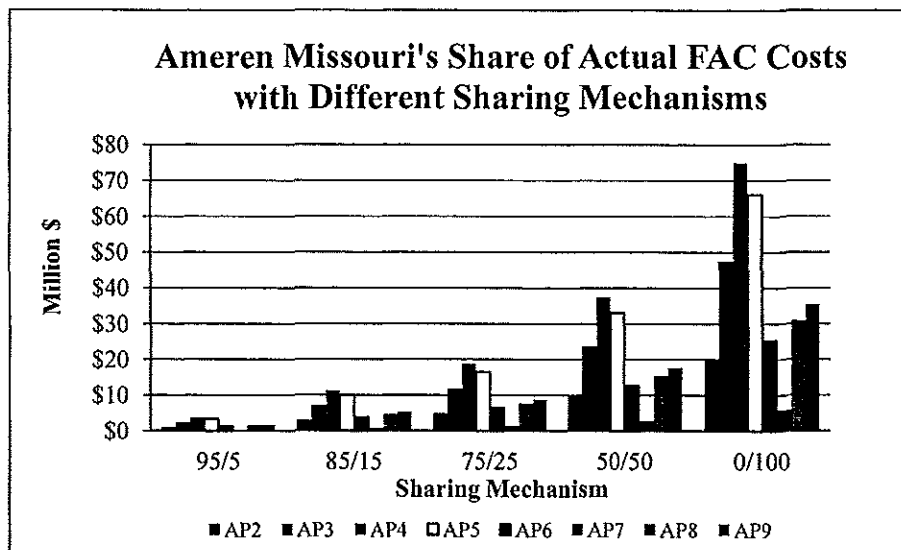
- 8 1) The comparisons of the actual fuel costs Ameren Missouri did not  
9 collect with the 95%/5% mechanism with what Ameren Missouri  
10 would not have collected with an 85%/15% sharing mechanism and  
11 with what Ameren Missouri would not have collected if Ameren  
12 Missouri did not have a FAC during accumulation periods 2 through 9;
- 13 2) The variability in Ameren Missouri's OSS margins that are used to  
14 off-set fuel costs is greater than the variability in the fuel and  
15 purchased power costs Ameren Missouri incurs to meet the load  
16 requirements of its customers;
- 17 3) A 85%/15% sharing mechanism would provide greater incentive to  
18 Ameren Missouri to reduce its fuel and purchased power costs and  
19 increase its OSS than the 95%/5% mechanism;
- 20 4) A sharing mechanism of 85%/15% would provide Ameren Missouri  
21 with more incentive to accurately estimate the net base energy cost  
22 factors in general rate cases; and
- 23 5) The regulatory lag Ameren Missouri created with respect to the Staff's  
24 second prudence review of Ameren Missouri's FAC.

25 Staff recommends the Commission modify the sharing mechanism of Ameren Missouri's  
26 FAC to 85%/15% sharing from 95%/5% sharing. With this modification, Ameren Missouri's  
27 retail customers would pay 85% of any increase in fuel and purchased power costs above the net  
28 base fuel and purchased power costs included in retail rates ("Net Base Energy Cost") and  
29 receive 85% of any decrease. At the same time, Ameren Missouri would absorb 15% of any  
30 increase above the Net Base Energy Cost included in retail rates and keep 15% of any decrease.  
31 In the paragraphs following, Staff addresses each of the above considerations in detail.

32 Staff compared what the revenue impacts to Ameren Missouri would have been for  
33 various sharing mechanisms to the impact of the 95%/5% sharing mechanism. The graph below

shows, for various sharing mechanisms, the costs Ameren Missouri would have absorbed for AP2 through AP9.

Chart 3



The 0/100 (or 0%/100%) sharing mechanism in the chart above shows the amount of net energy cost Ameren Missouri would have absorbed if the Commission had not authorized Ameren Missouri to use a FAC. This \$306 million was 21.8% of its total fuel and purchased power costs over the same time period. For the 95%/5% sharing mechanism, where 95 percent of the difference in net fuel and purchased costs was recovered from the customers and 5 percent was absorbed by Ameren Missouri, over the eight accumulation periods, Ameren Missouri has absorbed less than \$15.3 million<sup>96</sup> out of its total fuel and purchased power costs of \$1,400 million or about 1.1% of its net energy costs. Had the sharing mechanism been the 85%/15% Staff proposes in this case, Ameren Missouri would have absorbed less than \$45.9 million<sup>97</sup> or 3.3% of its net energy costs and its customers would have paid \$30.6 million less.

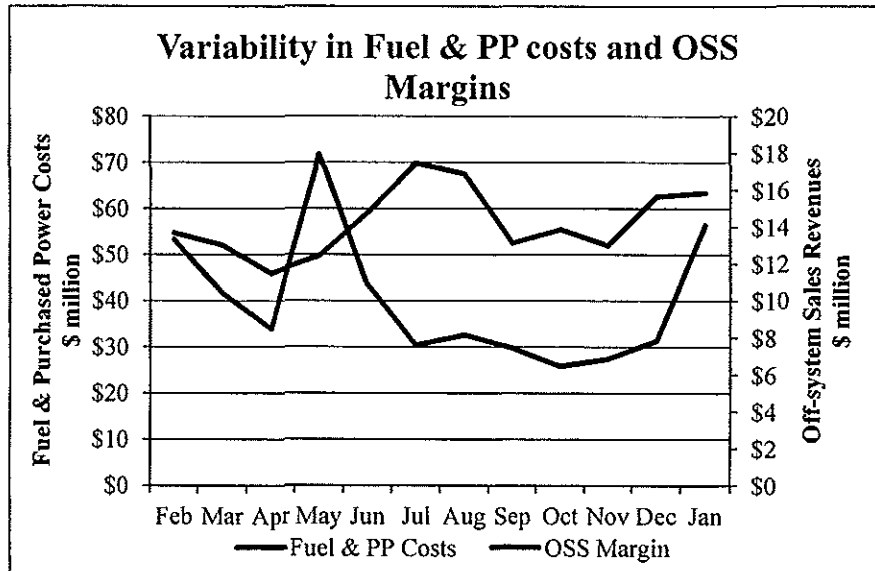
The second consideration is that Ameren Missouri's OSS margins, which are netted against the fuel and purchased power costs that it incurs to meet the load requirements of its

<sup>96</sup> This does not include the revenue margins from the AEP and Wabash contracts that the Commission ordered returned in Case No. EO-2010-0255. If these revenues were included, this percentage would be even lower.

<sup>97</sup> *Id.*

customers, are more volatile than those fuel and purchased power costs. The chart below shows the Staff's estimates for the test year in this case, as modeled to determine fuel and purchased power expense in Staff's revenue requirement for this case,<sup>98</sup> of Ameren Missouri's monthly fuel and purchased power costs and its monthly OSS margins.

Chart 4



As shown in this graph, there is much more volatility in the estimates of Ameren Missouri's OSS revenues than there is in the estimates of Ameren Missouri's fuel and purchased power costs. If Ameren Missouri's FAC sharing mechanism were 85%/15% as Staff proposes, then Ameren Missouri would get to keep three times as much of the OSS margins above that included in the Net Base Energy Costs than it can with the current sharing mechanism of 95%/5%.

The third consideration is that a sharing mechanism of 85%/15% would allow Ameren Missouri to keep more of any fuel and purchased power savings and more of any OSS margins that are above what was included in the retail rates. This would include any fuel savings that result from Ameren Missouri-initiated energy-efficiency programs or fuel savings resulting from federal or state energy efficiency initiatives. In addition, it would give Ameren Missouri more incentive to search out and find additional OSS opportunities.

<sup>98</sup> With annualized and normalized inputs.

1 The fourth consideration is that a sharing mechanism of 85%/15% would provide  
2 Ameren Missouri with more incentive to accurately estimate the net base energy cost factors in  
3 general rate cases. Chart 1 above shows that the net actual energy costs have been higher than  
4 the net base energy costs. This may have occurred because of higher fuel costs or because the  
5 net base energy costs were set too low. The sharing mechanism proposed by Staff would  
6 provide Ameren Missouri more incentive to accurately estimate fuel and purchased power costs  
7 and OSS margins that are included in retail rates.

8 The fifth consideration is that Ameren Missouri used the FAC process in its second FAC  
9 prudence review case, Case No. EO-2012-0074, to create regulatory lag that may benefit Ameren  
10 Missouri and its shareholders to the detriment of its customers.<sup>99</sup> If the Commission finds in  
11 favor of Ameren Missouri in Case No. EO-2012-0074, there is no regulatory lag; however, there  
12 is considerable regulatory lag for the ratepayers if the Commission again finds Ameren Missouri  
13 should flow the AEP and Wabash revenues back to its customers through its FAC. The  
14 customers will have waited longer to have the revenues begin to flow back to them than the  
15 regulatory lag Ameren Missouri complains occurs in a rate case<sup>100</sup> for the increased revenues to  
16 flow to them.

17 In making its determination of the appropriate sharing mechanism, Staff recommends the  
18 Commission take into consideration how little incentive Ameren Missouri has with its current  
19 sharing mechanism to improve the efficiency and cost-effectiveness of its fuel and purchased  
20 power procurement activities. SB 179 expressly provides the Commission may include features  
21 in a FAC that are designed to improve the efficiency and cost-effectiveness of the utility's fuel

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<sup>99</sup> Staff filed its prudence report regarding the remainder of the AEP and Wabash contracts early in its prudency review process on October 28, 2011, because the Commission had already made a decision during the first prudence audit proceeding regarding the AEP and Wabash revenues and because Staff could find no new evidence regarding Ameren Missouri's treatment of these revenues. Within ten days of the Staff's filing, Ameren Missouri asserted its right for a hearing and also stated that it would request a hearing after the rest of the prudence audit was completed – approximately 130 days later. This allowed Ameren Missouri to keep and use the revenues from the AEP and Wabash contracts during not only the full 180 days, but much longer since the hearing was just held in June 21, 2012. If the same timeline had occurred after the Staff's first report, the hearing would have been held in in late February 2012.

<sup>100</sup> The last revenues that were not flowed through the FAC were received in June 2010. They would have been included in the recovery period that began September 2010. Staff is calculating regulatory lag as the difference between when the customers should have begun receiving the revenues and when the customers actually will, if the Commission finds the revenues should be flowed through the FAC in Case No. EO-2012-0074, which at the earliest would be September 2012.

1 and purchased power procurement activities. Changing the sharing mechanism of Ameren  
2 Missouri's FAC to 85%/15% will increase that incentive.

3 *Staff Expert/Witness: Lena M. Mantle*

4 **4. Changes to FAC Tariff Sheet Terminology**

5 The Commission, Staff and the electric utilities have been refining FACs, and the tariff  
6 sheets that implement them, since the Commission first authorized Aquila, Inc., n/k/a KCP&L  
7 Greater Missouri Operations Company ("GMO"), to use a FAC in Case No. ER-2007-0004.  
8 While each utility's FAC operates in the same fashion and are fundamentally the same, each  
9 utility has unique FAC tariff sheets with unique acronyms and definitions. Different  
10 nomenclature for the same thing is used across the utilities and sometimes even within a single  
11 utility's tariff sheets. For example, the dollar amount of the adjustment is only referred to in  
12 Ameren Missouri's tariff sheets.

13 For example, the dollar amount of the adjustment is only referred to:

14 In Ameren Missouri's tariff sheets as:

15 Third Subtotal

16 In GMO's tariff sheets, it is referred to as:

17 Fuel Adjustment Clause, Fuel and Purchased Power Adjustment,  
18 FPA, FAC costs, and just FAC

19 In The Empire District Electric Company ("Empire") tariff sheets, it is:

20 FAC and Fuel Adjustment Clause

21 Staff proposes that the dollar amount of the adjustment be referred to uniformly as the "Fuel and  
22 Purchased Power Adjustment" or "FPA." Staff plans to make this same recommendation in the  
23 pending GMO rate case, Case No. ER-2012-0175, and the upcoming Empire rate case, Case No.  
24 ER-2012-0345.

25 This is just one of many "clean-up" changes that Staff will propose in its Rate Design  
26 Report to be filed in this case on July 19, 2012. Staff has been working with all of the electric  
27 utilities, including Ameren Missouri, on these proposals and hopes to come to a consensus on the  
28 terminology to be used within the electric utility industry in Missouri. It is not Staff's intent to

change the meaning of different phrases in each utility's FAC tariff sheets, but to help avoid and minimize confusion when discussing the FACs of electric utilities in Missouri.

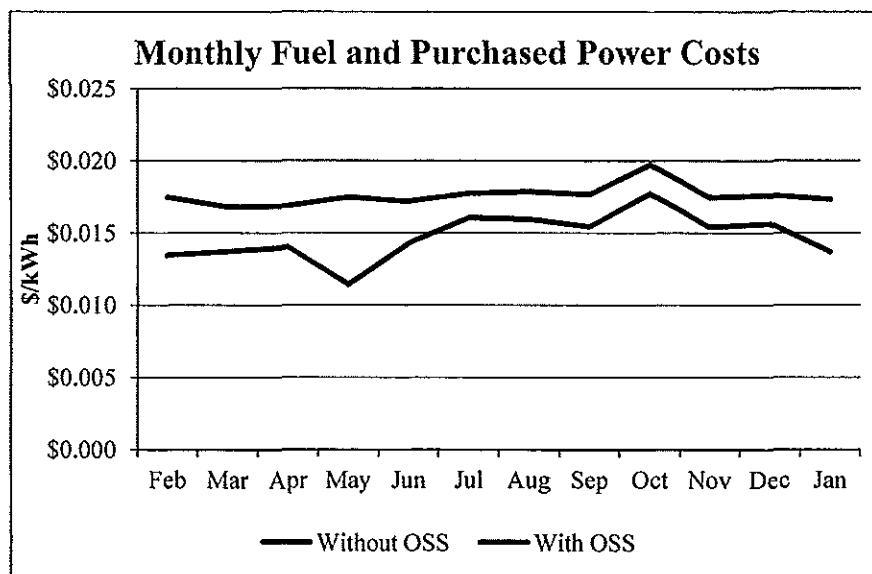
*Staff Expert/Witness: Lena M. Mantle*

### **5. Net Base Energy Cost**

In Ameren Missouri's current FAC tariff sheets, there are two Net Base Energy Cost Factors<sup>101</sup> – one for the summer months of June, July, August, and September and one for the other eight months of the year. This was because, when the FAC was originally developed for Ameren Missouri, its average cost of energy for the four summer months was higher than the average cost of energy for the other eight months. Staff is recommending elimination of this seasonal difference so that there will be only one Net Base Energy Cost Factor of \$0.01586 per kilowatt-hour (\$/kWh), which will be used to determine the Net Base Energy Cost for each accumulation period, or portion thereof.

Ameren Missouri's fuel and purchased power \$/kWh cost as estimated by Staff's fuel model for the test year in this case is shown below.

Chart 5



<sup>101</sup> These are referred to as "Summer NBFC rate" and "Winter NBFC rate" in the current tariff sheets.



1       The top line of this graph shows Staff's estimate of Ameren Missouri's monthly  
2 normalized and annualized fuel and purchased power costs on a \$/kWh basis necessary to meet  
3 Ameren Missouri's load requirements. The bottom line on the graph is Staff's estimate of the  
4 same fuel and purchased power costs, but offset by OSS revenues. The top line is flatter than the  
5 bottom line and shows that Ameren Missouri's normalized fuel costs in the summer months  
6 (June through September), expressed in \$/kWh, are comparable to the fuel costs in the other  
7 eight months of the year.

8       Fuel cost is the \$/kWh multiplied by the load requirements in kWh and the kWh demands  
9 of Ameren Missouri's customers are greater in the summer than in the other months of the year.  
10 What this shows is that Ameren Missouri meets most of its load requirements using the same  
11 generation mix; using mostly coal and nuclear fuel that does not vary much in cost across the  
12 year. The increase in fuel cost in October is because a normalized outage of the Callaway  
13 nuclear plant was modeled in October, which resulted in the use of more expensive generation to  
14 meet Ameren Missouri's load requirements and less generation available to make OSS.

15       It is noteworthy that Ameren Missouri's estimates of which seasons have a higher Net  
16 Base Energy Cost Factor flip-flop in this case from what they are currently. Presently, the  
17 summer months have a higher Net Base Energy Cost Factor, but Ameren Missouri is proposing a  
18 higher Net Base Energy Cost Factor for the non-summer months. Ameren Missouri's witness  
19 Lynn M. Barnes, in her direct testimony in this case, states that Ameren Missouri is supporting a  
20 Net Base Energy Cost Factor<sup>102</sup> for the summer months of \$0.01527/kWh and a BF of  
21 \$0.01553/kWh for the other months. The current Net Base Energy Cost Factor for the summer  
22 months is \$0.01319/kWh, which is higher than the current \$0.01213/kWh Net Base Energy Cost  
23 Factor for the other months. Also noteworthy is that Ameren Missouri's estimates of the  
24 summer and non-summer month Net Base Energy Cost Factors are very close.

25       Because of the closeness of Ameren Missouri's estimates and the small variation in  
26 Staff's estimates, Staff recommends there should only be one Net Base Energy Cost Factor in  
27 Ameren Missouri's FAC.

28       *Staff Expert/Witness: Lena M. Mantle*

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<sup>102</sup> NBFC in Ms. Barnes testimony

1                   **6. Inclusion of Ameren Missouri's Municipal Customers in the FAC**

2                   Ameren Missouri's FAC currently includes the costs of serving and the revenues from  
3 Ameren Missouri's municipal customers. Staff has reviewed Ameren Missouri's revenues from  
4 and its costs to serve the municipal customers, and has determined that the revenues exceed the  
5 costs. Therefore, Staff is recommending no change regarding the treatment of Ameren  
6 Missouri's revenues from and costs to serve its municipal customers.

7                   *Staff Expert/Witness: Lena M. Mantle*

8                   **7. Transmission Costs and Revenues**

9                   Staff recommends that Ameren Missouri's FAC continue to only include the transmission  
10 costs Ameren Missouri incurs that are necessary for it to serve the load requirements of its  
11 customers and those that are necessary for it to make OSS. No other transmission costs or  
12 revenues should flow through Ameren Missouri's FAC without Ameren Missouri first proposing  
13 that they do so in a general rate proceeding where all parties have an opportunity to make  
14 recommendations to the Commission on the appropriateness of doing so. Staff recommends that  
15 the Commission clarify that only the transmission costs Ameren Missouri incurs that are  
16 necessary for it to serve the load requirements of its customers and those that are necessary for it  
17 to make OSS are flowed through its FAC by specifically stating that only these transmission  
18 costs and revenues are allowed to flow through Ameren Missouri's FAC. Doing so will avoid  
19 potential confusion in future prudence audits. Staff will propose tariff language changes to  
20 effectuate this clarification in the Staff's Class Cost-of-Service/Rate Design Report to be filed on  
21 July 19, 2012.

22                   *Staff Expert/Witness: Lena M. Mantle*

23                   **8. Hedging Gains and Losses**

24                   Staff recommends that Ameren Missouri's FAC continue to include only hedging gains  
25 and losses associated with mitigating volatility in its fuel costs and allowances for SO<sub>2</sub> and NO<sub>x</sub>  
26 emissions. No other hedging gains or losses should flow through Ameren Missouri's FAC  
27 without Ameren Missouri first proposing that they do so in a general rate proceeding where all  
28 parties have an opportunity to make recommendations to the Commission on the appropriateness  
29 of doing so. Staff recommends that the Commission clarify that only hedging gains and losses

1 associated with mitigating volatility in its fuel costs and allowances for SO<sub>2</sub> and NO<sub>x</sub> emissions  
2 are flowed through its FAC by specifically stating that only these hedging gains and losses are  
3 allowed to flow through Ameren Missouri's FAC. Doing so will avoid potential confusion in  
4 future prudence audits. Staff will propose tariff language changes to effectuate this clarification  
5 in the Staff's Class Cost-of-Service/Rate Design Report to be filed on July 19, 2012.

6 *Staff Expert/Witness: Lena M. Mantle*

7 **9. Clarification of Amount of OSS Revenues That May Be Excluded From**  
8 **the FAC**

9 Ameren Missouri's current FAC tariff sheets include a provision that allows Ameren  
10 Missouri to keep a certain amount of its OSS revenues if the 12(M) Large Transmission Class  
11 usage drops below a specified level. The current tariff language is not clear on the amount of  
12 OSSR revenues that Ameren Missouri would keep, i.e., not flow through its FAC. Ameren  
13 Missouri's currently effective tariff sheet, MO. P.S.C. Schedule 5, Original Sheet No. 98.18,  
14 provides:

15 Should the level of monthly billing determinants under Service  
16 Classification 12(M) fall below the level of normalized 12(M) monthly  
17 billing determinants as established in Case No. ER-2011-0028 an  
18 adjustment to OSSR shall be made in accordance with the following  
19 levels:

20 a) A reduction of less than 40,000,000 kWh in a given month - No  
21 adjustment will be made to OSSR.

22 b) A reduction of 40,000,000 kWh or greater in a given month - All Off-  
23 System Sales revenues derived from all kWh of energy sold off-system  
24 due to the entire reduction shall be excluded from OSSR. (Emphasis  
25 added.)

26 This language clearly states that all OSS revenues due to the entire reduction of the class kWh  
27 energy will not flow through Ameren Missouri's FAC, i.e., if the 12(M) billing units decrease by  
28 40,000,000 kWh, the OSS revenues from the sale of 40,000,000 kWh does not pass through the  
29 FAC, even if the OSS revenues are greater than the revenue Ameren Missouri would have billed  
30 the 12(M) class for using the same kWh.

31 However, that tariff sheet also contains the definition of the "N" term, which is subtracted  
32 from the fuel and purchased power amount, and which follows:

1 The positive amount by which, over the course of the Accumulation  
2 Period, (a) revenues derived from the off-system sale of power made  
3 possible as a result of reductions in the level of 12(M) sales (as addressed  
4 in the definition of OSSR above) exceeds (b) the reduction of 12(M)  
5 revenues compared to normalized 12(M) revenues as determined in Case  
6 No. ER-2011-0028.

7 This definition seems to state that OSS revenues in excess of the revenues that Ameren  
8 Missouri would have billed the 12(M) class, flow through the FAC.

9 Fortunately, there has not yet been an occurrence where monthly billing determinants  
10 under Service Classification 12(M) fell below the level of normalized 12(M) monthly billing  
11 determinants established in Case No. ER-2011-0028. However, these terms within the FAC  
12 tariff sheets need to be clarified *before* such an occurrence. Staff recommends that the tariff  
13 sheet be clarified to state that if monthly billing determinants under Service Classification 12(M)  
14 fall below the level of normalized 12(M) monthly billing determinants as established in Case No.  
15 ER-2012-0166 by 40,000,000 kWh or more, Ameren Missouri does not have to flow through its  
16 FAC the portion of its OSS revenues that equals the revenues it did not bill the 12(M) class due  
17 to that reduction in usage. Staff will propose tariff language changes to effectuate this  
18 clarification in the Staff's Class Cost-of-Service/Rate Design Report to be filed on July 19, 2012.  
19 *Staff Expert/Witness: Lena M. Mantle*

#### 20 **10. Additional Filing Requirements**

21 Due to the accelerated review process necessary with FACs, just as it did in the last  
22 Ameren Missouri rate cases, Case Nos. ER-2010-0036 and ER-2011-0028, Staff is  
23 recommending the Commission order Ameren Missouri to do the following to aid the Staff in  
24 performing FAC tariff, prudence and true-up reviews:

- 25 • As part of the information Ameren Missouri submits when it files a tariff  
26 modification to change its Fuel and Purchased Power Adjustment rate, include  
27 Ameren Missouri's calculation of the interest included in the proposed rate;
- 28 • In addition to the monthly reports required by 4 CSR 240-3.161(5), provide Ameren  
29 Missouri's MISO Ancillary Services Market ("AMS") market settlements and  
30 revenue neutrality uplift charges;
- 31 • Maintain at Ameren Missouri's corporate headquarters or at some other mutually-  
32 agreed-upon place within a mutually-agreed-upon time for review, a copy of each and

1 every nuclear fuel, coal and transportation contract Ameren Missouri has that is in or  
2 was in effect for the previous four years;

- 3 • Within 30 days of the effective date of each and every nuclear fuel, coal and  
4 transportation contract Ameren Missouri enters into, provide both notice to the Staff  
5 of the contract and opportunity to review the contract at Ameren Missouri's corporate  
6 headquarters or at some other mutually-agreed-upon place;
- 7 • Maintain at Ameren Missouri's corporate headquarters or provide at some other  
8 mutually-agreed-upon place within a mutually-agreed-upon time, a copy for review  
9 of each and every natural gas contract Ameren Missouri has that is in effect;
- 10 • Within 30 days of the effective date of each and every natural gas contract Ameren  
11 Missouri enters into, provide both notice to the Staff of the contract and an  
12 opportunity for review of the contract at Ameren Missouri's corporate headquarters  
13 or at some other mutually-agreed-upon place;
- 14 • Provide a copy of each and every Ameren Missouri hedging policy that is in effect at  
15 the time the tariff changes ordered by the Commission in this rate case go into effect  
16 for Staff to retain;
- 17 • Within 30 days of any change in an Ameren Missouri hedging policy, provide a copy  
18 of the changed hedging policy for Staff to retain;
- 19 • Provide a copy of Ameren Missouri's internal policy for participating in the MISO  
20 ASM, including any Ameren Missouri sales/purchases from that market that is in  
21 effect at the time the tariff changes ordered by the Commission in this rate case go  
22 into effect for Staff to retain;
- 23 • If Ameren Missouri revises any internal policy for participating in the MISO ASM,  
24 within 30 days of that revision, provide a copy of the revised policy with the revisions  
25 identified for Staff to retain; and
- 26 • The monthly as-burned fuel report supplied by Ameren Missouri required by 4 CSR  
27 3.190(1)(B) shall explicitly designate fixed and variable components of the average  
28 cost per unit burned including commodity, transportation, emission, tax, fuel blend,  
29 and any additional fixed or variable costs associated with the average cost per unit  
30 reported (Staff is willing to work with Ameren Missouri on the electronic format of  
31 this report).

32 *Staff Expert/Witness: Lena M. Mantle*

1           **B. Fuel Adjustment Clause Heat Rate and Efficiency Testing**

2           If an electric utility requests that a Rate Adjustment Mechanism (RAM) such as a FAC  
3 be continued or modified, Commission Rule 4 CSR 240-3.161(3)(Q) requires that the electric  
4 utility shall file specific information as part of its direct testimony in a general rate proceeding:

5                   (Q) The results of heat rate tests and/or efficiency tests on all the electric  
6 utility's nuclear and non-nuclear steam generators, HRSG, steam turbines  
7 and combustion turbines conducted within the previous twenty-four (24)  
8 months;

9           The Commission authorized Ameren Missouri's FAC in Case No. ER-2008-0318. The  
10 FAC was continued in Case Nos. ER-2010-0036 and ER-2011-0028. Ameren Missouri has  
11 requested the FAC again be continued in the current general rate proceeding, Case No. ER-2012-  
12 0166.

13           Company witness Lynn M. Barnes filed the results of the most recent heat rate/efficiency  
14 tests for the Company's generating units. Staff has reviewed the summary results of those tests  
15 and compared the results with the summary results from the previous two general rate  
16 proceedings, Case Nos. ER-2010-0036 and ER-2011-0028. Detailed results were provided for  
17 most generating units.<sup>103</sup> The testing methodologies used by Ameren Missouri were consistent  
18 with the testimony of both Staff and Company witnesses in Case No. ER-2008-0318.

19           In a footnote to Schedule LMB-E1-12 of her testimony, Company witness Lynn M.  
20 Barnes states:

21                   The Company can make available all of the reports during the prior  
22 24 months (some of which were already submitted with the FAC  
23 Minimum Filing Requirements in Case No. ER-2010-0036) upon the  
24 request of the Commission or any party, but given their voluminous  
25 nature, has only provided the most recent reports with this filing. To the  
26 extent necessary, the Company requests a waiver of the literal requirement  
27 to "file" all such reports.

28           Heat rate testing results were filed for all units except Venice CTG1 and Viaduct. With  
29 the exception of Venice CTG1, all generating units were tested within the previous 24 months  
30 (based on the filed data for the current general rate proceeding).

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<sup>103</sup> The detailed results for combustion turbine generators appear to be addressed to a member of Staff, however, that Staff member has not received these documents independently of the current general rate proceeding.

1 Staff reviewed the heat rate testing results filed in Case No. ER-2011-0028 for the  
2 Viaduct unit. Summary data for Venice CTG1 was provided in Case No. ER-2010-0036.  
3 Venice CTG1 and Viaduct are relatively small generating units. Venice CTG1 and Viaduct are  
4 utilized infrequently and have a negligible effect on the overall generating unit heat  
5 rate/efficiency for the Company.

6 Staff recommends that fuel for the Venice CTG1 should not be included in the FAC due  
7 to the lack of heat rate/efficiency testing information required by 4 CSR 240-3.161(3)(Q).  
8 Since Staff was able to review the Viaduct heat rate/efficiency test results filed in Case No.  
9 ER-2011-0028 and that test was conducted within twenty-four (24) months of the filing of the  
10 current general rate proceeding, Staff is not making the same recommendation for Viaduct.

11 However, Staff recommends that the Commission grant Ameren Missouri a variance  
12 from the requirement to file all of its heat rate testing results in this case. In addition, Staff  
13 recommends that the Commission order the Company in future rate cases to properly ask for a  
14 waiver from 4 CSR 240-3.161(3)(Q), identify what units it is not filing heat rate testing results  
15 for, and to identify the case in which heat rate test results can be found.

16 The heat rate/efficiency testing information and results for all other generating units  
17 appear to be reasonable.

18 *Staff Expert/Witness: Michael E. Taylor*

### 19 **C. FAC Adjustments for Updated System Loss Study**

20 System energy losses largely consist of the energy losses that occur in the electrical  
21 equipment (e.g., transmission and distribution lines, transformers, etc.) of Ameren Missouri's  
22 system between Ameren Missouri's generating sources and the customers' meters. In this case,  
23 Case No. ER-2012-0166, Ameren Missouri provided an updated system loss study as part of  
24 Ameren Missouri's witness William M. Warwick's workpapers. Staff used the information  
25 contained in Ameren Missouri's updated system loss study to develop the following voltage  
26 level adjustment factors.<sup>104</sup> These factors are used for adjusting the fuel adjustment rates in the

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<sup>104</sup> These factors adjust the fuel adjustment rate to account for energy losses from the customers meter to the AMMO.UE MISO node.

1 Company's Rider FAC to the fuel adjustment rates applicable to the individual voltage service  
2 classifications:

3	Secondary Voltage Service	1.0575
4	Primary Voltage Service	1.0252
5	Large Transmission Voltage Service	0.9917

6 *Staff Expert/Witness David C. Roos*

## 7 **XI. Other Issues**

### 8 **A. Energy Independence and Security Act of 2007 (EISA)**

9 On December 19, 2007, the Energy Independence and Security Act of 2007 ("EISA"),  
10 which amended various sections of the Public Utility Regulatory Policies Act of 1978  
11 ("PURPA"), was signed into law. PURPA's purposes are to encourage: 1) conservation of  
12 electric energy, 2) efficiency in the use of facilities and resources by electric utilities, and  
13 3) equitable rates to consumers of electricity.<sup>105</sup> EISA established four additional PURPA  
14 standards for electric utilities as follows: Integrated Resource Planning (IRP), Rate Design  
15 Modifications to Promote Energy Efficiency Investments, Consideration of Smart Grid  
16 Investments, and Smart Grid Information.

17 On December 15, 2008, Staff filed requests for the Commission to open dockets for the  
18 purpose of establishing records for consideration and determination as to whether it is  
19 appropriate to implement the new standards encompassed within EISA to carry out the above  
20 noted purposes. EISA establishes timeframes within which the Commission is to perform this  
21 consideration and determination. The Commission should begin consideration within one year  
22 after enactment of the standard (i.e., by December 19, 2008) and complete its consideration and  
23 determination no later than two years after enactment (i.e., by December 19, 2009). Absent such  
24 determination, the Commission should consider in a general rate case for each individual electric  
25 utility whether or not it is appropriate to implement such standard to carry out the above noted  
26 purposes. Should the Commission decline to implement a PURPA standard for which it

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<sup>105</sup> PURPA Section 101.



1 determines the standard is appropriate to carry out the above-noted purposes, the Commission is  
2 directed to state in writing its reasons.

3 In response to Staff's request, the Commission opened the following dockets in  
4 accordance with the mis-numbering of the four new standards as had occurred in the original  
5 EISA legislation:

- 6 1) Case No. EW-2009-0290: In the Matter of the Consideration of Adoption  
7 of PURPA Section 111(d)(16) Smart Grid Investments Standard as Required by  
8 Section 532 of the Energy Independence and Security Act of 2007. ("Smart Grid  
9 Investment Docket")
- 10 2) File No. EW-2009-0291: In the Matter of the Consideration of Adoption  
11 of the PURPA Section 111(d)(16) Integrated Resource Planning Standard as  
12 Required by Section 532 of the Energy Independence and Security Act of 2007.  
13 ("IRP – Docket")
- 14 3) File No. EW-2009-0292: In the Matter of the Consideration of Adoption  
15 of the PURPA Section 111(d)(17) Rate Design Modifications to Promote Energy  
16 Efficiency Investments Standard as Required by Section 532 of the Energy  
17 Independence and Security Act of 2007. ("Rate Design Docket")
- 18 4) Case No. EW-2009-0293: In the Matter of the Consideration of Adoption  
19 of PURPA Section 111(d)(17) Smart Grid Information Standard, as Required by  
20 Section 1307 of the Energy Independence and Security Act of 2007. ("Smart  
21 Grid Information Docket").

22 Congress corrected the mis-numbering of the four new EISA standards in Section 408,  
23 Technical Corrections, as enacted as part of the American Recovery and Reinvestment Act of  
24 2009.<sup>106</sup> By May 6, 2009, the Commission issued orders correcting the numbering of the four  
25 new PURPA standards and re-numbered and consolidated the workshop dockets as follows:

- 26 1) File No. EW-2009-0290: In the Matter of the Consideration of Adoption  
27 of the PURPA Section 111(d)(16) Integrated Resource Planning Standard as  
28 Required by Section 532 of the Energy Independence and Security Act of 2007.  
29 ("IRP Docket");
- 30 2) File No. EW-2009-0291: In the Matter of the Consideration of Adoption  
31 of the PURPA Section 111(d)(17) Rate Design Modifications to Promote Energy

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<sup>106</sup> Pub. L. No. 110-140, 121 Stat. 1492 (2007), amended by Section 408 of The American Recovery and Reinvestment Act of 2009 (the EISA, prior to this amendment, is codified at 16 USCS 2621 and 2622 (Cum. Supp. 2008)). PURPA is codified generally in 16 USCS 2601 et seq., but various provisions appear elsewhere in the United States Code.

1 Efficiency Investments Standard as Required by Section 532 of the Energy  
2 Independence and Security Act of 2007. ("Rate Design Docket");

- 3 3) File No. EW-2009-0292: In the Matter of the Consideration of Adoption  
4 of PURPA Section 111(d)(18), Smart Grid Investments Standard, and PURPA  
5 Section 111(d)(19), Smart Grid Information Standard, as Required by Section  
6 1307 of the Energy Independence and Security Act of 2007. ("Smart Grid  
7 Docket").

8 On November 23, 2009, the Commission issued its *Order Finding Consideration /*  
9 *Implementation Of New Federal Standards Through Workshop And Rulemaking Procedures Is*  
10 *Required* in File Nos. EW-2009-0290, EW-2009-0291, and EW-2009-0292. The Commission  
11 stated in its order at page 5, "The Commission has satisfied the requirements for consideration of  
12 the new EISA standards, and on the basis of the quasi-legislative record created in these  
13 workshops, the Commission determines that no comparable standards have been considered that  
14 would constitute prior state action and prohibit the Commission from taking any further action in  
15 relation to the new EISA standards."

16 Since there has been no specific determination to date by the Commission, Staff  
17 recommends the Commission consider each standard and make its determination with respect to  
18 Ameren Missouri in this rate case based on the following discussion.

19 **1. IRP Docket**

20 **PURPA Section 111(d)(16)**, Integrated Resource Planning Standard as required by  
21 Section 532 of the Energy Independence and Security Act of 2007, requires state commission  
22 consideration of whether to implement the following:

- 23 (A) integrate energy efficiency resources into utility, State, and  
24 regional plans; and  
25 (B) adopt policies establishing cost-effective energy efficiency as a  
26 priority resource.

27 Staff held several workshops, which culminated in the Commission's promulgation of a  
28 rulemaking in File No. EX-2010-0254, *In the Matter of a Proposed Rulemaking Regarding*  
29 *Revision of the Commission's Chapter 22 Electric Utility Resource Planning Rules*. The revised  
30 Chapter 22 rules became effective on June 30, 2011, which requires the screening and integration  
31 of cost-effective energy efficiency resources to be included in the electric utility resource

1 planning process. After opportunity for input from the public which included comments being  
2 submitted by the electric utilities, Office of the Public Counsel, Missouri Department of Natural  
3 Resources, Renew Missouri, Great Rivers Environmental Law Center, and Dogwood Energy,  
4 LLC, the Commission approved the policy in Chapter 22 of requiring demand-side resources be  
5 evaluated on an equivalent basis with supply-side resources subject to compliance with all legal  
6 mandates.<sup>107</sup>

7 In addition, the Commission has a workshop docket, Case No. EW-2010-0187, opened to  
8 investigate how to achieve its statutory responsibilities under the Missouri Energy Efficiency  
9 Investment Act ("MEEIA"), Section 393.1075, RSMo., within the background of FERC policies  
10 that eliminate barriers to demand response and that direct the Midwest Independent Transmission  
11 System Operator ("MISO") and the Southwest Power Pool ("SPP") to accommodate state policy  
12 regarding retail customer demand-side activity. This docket was opened to explore the best  
13 model or models to achieve the requirements of the MEEIA through state demand-side  
14 programs, wholesale market opportunities available in MISO or SPP, or possible hybrid  
15 approaches, and the implications for resource planning under various approaches. The roles for  
16 utilities, aggregators of retail consumers ("ARCs"), customers in all classes, and other  
17 stakeholders in designing the appropriate means of achieving Missouri's policy objectives, and  
18 for interacting with MISO and SPP are also to be evaluated.

19 While not specifically making a determination to implement PURPA Section 111(d)(16),  
20 the Commission has promulgated rulemakings to address the principles of that section; therefore,  
21 Staff suggests there is nothing that remains for the Commission to determine in response  
22 to PURPA Section 111(d)(16), and recommends the Commission make such a finding in this  
23 rate case.

## 24 **2. Rate Design Docket**

25 PURPA Section 111(d)(17), Rate Design Modifications to Promote Energy Efficiency  
26 Investments Standard as required by Section 532 of the Energy Independence and Security Act  
27 of 2007, requires state commissions to consider whether to implement: 1) removing the  
28 throughput incentive and disincentives to energy efficiency; 2) providing utility incentives for

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<sup>107</sup> 4 CSR 240-22.010(2)(A)

1 successful management of energy efficiency programs; 3) including the impact of energy  
2 efficiency as one of the goals of retail rate design; 4) adopting rate designs that encourage energy  
3 efficiency; 5) allowing timely recovery of energy efficiency related costs; and 6) offering energy  
4 audits, demand-response programs, publicizing the benefits of home energy efficiency  
5 improvements and educating homeowners about Federal and State incentives. Similarly, in  
6 2009, Governor Jeremiah "Jay" Nixon signed Senate Bill 376, the "Missouri Energy Efficiency  
7 Investment Act," with a stated policy to "value demand-side investments equal to traditional  
8 investments in supply and delivery infrastructure and allow recovery of all reasonable and  
9 prudent costs of delivering cost-effective demand-side programs." Section 393.1075.3

10 The Commission held several workshops, which culminated in the promulgation of a  
11 rulemaking in File No. EX-2010-0368, *In the Matter of the Consideration and Implementation of*  
12 *Section 393.1075, The Missouri Energy Efficiency Investment Act*. The rules became effective  
13 on May 30, 2011 – Rules 4 CSR 240-20.093, 20.094, 3.163, and 3.164. Ameren Missouri  
14 submitted its MEEIA application on January 20, 2012, in Case No. EO-2012-0142 and a  
15 *Unanimous Stipulation and Agreement Resolving Ameren missouri's MEEIA Filing* was filed int  
16 hat case on July 5, 2012. In this case, the Commission will be determining what mechanisms  
17 adequately remove the disincentive to energy efficiency for Ameren Missouri, what incentives  
18 will be provided for successful management of energy efficiency programs, and how energy  
19 efficiency costs will be recovered.

20 SB 376 contains a provision which states, "Prior to approving a rate design modification  
21 associated with demand-side cost recovery, the commission shall conclude a docket studying the  
22 effects thereof and promulgate an appropriate rule." (Section 393.1075.5) The Commission held  
23 additional workshops on this provision of SB 376, and on March 20, 2012, Electric Utility  
24 Consultants, Inc. ("EUCI"), provided to the Commission, Staff and interested stakeholders, an  
25 in-house, specialized training course on Electric Rate Design Modifications Associated with  
26 Demand-Side Cost Recovery.

27 The revised Chapter 22 rules incorporate requirements for rate design analysis. For  
28 instance, 4 CSR 240-22.030(5)(C) requires, at a minimum, that load forecast models assess the  
29 impact of legal mandates, economic policies, and rate designs on future energy and demand  
30 requirements. Likewise, 4 CSR 240-22.050(4)(B) requires the utility to describe and document

1 its demand-side rate planning and design process, and when appropriate, to consider multiple  
2 demand-side rate designs for the major classes.

3 The Commission sets rates in Missouri based on the cost to serve the customer. This  
4 gives the customer accurate cost information on which it can determine whether or not it wants  
5 to implement energy efficiency measures. Increasing rates to encourage energy efficiency or  
6 setting rates lower for customers that implement energy efficiency sends inaccurate costs signals  
7 to the customers. Therefore, without getting into a discussion of general ratemaking principles,  
8 but for purposes of the Commission's consideration as to whether it should implement PURPA  
9 Section 111(d)(17), setting rates based on cost to serve the customer sends the appropriate price  
10 signal to the customer to make decisions on energy efficiency. The Commission's revised  
11 Chapter 22 rules require the electric utilities to look at all forms of incentivizing energy  
12 efficiency including home energy audits and demand-response programs.

13 As a result of these activities, Staff recommends that the Commission, in this case, make  
14 a determination that, although additional activities related to SB 376 are contemplated, no further  
15 determination is needed in response to PURPA Section 111(d)(17) for Ameren Missouri.

### 16 **3. Smart Grid Docket**

17 In response to **PURPA Section 111(d)(18)**, Smart Grid Investments Standard, and  
18 **PURPA Section 111(d)(19)**, Smart Grid Information Standard, as required by Section 1307 of  
19 the Energy Independence and Security Act of 2007, the Commission, on December 29, 2010,  
20 issued an order to open File No. EW-2011-0175 as a repository for information concerning the  
21 Smart Grid in Missouri.

22 On January 13, 2011, Staff filed the *Missouri Smart Grid Report* ("Report") in File No.  
23 EW-2011-0175. The Report discusses Smart Grid technologies, provides a status update on  
24 various Smart Grid opportunities in Missouri and presents issues and concerns related to Smart  
25 Grid deployment. It identifies key issues requiring further emphasis, including planning,  
26 implementation, cost recovery, cyber security and data privacy, customer acceptance and  
27 involvement, and customer savings and benefits. The Report recommends the Commission hold  
28 a Smart Grid workshop every six months for information exchange and sharing of best practices  
29 and educational opportunities; and also recommends the Commission open a docket to address  
30 cost recovery issues.

1 The Commission has held Smart Grid conferences on June 28, 2010, and November 29,  
2 2011. Panelist and speaker topics included such items as updates on Smart Grid projects in  
3 Missouri, customer views, education and engagement, and challenges to deployment.

4 The information provided in the workshop is provided to the public through the  
5 Commission's electronic filing and information system. The Smart Grid was also the most  
6 recent subject of the *PSCconnection*, a publication of the Commission which is available online,  
7 at public hearings, at the State Fair booth, and at all other opportunities where the Commission  
8 interacts with the public.

9 PURPA Section 111(d)(19) requires all electricity purchasers and other interested parties  
10 to be provided access to information from their electricity provider related to time-based prices,  
11 usage, and sources of power provided by the utility and type of generation, with associated  
12 greenhouse gas emissions for each type of generation, to the extent such information is available,  
13 on a cost-effective basis. While the Commission has not specifically addressed these issues in  
14 the context of PURPA Section 111(d)(19), there have been several forums in which stakeholders  
15 have discussed related issues and Staff recommends these issues continue to be addressed as they  
16 arise.

17 Staff recommends the Commission make a determination in this case that it has  
18 established the appropriate avenues for monitoring Smart Grid activities and no greater ongoing  
19 activity is needed in response to PURPA Section 111(d)(18) and PURPA Section 111(d)(19) in  
20 the context of Ameren Missouri.

21 *Staff Expert/Witness: Natelle Dietrich*

## 22 **B. Smart Grid Status**

23 This section provides information on the history and status of Ameren Missouri's Smart  
24 Grid deployment and does not address any particular revenue requirements in this rate case.  
25 Information for this section was provided by Ameren Missouri through presentations, its  
26 website,<sup>108</sup> in workshops and meetings with the Staff, and Ameren Missouri's Smart Grid report  
27 dated February, 2012.

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<sup>108</sup> <http://www.ameren.com/AboutAmeren/Pages/SmartGrid.aspx>, information provided.

1 Ameren Missouri has been "100 percent deployed" with Automated Meter Reading  
2 ("AMR") since 2000. In September 2009, Ameren Missouri conducted a study comparing the  
3 costs and benefits of AMR versus Advanced Metering Infrastructure ("AMI") and concluded the  
4 benefits of AMI do not outweigh the estimated costs. However, Ameren Missouri is closely  
5 monitoring other AMI deployments with plans to revisit this issue in the future.

6 The Company is currently upgrading and modernizing its AMR system with the  
7 deployment of new field equipment that will provide increased network capacity for adding  
8 additional meters and increased communication flexibility.<sup>109</sup> New field equipment includes  
9 Concentrators and Collectors in addition to the existing Cell Masters<sup>110</sup> and Micro Cell  
10 Controllers ("MCC").<sup>111</sup> The Concentrator receives wireless radio broadcasts from the electric  
11 meters and then transmits digital information to the Collectors. The Collector receives the  
12 information from the Concentrators and then transmits bundled digital information in "packets"  
13 to a central operating system for processing. Currently there are 3 Collectors, 226 Concentrators,  
14 90 Cell Masters and 8,155 MCCs in the Company's service territory. Additional Cell Masters  
15 and Micro Cell Controllers will be added as required to maintain the current MCC and AMR  
16 coverage areas.

17 Ameren Missouri placed in service a plug-in hybrid (diesel fuel and electric powered)  
18 bucket truck in the St. Louis metropolitan area in 2011 as part of an Electric Power Research  
19 Institute (EPRI) demonstration project. The Company is also participating with St. Louis Clean  
20 Cities on a Plug-In Readiness Task Force as a means of monitoring initial discussions on how to  
21 create a local market for new Plug-In Hybrid Electric Vehicles ("PHEVs"). The Company has a  
22 Chevrolet Volt hybrid automobile that employees are testing and evaluating. An August 2009  
23 technology study concluded that there would be no significant system effects or impacts  
24 anticipated on Ameren Missouri's service territory until PHEV penetration approached  
25 approximately 150,000 vehicles.<sup>112</sup>

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<sup>109</sup> Ameren's Smart Grid report dated February, 2012.

<sup>110</sup> A wireless high capacity router device that receives and collects wireless data from Micro Cell Controllers and then transmits this data via a leased line to the central operating system.

<sup>111</sup> A small pole mounted data collection device that receives wireless AMR data and transmits this data to a Cell Master.

<sup>112</sup> Ameren Missouri Presentation; "The Smart Grid @ AmerenUE", May 18, 2010, item 84, EFIS File No. EW-2009-0292

1 Ameren Missouri has focused investments to improve its electric system grid service  
2 reliability, operating efficiency, asset optimization, and the energy delivery infrastructure.  
3 Ameren Missouri has deployed both mature and new technology solutions on its system.  
4 Appendix 3, Schedule RSG-1 contains a more detailed description of the mature and new  
5 technology solutions employed by Ameren Missouri.

6 *Staff Expert/Witness: Randy Gross*

### 7 **C. Light Emitting Diode (LED) Street and Area Lighting**

8 In the Company's last rate case, Case No. ER-2011-0028, the Commission in its July 13,  
9 2011, *Report and Order* agreed with Staff that "...LED street lighting is an exciting technology  
10 that should be examined and implemented if appropriate.<sup>113</sup>" In its Report and Order, the  
11 Commission directed Ameren Missouri to either file an LED street lighting tariff by July 31,  
12 2012, or to provide a status report to Staff by that date, indicating when it will be able to file such  
13 a tariff. Based on Staff's recommendation, the Commission emphasized that "...Ameren  
14 Missouri does not have to file a tariff until it is appropriate to do so. If its further study of the  
15 potential of LED street lighting reveals that such lighting will not be a benefit to its customers,  
16 Ameren Missouri may inform the Staff of that conclusion in its status report."<sup>114</sup>

17 Ameren Missouri has not filed a LED street lighting tariff and has not provided a status  
18 report to Staff. Any Staff recommendations resulting from Ameren Missouri's status report will  
19 be included in Staff's rebuttal or surrebuttal testimony in this case.

20 *Staff Expert/Witness: Hojong Kang*

### 21 **D. Pure Power Program - Tariffed as "Voluntary Green Program"**

22 Staff recommends that the Pure Power Program, tariffed as the "Voluntary Green  
23 Program" program be terminated. In the alternative, Staff recommends that the Commission de-  
24 tariff Ameren Missouri's program and place a notification on all Pure Power marketing and  
25 informational material, including all material on any websites associated with Pure Power, that

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<sup>113</sup> *Report and Order*, ER-2011-0028, Page 94.

<sup>114</sup> *Id.*



1 "Pure Power is a deregulated activity. The Missouri Public Service Commission exercises no  
2 authority over this activity."

3 The Pure Power program is best described as a customer choice mechanism that allows  
4 an Ameren Missouri customer to purchase and retire Renewable Energy Certificates (RECs) on  
5 the customer's behalf. A REC is the "renewable attribute" of a MWh of energy generated with a  
6 "green" fuel source.

7 The tariffed purpose of Pure Power is: *to provide customers with an option to*  
8 *contribute to the further development of renewable energy technologies (MO. P.S.C. Schedule*  
9 *No. 5, 2<sup>nd</sup> Revised tariff Sheet 216).* However, by analyzing four years of data, it is clear that  
10 only \*\* \_\_\_\_\_ \*\* the monies collected went to green energy producers. (See Appendix 3,  
11 Schedule MJE-1) Ameren Missouri<sup>115</sup> retains \$1.00 of every \$15.00 collected (6.67%) as an  
12 administrative fee. Pursuant to contract, a third party, 3Degrees acquires RECs from green  
13 energy producers and sells them to Ameren Missouri for a fixed price of \$14.00 per-REC.<sup>116</sup>  
14 Ameren Missouri is not directly involved in the acquisitions of energy or RECs from green  
15 energy producers, and maintains that it is not privy to the details of the transactions between  
16 3Degrees and the green energy producer<sup>117</sup>. Ameren Missouri does not audit 3Degrees'  
17 expenditures<sup>118</sup> of the \$14. 3Degrees does not provide Ameren Missouri with the REC-specific  
18 detailed information regarding REC acquisitions provided in Appendix 3, Schedule MJE-1.  
19 3Degrees only supplies Ameren Missouri with annual "averages" figures which are ultimately  
20 relayed to Staff as requested.

21 This summary information indicates that only \*\* \_\_\_\_\_ \*\* of the \$15 per REC that is  
22 paid by Ameren Missouri's customers is ultimately used to retire RECs.

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<sup>115</sup> Response to DR 0306 – AGREEMENT FOR TRADABLE RENEWABLE CERTIFICATES AND RETAIL MARKETING SERVICES- signed by Ameren Energy Fuels and Services Company, (AFS) on behalf of Ameren Missouri.

<sup>116</sup> The use of RECs for this program does not necessarily address the program's stated purpose *to further develop renewable energy technologies*, in that a REC is indicative of past production in that it does not require development of additional renewable energy production.

<sup>117</sup> Response to DR 373 asserts that Ameren lacks the detail to verify the accuracy of the average per-REC wholesale cost submitted to the Commission as part of Response to DR 351. Response to DR 371 asserts that Ameren lacks the detail to verify the accuracy of the average per-REC advertising expense submitted to the Commission as part of Response to DR 351.

<sup>118</sup> As structured, the Commission lacks any jurisdiction over either 3Degrees or any of the producers – who are the final recipients of the contributions that have been collected pursuant to Ameren Missouri's tariff.

1 Contributing to the purchase of a REC is not a traditional transaction for service rendered  
2 by a utility. This program was first tariffed by Ameren Missouri on June 4, 2007, as part of ER-  
3 2007-0002. The concept of RECs has been around (at the federal level) since before 1992. But,  
4 RECs were a fairly new concept in Missouri when Pure Power was initially tariffed. Even today,  
5 no other Missouri utility utilizes a similar voluntary program. Ameren Illinois has been  
6 unsuccessful in its attempt to tariff the same<sup>119</sup> program in Illinois, and a similar program in  
7 Florida has been rejected.

8 The major point of the data shown on Appendix 3, Schedule MJE 1 is to  
9 demonstrate that Ameren Missouri and 3Degrees has kept \*\* \_\_\_\_\_ \*\* of the  
10 payments collected for the entire four year period that Ameren Missouri has offered the  
11 Pure Power program.

12 Appendix 3, Schedule MJE-1 shows that (between 2008 & 2011) producers of RECs  
13 received as little as \*\* \_\_\_\_\_ \*\* of Pure Power payments, and never more than \*\* \_\_\_\_\_ \*\* of the  
14 customers' payments over the four years that data was provided. Appendix 3, Schedule MJE-1  
15 shows that little of the customers' payments go to the tariffed purpose - "*to contribute to the*  
16 *further development of renewable energy technologies*".

17 Staff has found no evidence that even the portion of the payment that goes towards REC  
18 retirement meets the tariffed purpose of the Pure Power Program to further development of  
19 renewable energy technologies. Staff has reviewed the following documents that REC producers  
20 must sign or abide by, in order to get RECs certified for sale at the federal level:<sup>120</sup>

- 21 • Green-E Generator Registration Form and Attestation;
- 22 • Green-E Renewable Electricity Certification Program - National Standards
- 23 Version 1.2; and
- 24 • Code of Conduct Certification.

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<sup>119</sup> Initially, the contract between Ameren and 3Degrees addressed both Missouri and Illinois, but subsequent versions removed the Illinois references.

<sup>120</sup> Response to Data Request No. 0306 – AGREEMENT FOR TRADABLE RENEWABLE CERTIFICATES AND RETAIL MARKETING SERVICES - Exhibit D – Exhibit F – Exhibit G

1        Nowhere in any of these documents are there any encumbrances on how REC monies can  
2 be spent, once received, even though the tariff language is clear that monies-given will be used  
3 *to the further development of renewable energy technologies*".

4        Staff also finds Ameren Missouri's Pure Power information on its website problematic.  
5 In previous rate cases, Ameren Missouri removed website quotes Staff found to be misleading.  
6 However, replacement ads are in the same misleading vein.

7        Ameren Missouri's website, which is summarized in Appendix 3, Schedule MJE-2,  
8 indicates to Pure Power customers that they are getting green energy by subscribing to the  
9 program, and is also misleading the customer as to where their charges for green power go.  
10 Examples are:

- 11            • Ameren Missouri + Renewable Energy = Pure Power
- 12            • Pure Power means renewable energy
- 13            • Simply purchase RECs today and reap the benefits of renewable  
14              energy tomorrow.
- 15            • Residential and small business customers can offset 100% of their  
16              energy with clean power.

17        Staff notes that Appendix 3, Schedule MJE-2 is not an all-inclusive list, and that  
18 additional ads on the website fail to give a true and honest representation of how Pure Power  
19 collections are spent. Staff's position is that ads of this nature lead customers to a false  
20 conclusion that they are purchasing green power with their subscriptions

21        Given the percentage of the customer payment that ultimately goes towards the purchase  
22 and retirement of RECs, Ameren Missouri's failure to verify that customers' money goes to the  
23 intended purpose, the questionable suitability of RECs as a means to achieve the program's  
24 tariffed purpose of furthering the development of renewable energy technologies, and Ameren  
25 Missouri's misleading website information, Staff recommends that the program be terminated, or  
26 at least de-tariffed and de-regulated. De-tariffing the service eliminates the Commission's  
27 responsibility to oversee the execution of this program. If this program is de-tariffed, Ameren  
28 Missouri could still be allowed to facilitate the transactions between customers and 3Degrees,

1 but should not be allowed to place the charge for Pure Power on customers' bills, and all  
2 revenues and expenses of the program must be treated below the line for ratemaking purposes.

3 In addition, Ameren Missouri should be required to post on all marketing and  
4 informational material regarding Pure Power including promotional material on its website, at a  
5 minimum, 12-point print, a notice informing the public that "Pure Power is a deregulated  
6 activity. The Missouri Public Service Commission exercises no authority over this activity."

7 *Staff Expert/Witness: Michael J. Ensrud*

## 8 **Appendices**

9 **Appendix 1: Staff Credentials**

10 **Appendix 2: Support for Staff Cost of Capital Recommendation**

11 **Appendix 3: Alphabetical Listing of Testimony Schedules**

**BEFORE THE PUBLIC SERVICE COMMISSION**  
**OF THE STATE OF MISSOURI**

In the Matter of Union Electric Company d/b/a    )  
Ameren Missouri's Tariffs to Increase Its        )     File No. ER-2012-0166  
Revenues for Electric Service                    )

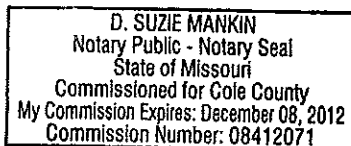
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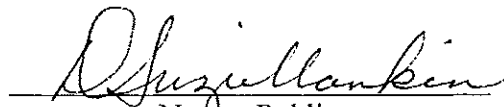
STATE OF MISSOURI     )  
                              )     ss.  
COUNTY OF COLE        )

Alan J. Bax, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that he has knowledge of the matters set forth in such Report; and that such matters are true to the best of his knowledge and belief.

  
\_\_\_\_\_  
Alan J. Bax

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.



  
\_\_\_\_\_  
Notary Public

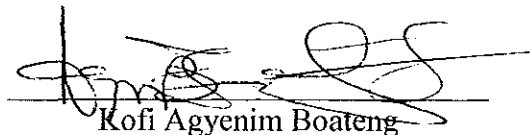
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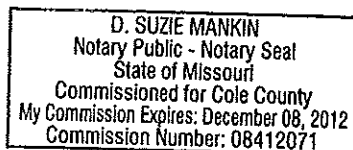
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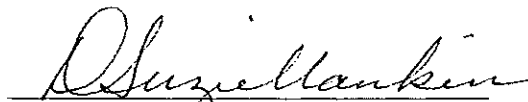
STATE OF MISSOURI     )  
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COUNTY OF COLE     )

Kofi Agyenim Boateng, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that he has knowledge of the matters set forth in such Report; and that such matters are true to the best of his knowledge and belief.

  
Kofi Agyenim Boateng

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.



  
Notary Public

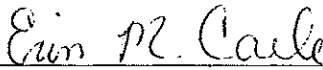
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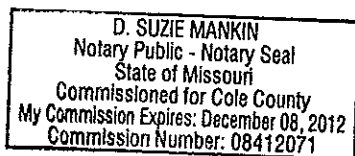
AFFIDAVIT OF ERIN M. CARLE

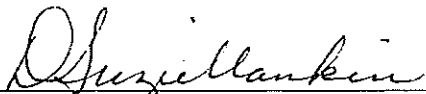
STATE OF MISSOURI    )  
                                  )    ss.  
COUNTY OF COLE     )

Erin M. Carle, of lawful age, on her oath states: that she has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that she has knowledge of the matters set forth in such Report; and that such matters are true to the best of her knowledge and belief.

  
\_\_\_\_\_  
Erin M. Carle

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.



  
\_\_\_\_\_  
Notary Public

**BEFORE THE PUBLIC SERVICE COMMISSION**

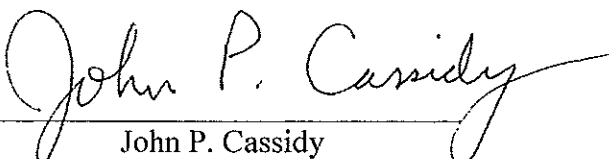
**OF THE STATE OF MISSOURI**

In the Matter of Union Electric Company d/b/a )  
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Revenues for Electric Service )

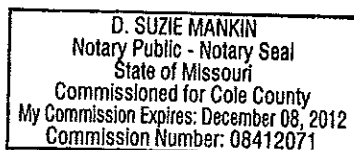
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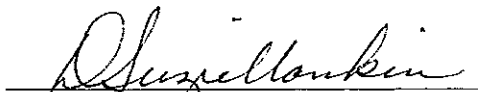
STATE OF MISSOURI )  
 ) ss.  
COUNTY OF COLE )

John P. Cassidy, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that he has knowledge of the matters set forth in such Report; and that such matters are true to the best of his knowledge and belief.

  
John P. Cassidy

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.



  
Notary Public



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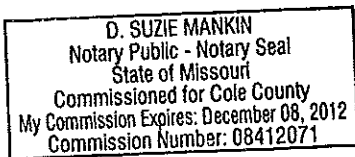
**AFFIDAVIT OF NATELLE DIETRICH**


STATE OF MISSOURI        )  
                                      )       ss.  
COUNTY OF COLE        )

Natelle Dietrich, of lawful age, on her oath states: that she has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that she has knowledge of the matters set forth in such Report; and that such matters are true to the best of her knowledge and belief.

  
\_\_\_\_\_  
Natelle Dietrich

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.



  
\_\_\_\_\_  
Notary Public

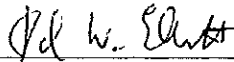
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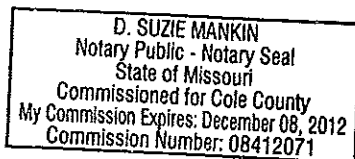
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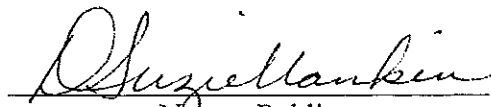
STATE OF MISSOURI        )  
                                  )       ss.  
COUNTY OF COLE         )

David W. Elliott, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that he has knowledge of the matters set forth in such Report; and that such matters are true to the best of his knowledge and belief.

  
\_\_\_\_\_  
David W. Elliott

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.



  
\_\_\_\_\_  
Notary Public

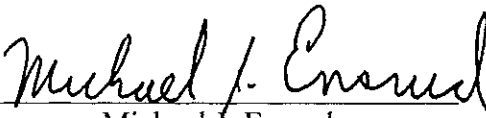
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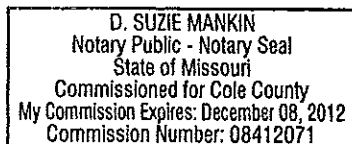
AFFIDAVIT OF MICHAEL J. ENSRUD

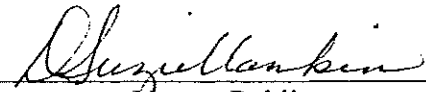
STATE OF MISSOURI        )  
                                      )       ss.  
COUNTY OF COLE         )

Michael J. Ensrud, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that he has knowledge of the matters set forth in such Report; and that such matters are true to the best of his knowledge and belief.

  
\_\_\_\_\_  
Michael J. Ensrud

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.



  
\_\_\_\_\_  
Notary Public

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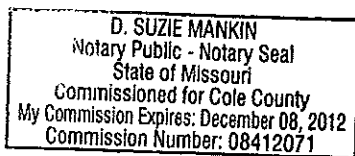
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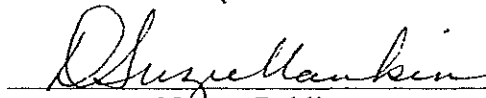
STATE OF MISSOURI        )  
                                  )        ss.  
COUNTY OF COLE         )

Lisa M. Ferguson, of lawful age, on her oath states: that she has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that she has knowledge of the matters set forth in such Report; and that such matters are true to the best of her knowledge and belief.

  
\_\_\_\_\_  
Lisa M. Ferguson

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.



  
\_\_\_\_\_  
Notary Public

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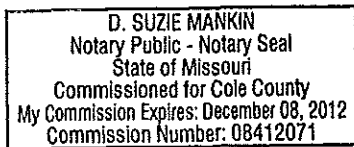
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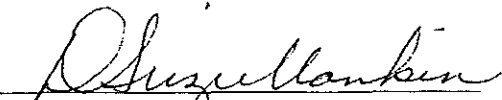
STATE OF MISSOURI        )  
                                      )     ss.  
COUNTY OF COLE         )

Carol Gay Fred, of lawful age, on her oath states: that she has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that she has knowledge of the matters set forth in such Report; and that such matters are true to the best of her knowledge and belief.

  
Carol Gay Fred

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.



  
Notary Public

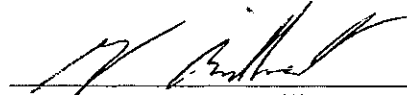
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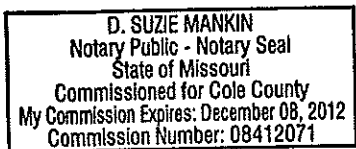
AFFIDAVIT OF GUY C. GILBERT

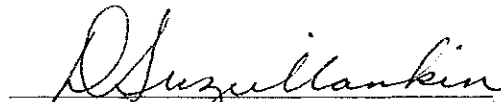
STATE OF MISSOURI     )  
                                      )     ss.  
COUNTY OF COLE     )

Guy C. Gilbert, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that he has knowledge of the matters set forth in such Report; and that such matters are true to the best of his knowledge and belief.

  
\_\_\_\_\_  
Guy C. Gilbert

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.



  
\_\_\_\_\_  
Notary Public

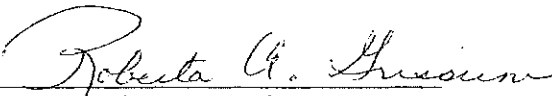
**BEFORE THE PUBLIC SERVICE COMMISSION**  
**OF THE STATE OF MISSOURI**

In the Matter of Union Electric Company d/b/a    )  
Ameren Missouri's Tariffs to Increase Its    )    File No. ER-2012-0166  
Revenues for Electric Service                    )

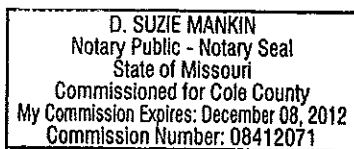
AFFIDAVIT OF ROBERTA A. GRISSUM

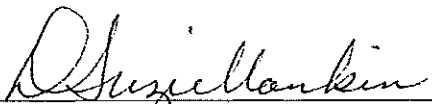
STATE OF MISSOURI        )  
                                  )       ss.  
COUNTY OF COLE        )

Roberta A. Grissum, of lawful age, on her oath states: that she has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that she has knowledge of the matters set forth in such Report; and that such matters are true to the best of her knowledge and belief.

  
\_\_\_\_\_  
Roberta A. Grissum

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.



  
\_\_\_\_\_  
Notary Public

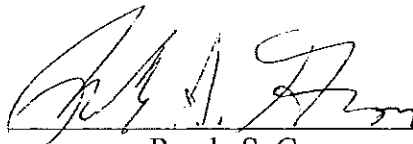
**BEFORE THE PUBLIC SERVICE COMMISSION**  
**OF THE STATE OF MISSOURI**

In the Matter of Union Electric Company d/b/a    )  
Ameren Missouri's Tariffs to Increase Its    )    File No. ER-2012-0166  
Revenues for Electric Service                    )

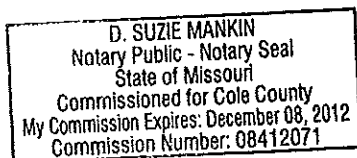
AFFIDAVIT OF RANDY S. GROSS

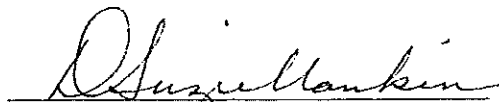
STATE OF MISSOURI    )  
                                  )    ss.  
COUNTY OF COLE    )

Randy S. Gross, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that he has knowledge of the matters set forth in such Report; and that such matters are true to the best of his knowledge and belief.

  
\_\_\_\_\_  
Randy S. Gross

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.



  
\_\_\_\_\_  
Notary Public



**BEFORE THE PUBLIC SERVICE COMMISSION**

**OF THE STATE OF MISSOURI**

In the Matter of Union Electric Company d/b/a   )  
Ameren Missouri's Tariffs to Increase Its   )   File No. ER-2012-0166  
Revenues for Electric Service                    )

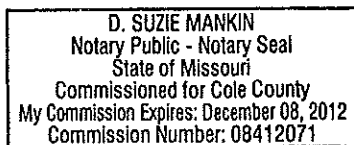
**AFFIDAVIT OF LISA K. HANNEKEN**

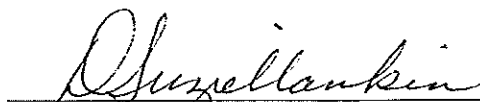
STATE OF MISSOURI       )  
                                      )       ss.  
COUNTY OF COLE        )

Lisa K. Hanneken, of lawful age, on her oath states: that she has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that she has knowledge of the matters set forth in such Report; and that such matters are true to the best of her knowledge and belief.

  
\_\_\_\_\_  
Lisa K. Hanneken

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.



  
\_\_\_\_\_  
Notary Public

**BEFORE THE PUBLIC SERVICE COMMISSION**

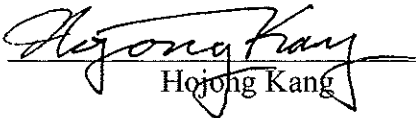
**OF THE STATE OF MISSOURI**

In the Matter of Union Electric Company d/b/a   )  
Ameren Missouri's Tariffs to Increase Its   )   File No. ER-2012-0166  
Revenues for Electric Service                    )

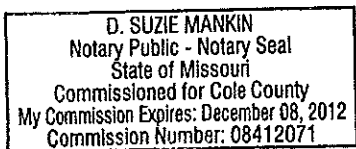
**AFFIDAVIT OF HOJONG KANG**

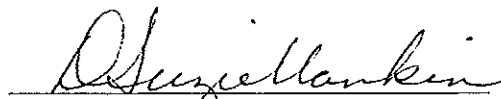
STATE OF MISSOURI    )  
                                  )    ss.  
COUNTY OF COLE     )

Hojong Kang, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that he has knowledge of the matters set forth in such Report; and that such matters are true to the best of his knowledge and belief.

  
Hojong Kang

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.



  
Notary Public

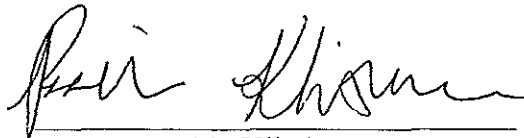
**BEFORE THE PUBLIC SERVICE COMMISSION**  
**OF THE STATE OF MISSOURI**

In the Matter of Union Electric Company d/b/a    )  
Ameren Missouri's Tariffs to Increase Its    )    File No. ER-2012-0166  
Revenues for Electric Service                    )

AFFIDAVIT OF ROBIN KLEITHERMES

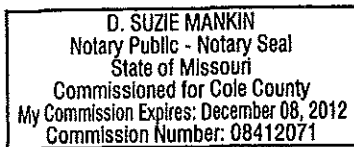
STATE OF MISSOURI        )  
                                      )       ss.  
COUNTY OF COLE        )

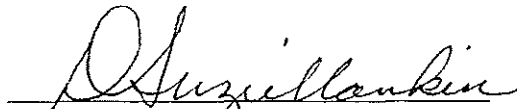
Robin Kliethermes, of lawful age, on her oath states: that she has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that she has knowledge of the matters set forth in such Report; and that such matters are true to the best of her knowledge and belief.



Robin Kliethermes

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.




  
Notary Public

**BEFORE THE PUBLIC SERVICE COMMISSION**  
**OF THE STATE OF MISSOURI**

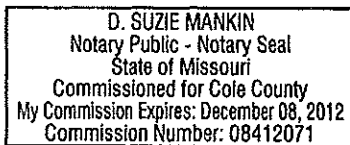
In the Matter of Union Electric Company d/b/a    )  
Ameren Missouri's Tariffs to Increase Its    )    File No. ER-2012-0166  
Revenues for Electric Service                    )

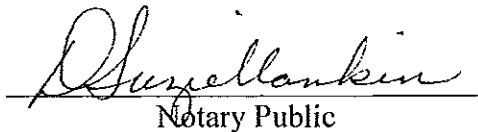
AFFIDAVIT OF SHAWN E. LANGE  
STATE OF MISSOURI        )  
                                  )        ss.  
COUNTY OF COLE        )

Shawn E. lange, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that he has knowledge of the matters set forth in such Report; and that such matters are true to the best of his knowledge and belief.

  
Shawn E. Lange

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.



  
Notary Public

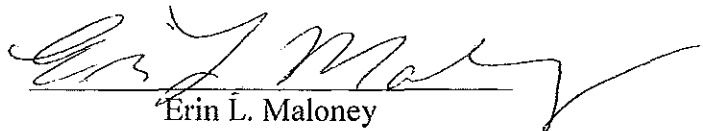
**BEFORE THE PUBLIC SERVICE COMMISSION**  
**OF THE STATE OF MISSOURI**

In the Matter of Union Electric Company d/b/a    )  
Ameren Missouri's Tariffs to Increase Its    )    File No. ER-2012-0166  
Revenues for Electric Service                    )

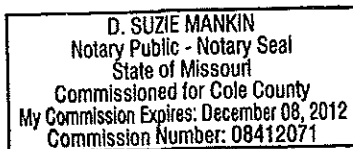
AFFIDAVIT OF ERIN L. MALONEY

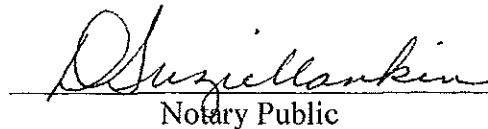
STATE OF MISSOURI        )  
                                      )       ss.  
COUNTY OF COLE         )

Erin L. Maloney, of lawful age, on her oath states: that she has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that she has knowledge of the matters set forth in such Report; and that such matters are true to the best of her knowledge and belief.

  
Erin L. Maloney

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.



  
Notary Public

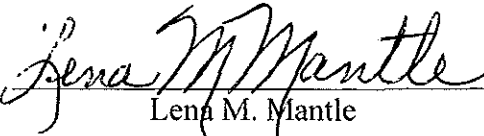
**BEFORE THE PUBLIC SERVICE COMMISSION**  
**OF THE STATE OF MISSOURI**

In the Matter of Union Electric Company d/b/a    )  
Ameren Missouri's Tariffs to Increase Its    )    File No. ER-2012-0166  
Revenues for Electric Service                    )

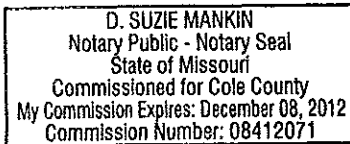
AFFIDAVIT OF LENA M. MANTLE

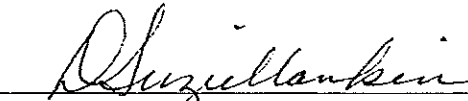
STATE OF MISSOURI        )  
                                  )        ss.  
COUNTY OF COLE        )

Lena M. Mantle, of lawful age, on her oath states: that she has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that she has knowledge of the matters set forth in such Report; and that such matters are true to the best of her knowledge and belief.

  
Lena M. Mantle

Subscribed and sworn to before me this 16<sup>th</sup> day of July, 2012.



  
Notary Public

**BEFORE THE PUBLIC SERVICE COMMISSION**  
**OF THE STATE OF MISSOURI**

In the Matter of Union Electric Company d/b/a    )  
Ameren Missouri's Tariffs to Increase Its    )    File No. ER-2012-0166  
Revenues for Electric Service                    )

AFFIDAVIT OF DAVID MURRAY


STATE OF MISSOURI    )  
                                  )    ss.  
COUNTY OF COLE    )

David Murray, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that he has knowledge of the matters set forth in such Report; and that such matters are true to the best of his knowledge and belief.

  
\_\_\_\_\_  
David Murray

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.

D. SUZIE MANKIN Notary Public - Notary Seal State of Missouri Commissioned for Cole County My Commission Expires: December 08, 2012 Commission Number: 08412071
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\_\_\_\_\_  
Notary Public

**BEFORE THE PUBLIC SERVICE COMMISSION**

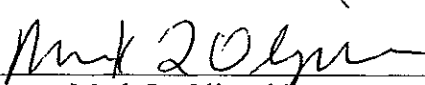
**OF THE STATE OF MISSOURI**

In the Matter of Union Electric Company d/b/a )  
Ameren Missouri's Tariffs to Increase Its ) File No. ER-2012-0166  
Revenues for Electric Service )

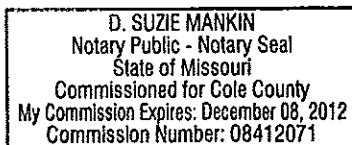
**AFFIDAVIT OF MARK L. OLIGSCHLAEGER**

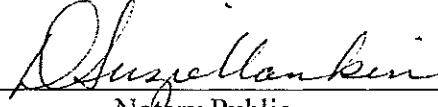
STATE OF MISSOURI )  
 ) ss.  
COUNTY OF COLE )

Mark L. Oligschlaeger, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that he has knowledge of the matters set forth in such Report; and that such matters are true to the best of his knowledge and belief.

  
Mark L. Oligschlaeger

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.



  
Notary Public



**BEFORE THE PUBLIC SERVICE COMMISSION**

**OF THE STATE OF MISSOURI**

In the Matter of Union Electric Company d/b/a )  
Ameren Missouri's Tariffs to Increase Its ) File No. ER-2012-0166  
Revenues for Electric Service )

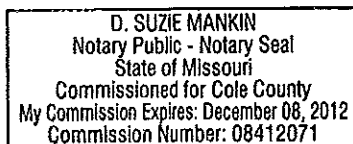
**AFFIDAVIT OF JOHN A. ROGERS**

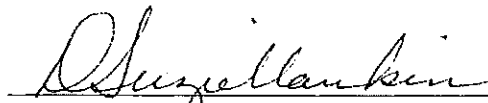
STATE OF MISSOURI )  
 ) ss.  
COUNTY OF COLE )

John A. Rogers, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that he has knowledge of the matters set forth in such Report; and that such matters are true to the best of his knowledge and belief.

  
\_\_\_\_\_  
John A. Rogers

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.



  
\_\_\_\_\_  
Notary Public


**BEFORE THE PUBLIC SERVICE COMMISSION**  
**OF THE STATE OF MISSOURI**

In the Matter of Union Electric Company d/b/a    )  
Ameren Missouri's Tariffs to Increase Its    )    File No. ER-2012-0166  
Revenues for Electric Service                    )

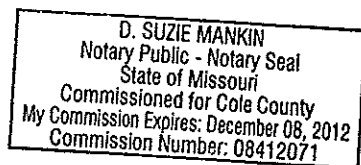
AFFIDAVIT OF DAVID C. ROOS

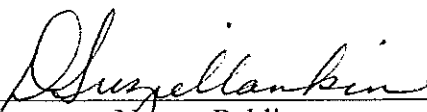
STATE OF MISSOURI    )  
                                  )    ss.  
COUNTY OF COLE    )

David C. Roos, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that he has knowledge of the matters set forth in such Report; and that such matters are true to the best of his knowledge and belief.

  
\_\_\_\_\_  
David C. Roos

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.



  
\_\_\_\_\_  
Notary Public


**BEFORE THE PUBLIC SERVICE COMMISSION**  
**OF THE STATE OF MISSOURI**

In the Matter of Union Electric Company d/b/a    )  
Ameren Missouri's Tariffs to Increase Its    )    File No. ER-2012-0166  
Revenues for Electric Service                    )

AFFIDAVIT OF MICHAEL E. TAYLOR

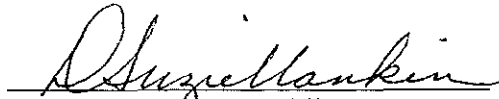
STATE OF MISSOURI        )  
                                      )       ss.  
COUNTY OF COLE        )

Michael E. Taylor, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that he has knowledge of the matters set forth in such Report; and that such matters are true to the best of his knowledge and belief.

  
Michael E. Taylor

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.

D. SUZIE MANKIN  
Notary Public - Notary Seal  
State of Missouri  
Commissioned for Cole County  
My Commission Expires: December 08, 2012  
Commission Number: 08412071

  
Notary Public


**BEFORE THE PUBLIC SERVICE COMMISSION**  
**OF THE STATE OF MISSOURI**

In the Matter of Union Electric Company d/b/a    )  
Ameren Missouri's Tariffs to Increase Its        )     File No. ER-2012-0166  
Revenues for Electric Service                    )

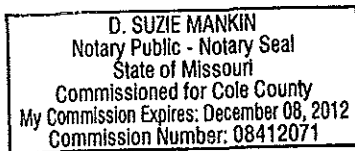
AFFIDAVIT OF HENRY E. WARREN, PhD


STATE OF MISSOURI        )  
                                      )     ss.  
COUNTY OF COLE         )

Henry E Warren, PhD, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that he has knowledge of the matters set forth in such Report; and that such matters are true to the best of his knowledge and belief.

  
Henry E. Warren, PhD

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.



  
Notary Public

**BEFORE THE PUBLIC SERVICE COMMISSION**  
**OF THE STATE OF MISSOURI**

In the Matter of Union Electric Company d/b/a     )  
Ameren Missouri's Tariffs to Increase Its     )     File No. ER-2012-0166  
Revenues for Electric Service     )

AFFIDAVIT OF CURT WELLS

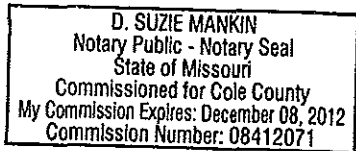
STATE OF MISSOURI     )  
                                      )     ss.  
COUNTY OF COLE     )

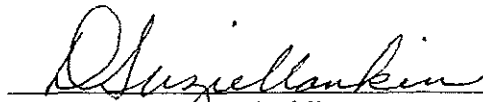
Curt Wells, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that he has knowledge of the matters set forth in such Report; and that such matters are true to the best of his knowledge and belief.



Curt Wells

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.



  
Notary Public

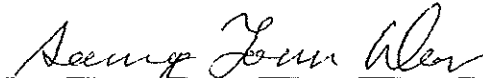
**BEFORE THE PUBLIC SERVICE COMMISSION**  
**OF THE STATE OF MISSOURI**

In the Matter of Union Electric Company d/b/a    )  
Ameren Missouri's Tariffs to Increase Its    )    File No. ER-2012-0166  
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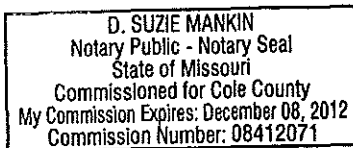
AFFIDAVIT OF SEOUNG JOUN WON, PHD

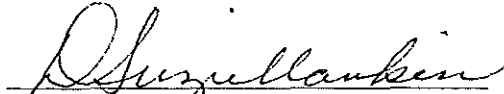
STATE OF MISSOURI        )  
                                  )       ss.  
COUNTY OF COLE        )

Seoung Joun Won, PhD, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Staff Report as identified in the individual sections as identified in the Table of Contents of said Report; that he has knowledge of the matters set forth in such Report; and that such matters are true to the best of his knowledge and belief.

  
Seoung Joun Won, PhD

Subscribed and sworn to before me this 6<sup>th</sup> day of July, 2012.



  
Notary Public