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            BEFORE THE PUBLIC SERVICE COMMISSION
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                     STATE OF MISSOURI
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    In the Matter of the Application of Evergy
    Missouri West, Inc. d/b/a Evergy Missouri
    West and Evergy Metro, Inc. d/b/a Evergy
                                                   ) File No. EA-2025-0075
    Missouri Metro for Permission and Approval
    of a Certificate of Public Convenience and
    Necessity for Natural Gas Electrical
 9
    Production Facilities
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                    EVIDENTIARY HEARING
                         VOLUME 2
13
                  THURSDAY, MAY 29, 2025
                   1:00 p.m. - 3:34 p.m.
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                 Governor Office Building
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                     200 Madison Street
              Jefferson City, Missouri 65101
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                        CHARLES HATCHER, Presiding
                        SENIOR REGULATORY LAW JUDGE
2.0
                        KAYLA HAHN, Chair
21
                        GLEN KOLKMEYER,
                        JOHN MITCHELL,
                             Commissioners
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23
    Reported By:
24
    Shelley L. Bartels, RPR, CCR
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1	Proceedings began at 1:00 p.m.:	
2	JUDGE HATCHER: Let's go ahead and go on	
3	the record. Good afternoon. My name is Charles	
4	Hatcher. I'm the regulatory law judge that will	
5	preside over this hearing. This is an evidentiary	
6	hearing in File No. EA-2025-0075.	
7	I would like to remind everyone to please	
8	mute their phones and if you're on Webex, please go	
9	ahead and mute your microphone unless you will be	
10	speaking or until you will be speaking.	
11	Let's go ahead and get to our entries of	
12	appearance. For the Company, Evergy.	
13	MS. WHIPPLE: Good morning. Jacqueline	
14	Whipple and Chandler Hiatt of Dentons US, LLP for the	
15	Company, also joined by Roger Steiner and Cole Bailey	
16	of Evergy, Inc. and Jim Fischer or Fischer Dority,	
17	PC.	
18	JUDGE HATCHER: Thank you. And for	
19	Staff?	
20	MR. PRINGLE: Thank you, Judge. Travis	
21	Pringle, Alexandra Klaus, and Andrea Hansen on behalf	
22	of Staff.	
23	JUDGE HATCHER: Thank you. And for OPC?	
24	MR. WILLIAMS: Nathan Williams, chief	
25	deputy public counsel on behalf of the public and the	

24 nods. Is that still correct? Okay.

the prefiled exhibit list. I'm only looking for

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Then what I'd like to do, suggest is for

witnesses that we do not take up immediately, at the
end of our hearing, perhaps today, we go ahead and
run through all the prefiled exhibits. I will take
any objections then and take those on to the record.
Any questions?

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Okay. Then also for the prefiled exhibits, the regulatory law judge, that is myself, will take responsibility for marking those and entering those into the record. I will do those back up in our office upstairs later.

Does any party, and again, I'm only looking for nods, does any party anticipate having a nonprefiled exhibit to introduce? If they do, we'll go ahead and set dates for that.

MR. PRINGLE: It just depends on questions from the Commission, Judge, but there may be a more demonstrative exhibit that Staff may have if needed.

JUDGE HATCHER: Understood. The deadline I'm kind of thinking of, I will just throw this out now. I will ask again at the end of our hearing for a definitive answer, but I'm thinking next Wednesday to have that submitted and next Monday, that would be the 9th for objections. I'm flexible on those dates if anybody needs a little extra time.

With that	, let's go ahead	and turn to
opening statements.	The list I have	going first will
be Evergy.		

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MS. WHIPPLE: Good afternoon. May it please the Commission. As I said earlier, I am Jackie Whipple. I am joined by my colleague, Chandler Hiatt. Also for the Company, Roger Steiner and Cole Bailey and Jim Fischer.

As the judge previewed for everyone, this morning the Company and Staff and MECG filed a nonunanimous stipulation and agreement which recommends the resolution of all issues in the case with the exception of the issue regarding decisional prudence. The decisional prudence issue will be briefed by the parties after this hearing and the signatory parties request that the Commission decide this prudence issue on the existing record.

In addition, the parties filed a revised list of issues in which Renew Missouri and Sierra Club have reserved certain other issues for briefing, and those are listed in the revised list of issues. They are issues A1, A2, A5, C and D. And very briefly, A1 addresses whether the Company and the projects satisfy the first Tartan factor of need. This is only an issue presented by Sierra Club for

briefing.

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A2 is whether the projects satisfied the second Tartan factor of economic feasibility. This is disputed by Sierra Club and Renew Missouri.

And A5, whether the projects are in the public interest and thus, satisfies the fifth Tartan factor is an issue presented by both Renew Missouri and Sierra Club.

Issue C, decisional prudence will be briefed by all the parties.

And then issue D is should the Commission approve the nonunanimous stipulation and agreement.

Turning briefly to the other issues that you will find in the stipulation, the first paragraph of the stipulation recommends that the Commission approve the Company's request for a CCN for these projects. The stipulation also recommends that the Commission should grant reduced requested variances in its application. The stipulation established the estimate for the costs of these projects which are included as confidential numbers in paragraphs three, four, and five of that document.

Paragraph six agrees that the Company should bear the burden of proof to show that any amount it incurs in excess of these cost estimates



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are prudently incurred and are just and reasonable to recover from EMW's customers. In the stipulation EMW confirms that it intends to seek construction work in progress, CWHiP, and PISA for the facilities subject to and consistent with the limitations and conditions as provided for in section 393.135.2 pursuant to Senate Bill 4.

Paragraph nine requests that the

Commission should establish a compliance docket

associated with this case and require the Company to

file orderly progress reports for each of these

projects. Paragraph nine contains the details of

this reporting process.

There are a number of other provisions in the stipulation which address in-service criteria, natural gas, transportation, and hedging plans and the future review of battery storage options in the Company's integrated resource planning. And our witnesses will be happy to address these provisions if the witness has any ques -- if the Commission have any questions for these witnesses.

I'll proceed to give an overview of these projects. As everyone is aware by now this case involves the Company's request for Certificates of Convenience and Necessity authorizing the Company to

1	construct, install, own, operate, manage, maintain,
2	and control three natural gas electrical production
3	facilities. Two of these projects are advanced
4	class 710 megawatt combined cycle gas turbine, also
5	known as CCGT, generating facilities known as the
6	Viola generating station and the McNew generating
7	station. The third is a 440 megawatt simple cycle
8	gas turbine, also known as SCGT, generating facility
9	known as Mullin Creek Number 1 generating station.
10	Viola is located in Summer County, Kansas. McNew is
11	located in Reno County, Kansas. And Mullin Creek
12	Number 1 is located in Nodaway County, Missouri.
13	Vial is expected to be commercially operational
14	before the summer of 2029 while McNew and Mullin
15	Creek Number 1 are expected to be commercially
16	operational by the summer of 2030.
17	The Company is pursuing CCNs for these
18	projects as a critical step to address the growing
19	demand for both capacity and energy in the region.
20	The Company is actively responding to calls from the
21	Commission, Staff, and other parties to own steel-in-
22	the-ground generation resources as part of a

As the need

both current and future customer needs.

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long-term investment in infrastructure that will meet

for reliable power increases, especially with the

influx of large load customers, the projects are essential to assuring the Company can continue to deliver safe and adequate service to its customers.

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These projects are an important part of EMW's overall plan called for by its 2024 and 2025 integrated resource planning process, including EMW's lowest cost IRP preferred plan. The Company is planning to build a diverse portfolio to address a variety of needs. These gas projects meet EMW's energy and capacity requirements identified in the 2024 IRP preferred plan and confirmed in the Company's 2025 updates in its February supplemental direct testimony and the 2025 IRP annual update. Under these plans EMW would construct, own, and operate 50 percent of Viola, 50 percent of McNew, and 100 percent of Mullin Creek Number 1. But to be sure the capacity of the half portions of the Viola and the McNew plants to be owned by EMW will be designated only to serve EMW's customers, all of whom live in Missouri.

To further explain the Company's application and for purposes of your later questions, EMW's witnesses in support of the Company's application are: Ron Klote, senior director of regulatory affairs who discusses in his prefiled



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Page 12 testimony the construction accounting request which has been resolved by the parties; John Grace, senior director of corporate planning and financial performance who, in his prefiled testimony, discusses EMW's ability to finance the projects and their ownership; Katy Onnen, director of transmission and distribution planning who discusses in her prefiled testimony the SPP process and transmission upgrades; J. Kyle Olson, director of conventional generation development whose testimony discusses the request for proposal process, RFP process, and the projects overview; Cody VandeVelde, senior director of strategy and long-term planning for the Company whose testimony regards EMW's IRP process and the need for the projects; Jason Humphrey, vice president of development discusses the Company's energy transition and generation planning and development processes; and Kevin Gunn, vice president state and federal regulatory policy who testifies regarding the CCN requests and requirements as well as the company's request for decisional prudence. As reflected in the filings this morning,

As reflected in the filings this morning, there are key areas of agreement among the parties remaining for this contested hearing. There is no dispute now that EMW has met the filing requirements



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of the Commission's CCN rules. And of the five		
Tartan factors, there is no dispute as to two of		
them. Specifically the parties agree that EMW has		
satisfied the factors of financial ability and		
qualification to construct. Only Sierra Club still		
disputes that EMW has also satisfied the Tartan		
factor of need. There is no remaining dispute		
regarding the Company's requests related to		
construction accounting or variances.		

So the two questions largely that remain for the Commission's resolution are whether the Company has demonstrated the Tartan factor of need despite Sierra Club's arguments in opposition and whether the projects are economically feasible and in the public interest regardless of these issues raised by Sierra Club and Renew Missouri, which we will discuss shortly. In addition, of course, the revised list of issues includes the decisional prudence determination for the Commission and the decision on approving the nonunanimous stipulation and agreement.

As for Sierra Club's points of disagreements, these are altogether directed at those issues of the Tartan factors of need, economic feasibility, and public interest. Sierra Club's witness, Michael Goggin, in his prefiled testimony

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contends the Company did not evaluate transmission		
congestion or locational marginal prices, LMPs, at		
the proposed gas generation generator sites, but as		
Company witness Mr. Olson testifies, the Company did		
commission a comprehensive conventional generation		
siting study from Power Engineers, Inc. which Staff		
reviewed and concluded that the Company has done its		
due diligence in evaluating the project's proposed		
sites. Further, as Mr. VandeVelde testifies, the IRP		
analysis appropriately modeled new resources at an		
aggregated pricing node since these projects are not		
yet built and do not have an existing SPP pricing		
node.		

In addition, Mr. VandeVelde and Mr. Humphrey testifies that the projects will require transmission network upgrades, which will reduce congestion. Mr. Goggin generally contends that the projects' costs are high, but makes no comparison to other gas plants being built today. For example, Mr. Olson testifies that Basin Electric Power Cooperative is constructing a natural gas-fueled generation facility in North Dakota consisting of two approximately 700 megawatt units at a higher cost than the projects in this case.

Mr. Goggin next contends that the Company



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should have compared alternative resource generation
assets. As Mr. VandeVelde and Mr. Humphrey explain
the Company's continuing IRP modeling efforts
reflected in its 2024 IRP triennial report and
its 2025 IRP annual update in fact assessed a variety
of alternative resource generation plans including
batteries, wind, and solar. The projects in this
case were found to be superior than those
alternatives.

There's also contention by Sierra Club that the Company should be pursuing capacity purchases instead of these projects. This Sierra Club position runs contrary to those of Staff and OPC who generally believe that EMW should be relying less on the SPP wholesale energy market and more on the Company's own resources. As Mr. VandeVelde testifies, the availability of capacity purchases is also not expected to continue given broader resource adequacy issues faced by all SPP members.

Mr. Goggins also mentions that there is nationwide uncertainty regarding the onset of large-load customers, but as Mr. VandeVelde testifies, EMW has taken a conservative approach in planning for such customers. The Company's 2025 IRP annual update included only large-load customers

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already taking service or who are expected to sign construction and service agreements later this year.

As for Renew Missouri's points of disagreements which are altogether again directed at the Tartan factors of economic feasibility and public interest, its witness, William "Nick" Jones contends that in the IRP modeling, natural gas prices have been uncertain or are outdated. But EMW did consider and analyze natural gas prices in its 2024 and 2025 IRP process. And as Mr. VandeVelde testifies, it used the best available pricing forecast. Mr. VandeVelde further testifies that the projects were still identified in both the Company's 2024 preferred plan and in the 2025 annual IRP update. Further, Mr. Humphrey explains that EMW is developing a gas procurement plan that will address these issues and that the projects' advanced natural gas generation technology will reduce exposure to the volatility of natural gas spot prices.

Mr. Jones contends that the Company should be using battery storage instead of these natural gas units, but as Mr. VandeVelde and Mr. Humphrey both testify, batteries were evaluated throughout the Company's 2024 and 2025 IRP processes. They were not selected in the Company's preferred



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plan because they are not as economically feasible		
and not as prudent a choice considering technology		
these days is of a shorter duration term. Batteries		
are not producers of energy. They store energy. And		
at this time the Company needs generation. However,		
Mr. VandeVelde has testified that EMW is committed to		
continuing to study battery energy storage systems		
and their feasibility as longer duration storage		
options become available at a competitive cost.		

Mr. Jones contends that the Company should be evaluating expanded customer subscription programs as a complement to new natural gas generation. But as Mr. Gunn explains, the Company has already evaluated and is implementing several renewable energy resource customer subscription programs.

Finally, left for briefing is the decisional prudence issue. And none of the parties have offered in their prefiled testimony evidence on the record as a whole which rebuts the Commission's established prudence presumption or standard. This is a legal issue. We'll take it up further in the briefing, but to the extent that the Commission has questions on this issue for the Company, Mr. Gunn will be available to answer those questions today.

1	In conclusion, the opposing arguments of
2	Sierra Club and Renew Missouri are not supported by
3	sufficient evidence and fail to address what
4	Southwest Power Pole calls our generational challenge
5	which is a report issued in June 2024 and attached to
6	Mr. VandeVelde's direct testimony as Schedule 1. SPP
7	has called for more dispatchable generation to
8	address the increasing demand for electricity when
9	the wind is not blowing and the sun is not shining.
10	This need is especially acute as we face an increase
11	in extreme weather events that cause grid
12	emergencies, tight operating conditions, and risk to
13	human health and safety. Evergy has taken steps to
14	answer this call. In this case EMW has satisfied the
15	requirements of the Commission's CCN rules and the
16	Tartan factors, has established that granting the CCN
17	is necessary and convenient for the public interest,
18	and has established on the record that the Company's
19	decision to seek these CCNs is prudent. Thank you
20	very much.
21	JUDGE HATCHER: Thank you, Counsel. Are
22	there any questions from the Commission? Thank you.
23	Next for opening statements we have MECG.
24	MR. OPITZ: Your Honor, I don't have an

opening statement, only to say that MECG is a

Page 19 1 signatory to the stipulation agreement that was filed 2 today, and I ask that the Commission issue an order 3 approving that. Thank you. 4 JUDGE HATCHER: Thank you. And we move 5 to Staff. 6 Thank you, Judge. MR. PRINGLE. 7 please the Commission. Chair Hahn, Commissioners, 8 Judge Hatcher, my name is Travis Pringle and with 9 Alexandra Klaus and Andrea Hansen, we represent Staff 10 in this matter. After reviewing Evergy Missouri West's filed materials, issuing approximately 80-plus 11 12 data requests, attending meetings, calls and 13 conferences, and submitting its recommendation report 14 and other testimony in this matter, Staff has 15 recognized areas of agreement and disagreement with 16 other the parties and the Company as noted by 17 Evergy's counsel. As a result of talks Staff reached a 18 19 nonunanimous agreement with the Company and MECG that 20 resolved the majority of the issues in this matter. 21 Staff recommends the Commission approve that 2.2 agreement. However, if the Commission were to not 23 approve that agreement, Staff would recommend that 24 the Commission approve the CCN with the conditions



that are outlined within Staff's recommendation in

| this matter.

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That being said, the one issue that
Staff has before you today regards the request
for decisional prudence under Commission
rule 20 CSR 4240-20.045, Section 2C. As Evergy's
counsel noted in that stipulation and agreement the
parties have agreed to brief that issue. However, J
Luebbert who sponsored Staff's analysis regarding
decisional prudence is available today if the
Commissioner were to have any questions for him
regarding Staff's position.

Just as a short kind of summary of where Staff is at on that, Staff recommends the Commission reject Evergy Missouri West's request for decisional prudence. While Staff does conclude that additional capacity is effectively a necessity because the lack of a service is such an inconvenience, the economic analyses provided by Evergy Missouri West are flawed and deciding to move forward with the projects based upon the results of such analysis introduces unnecessary risk for ratepayers. And though the agreement resolves the issues surrounding approval of the CCN for the projects, the uncertainty surrounding economic feasibility cuts a different way for Staff and so Staff recommends that the Commission deny the



1	Page 21 request for decisional prudence. That'll be further
2	outlined in the brief that will be submitted after
3	this hearing.
4	Also, if there are there any questions
5	for Mr. Luebbert regarding Staff's analysis, he is
6	here today to answer those questions. If you have
7	anything for me, I'm happy to answer anything at this
8	time.
9	JUDGE HATCHER: Questions? Go ahead,
10	Chair.
11	QUESTIONS
12	BY CHAIR HAHN:
13	Q. Is Mr. Luebbert the appropriate witness on
14	economic feasibility?
15	A. He is one of them, yes.
16	Q. Anyone else?
17	A. Justin Tevie, Francisco Del Pozo, and
18	Shawn Lange had a little bit.
19	CHAIR HAHN: Thank you.
20	MR. PRINGLE: You're welcome.
21	QUESTIONS
22	BY JUDGE HATCHER:
23	Q. And one quick follow up. Which witness
24	would be the most appropriate on the cost estimates
25	for each plant?



Α.	The cost estimates, I believe that would
be best fo	r either Shawn Lange or Mr. Brodrick
Niemeier.	

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JUDGE HATCHER: Thank you. And those two names weren't in the email that we sent around for potential witnesses. If they're listening up in their offices, perhaps they could make their way down shortly.

MR. PRINGLE: I can also make sure that they are on their way down.

JUDGE HATCHER: Thank you, Mr. Pringle.

Let's move to Office of Public Counsel.

MR. WILLIAMS: May it please the

Commission. Nathan Williams appearing on behalf of
the public and the Office of Public Counsel. Public
Counsel is supportive of granting a certificate in
this case because Public Counsel believe that Evergy
Missouri West for a long time should have been adding
more to its generation fleet. It's finally doing so.
As you can tell from our testimony, a lot of our
issues are really not directed to granting the
certificate per se as much as pointing out potential
rate impacts in the future. We're going undoubtedly
in a future rate case be pursuing disallowances based
upon timing and what re -- potentially even what



resources were put into place.

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We're not contesting that at this point in time under the current circumstances that these resources are inappropriate. We're not opposing the stipulation and agreement in this case.

We do oppose the Commission's -- well, the Company's request for the Commission to find decisional prudence in this case. We don't think that's appropriate for a certificate case at all. I mean, the statutory language is necessary or convenient, which the Courts have said necessary and convenient and if set, essentially public's better off if the thing is done than if it is not done. We agree that it is better that these plants are built, but not at this point in time.

But we don't see any need for the

Commission to address decisional prudence in the

future. We anticipate it may be something that the

utility will attempt to raise as some kind of a bar

in a future rate case or some other future

proceeding, and we don't view that as appropriate.

Of course, our witness is Jordan Seaver if you have

any questions of him.

JUDGE HATCHER: Thank you, Mr. Williams. Are there any questions? Go ahead, Chair.



QUESTIONS

2 BY CHAIR HAHN:

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- 0. Mr. Williams, based upon what you just said in opening statement, I'm curious as to why the Public Counsel is not a signatory to the agreement.
- It's principally over the -- I would say Α. it's principally over the potential of the Commission issuing some finding of prudency, decisional prudence.
- 10 0. But that isn't part of the stipulation and 11 The stipulation and agreement leaves that agreement. 12 outside of this stipulation for the Commission 13 determination. Correct?
- 14 It -- it doesn't take it off the table. It leaves it for the Commission to decide. That is correct.
- 17 Ο. Okay. Thank you.
- I -- I think it likely we would have 18 Α. 19 signed on had that been something that the Company 20 had given up.
- 21 CHAIR HAHN: Thank you.
- 2.2 JUDGE HATCHER: Any further questions for
- 23 Mr. Williams? Thank you, sir.
- 24 Thank you. MR. WILLIAMS:
- 25 JUDGE HATCHER: And now for Renew



Missouri.

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MS. MERS: Nicole Mers with Renew
Missouri. I will waive my opening. We had discussed
with the Company the ability of Renew Missouri to
brief its issues and so we don't want to further
burden the record. However, we can make our witness
Nick Jones available tomorrow morning if the
Commission does have questions for him. Thank you.
JUDGE HATCHER: Thank you. I appreciate
that, Ms. Mers. And let's move to Sierra Club.
MS. RUBENSTEIN: May it please the
commission. Good afternoon. I'm Sarah Rubenstein
with Great Rivers Environmental Law Center, and I
represent Sierra Club in this matter. Sierra Club
respectfully asks the Commission to deny the
requested Certificates of Convenience and Necessity
for the Viola, McNew, and Mullin Creek projects.

In this proceeding Sierra Club has submitted the testimony of Michael Goggin who has previously testified before this Commission and other utility commissions. Mr. Goggin makes two core findings that I want to emphasize here. First, that the gas generators are proposed for sites that are already today experiencing severe transmission grid congestion. Second, that Evergy has failed to





My inclination is to call the witnesses from the

Okay.

We're at a crossroads, Counselors.

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1	short list in our email. We had a list of five		
2	names. And it sounds like we might be adding two or		
3	three Staff witnesses that we just discussed. Are		
4	there any objections to proceeding in that manner?		
5	MR. PRINGLE: And to clarify, Judge		
6	Hatcher, that was from the email to the parties		
7	yesterday with that list?		
8	JUDGE HATCHER: Yes. Oh, I'm sorry. It		
9	would be Company witnesses and then Staff witnesses.		
10	I have VandeVelde, Gunn, Tevie, Luebbert, Bolin, and		
11	then probably		
12	MR. PRINGLE: I think for economic		
13	feasibility it would be Mr. Del Pozo and Mr. Lange.		
14	And for cost, Mr. Lange and Mr. Niemeier.		
15	JUDGE HATCHER: Yeah.		
16	MR. STEINER: And, Judge, that's for		
17	commissioner questions only. Right? The parties		
18	agreed to do it on all on the briefs. We may have		
19	follow up depending on the questions, but we're		
20	not we're not going to start start with cross		
21	on the witnesses. That was my understanding.		
22	JUDGE HATCHER: I like that shortcut, but		
23	I was willing to go the long way around to make sure		
24	that, for the record, we preserved everyone's ability		
25	for cross-examination if they wanted to. But I'm		

1	happy to jump right in and we'll see what			
2	commissioner questions we have. Mr. Williams.			
3	MR. WILLIAMS: Judge, I believe all the			
4	parties have waived cross, at least until after			
5	commissioner questions.			
6	JUDGE HATCHER: Excellent. Then we will			
7	start right in with commissioner questions.			
8	Mr. VandeVelde, would you please come to the witness			
9	stand.			
10	(Witness sworn).			
11	CODY VANDEVELDE,			
12	the witness, having been first duly sworn,			
13	testified as follows:			
14	JUDGE HATCHER: Thank you. Please go			
15	ahead and have a seat. And would you state and spell			
16	your name for the court reporter.			
17	THE WITNESS: Yes. Cody VandeVelde,			
18	C-o-d-y, V-a-n-d-e-v-e-l-d-e.			
19	JUDGE HATCHER: Thank you. I'll open			
20	this up for any questions of the commissioners.			
21	QUESTIONS			
22	BY CHAIR HAHN:			
23	Q. Good afternoon.			
24	A. Good afternoon.			
25	Q. Mr. VandeVelde, you did the IRP modeling			

that was used in the CCN case. Right?

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- A. Yeah. My -- my team's responsible for that, yes.
- Q. The opening counsel suggested that you took a conservative approach to modeling large-load customers. Can you speak to that approach?
- We have what we've artfully termed Α. Sure. the large pipeline of potential large-load customers. Over the last year or so we've formalized how we intake those customers, the process in which we think about them and plan for them throughout the company over the various different operational aspects of planning, whether that be generation planning or grid planning, even -- even tariff planning as -- as you've seen filings represent. As we've thought about that, we have not thought it appropriate to include the full pipeline of customers into our generation planning. Very -- you know, it's unlikely that the full pipeline will materialize within our service territory.

And so what we've done is, of course any customer that has signed on and is receiving service, we include in the load forecasting. And then any potential customers that we are in advanced negotiations have submitted into the SPP to study the

load addition of their specific project and expect to
sign a construction service agreement in the very
near term, we did include that into our 2025
integrated resource planning as we looked at base
planning models and selecting a preferred plan.

In addition to that we did run alternative resource plans within that IRP, the '25 annual update, to look at various levels of incremental large-load customers above what we considered kind of in-base plan. And even included what we thought was the most likely next specific customer-informed project as a -- as an alterative resource plan that we could consider as a contingency plan if negotiations and progress with that project were to materialize and move forward.

- Q. Can you tell me how many gigawatts in your large-load customer pipeline did you -- that you included in your preferred plan and then that next batch you basically said in your first alternative plan?
- A. Yeah. For Missouri West specifically the large-load customer that is being -- has been submitted for study at SPP has yet to start to take service or formalize a construction service agreement. It was just north of 400 megawatts peak



- load. And then the -- the next large customer was actually north of 900 megawatts.
- Q. And in your preferred plan, how many megawatts or gigawatts did you include of your total pipeline in your preferred plan?
 - A. For Missouri West specifically?
 - Q. Yeah, for Missouri West.

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- A. Is your question -- are you asking of -- of large-load customers that are currently taking service as well or just --
- Q. I'm trying to get at how big is the pipeline and how much of the pipeline is modeled in your preferred plan.
- A. Yeah. Our overall footprint pipeline is near 12 gigawatts. I don't have off the top of my head how that allocates across the different utilities. I believe the Missouri West pipeline, subject to check, is -- is somewhere in the three to five gigawatt range of potential customers in that jurisdiction. Of that we included about 400 megawatts in the Missouri West '25 IRP.
 - Q. So it's safe to say that there's quite a bit of load that still hasn't been accounted for in your resource planning?
- 25 A. There is -- yes, there is. That is



1	correct.	r age 32
2	CF	MAIR HAHN: That's all. Thank you.
3	TH	E WITNESS: Yeah, you're welcome.
4	Jt	DGE HATCHER: Any other commissioner
5	questions? F	Mearing none, let's go to the parties.
6	Let me check	my cheat sheet for cross-exam. I will
7	start with ME	CCG. Mr. Opitz?
8	MF	2. OPITZ: No, your Honor.
9	Jt	DGE HATCHER: No questions. For Staff,
10	Mr. Pringle?	
11	MF	2. PRINGLE: No questions. Thank you,
12	Judge.	
13	Jt	DGE HATCHER: Thank you. Mr. Williams
14	for Public Co	ounsel?
15	MF	a. WILLIAMS: Thank you.
16		CROSS-EXAMINATION
17	BY MR. WILLIA	MMS:
18	Q. Yo	ou remember the 400 megawatt and the 900
19	megawatt figu	res you stated?
20	A. Ye	ep.
21	Q. Ar	e those immediate or are those ramp up
22	or	
23	A. Th	aat would be
24	Q	is there some time at which you achieve
25	that 400 and	900 megawatt level?

Evidentiary Hearing 1 It wouldn't be an overnight from Α. Yeah. It would take some level of ramp. 2 zero to 400. 3 so what we included into the planning was the customer-informed expectation of -- of their timing 4 5 to ramp to those levels, those peak levels. 6 And what kind of time frame is it? Ο. 7 I would say generally, this is, you know, Α. 8 of most of the large-load customers in our pipeline 9 are ramping, you know, it takes them anywhere from 10 probably two to four years. It's a rough estimate, 11 you know, depending on size and -- and type of 12 customer, but it is certainly not an overnight or

even within a couple of months' time frame.

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- Q. And the 400 and the 900 megawatt are those more certain than the, I think you said 3 to 5 gigawatt pipeline?
- A. Yeah. So we believe the 400 megawatt is the most certain of that pipeline; that's why we chose to include that into the base planning. That's the one that we've submitted to SPP for load connection studies and expect to sign construction service agreements later this year.

Thereafter, you know, none of them I would say are as far into the process as that one, and, you know, it's part of the reason why we did not include



1	them. I do believe that the next customer that we
2	listed in our alternative resource plan in the IRP is
3	the next most likely customer to move forward and to
4	be, you know, eventually moved into base planning

assumptions.

And then thereafter, right, it's almost -think of it as a queue position. Everything beyond
that is kind of later in the line in the queue and so
we have less certainty on those customers.

- Q. So would it be fair to say that the three to five gig is more potential load or potential additional load in SPP, not -- there's less certainty about it. Right?
- A. Yeah. I think it's all potential. The difficult thing about planning for a load of this size is it's hard to plan four or five gigawatts all at one time. So you almost have to stack them up in a line and consider the potential solutions and the implications of each customer sequentially. And so, you know, it's not to say that any project is necessarily more viable than the other, but at some point we have to, you know, put them in line and understand them and study them sequentially. And there can be some parallel path, but certainly the load that is further in line has been less



1 scrutinized and put through the company's process. 2 It isn't quite as far through the process yet and 3 so there's still work to do to understand how it might -- the implications to the system and to 4 5 generation and transmission planning. 6 Thank you for the MR. WILLIAMS: 7 clarifications. 8 JUDGE HATCHER: Thank you, Mr. Williams. 9 That will take us to Renew Missouri. Ms. Mers? 10 MS. MERS: No questions, thank you. 11 JUDGE HATCHER: Thank you. And that 12 takes us to Sierra Club. Ms. Rubenstein? 13 No questions, thank you. MS. RUBENSTEIN: 14 JUDGE HATCHER: Thank you. 15 Mr. VandeVelde -- sorry, I just muted myself. Mr. VandeVelde, thank you. I appreciate it. 16 You are 17 excused from the witness stand. The Commission would 18 like to call up Mr. Kevin Gunn please. Thank you, 19 sir. 20 (Witness sworn). 21 KEVIN GUNN, 2.2 the witness, having been first duly sworn, 23 testified as follows: 24 JUDGE HATCHER: Thank you. Please state 25 and spell your last -- your name for the record

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THE WITNESS: Kevin Gunn, G-u-n-n,

K-e-v-i-n G-u-n-n.

JUDGE HATCHER: Thank you, sir. We will jump right in. Are there any commissioner questions for Mr. Gunn? Chair Hahn.

QUESTIONS

BY CHAIR HAHN:

O. Good afternoon.

A. Good afternoon.

Q. In your testimony you highlighted the Commission rule on decisional prudence which says -- and you can refer to your own testimony; I don't have your testimony marked. You might have it committed to memory, but it says, In determining whether to grant a Certificate of Convenience and Necessity, the Commission may, by its order, make or construct -- make a determination of the prudence of the decision to operate or construct an asset subject to the Commission's subsequent review of costs and applicable timelines.

My question is on cost and applicable timelines. There are appropriate cost estimates that are in the stipulation and agreement and there's terms for if Evergy goes over those costs how the



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Company has to come in the next rate case and show that those are reasonable and prudent or that burden is on the Company to do so. My question is the rule says review of costs and applicable timelines. It doesn't say cost overruns or cost above. It says costs, which in my mind means all costs. How do you interpret the rule and do you interpret the rule to mean all costs are subject to review in a rate case under the rule or only costs above those that are listed in the CCN or in the agreement?

Α. So if we're talking about executional prudence, right, so if we're talking about dollars, dollars spent during the -- during the timeline or the construction time, I think each one of those costs can be -- can be reviewed. I don't think there's a threshold necessarily. Because, for example, if you -- if you have a gas turbine that you over -- you overspend, even though that the total project cost comes under that cost estimate because you've made it up somewhere else, I think the Commission still has the ability to review that particular cost overrun if you will or increased cost to determine whether it was prudent or not.

Now, there may be a lot of reasons why it's prudent and I think what -- what you'll



probably find is that, you know, most of those decisions are -- are prudent or at least not harmful because you're -- you're within the cost estimate.

But in terms of the Commission's ability to -- to review those individual expenditures and make the determination as to whether each one of those is prudent, I think the Commission definitely has that power to do so.

- Q. So just to be clear, your interpretation of the rule is that even if the Commission were to grant decisional prudence in this CCN case, the Commission has the full right to review all costs associated with building these facilities in the -- in a future rate case?
- A. Yes. So I -- I don't believe that if they grant decisional prudence, that they -- that then someone can come back and say, Oh, well, it was a bad idea at the time so the entire project costs need to be disallowed. I think that's what the Commission is ruling on in terms of decisional prudence. They're saying that everything that was known at the time, this was a good idea at the time so we're not going to come back because of any subsequent inter -- intervening events which say, Oh, you guys should have gone with solar or you should have gone with

nuclear or you should have gone with something else
so therefore the costs are gone. I don't I think
the grant of decisional prudence takes that off the
board. But other than that, they can review
expenditures. They have they have the power. And
the parties have the power to point out those
those cost increases or things that they believe
should be disallowed.

Q. Thank you. I'm going to keep going on this for just a second.

A. Sure.

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Q. Some of the points that I've heard discussed have been like, you know, act of God or prices for certain turbines or certain construction costs go significantly higher, SPP and/or connection costs or transmission upgrades, you name it, increase 25 percent, 50 percent. And some of the questions have been like, Well, does the prudence determination still apply and do you have to come back to the Commission.

Based on your interpretation of decisional prudence, again, would you think that the Company would then still bear the burden of proof of showing that those costs are reasonable in a future rate case if they decided to proceed under increased cost

environment?

A. For those particular costs, yes. The whole point of decisional prudence is is that you don't go back and look at those intervening events. That's -- that's not the standard, right, because it's did you make a good decision based on everything that you knew at the time. And in my opinion there's no better time to do that than now. Because the danger that you start looking back and start making judgments on -- on whether you should have proceeded with the project because of intervening, the danger's pretty high based -- based on somehow requestioning the decision to move forward at the time.

So, but that doesn't mean that those intervening events can't be viewed. And if we're acting in a prudent manner as the Company, we should be working with the parties that if those -- if those costs get to the point where the original decision or there becomes an inflection point about when you need to proceed or not, we should be collaborating with the parties and understanding that there will -- there could be a point with those intervening events that we need to stop working or pivot to another project.

And that's kind of the point of some of

the conditions that we agreed to which talked about
quarterly reporting and making sure the parties
are know what those costs are. There are some
triggers in there that say if a if a particular
cost goes high, we will we will let the Commission
or we'd let the Staff and the signatories know. And
all of that is designed to make sure that we are
make having good decision making along the way.
But none of that impacts whether or not the decision
was a good idea at the time to proceed with the
project.

- Q. Thank you for clarifying. I think you might have stated it in your testimony, that based upon the Company's position of decisional prudence, it's what you knew at the time that the CCN was requested and granted, which is what you knew November 15th of 2024 or whatever date is agreed to. It's what you knew at the time and it has nothing to do with future costs being reviewed.
- A. Correct. I mean, there's an infinite number of intervening events that could happen from here on out. Some of it you try to anticipate, some of which you -- there's no way you can anticipate.

 I'm -- you know, imagine a tariff being put on and then two weeks later, a tariff being taken off. I



1	Page 4 mean, that's those are those are things that
2	are almost impassible to be able to determine. So
3	when you're looking at whether the project was good
4	to move forward at the time, you look at what the
5	Company knew at the time they made that decision.
6	CHAIR HAHN: Thank you.
7	JUDGE HATCHER: Thank you, Chair. Are
8	there any other commissioner questions for Witness
9	Gunn? Okay. Thank you. I do have a few.
10	THE WITNESS: Okay.
11	QUESTIONS
12	BY JUDGE HATCHER:
13	Q. In your direct testimony you mentioned the
14	decisional prudence that the Commission granted for
15	the CCN of Dogwood Energy Facility. I'd like to talk
16	about that for a few minutes. Was Dogwood Energy
17	Facility around in producing for approximately 20
18	years by the time that Evergy applied for its CCN?
19	Is that correct?
20	A. It was. It was an existing facility.
21	Q. Does that mean that Evergy had several
22	years worth of Dogwood's revenue and operational cost
23	information at the time of its application?
24	A. It would have, yes.



And would Evergy also have had information

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Q.

on Dogwood	l's	SPP	dispa	atch	his	story,	net	capaci	Lty
factors, a	ind	heat	t rate	e eff	Eici	ency?	It	could	have
assessed a	11	of t	those	thir	ngs	also.	Cor	rect?	

A. Correct.

- Q. Is any of that information available on the three proposed natural gas producers?
- A. Well, it's not because these are new -these are new facilities, but I don't believe that
 that information materially affects whether -- how
 you decide decisionally prudent. You may have better
 information at the time that we had Dogwood because
 you have all of this historic thing, but decisional
 prudence, when we were going to come -- when we would
 come back to the Commission and ask for Dogwood to be
 put into rates after the CCN was granted, all that
 historical would have flowed into what the -- what
 the Company knew at the time that they applied for
 the CCN.

So whatever information was provided before, what that information doesn't give you is it doesn't give you insight as to subsequent events in between the time that you ask for the CCN and the time that it comes into rates that would then be back and reflect on whether it was a good idea to request a CCN at the time that we came in to request the CCN.

Q. How many other cases has Evergy requested decisional prudence on?

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- A. I'm not sure. I could look -- we could find that out for you. I don't know. I don't think it's very many because I think it's only been recently that the Commission's entertained granting decisional prudence at the CCN level.
- Q. You only cited Dogwood case. Do you have other citations?
- A. I don't know. Like I said, I don't know.

 If we have asked for it previously, I will find -- we will find that out and provide that to the Commission.
- Q. I'd like to talk about that material change you and the Chair were discussing. If there's a material change after -- after today and before first quarter of 2027 when let's say construction is going to start that there is a magical electric generation improvement, somebody figured out cold fusion. And wouldn't a de -- a finding of decisional prudence by the Commission now mean that Evergy would still have the authority and the prudence approval to build those three natural gas plants and completely ignore the brand-new technology which it could have transitioned and built those cold fusion plants

instead, for a wild example?

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- Well, I -- I think that while we would Α. have the authority to build, the question would then come in if we overpaid for other components during the execution of that based on those intervening But that's not a -- that's not a dec -- in my mind that's not a decisional prudence decision. We absolutely would still -- because at the time that we filed the application that was not known to the Company. And the standard is at the time that you knew what the -- the -- you knew at the time you came in for the application for the CCN. If subsequent things happen that make other decisions executionally imprudent, I think the Commission would have the ability to review that.
- Q. But I want to say that the previous decisions have not tied it to the date that the application was filed, but the time when the decision was made, which can vary. And so I'm trying to pin that down. Tomorrow cold fusion is invented and now you have 12 months at least before construction starts. With a finding of decisional prudence what would stop Evergy from constructing those plants and switching to the -- the new invented cold fusion plants?

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- A. I think that the risk that the Commission would say that any purchase, any executional purchase that was different would -- was -- would be imprudent.
- O. So --

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- A. I think you're -- go ahead, I'm sorry.
- Q. -- if the Commission can say, Well, any purchase it can make is now going to be imprudent, even though we already gave you the decisional prudence, then what value is there in the decisional prudence finding?
- Well, first of all I think your Α. hypothetical is unlikely to happen, so, the ability to bring such a new technology to market to make these projects so amazingly imprudent as you wouldn't want to build. But I would also say that there -that we have an obligation to serve, right. have an obligation to build. So even if -- even if we're using a different technology, even if natural gas were to go away tomorrow and we needed to build a plant, a, you know, a nuclear plant very, very quickly, that obligation to serve could trump any -the imprudency or could turn what look -- may look like an increased cost or a -- into a -- into a prudent -- a prudent decision based on -- but based



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on obligation to serve and provide safe and reliable service.

So that to me trumps all of -- all of the other conditions. So I think -- I think the scenario that you're saying is is that basically in between the time, you know, for the -- for the very short period of time that we are actually putting steel in the ground up and to the point that we're done. But there are other costs that are associated with that. There are -- there are preliminary costs, there's engineering costs, there's construction costs, there's -- there's other -- other investments that we've made in order to do that.

And I think that that -- again, what -- if you had such a material change, it was so monumental that -- that would cause these issues to arise, that we have conditions in the stipulation and agreement, and it would be a mistake for us not to collaborate with Staff, not collaborate with the stakeholders, not to do that internal review to make sure that we were -- we were ultimately doing the right thing on a going forward basis.

But I do think there is a line of demarcation of when we made the decision to move forward and request the CCN and if the Commission



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grants that CCN, then you're not fighting over the same real estate twice. You're not going back and you're not -- and that's really what -- what we're gaining is is what -- is the parties don't have the ability to come in and say, You should have used a different technology, three years into construction or two years into construction and so every single cost should be disallowed or the project, total project cost should be disallowed from a proforma standpoint just should be tossed out. I think you have to have an analysis from an executional standpoint after the CCN has been granted in order to determine whether the Company acted imprudently moving -- on a moving-forward basis.

Under your scenario, the Commission may very well find that we did. Again, I find that scenario to be unlikely because of where we are in terms of the build cycles and where we're moving forward.

But there is a distinct line of demarcation with decisional prudence about whether or not the Commission agreed that the -- that at the time that the decision was made, that the Company was making a good decision. And by the way, I don't even think it has to be the best decision. I think it has

- 1 to be -- there is a standard about whether it is a whether it fulfills the needs or -- or satisfies the 2 3 Tartan factors in order to grant the CCN. I don't think it has to be -- you know, there may be other 4 5 alternatives that may give you a CCN as well, but I 6 think that once the Commission makes that 7 determination, then -- then there really isn't a 8 backward-looking view from the Commission to knock 9 out that project.
 - Q. And following up on that, and I think these are my final two questions, then what would be the distinction between granting the CCN without decisional prudence and granting the CCN with decisional prudence?

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A. Well, first of all from a risk

perspective, we have now a -- the decision that the

Commission said that the entire project being

disallowed is not -- is no longer at risk. Secondly,

I think that it is an acknowledgment by the

Commission that at the time that the decision was

made, that the decision was a good one and,

therefore, we currently granted the CCN and

decisional prudence. And I think that has weight

moving forward.

We are still going to have to make sure



- that we operate and execute these builds in a manner that is appropriate and prudent. But that -- there is a difference between examining individual expenditures and then -- and going back and fighting over whether or not this was a good idea at the time. I personally believe that the parties are much better off worried about the dollars that are being spent on a -- on a particular project and being able to go through those and make sure that those are being spent in a prudent manner than they are relitigating a few years after the decision has been made whether the original decision is a good one.
- Q. Thank you. And I believe this is going to be my last question. Has the Company evaluated the possible merger of Evergy Metro and Evergy West as far as these specific projects are concerned?
- A. Well, we're undergoing extension -extensive jurisdictional consolidation undertaking.

 We -- there is a Commission docket, and we are having
 meetings with stakeholders. Our first workshop I
 think is June 6th. I think that one of the things
 that we found in our initial discussion is that these
 are very complex issues and -- and the -- we're
 looking at it, but I -- I don't think that that would
 be resolved in time to deal with the ownership

L	lssues.

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I think part of the jurisdictional
consolidation issue will be allocation of plants and
it and it might make it easier, but I just, I
don't think the process will be able to have any sort
of real formation in both in terms of rate
consolidation, in terms of legal consolidation,
include financial consolidation, that that process
will be able to have gotten through by the time we do
that. However, we are undergoing and if the process
makes the determination that that we could do
that, well, then, we'd certainly take a look at it.
I don't expect it would.

- JUDGE HATCHER: Thank you. And
- 15 | Commissioner Kolkmeyer?
- 16 COMMISSIONER KOLKMEYER: Thank you,
- 17 Judge.
- 18 QUESTIONS
- 19 BY COMMISSIONER KOLKMEYER:
- Q. Good afternoon. Are any of the
 percentages of the ownership of these after you all
 take possession, are any of those Evergy other
 entities?
- 24 A. Sure. Fifty -- the two -- so a hundred 25 percent is Evergy Metro West. That's the Mullin



1 Creek. Viola and McNew are 50 percent owned by 2 Evergy Missouri West and then the other two are 3 allocated to other Evergy entities. So one I think I think they may both be from EKC -- EKC, 4 is EKC. 5 but I can verify that. 6 Are there any other parties that will own 0. 7 these? No? 8 Α. Not -- not right now. It's 50 -- 50 9 percent to the -- they're all owned by Evergy --10 Q. All owned ---- jurisdictional entities. 11 Α. 12 COMMISSIONER KOLKMEYER: Okay. Thank you. 13 THE WITNESS: Sure. 14 Any other commissioner JUDGE HATCHER: 15 questions? Hearing none, let's throw it back to our 16 parties. And we will start with -- I'm seeing a head 17 No questions from MECG. That moves us to 18 Mr. Pringle for Staff. 19 MR. PRINGLE: Yes, Judge, thank you. 20 CROSS-EXAMINATION 21 BY MR. PRINGLE: 2.2 Ο. Good afternoon, Mr. Gunn. 23 Α. Hello. You recall discussing an inflection point 24 Q. 25 with Chair Hahn?

A.	I	do.
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- Q. Has Evergy conduct analyses for the cost increases for major components of construction that could trigger what you term an inflection point?
- A. Do you mean have we -- have we projected or imagined possible scenarios in which those costs would go up?
- Q. Yeah. Pretty much any kind of analysis about those costs.
- A. I mean, we -- I think whenever you do that, that -- some of that goes into the cost estimate; the known potentials go into the cost estimate. I think we're monitoring whatever -- whatever potentials may happen. And I think that goes to some of the conditions that we've agreed to with Staff, that Staff asked for, that when some of those unknowns may occur, that we -- we consult with you and we work through those -- that progress -- process together.
- Q. Okay. So but, I guess as of now if that analysis was conducted, it was subsumed by the cost estimates pretty much?
- A. I don't think that in between those cost estimates that we put up that we have some sort of alternate universe contingency plan that would



change	that	we	have	numbers	surrounding	those	cosť
estimates							

- Q. And then could the cost of gas infrastructure and firm gas transmission substantially impact the economics of a given project?
 - A. I think theoretically, yes.

- Q. And I guess sitting here today, do you have any idea what those costs could possibly be?
 - A. I don't, no. Someone may, but I don't.
- Q. And do you agree that those costs could vary by location?
 - A. I'm sure they could.
 - Q. And then kind of the same question when it comes to SPP interconnection and network upgrades.

 Could the cost of SPP interconnection and network upgrades substantially impact the economics of a given project?
 - A. Of a given project, yes. I think we feel pretty good that those estimates on these particular projects have been accounted for in our cost estimates. The SPP process isn't -- isn't finished yet, but I think that, you know, that we've accounted for those anticipated one in these cost estimates.
- Q. Okay. Because I don't think you -- the



- 1 Company has accounted for what is known right now? 2
 - Well, they're estimates, right. Α.
 - Q. Yeah.

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- I mean, you can't -- it's inherent in an Α. estimate that it's an estimate, but -- but we believe that those -- at the conclusion of the SPP process, these particular process, those costs are contained in the cost estimates.
- Does the Company have any idea of what O. potentially increased costs there could be from SPP interconnection?
- Α. I don't. There -- there may be other folks, but I can't speak to that.
- And also similar to gas infrastructure and Ο. firm gas transmission, could those costs vary by location?
- 17 I'm sure they could. Α.
 - And are you aware of what cost threshold Ο. of interconnection and network upgrades would possibly cause Evergy to reconsider these projects?
 - Α. I don't -- I don't know, and I don't -- I don't think that I -- I can say that because as I said, at the time we have an obligation to serve. So -- so even if -- even if they did affect cost estimates, it wouldn't necessarily mean that the

projects weren't continually -- aren't still prudent or that they shouldn't -- they shouldn't move ahead. So I think that you have to take those circumstances as they come when they come to make that -- make that determination.

so I think that's a -- that's one of those unknowns where you have to look at the nature -- the nature of the -- of the increase and whether that does impact whether these projects are needed ba -- on their cost. But I also believe that, as I said before, at some point obligation to serve and the need to serve really kind of may override -- override those costs.

You know, MISO had -- had rolling blackouts over the -- over the weekend, right, and that's not something that the Company wants -- wants to have happen. So you want to make sure that primarily you're providing safe and reliable service. And so fundamentally that is the decision-making process about whether you move forward on the project. You want to do it in a cost-effective manner. You want to do it among the IRP rules that determine what you want to do. But fundamentally because we have an obligation to provide safe and reliable service, that is the fundamental driver of

whether projects should move forward or not.

- Q. So I guess just to find any kind of definite threshold, it sounds like it would be, you know, I guess to paraphrase, the Company will know it when it sees it?
- 6 Well, it's not just us. Α. I mean, I think 7 that the stakeholders will -- will do that. And 8 we've committed to that in the -- in the stipulation 9 This is -- I don't think the Company and agreement. 10 believes this is a we should go on it on our own, 11 We've -- we've had good discussions about --12 about at what point will this happen. I think 13 putting an arbitrary number on it is the same as trying to imagine a, you know, what -- or anticipate 14 15 a future event that may not have any relevance. 16 Because a cost increase today may look very different 17 through the -- through the course of this based on 18 other factors. So I --
- 19 MR. PRINGLE: Thank you for that,
- 20 Mr. Gunn. Just one moment. One moment, Judge.
- 21 THE WITNESS: Sure.
- 22 MR. PRINGLE: Thank you for your time,
- 23 Mr. Gunn.

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- 24 THE WITNESS: No problem.
- 25 MR. PRINGLE: Judge Hatcher, no further



1 questions.

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JUDGE HATCHER: Thank you. Mr. Williams.

MR. WILLIAMS: At least caused me to have

4 | maybe have a few, at least one.

CROSS-EXAMINATION

BY MR. WILLIAMS:

- Q. Do you remember when you were talking, you said that prudent plant may not necessarily be the best plant? What did you mean by that? You were talking about a --
- A. No. I -- yeah. What I was talking about with a CCN, right. I mean, I think that there are -- there are certain thresholds that you have to -- you have to achieve to get a CCN, right. So -- so once you hit the -- once you hit that -- those -- those thresholds, right, then you're granted a -- you're granted a CCN. Ultimately as -- as -- I don't think it has to do --
- Q. You weren't talking about decisional prudence?
- A. No. I was talk -- I said a -- as you said, a prudent plant, right, doesn't nec -- it doesn't have to be the perfect outcome. It doesn't have to be the perfect outcome. It has to satisfy the Tartan factors and it has to hit the standard to



be	a	CCN		to	get	a	CCN.
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- Q. I'm not saying I disagree with you on that.
 - A. Okay.

- Q. But are you -- if the Commission grants decisional prudence, in your view for a particular plant, does that mean some party couldn't in a subsequent rate case have the opportunity to put on evidence to show that an alternative plant would have been cheaper and that rates should be based on the cost of that plant as opposed to the one that was actually built?
- A. I think that if you are asking for all of the -- for the -- the entire cost plant to be disallowed, yes, I do think decisional prudence prevents that.
- Q. That wasn't the hypothetical I was putting forward. It would be that the cost would be based upon the hypothetical plant as opposed to the plant as built.
- A. Right. So what you're saying is is that all of the costs as opposed to a hypothetical plant because there should have been a different decision made at the time the time the decision was made, I do think that's prohibited by decisional prudence.

1	Page 6 MR. WILLIAMS: Thank you.
2	JUDGE HATCHER: Thank you, Mr. Williams.
3	Ms. Mers?
4	MS. MERS: No questions, thank you.
5	JUDGE HATCHER: Ms. Rubenstein?
6	MS. RUBENSTEIN: No questions, thank you.
7	JUDGE HATCHER: Thank you. Mr. Gunn, you
8	are excused.
9	MR. FISCHER: Judge, could I ask for an
10	opportunity to follow up on the Commission's
11	questions?
12	JUDGE HATCHER: Yes, go ahead.
13	REDIRECT EXAMINATION
14	BY MR. FISCHER:
15	Q. Mr. Gunn, I'd like to go back to a very
16	fundamental question that Judge Hatcher raised and
17	ask you to give the Commission the Company's view of
18	what does decisional prudence give to the Company if
19	they decided to grant that pursuant to their rule.
20	A. Well, as I tried to explain is is that
21	what that means is that the project was prudent at
22	the time that the decision was that the decision
23	to move forward was prudent. And, therefore, the
24	project as a whole was it was prudent for the

Company to move -- to move forward with that project.

Does	not	mean	that	they	can	then	not	take	a	look	at
other	ex	pendit	ures	execu	ıtior	nally	movi	ing fo	orv	ward.	

- Q. Would the Company have a problem with an order that said it was decisionally prudent at the time the order was issued based on everything that we knew at that time?
 - A. Not at all.

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- Q. Do you agree that decisional prudence involves the Commission's determinate -- or assessment of the reasonableness of the Company's decision at this point in time based on what we know today?
 - A. Yes. I think that's the point.
- Q. Is it different from issues related to how the Company completes the construction of the project?
- 17 A. It's very different. It's very --
- 18 | Q. Would --
- 19 A. -- different.
- Q. Would you explain that?
 - A. Well, as I tried to say is that once the decision -- once the decision to move forward is made, we have a responsibility in order to make sure that the expenditures and the manner in which we construct is prudent. And there may be individual



1	instances where where there should be an
2	evaluation by the Commission as to whether or not
3	individual expenditures are were prudent or not.
4	That is that is on a on a dollar expenditure
5	basis; it's not on a project project basis. And I
6	think the Commission always has the ability to go
7	back and look at those individual expenditures and
8	make the determination or at least review as to
9	whether those expenditures and the manner in which
10	we're constructing it were appropriate.
11	Q. If the Commission granted decisional
12	prudence, would that affect anybody's ability to look
13	at cost overruns or construction inefficiencies in
14	the future?
15	A. Not at all.
16	Q. Would those kinds of questions be left for
17	a rate case in the future?
18	A. That would be the most appropriate place
19	in my opinion to do that.
20	Q. So is decisional prudence just based upon
21	what is known at the time the decision is made to go

- Q. So is decisional prudence just based upon what is known at the time the decision is made to go forward, not what could happen in the future, what new technologies are out there, or any other inefficiencies that the Company might experience?
 - A. Yes. That's the point is that those



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sub -- it -- you don't look at hindsight. It is at
the time the decision was made.

- Q. If the Commission decided based on the record today that it's the most reasonable way to go forward is to grant a Certificate of Convenience and Necessity, do you think it would keep a party from going back and saying, Well, you should have built nuclear?
- A. Well, it's a different question as to whether they can say that or not. I think the parties are -- parties are allowed to make arguments as they want in a case. Whether or not the Commission would then entertain that, I think it would be inappropriate for the Commission to entertain that because of the de -- the issuance of decisional prudence.
- Q. And I'd like to also follow up on the area that -- I think you mentioned that the stakeholders will be continuing to review the process as it goes forward. Would you expand on that and what the stipulation is contemplating in that regard?
- A. I don't have the stipulation in front of me, but I will tell you that I think that many of the conditions, which I think were appropriate that were requested from the other parties, is that there be

reporting requirements and -- both on -- on a regular basis based on issues that will affect -- that will potentially affect the cost of a plant. So the large drivers of cost, there will be -- there will be regular update reporting I think quarter -- on a quarterly basis to all the parties. But also if there are any individual triggering event were to happen on one of those buckets, that there would be some -- that there would be some triggering reporting that wouldn't necessarily be subject to that -- to that quarterly reporting.

The whole idea is is that we want to -- we want to, I think appropriately requested by the parties, to ensure transparency in the construction of this because of some of the concerns about the unknowns that we are not surprising the parties when those issues come up and that we are providing information so at the point in which there may be a change -- change of filing in the IRP or some other thing, that it's not a surprise and that we can find a collaborative path forward with all the parties.

Q. Do you also recall, and I can give you a copy of the stip, that there is a provision that indicates that the Company will bear the burden of proof to show that any amounts that it incurs in



1 excess of the estimates, that's going to be on our 2 us to prove that? 3 Α. Correct. Typically the -- the -- there is a presumption of prudence. And I think that when 4 5 you're looking at in excess of those costs, then it would be our responsibility to come in and 6 7 demonstrate how those are reasonable and prudent. 8 And the parties would all have the opportunity to 9 challenge that. 10 MR. FISCHER: I think that's all the 11 questions I have. Thank you. 12 Thank you, Mr. Fischer. JUDGE HATCHER: 13 Hearing nothing else, Mr. Gunn, you are excused. 14 THE WITNESS: Thank you, Judge. 15 JUDGE HATCHER: And Witness Tevie? 16 MR. PRINGLE: Judge, actually I think it 17 may be a better idea to start with Mr. Lange and 18 Mr. Niemeier because there may be certain cost 19 questions they'll be punting to the economic team, 20 If we want to go ahead and get -- make sure we 21 cover all the costs. 2.2 JUDGE HATCHER: Okay. Let's --23 MR. PRINGLE: Mr. Lange first actually. 24 JUDGE HATCHER: Mr. Lange, come on down. 25 (Witness sworn).

1	SHAWN LANGE,		
2	the witness, having been first duly sworn,		
3	testified as follows:		
4	JUDGE HATCHER: Thank you. Please go		
5	ahead and have a seat and state and spell your name		
б	for the record.		
7	THE WITNESS: My name is Shawn E. Lange,		
8	S-h-a-w-n, E., L-a-n-g-e.		
9	JUDGE HATCHER: Thank you. Are there any		
10	commissioner questions for Mr. Lange? Okay.		
11	QUESTIONS		
12	BY JUDGE HATCHER:		
13	Q. Let's talk about you're here on the		
14	estimated cost of the plants. Correct?		
15	A. I believe so.		
16	Q. That was the that was the majority of		
17	your work on the Staff's recommendation?		
18	A. I did an executive summary that includes		
19	some of that information.		
20	Q. Okay.		
21	A. Most of my testimony was regarding need.		
22	Q. Have you reviewed the cost estimates to		
23	build the plant?		
24	A. I have seen them. I have I have looked		
25	at them. I have not done any analysis with them.		



And are those included, do you know if

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Q.



1	JUDGE HATCHER: Thank you all.	
2	Mr. Lange, I appreciate you making yourself available	
3	on short notice and coming on down. You are excused	
4	from the witness stand.	
5	MR. PRINGLE: And, Judge Hatcher, I think	
6	Mr. Niemeier's about in line with what Mr. Lange had	
7	for cost estimates, so I would recommend just moving	
8	on to economic feasibility team. They probably would	
9	have the best answers to your question regarding	
10	cost.	
11	JUDGE HATCHER: Excellent. I'll take a	
12	suggestion, Mr. Tevie or Mr. Del Pozo.	
13	MR. PRINGLE: Mr. Tevie's already	
14	standing up.	
15	JUDGE HATCHER: Excellent. Come on down	
16	to the witness stand. We'll get you sworn in, sir.	
17	Thank you. And while he is making his way to the	
18	stand, I just want to remind everyone that the	
19	cost the estimated cost of the plants are	
20	confidential so I have been trying to avoid stating	
21	any numbers.	
22	(Witness sworn).	
23	JUSTIN TEVIE,	
24	the witness, having been first duly sworn,	
25	testified as follows:	

Page 70 1 JUDGE HATCHER: Thank you. Please have a 2 seat and please state and spell your name for the 3 record. THE WITNESS: Justin, J-u-s-t-i-n, 4 5 T-e-v-i-e. 6 JUDGE HATCHER: Thank you, sir. 7 there any commissioner questions for Mr. Tevie? Chair, go ahead. 8 **OUESTIONS** 9 10 BY CHAIR HAHN: 11 Mr. Tevie, are you the appropriate witness Ο. 12 to discuss Staff's recommendation or not on economic 13 feasibility of this -- of these projects? 14 I did write the overview of the section, Α. 15 the introduction, so I have some knowledge. 16 Q. Okay. 17 But Mr. Luebbert would be the appropriate Α. 18 person to talk to. 19 I think I might ask Mr. Luebbert. Ο. 20 Α. Okay. 21 CHAIR HAHN: Thank you. 2.2 JUDGE HATCHER: Any other commissioner 23 questions? Commissioner Mitchell, go ahead. 24 COMMISSIONER MITCHELL: Thank you. 25 QUESTIONS



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- Q. Same question I asked before. Do you know if the interconnect costs are built into the overall project costs that have been shared?
- A. Based on what I write from the Evergy witnesses, it seems like the costs are not certain because of the backlog and some projects might drop off. So the whole queue might reshuffle. If the queue reshuffles, then there has to be a restudy. So the costs as of now are not known. Yeah.
- Q. So if they're not known, they're not included in this -- in the costs that have been --
 - A. That's from my understanding.
 - Q. Okay.
- 15 A. Yeah.
- 16 | COMMISSIONER MITCHELL: Thank you.
- 17 JUDGE HATCHER: Okay. I'm not seeing any
- 18 | further questions for Mr. Tevie. We'll throw that
- 19 back out to the parties. Mr. Williams?
- MR. WILLIAMS: No, thank you.
- JUDGE HATCHER: Mr. Opitz?
- 22 MR. OPITZ: No, thank you.
- JUDGE HATCHER: For Evergy?
- MS. WHIPPLE: No, thank you.
- JUDGE HATCHER: For Renew, Ms. Mers?



1	MS. MERS: No, thank you.
2	JUDGE HATCHER: And for Sierra Club?
3	MS. RUBENSTEIN: No, thank you.
4	JUDGE HATCHER: Thank you, Mr. Tevie.
5	You are excused from our witness stand. Let's move
6	to Mr. Luebbert.
7	(Witness sworn).
8	J LUEBBERT,
9	the witness, having been first duly sworn,
10	testified as follows:
11	JUDGE HATCHER: Thank you. Please have a
12	seat and state and spell your name for the record.
13	THE WITNESS: My name is J Luebbert.
14	It's the letter J, L-u-e-b-b-e-r-t.
15	JUDGE HATCHER: And are there any
16	commissioner questions for Mr. Luebbert? Chair, go
17	ahead. Chair has questions. Please go ahead.
18	QUESTIONS
19	BY CHAIR HAHN:
20	Q. Good afternoon, Mr. Luebbert.
21	A. Good afternoon.
22	Q. I have questions on two subjects. One is
23	economic feasibility and the other is decisional
24	prudence, but I'll start with economical feasibility
25	because it seems that it feeds into the Staff

recommendation on decisional prudence.

A. Sure.

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- Q. Can you tell me, high level, in what -- what Staff would require in order to find that any generation project meets the Tartan criteria for economic feasibility?
- 7 So I can -- I can talk to that. Α. Sure. 8 We -- we have some discussion within our report that 9 talks about the, kind of a couple of questions that 10 we think kind of feed into that. Part of the 11 difficulty that we've had in I'd say the most recent 12 CCN cases where we've -- we've stated either that we 13 couldn't find that the projects were economically 14 feasible or that they -- they weren't are some fairly 15 large flaws or pieces of information that are still 16 missing at the time that the company is relying --17 that they're conducting their IRP. And so when --18 when a company comes in and their primary 19 justification for that economic feasibility of a 20 plant is the IRP itself and it's based off of 21 assumptions that just maybe aren't correct or at a 22 certain point those -- those assumptions fail to 23 account for the reality that we're in at the time that we're in the CCN case, that makes it really 24 25 difficult for us to do that, to be able to make that

recommendation to the Commission to say, yes, this makes sense based on the information that's known.

We've tried to improve that process through some conditions that we've recommended throughout I'd say the last couple of years in the CCNs. But it's still, you know, a work in progress and we're -- we're trying to get to a point that we can have I guess a more transparent view within the application process itself. I don't think that we're there yet. And I think we're also in a point in time that's a little bit in limbo with some -- some pretty major changes in the IRP process itself upcoming.

So to answer your question about the looking at the economic feasibility and finding a way that Staff would be comfortable, I think one of the biggest flaws that we've seen in recent history and we -- I think we've pointed it out fairly consistently in these CCN cases, is this failure to account for location specifics. Those things matter, especially when we're talking about the potential for revenue from SPP or MISO depending on the RTO, that the location matters because there's a congestion and a loss component.

The cost of transmission upgrades matter, and those are very location specific. And in the



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case of a natural gas plant, the cost of having natural gas infrastructure in place or installed, those are important, but it's also important to know kind of the availability of firm transportation and maybe what those costs or being able to tell if those costs are reasonable at the time. And those are all I think very location-specific pieces of information that the IRP doesn't really -- or at least the IRP analyses that I've seen don't really cover very well.

Ο. I hear you. But it seems like it's been very difficult in recent CCN cases for Staff to show any plant whether there's variable fuel costs or not -- no fuel costs at all to recommend projects as being economically feasible. And so I'm trying to figure out then how Staff in the stipulation and agreement still finds that if the project is not economically feasible due to factors that quite frankly can't be known at the time that we get the certificate potentially, like we don't know at SPP if the -- if a transmission and congestion restudy would happen and then change the costs. You know, that might not be known at this time, but still is presented to the Commission and we need to make a And if there's a piece of information that decision. we can't have, how do we overcome the barrier of

economy feasibility to still say overall we still think this is in the public interest? So how do we get there?

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A. So I think as you know Staff signed on to the partial stipulation and agreement that -- that recommended approval of the project, and ultimately we recommended approval with the conditions that we had included. And so part of that is -- I think part of that is improving the process going forward, trying to make sure that we've got a better process in place maybe for, you know, projects in the future.

One of the things that we've -- we have asked of companies and repeatedly got answers that really aren't very -- I would say -- I would say the answers are not very helpful for your -- the question that you need to answer is at what point do major cost components cause you to say -- to walk away. That inflection point of, hey, these costs are much higher than what we thought they were going to be; this other contingency plan would actually be a better plan and would be a better path forward. we're not getting that kind of analysis. we've asked for it on specific components, transmission being one, right. That's -- we've We've seen in past projects that the seen -- sorry.

transmission interconnection costs skyrocketed compared to what the assumption was and without having I guess that -- that reevaluation of whether or not it makes sense to move forward with that project, you run the risk of having a project in place that doesn't make sense.

- Q. If that were to be the case, say interconnection cost went through the roof after the CCN was granted and the Company reevaluated and -- it would be the Company's burden of proof, right, to show that even though the cost doubled, that they still made a reasonable and prudent decision and the burden of proof would be on them at that point. Is that right or no?
- A. Well, I -- I think it might depend who -it might depend what the result and what the order
 ultimately said. So if the -- if the Commission
 orders granting a CCN and just states a blanket, you
 know, a plant of this size located in a certain
 county is approved, I think -- and I guess goes a
 step further and were to state that it's decisional
 prudent, without having kind of a narrow scope of
 what it is that you're granting or defining what -what authority you're really granting, I think it
 makes that barrier harder for other parties than



maybe what is reasonable to kind of bring something forward to you and explain that there are decisions made along the way that didn't make sense.

So, I mean, I think there's -- part of the issue that -- that Staff has taken with what -- what Evergy has stated in testimony is the request for that decisional prudence as they've, you know, stated, it is somewhat vague. And I -- I think having that -- having that certainty of exactly what you're telling the Company that you are allowing is going to be a crucial piece of it.

- Q. So the Commission -- actually the Commission could -- the Staff's concern is basically there is some event that changes the cost. It seems to be that that is the general concern amongst parties is that there's some change in circumstance that drives the cost up and that the Company would come in a rate case and say, The Commission found that this was prudent so you can't review the cost. Is that the primary concern?
- A. So I think yes, but with a slight caveat.

 I -- I think that as you start -- as you think about
 the decision to move forward with a project, it isn't
 a single point in time decision. You've got a
 continuum of decisions that are -- that are occurring



1	over time, and some of those decisions are have			
2	massive implications on what the economics of a			
3	project are and you should reconsider what what			
4	you're going to do. And I think a great example of			
5	that is kind of playing out in front of the country			
6	as we speak with some of the changes to or			
7	potential changes to the IRA tax laws, right.			
8	For example, if if it makes economic			
9	sense to move forward with a solar project based on			
LO	the availability of tax credits and those are			
L1	removed, say it happened after you were granted a			
L2	CCN. I think it makes sense to go and review and			
L3	make sure that it continues to make sense going			
L 4	forward based on the information that you have			
L5	available at that time. The Commission well, I			
L6	guess I'll leave it there.			
L7	CHAIR HAHN: Thank you. I think that's			
L8	all.			
L9	JUDGE HATCHER: Thank you, Chair Hahn.			
20	Any other commissioner questions for Mr. Luebbert? I			
21	do have a few.			
22	QUESTIONS			
23	BY JUDGE HATCHER:			
24	Q. These will tread on some of the same			

First

topics that the Chair just covered with you.

	Evidentiary Hearing May 29, 202			
1	Page 80 want to talk about the stipulation. Does Staff find			
2	the estimates contained in the stipulation to be			
3	appropriate? And again, I don't want to get into			
4	numbers which are confidential. I'm just looking for			
5	a, more of an agreement or disagreement.			
6	A. Can you tell me what you mean by			
7	appropriate?			
8	Q. I'll come back to that one. I'll see if I			
9	get an answer in email.			
10	I'd like to turn to your portion of the			
11	Staff recommendation. I'm talking about decisional			
12	prudence. That's on page 54 to 57.			
13	A. Okay.			
14	Q. And I'm going to read you a quote from			
15	page 57, first full paragraph.			
16	Based on the information that EMW has			
17	provided and Staff has reviewed, it is not possible			
18	to determine that moving forward with the project is			
19	a prudent decision.			

My question is in the context of this quote, do you believe prudent means the same thing as decisional prudence?

- I -- I don't believe that I do, no. Α.
- What information would be necessary for Q. you to determine decisional prudence beyond what the

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Company has already provided?

A. I think an important aspect would be a
very clear definition of what is being determined to
be prudent. I I think Evergy's testimony in this
case regarding decisional prudence talks about a
decision being made at the time that an application
is filed, right. And if if what the Commission is
determining was was it prudent for Evergy's
management to file an application for a CCN, I think
that that question is very different than does
it is it prudent from now until you get to the
time that these that the Company requests these to
be in rates, is it prudent for all of those decisions
to be determined to be prudent. And I think it it
shouldn't be you shouldn't go that far in this
case, right.

I think -- and part of this is at least partially addressed or will be provided information as a part of the stipulation and agreement that we filed with Evergy, but I think having -- having the Company still be kind of held responsible for containing costs from here forward is -- is absolutely critical. You don't want to get into a situation where you've kind of provided a blank check and said everything that happens from here forward

is, you know, is going to be deemed as prudent. But I think that is a concern. I'm sorry, I'm not sure that I fully answered your question. Okay.

- Q. You did. Why in your opinion is decisional prudence an issue in this case, but not similar CCN cases? For example, the determination of purchasing solar plants?
- A. So this is an issue in this case because Evergy requested a finding. And it -- it hasn't been a -- an issue in all of the CCN cases in recent history, even since the -- the new rule has been in place. Evergy has been asking for it in several of their most recent applications.

One -- one example that, you know, I'm particularly aware of was their request for that determination in Persimmon Creek wind case. I testified in that case explaining kind of what some of the flaws were there. They also requested it in a CCN for the Dogwood combined cycle unit. And I think one kind of large difference to consider there is in that case, it is truly talking about a purchase of an existing asset.

So the -- the risk or the decision making that happens after that point that you just execute that contract are vastly different than the -- the

- series of decision points that are going to happen over the next three to five years as these plants go from kind of their -- I don't want to say their infancy, but the very start of kind of planning toward them until they're finally completed. There's just a lot more decision points that occur along the way with that type of -- with that type of project versus just executing a contract.
- Q. Thank you. And I believe this is going to be my last question. Staff signed the nonunanimous stipulation that set out the cost estimates per project. I believe the Company also put that as part of its updated testimony, but I don't recall that Staff addressed them in testimony. So on the cost estimates for building the new plants, have you reviewed the cost estimates?
 - A. I have reviewed the cost estimates. I'll wait for your next question and I -- yeah.
 - Q. Would you agree that they are reasonable estimates for the expected cost of each project?
 - A. So I think -- I'm trying to think of how to -- how to speak about some of these topics without talking about confidential information. So I guess it might be easier to just, for the sake of caution, to go en camera, if others are okay with that so I

can talk about some of the specifics.

- Q. I know the commissioners have a strong preference not to go en camera so that we have these proceedings available to the public.
 - A. Okay.

- Q. If that's the only way to do it, we can.
- A. I will attempt, and I guess if I start to say a specific dollar figure, I'll try and stop myself. As part of the -- as part of the supplemental direct that the utility provided, they did provide some updated cost estimates based on some additional information. One of those estimates had a -- a fairly substantial increase in a few of the components for the project and some of the others don't. I think that that -- that type of change is probably something that will continue to occur as more certainty comes with the projects as they kind of develop more along the way.

I don't know that I have enough information to state definitively that individual cost estimate are reasonable for these projects. But one thing that I guess -- we have seen in -- in recent CCN cases substantial increases in cost estimates just before a CCN or I guess just a -- yeah, just before a CCN case gets filed, and that has

1	been a concern that we've raised in testimony in			
2	other cases as well.			
3	JUDGE HATCHER: Okay. Thank you. Are			
4	there any other commissioner questions for			
5	Mr. Luebbert? Hearing none, let's move it back to			
6	the parties. This is a Staff witness. Mr. Williams?			
7	MR. WILLIAMS: Thank you.			
8	CROSS-EXAMINATION			
9	BY MR. WILLIAMS:			
10	Q. Do you remember when Chair Hahn asked you			
11	if the primary concern with the decisional prudence			
12	was cost impact or increase in cost?			
13	A. I do.			
14	Q. Couldn't there be other factors that could			
15	change? For example, load actually decreases on			
16	Evergy system or Evergy Missouri West system?			
17	A. Absolutely.			
18	Q. And could that affect the prudency of			
19	going forward with the project?			
20	A. It could. There are a lot of factors that			
21	could impact that. It isn't it isn't a, kind of a			
22	single variable that that we're dealing with.			
23	Q. Do you know of any instances where			
24	something like that's occurred in the past?			

I am aware of at least one if

25

A.

Yeah.

not if not more. There's there have been very
large customers that have dropped off of a utility's
system in a relatively quick time frame. And
obviously you have you have a pretty large
decrease in load at that point if that's the case.

- Q. Do you have any familiarity with what happened at the Commission with regard to Iatan One?
- A. Limited. If you're asking about the, kind of the proceedings that led up to that being included in rates, I'm aware of them, but I don't have an intimate knowledge.
- Q. Well, do you know if Iatan One was included in KCPL's rate base on the first rate case after it went into commercial operations?
 - A. I'm not aware.

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- Q. Does a certificate require the utility to construct?
- A. No, it doesn't. That is -- it allows -- Well, a utility can walk away from a Certificate of Convenience and Necessity and decide not to move forward with the project.
- Q. Do you have any familiarity with the litigation in any of the court opinions involving South Harper?
- MR. FISCHER: Judge, I think this has gone

- 1 well beyond any questions from the bench, South 2 Harper. 3 JUDGE HATCHER: Mr. Williams, your 4 response? 5 MR. WILLIAMS: I'll tile it -- tie it up 6 quickly if it ties in. It depends on how he answers. 7 I'd like your response JUDGE HATCHER: 8 before he answers though. There was an objection. 9 Maybe I misheard it, but I'm pretty sure the Company 10 just objected to your questioning, specifically 11 pointing out that I don't -- I don't believe any of 12 the commissioners mentioned Harper. 13 Well, there was -- no, not MR. WILLIAMS: 14 South Harper, but it relates to specificity of 15 Certificates of Convenience and Necessity in terms of 16 location is where I'm going with it. It depends on 17 how he answers. 18 JUDGE HATCHER: Go ahead. Overruled. GO 19 ahead. 20 THE WITNESS: Your question was whether 21 or not I had some familiarity with --2.2 BY MR. WILLIAMS: 23 O. Yes. 24 -- the South Harper? Α.

I'm -- I have some familiarity with South



That's correct.

25

Α.

	Evidentiary Hearing May 29, 202			
1	Page 89 MR. OPITZ: Thank you.			
2	JUDGE HATCHER: Thank you, Mr. Opitz.			
3	That takes us to the Company.			
4	MR. FISCHER: Oh, just briefly, Judge.			
5	CROSS-EXAMINATION			
6	BY MR. FISCHER:			
7	Q. Just following up on on what Mr. Opitz			
8	asked, in spite of any concerns you might have about,			
9	in your testimony, about economic feasibility, Staff			
10	is clearly recommending the Commission to grant the			
11	CCN this case. Is that right?			
12	A. Yeah. Staff's Staff's overall			

- Staff's -- Staff's overall Α. Yeah. recommendation was to grant approval of the CCN with the conditions in the report. Obviously we've -we've signed an agreement with the Company that -that modifies that position assuming approval that would -- that would includes the conditions within the stipulation and agreement that was -- that was filed this morning I think. But overall the --I'm -- I think a large portion of that -- that recommendation is based off of the capacity deficit that Evergy West has.
- There's a clear need from Staff's O. perspective. Right?
- 25 There is. Α.

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- Q. And you've been suggesting that we put steel in the ground as they say?
- A. I don't know that I've specifically stated that Evergy West should be placing steel in the ground. I think, you know, there -- there are -- it has been a theme in multiple CCN dockets and IRP dockets, but I wouldn't say that I specifically or maybe Staff has kind of been carrying that flag as much as maybe others have.
- 10 Q. Public Counsel certainly was in some 11 cases. Right?
- 12 A. They were.

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- Q. I think a lot of the discussion about
 decisional prudence has kind of blurred the lines
 between executional prudence and decisional prudence,
 but I -- I know the Commission has only had just a
 couple hours to look at our stipulation. I'd like
 for you to look at one part of paragraph six.
- 19 A. Sure.
- Q. Do you have that in front of you? I can -- I can give it to you.
- 22 A. I've got the -- the stipulation in front 23 of me.
- Q. I was going to ask you just to highlight or to read into the record the last -- the last



sentence of paragraph six.

2 A. Okay.

- Q. Would you do that for me?
- A. I will. It states that the Company shall bear the burden of proof to show that any amount it incurs in excess of these cost estimates, including any impacts from legislative or executive actions, including tariffs on the facilities' costs is prudently incurred and is just and reasonable to recover from EMW customers.
- Q. So I -- you -- you mentioned an example I think if the -- I don't know if you said incentives or subsidies for solar went away, if -- if this was a solar case, we would have the burden to show in the future that that still made sense to go forward. It doesn't have anything to do with decision -- decisional prudence today. It might be down the road we needed to make a different decision. Right?
- A. I think, just specific to the example that you're asking about, with solar, I don't know that it would necessarily impact the cost, but it would impact what the overall economics were from the ratepayers' perspective. And so I don't know that it specifically ties to this language. So I -- I think that's my answer.



1	Q.	Okay. I was using that just as an		
2	example.			
3	Α.	Yeah.		
4	Q.	Well, if we did turn to the solar case,		
5	which it h	appens to be in front of the Commission		
6	too, is it true that you I think the Chair or			
7	someone asked whether you'd ever recommended			
8	decisional prudence in any other case. Is that			
9	correct?			
10	Α.	I don't I		
11		MR. PRINGLE: Objection; beyond the scope.		
12		JUDGE HATCHER: Overruled.		
13		THE WITNESS: I don't recall being asked		
14	if Staff had recommended decisional prudence being			
15	granted. I know that there was questions around			
16	BY MR. FIS	CHER:		
17	Q.	I think		
18	A.	the economic feasibility and what we		
19	would need	to kind of have a a recommendation that		
20	a project did meet that.			
21		But I don't recall being specifically		
22	asked that question.			
23	Q.	Do you I think that someone asked about		
24	the Dogwoo	d case. Did do you recall, did Staff		
25	recommend	decisional prudence in that case?		



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term, and obviously this is -- this is part of a

larger agreement that has other conditions and I

- I think one of the things that is kind of important to point out is that -- that there are specific costs and sizes of the -- the facilities. So kind of looking at what exactly are you getting and at what cost or at least what -- what is the expected cost at this time. And then taking that a step further, especially with the solar, with the expectation that you'll be able to fully utilize those IRA tax credits I think is a -- is a crucial piece for that. And I think -- I think having some of those bounds on what it is that you're -- you're actually stating is an important piece.
 - Q. Thank you. While we're talking about that kind of thing, Staff will be very much involved in this case as well as our solar case at looking at the construction process as we go along under the stipulation. Is that right?
 - A. There -- there is some -- some reporting requirements as part of the stipulation. I do think that it's important to note though that providing -- I guess reporting information to Staff on a quarterly basis doesn't necessarily give Staff kind of symmetrical information that's available to the Company at a -- at a given time. And I think that's

kind of an important thing to consider because, you know, I've -- I've heard multiple times that what we're doing is looking at something in hindsight.

And what I would say is that when we're looking at a -- when we're conducting a prudence review or looking at something, what we're looking at is something with the most complete information that

we've had to date.

And so we have to go through a discovery process to get information from the Company. Even if you're doing reporting, you're not going to be reporting everything. And we may not have time to review everything in real time too.

- Q. But if you see, as Staff, a red flag that is coming up related to something like a lack of tax incentives or extreme cost overruns, wouldn't you be likely to at least highlight that to the Commission and let them know that that's going on?
- A. If we identify it in a relatively short period of time, I would hope that we would have a discussion internally about what our next steps would be. But we have a -- we have a limited staff and limited resources and a very heavy caseload. And so it's really not a -- I wouldn't say that we -- we're not going to have somebody that's dedicated full-time

to reviewing those construction reports, right.

Q. Sure.

- A. I think that's a -- it's an important consideration to take. As we're -- as we're kind of digging into certain things, we're going to find things later that, you know, had we reviewed everything and had somebody dedicated to doing that in real time, we may have found sooner. But I don't think that's a flaw in kind of our process. It's a, just a lack of a resource, and I think that's inherent in what we do.
 - Q. But based on everything you know today sitting here whatever, May 29th, Staff, even with uncertainties, is recommending to the Commission that they approve the CCNs in this case?
 - A. We are. I mean, I think at this point with kind of the capacity deficit that Evergy West has had and the length of time and frankly some of the -- the outcomes that have happened, Storm Uri is a great example, I think that that capacity deficit is -- is dire, and that's a big part of the reason that we've recommended approval with the conditions that we have.
 - Q. Is Staff's decision to recommend approval of these units in this case prudent?



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1	MR. PRINGLE: Objection; asking for a				
2	legal conclusion.				
3	MR. FISCHER: I think he's a prudence				
4	witness.				
5	JUDGE HATCHER: Would you clarify? Are				
6	you asking if his decision or Staff's decision is				
7	prudent, or are you asking if his decision supports a				
8	finding that building the plant is prudent?				
9	MR. FISCHER: No. I was actually asking				
LO	whether he believed his own recommendation to the				
L1	Commission is prudent. Is it reasonable; Is it				
L2	prudent.				
L3	MR. PRINGLE: Again, Judge				
L4	JUDGE HATCHER: I'm not a fan of the				
L5	wordplay, but I'll allow it.				
L6	THE WITNESS: I'm sorry, can you repeat				
L 7	it one more time.				
L8	MR. FISCHER: Maybe I should ask the				
L9	court reporter to read that one back.				
20	THE WITNESS: That would be great. Thank				
21	you.				
22	MR. FISCHER: Thank you.				
23	COURT REPORTER" "Question: Is Staff's				
24	decision to recommend approval of these units in this				
25	case prudent."				



1 THE WITNESS: I'm not sure that I can 2 answer that. 3 MR. FISCHER: If you don't know, that's 4 okay. 5 Yeah, I don't know. THE WITNESS: 6 MR. FISCHER: Okay. Thank you. 7 all I have. 8 JUDGE HATCHER: Thank you, Mr. Fischer. Renew Missouri, Ms. Mers? 9 10 MS. MERS: No questions, thank you. 11 JUDGE HATCHER: And Sierra Club, 12 Ms. Rubenstein? 13 No questions, thank you. MS. RUBENSTEIN: 14 JUDGE HATCHER: Thank you. And. 15 Mr. Luebbert, you are excused from our stand. 16 Actually, Judge, could I MR. PRINGLE: 17 have a chance for just one redirect question? 18 JUDGE HATCHER: Yes. Go ahead. 19 REDIRECT EXAMINATION 2.0 BY MR. PRINGLE: Mr. Luebbert, just kind of -- you've been 21 Ο. 2.2 up there for a while, you've been talking about a 23 I just kind of want to ask you, what is your recommendation to the Commission? 24 25 So Staff's recommendation in this Α. Yeah.

case is that you approve the CCNs before you and that				
you withhold the decision on on prudence for a				
future rate proceeding when when the Company				
recommends that they go into rates. There are				
there are a lot of costs that are very uncertain at				
this point and there are there are going to be				
many more decisions that need to be made about moving				
forward with the projects. And I think that at a				
later date you'll have more complete information.				
We'll have a more robust analysis of what those				
actual costs are. And, frankly, other parties that				
are generally part of a general rate proceeding will				
also be I would say more involved.				
That's and I guess one more thing.				
Staff's Staff's position would be that you approve				
the stipulation and agreement.				
MR. PRINGLE: Thank you, Mr. Luebbert. No				
further questions from me, Judge.				
JUDGE HATCHER: Thank you. Mr. Luebbert,				
you're excused from the stand. Let's take care of				
some quick business. We have been going for a little				



over two hours. This is normally when I would take a

break to let everyone stand up, stretch your legs.

However, I also anticipate that we might be down to

one remaining witness. So while everyone thinks if

1 they need a break, I would like to ask Mr. Pringle, 2 will Ms. Bolin be able to testify on reviewing the 3 cost of the plants? 4 Ms. Bolin's portion of the MR. PRINGLE: 5 Staff is mainly about PISA and QUIP. 6 JUDGE HATCHER: Which witness would be 7 appropriate to ask about the cost of the plants? 8 MR. PRINGLE: As a specific one Staff to 9 answer all those general questions, I'm not sure if 10 there is one perfect witness. 11 JUDGE HATCHER: Okay. Let's --12 MR. PRINGLE: Really for the -- Judge, 13 just when it comes to cost estimates, the Company 14 would have far more information on those than Staff 15 would. 16 I -- my question is Staff JUDGE HATCHER: 17 signed the stipulation. I would assume and my question is did someone from Staff find the estimates 18 19 to be reasonable. So I need whatever Staff member 20 reviewed those cost estimates and then probably 21 advise Staff or counsel that they were good to sign. 2.2 Let's go ahead and take a ten-minute 23 We will let Staff discuss their next witness. break. 24 So I'm anticipating probably two more witnesses,

Ms. Bolin and then a witness to be named later.

1	MR. PRINGLE: We'll get back to you,				
2	Judge.				
3	JUDGE HATCHER: Excellent. Let's take a				
4	break and let's come back here at 3:20. That is ten				
5	minutes, everyone. We're at recess.				
6	(Off the record.)				
7	JUDGE HATCHER: Thank you. Welcome back				
8	from your break. Let's go back on the record.				
9	Again, this is a continuation of the evidentiary				
LO	hearing in File No. EA-2025-0075. We're going to				
L1	start with Witness Bolin. Please come on down.				
L2	(Witness sworn).				
L3	KIMBERLY BOLIN,				
L4	the witness, having been first duly sworn,				
L5	testified as follows:				
L6	JUDGE HATCHER: Thank you. Please have a				
L7	seat and state and spell your name for our court				
L8	reporter.				
L9	THE WITNESS: Kimberly Bolin, B-o-l-i-n.				
20	JUDGE HATCHER: Thank you. And we will				
21	jump right in. Are there any commissioner questions				
22	for Ms. Bolin? Chair, go ahead.				
23	QUESTIONS				
24	BY CHAIR HAHN:				
25	Q. Ms. Bolin, I know that this isn't a live				

1	issue anymore, but I do have a question about the				
2	QUIP and PISA treatment and how it might work moving				
3	forward. So I think the way the new process is				
4	contemplated in Senate Bill 4, when a CCN is granted,				
5	there could be potential QUIP treatment, but because				
6	there is also a separate provision allowing QUIP for				
7	gas generation I'm trying to figure out at what point				
8	there would be a case before the Commission to allow				
9	us to make that public interest determination that we				
10	can use QUIP treatment.				
11	A. I think that would be in the next general				
12	rate proceeding where they request QUIP.				
13	Q. Okay.				
13 14	Q. Okay. A. That's when you would look at everything.				
14	A. That's when you would look at everything.				
14 15	A. That's when you would look at everything. CHAIR HAHN: Okay. That's really helpful.				
14 15 16	A. That's when you would look at everything. CHAIR HAHN: Okay. That's really helpful. I wasn't sure when that would proceeding would take				
14 15 16 17	A. That's when you would look at everything. CHAIR HAHN: Okay. That's really helpful. I wasn't sure when that would proceeding would take place, so thank you.				
14 15 16 17 18	A. That's when you would look at everything. CHAIR HAHN: Okay. That's really helpful. I wasn't sure when that would proceeding would take place, so thank you. JUDGE HATCHER: Thank you, Chair Hahn.				
14 15 16 17 18	A. That's when you would look at everything. CHAIR HAHN: Okay. That's really helpful. I wasn't sure when that would proceeding would take place, so thank you. JUDGE HATCHER: Thank you, Chair Hahn. Any other commissioner questions? Hearing none, I do				

22 BY JUDGE HATCHER:

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24

- Q. What is your understanding of decisional prudence?
 - A. I was not the witness on that issue.



1	Q.	Okay.	. All	right

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- A. I'm not comfortable answering that, so.
- Q. Fair enough. I think my last question is on the estimates of the cost to build the plant that is contained in the stipulation. Does Staff find those estimates to be reasonable?
- A. Based upon my prior research on the cost of constructing natural gas plants, yes, we find these to be reasonable. Did we do a deep dive into the cost, no, we didn't. We normally don't do that in a CCN. We're provided estimates. We look at cost later on and do more of a deep dive when they ask for recovery.

JUDGE HATCHER: Okay. Thank you. I'll ask commissioners one last time, any questions from commissioners? Commissioner Mitchell.

OUESTIONS

BY COMMISSIONER MITCHELL:

- Q. Do you know if those estimates included some site-specific characteristics like transmission upgrades to support the plant or natural gas distribution system upgrades that might be needed to support the plant?
- A. I'm not sure on the exact numbers or details on that, so no, I don't. I'm not aware.





And Ms. Mers with Renew Missouri?

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1	MS. MERS: No questions, thank you.
2	JUDGE HATCHER: Thank you.
3	Ms. Rubenstein with Sierra Club?
4	MS. RUBENSTEIN: No questions, thank you.
5	JUDGE HATCHER: Thank you. Ms. Bolin,
6	you are excused from the I keep forgetting for
7	redirect.
8	MS. KLAUS: No, thank you, Judge.
9	JUDGE HATCHER: Thank you. Ms. Bolin,
10	you're now excused from the witness stand.
11	THE WITNESS: Okay.
12	JUDGE HATCHER: The last two witnesses
13	that we had discussed this afternoon in this
14	proceeding was Mr. Del Pozo and Mr. Niemeier. I'm
15	not sure I see any further reason to call them as
16	witnesses. Counsel, do you have any input?
17	MR. PRINGLE: I would say Mr. Niemeier's
18	knowledge about any kind of cost would be similar to
19	Mr. Lange's, and Mr. Del Pozo is similar to Mr. Tevie
20	and Mr. Luebbert as part of the economic feasibility
21	team feeding into that. You know, that is pretty
22	much the input on both of those witnesses from me.
23	JUDGE HATCHER: Okay. With that I don't
24	hear any other witnesses being called, so with the
25	parties' acknowledgment, I will let the commissioners

1 know that their part for today is completed. And 2 myself and counsel will go through the prefiled 3 exhibits and get those all entered into the record. 4 Am I forgetting anything? I'm hearing no input from 5 So with that for everyone listening and for 6 our commissioners in the room, we are going to be 7 taking care of some paperwork. 8 MR. STEINER: Judge, I -- I don't think 9 we need the commissioners for this, but we would ask 10 for an expedited transcript so we can get the 11 briefing done. 12 JUDGE HATCHER: Can you give me a reason 13 why you need it expedited? 14 I think the brief is due MR. STEINER: 15 the 24th. 16 Yeah, but that's by rule. JUDGE HATCHER: 17 If I'm remembering right, the rule says that unless otherwise ordered, the briefs are in due 20 days. 18 19 And maybe it's initial briefs are due in 20 days and 20 the reply briefs are like 10 days after that. 21 MR. STEINER: They were set in the 2.2 procedural schedule that was adopted, so. If you're 23 not inclined to grant expedited treatment, then 24 I'11 --

JUDGE HATCHER:

I would be much more

inclined to move the briefing dates.

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MR. STEINER: We'd like the briefing dates to stay where they're at, so we're good.

MR. WILLIAMS: I'm okay with moving them.

MR. PRINGLE: Well, there was expedited request in the procedural schedule.

JUDGE HATCHER: Did we grant it? I've had like two or three recently where I actually went back and checked the briefing rule and the briefing rule just sets it at like 20 and 10 days and --

MR. STEINER: I'm looking at it now,

Judge, to see if did grant it. You did set to the

initial and reply brief dates that we suggested.

We'd like to stay with those. I'm not -- I'm not

seeing it, so.

when I first started this job, I had parties ask for expedited briefs. And that sounded like an excellent idea and so I said yes continuously, repeatedly. And then I found out that there is an increased cost for expedited transcripts. So I now have the need to have a reason for those expedited transcripts. And in my research, found out that the rule already sets those as a pretty fast turnaround, which led me to be much more willing to extend the date on the briefing



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1 rather than the increased cost on the transcripts. 2 I did -- I did find it in MR. PRINGLE: 3 the order, Judge. It was -- transcript shall be 4 expedited. 5 MR. STEINER: Oh, thanks. 6 Yeah, page 5. MR. PRINGLE: 7 Mr. Steiner, it's granted JUDGE HATCHER: 8 again. Excellent. 9 Says, Transcript to be MR. STEINER: 10 filed in EFIS no later than one week after hearing. 11 That's what it says. 12 Thank you. If I could JUDGE HATCHER: 13 get a thumbs up from our trusty court reporter that 14 that was -- excellent. Thank you. Appreciate 15 that. 16 So let's turn now to our prefiled exhibit 17 I just want to confirm, nobody has any list. 18 nonprefiled exhibits? Excellent. How I'm going to 19 handle this, I'm going to handle it backwards. 20 apologize. Is anybody going to object to Evergy 21 Missouri West's prefiled exhibit list? I don't need 2.2 the objection now; I'm just looking for a heads up 23 because I intend to read quickly through all of the 24 numbers and then --25 Just to save time, we did MR. STEINER:

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1 file a motion saying all parties agree that all 2 prefiled testimony should be entered in the record 3 without the witnesses being -- appear, so there are 4 no objections by anybody to any of the testimonies. 5 JUDGE HATCHER: Okay. Madam Court 6 Reporter, by prestated agreement of the parties the 7 following Exhibits are admitted onto the hearing 8 records, Exhibit No. 1, 1C, 2, 3, 4, 4C, 5, 5C, 6, 7, 9 7C, 8, 8C, 9, 10, 10C, 11, 11C, 12, 12C, 13, 14, 15, 10 16. Any corrections? 11 (Company Exhibits 1, 1C, 2, 3, 4, 4C, 5, 12 5C, 6, 7, 7C, 8, 8C, 9, 10, 10C, 11, 11C, 12, 12C, 13 13, 14, 15, 16 were admitted and made a part of the 14 record.) 15 JUDGE HATCHER: The Commission, again by 16 the agreement of the parties, admits the following 17 Staff exhibits: 200, 200C, 201. Any corrections? 18 MR. PRINGLE: No corrections, Judge. 19 (Staff Exhibits 200, 200C, and 201 were 20 admitted and made a part of the record.) 21 JUDGE HATCHER: Thank you. Public 22 Counsel's exhibit list, the Commission, again by 23 agreement of the parties, admits onto the hearing 24 record exhibit numbers 300 and 300C. 25 corrections?

Do we have any other business coming before the Commission in this case before I adjourn This will also cancel the hearing for our hearing? Excellent. Hearing none, we are tomorrow.

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Page 111
     adjourned.
                  Thank you all for participating and being
 1
     here today.
                   And we are off the record.
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                 (Whereupon, the hearing was adjourned
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     at 3:34 p.m.)
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2	STATE OF MISSOURI)
3	COUNTY OF CALLAWAY)
4	I, Shelley L. Bartels, a Certified Court
5	Reporter, CCR No. 679, do hereby certify that I was
6	authorized to and did stenographically report the
7	transcript of proceedings; and that the foregoing
8	transcript, pages 1 through 115, is a true record of
9	my stenographic notes.
10	I FURTHER CERTIFY that I am not a relative,
11	employee, or attorney, or counsel of any of the
12	parties, nor am I a relative or employee of any of
13	the parties' attorney or counsel connected with the
14	action, nor am I financially interested in the
15	action.
16	
17	DATED this 2nd day of June, 2025.
18	
19	Shelley h Bartels
20	
21	Shelley L. Bartels, CCR 679
22	
23	
24	
25	



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