

Exhibit No. 16

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Fuel Supply; Reliance on Battery
Storage and Wholesale Markets

Witness: Cody VandeVelde

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SURREBUTTAL TESTIMONY

OF

CODY VANDEVELDE

ON BEHALF OF

EVERGY MISSOURI WEST

Kansas City, Missouri

May 2025

Table of Contents

I.	<u>INTRODUCTION AND EXECUTIVE SUMMARY</u>	1
II.	<u>INTEGRATED RESOURCE PLANNING</u>	2
III.	<u>RESPONSE TO STAFF’S RECOMMENDATION</u>	14
	A. Economic Conditions.....	14
	B. <i>Tartan</i> Factor – Need	17
	C. <i>Tartan</i> Factor – Economic Feasibility	18
IV.	<u>RESPONSE TO OPC: RESOURCE PLANNING</u>	18
V.	<u>RESPONSE TO SIERRA CLUB: RELIANCE ON SPP MARKET</u>	19
VI.	<u>RESPONSE TO RENEW MISSOURI: MARKET RISK AND RELIANCE ON BATTERIES</u>	20

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1 **I. INTRODUCTION AND EXECUTIVE SUMMARY**

2 **Q: Are you the same Cody VandeVelde who filed Direct testimony in this case on**
3 **November 15, 2024, and Supplemental Direct on February 19, 2025?**

4 A: Yes. I previously submitted Direct testimony and Supplemental Direct on behalf of Evergy
5 Missouri West, Inc. (“Evergy Missouri West,” “EMW,” “West,” or the “Company”) and
6 Evergy Metro, Inc. (“Evergy Missouri Metro,” “EMM,” or “Metro”) (collectively the
7 “Applicants” or “Companies”). The Applicants, along with Evergy Kansas Central, Inc.
8 and Evergy Kansas South, Inc. (“Evergy Kansas Central” or “EKC”), are the operating
9 utilities of Evergy, Inc. (“Evergy”).

10 **Q: What is the purpose of your Surrebuttal testimony?**

11 A: The purpose of my Surrebuttal testimony is to respond to the Staff Report &
12 Recommendation (“Staff Rec”) provided by members of the Missouri Public Service
13 Commission Staff (“Staff”). I also respond to testimony submitted by Sierra Club, Renew
14 Missouri Advocates (“Renew Missouri”), and the Office of the Public Counsel (“OPC”).
15 Specifically, I address the following issues: (1) the purpose of the Integrated Resource
16 Planning (“IRP”) process and its critical role in assuring resource adequacy; (2) Staff’s
17 proposed economic conditions related to the IRP process; (3) OPC’s claims, previously
18 rejected by the Commission, that EMW’s resource planning has been imprudent; and (4)
19 the inherent flaws in claims made by Sierra Club and Renew Missouri that EMW should
20 rely on the wholesale markets and on battery storage systems to meet the challenges of

1 significant load growth and the increasing capacity requirements of Southwest Power Pool,
2 Inc. (“SPP”).

3 As discussed herein and throughout the Company’s Application and supporting
4 testimony, the Company is pursuing CCNs for the Projects as a critical step to address the
5 growing demand for both capacity and energy in the region. As the need for reliable power
6 increases, especially with the influx of large-load customers, the Projects are essential to
7 ensuring the Company can continue to deliver safe, reliable, and adequate service. The
8 Projects are part of a holistic strategy consistent with and supported by EMW’s IRP process
9 and Preferred Plan.

10 **II. INTEGRATED RESOURCE PLANNING**

11 **Q: Several opposing Rebuttal witnesses criticized the IRP process. What is your response**
12 **to those criticisms?**

13 A: Those witnesses either misapplied, misunderstood, or ignored the fundamental objective
14 and purpose of the IRP, the multitude of inputs and wide number of variables that are used
15 to determine both the net present value of revenue requirement (“NPVRR”) of the
16 generation assets, and other key considerations that EMW and other Missouri utilities use
17 to select their preferred plan. See generally Staff Rec.; M. Goggin Rebuttal (Sierra Club);
18 W. Jones Direct¹ (Renew Missouri); J. Seaver Rebuttal (OPC).

¹ Mr. Jones rebuttal testimony is incorrectly labeled as direct testimony. See Order Setting Proc. Sched. at 1 (Feb. 26, 2025).

1 **Q: What are the primary criteria that are used during the IRP process to evaluate and**
2 **recommend generation assets?**

3 A: To achieve the IRP’s fundamental objective of selecting a preferred plan that provides
4 customers and the public with safe, reliable, and efficient service, and fulfills other goals,
5 Evergy follows a process that uses the ‘minimization’ of the NPVRR as its primary
6 measure along with ensuring adequate capacity and limiting risks, pursuant to IRP Rule
7 Section 22.010(2)(B). See C. VandeVelde Direct at 5. The IRP involves a robust process
8 that evaluates significant risks and uncertain factors to solve for reliability and
9 affordability, while also comparing all types of demand-side and supply-side resources on
10 an equivalent basis to determine recommended generation resources.

11 **Q: Given that one of the primary goals of the IRP is to minimize NPVRR, do you agree**
12 **with the Staff Recommendation’s statements on page 26 regarding the value of the**
13 **NPVRR calculations and meeting the *Tartan*² economic feasibility factor?**

14 A: No. The Policy Objectives of Missouri’s Chapter 22 – Electric Utility Resource Planning
15 state in Section (2)(B): “The fundamental objective requires that the utility shall... use
16 minimization of the present worth of long-run utility costs as the primary selection criteria
17 in choosing the preferred resource plan.” Evergy is required to use NPVRR for resource
18 planning economic evaluation. Using this metric is not only valuable at the portfolio level
19 to test economic feasibility, but the metric can also be used to determine the economic
20 feasibility of specific resources and the timing of adding specific resource types. Staff’s
21 testimony does not provide support for their contrarian view that conflicts with the

² In re Tartan Energy Co., No. GA-94-127, 1994 WL 762882 (1994).

1 Commission's Resource Planning Rule which explicitly states that NPVRR is the trusted
2 metric to evaluate resource economic feasibility (i.e., that the costs and benefits of a
3 specific resource outweigh that of the alternatives to that resource).

4 I agree with Staff that the resource plan with the lowest NPVRR may not
5 necessarily indicate that it is the most economically feasible or the best plan for the
6 customer. However, the NPVRR analysis and the IRP process itself are critical to arriving
7 at a Preferred Plan that is both economically feasible and that can be implemented to ensure
8 customers have the energy when they need it without incurring significant risks. By
9 definition, for a project to be economically feasible it must compare the value created for
10 the customer, the ability to fund the projects, and the impact of market conditions. This is
11 how the IRP process was designed and the value it provides to a utility. As an example of
12 the Commission's support of the IRP process and its economic feasibility, the Commission
13 recently reviewed the Company's IRP process and rejected claims that EMW was
14 imprudent in the fuel and purchased power costs that it incurred to serve customers. See
15 Report & Order at 9-10, 13-14, In re Evergy Mo. West Eleventh Prudence Review of FAC
16 Costs, No. EO-2023-0277 (Aug. 7, 2024); Report & Order at 9, In re Evergy Mo. West
17 Rate Case, No. ER-2024-0189 (Dec. 4, 2024).

18 In support of the feasibility of the Viola Generating Station, McNew Generating
19 Station and Mullin Creek #1 Generating Station (collectively, the "Projects"), we filed
20 EMW's 2024 Triennial IRP Report which provided EMW's Preferred Plan and then to
21 further update the economic factors, I filed Supplemental Direct Testimony in February
22 which described four major changes in assumptions. Most notable, was the dramatic load
23 growth that is occurring in Evergy's service territories in response to current and projected

1 increases in data centers and other economic development, as well as SPP's increased
2 planning reserve margins and changing resource accreditation requirements. See
3 VandeVelde Supp. Direct at 4-5 (Feb. 19, 2025). Most recently, EMW submitted its
4 Annual IRP Update. See 2025 Annual IRP Update, In re Resource Plan of Evergy Mo.
5 West, Inc., No. EO-2025-0251 (March 13, 2025). Both of these filings, which present new
6 facts and updated modeling results, detail the economic and practical feasibility of the
7 Projects which have been overlooked or ignored by the parties.

8 **Q: Staff's Recommendation at page 37 states that aspects of Evergy's 2025 Annual IRP**
9 **Update did not include objective criteria, such as the assignment of probabilities to**
10 **critical, uncertain factors. What is your response to this statement?**

11 A: Staff has provided no specifics about what was deficient with the probabilities given to any
12 specific variable in the alternative resource plans. Additionally, Staff seems to have ignored
13 the Commission's Rule at 20 CSR 4240-22.070(1) which states: "The utility shall use the
14 methods of formal decision analysis to assess the impacts of critical uncertain factors on
15 the expected performance of each of the alternative resource plans developed pursuant to
16 4 CSR 240- 22.060(3), to analyze the risks associated with alternative resource plans, to
17 quantify the value of better information concerning the critical uncertain factors and to
18 explicitly state and document the subjective probabilities that utility decision-makers
19 assign to each of these uncertain factors. This assessment shall include a decision-tree
20 representation of the key decisions and uncertainties associated with each alternative
21 resource plan."

22 The Company uses utility industry knowledge to assign probabilities to varying
23 levels of identified critical uncertain factors to test the robustness of different resource

1 plans. When possible, the levels are shaped by reputable third-party data sources and the
2 probabilistic analysis is based on reasonable weighting factors which are identified by
3 Evergy's utility decision-makers that have extensive utility industry experience. The IRP
4 resource plans are then evaluated based on the 27 deterministic future endpoints,
5 combining the risks of each identified critical uncertain factor forecast. See Triennial IRP
6 Report, Vol. 6 at 68-69, In re Evergy Mo. West 2024 Triennial Compliance Filing, No.
7 EO-2024-0154 (Apr. 2024). The Company's Uncertain Factor Analysis is discussed at
8 length. Id. at 73-105.

9 Staff's criticism that the Company's alternative resource plans "may not be
10 exhaustive" is a misunderstanding of how the IRP process works. See Staff Rec. at 37;
11 VandeVelde Supp. Direct at 4-5. If reasonable limits regarding such factors or variables
12 are not subjectively chosen, the process of analysis becomes unmanageable as there would
13 be an endless number of IRP scenarios or combinations which is not productive in helping
14 narrow the future scenarios to determine the best plan to meet customers' needs. EMW has
15 taken steps to ensure that the IRP is sufficiently robust so that both the Company and the
16 Commission can be confident that the Preferred Plan will fulfill the policy objectives of
17 the Commission's IRP Rule. See 20 CSR 4240-22.060(7). Additionally, pursuant to 20
18 CSR 4240-22.080(16)(A), the Commission found "Evergy Missouri Metro's and Evergy
19 Missouri West's 2024 Triennial IRP filing, and their resource acquisition strategies comply
20 with the requirements of Commission Rule 20 CSR 4240-22." See Order Approving 2024
21 Triennial IRP at 9, No. EO-2024-0153, No. EO-2024-0154 (Dec. 4, 2024).

1 **Q: In the event that objective criteria changes, does Evergy have a process to study the**
2 **impact on resource planning?**

3 A: Yes. This is evidenced by EMW studying objective changes in this CCN case, particularly
4 the analysis included in my “CCN Supplemental Direct” testimony. There were four major
5 changes in assumptions between the “CCN Supplemental Direct” model analysis when
6 compared to EMW’s 2024 Triennial IRP. See C. VandeVelde Supp. Direct at 4. The major
7 changes included: “(1) alignment of DSM profiles to recent Commission Orders regarding
8 MEEIA Cycle 4, (2) assessment of the SPP’s most recent resource adequacy requirements,
9 (3) updated load forecasts, and (4) updated construction costs and attributes of combined
10 cycle and simple cycle natural gas generation resources.”

11 **Q: What is Evergy’s response to the Staff Recommendation criticism (page 32-33) that**
12 **the Company did not account for any potential reduction in generation to meet the**
13 **Environmental Protection Agency’s (“EPA”) Greenhouse Gas (“GHG”) Rule**
14 **restrictions on emissions?**

15 A: Evergy stands by its response to Staff Data Request (“DR”) 0077 which stated that for
16 purposes of base modeling to select a Preferred Plan the IRP’s capacity expansion
17 modeling was based on the mid-carbon constraint forecast level. Additionally, the
18 NPVRRs of the alternative resource plans were calculated based on evaluations of futures
19 with low, mid, and high carbon constraints. Id. But, as Staff states, carbon capture was not
20 modeled because it is unlikely that the technology for carbon capture will be available in
21 2032 for the assets in question. See Staff Rec. at 32-33. While the GHG Rule’s restrictions
22 on emissions were not modeled in Evergy’s 2024 Triennial IRP, they were included in

1 Evergy's 2025 Annual IRP Update. See EMW 2025 Annual IRP Update at 108 (Mar.
2 2025). See C. VandeVelde Supp. Direct at 3-4.

3 In addition, given the new Administration and change in leadership at the EPA,
4 Evergy considers the future of the GHG Rule to be uncertain and therefore deemed it
5 inappropriate to include GHG Rule compliance into the 2025 IRP Annual Update base
6 modeling to select a Preferred Plan. See Staff Rec. at 32. Instead, Evergy chose to study
7 specific Alternative Resource Plans ("ARP") that were designed with GHG Rule
8 compliance in mind. For new natural gas combined cycle and simple cycle resources, the
9 GHG Rule ARPs limited the capacity factor to 40% in order meet future compliance. It is
10 important to note that all six ARPs that studied GHG Rule compliance included the Projects
11 in capacity expansion modeling. This further supports that these assets are economic for
12 customers even when considering GHG Rule compliance.

13 We continue to monitor the direction of the new Administration and the EPA and
14 will adapt the expected carbon constraints within the IRP process accordingly.

15 **Q: Did EMW's IRP process consider natural gas fuel costs associated with the Projects,**
16 **as Renew Missouri witness Mr. Jones discusses at pages 6-12 of his testimony?**

17 A: Yes. Both the 2024 Triennial IRP and the 2025 IRP Annual Update reports identified
18 natural gas prices as a critical uncertain factor. Additionally, Evergy used high, mid (base),
19 and low natural gas forecasts in its development of the resource plans and evaluation of
20 plan economics.

1 **Q: How do you respond to Renew Missouri witness Mr. Jones testimony at page 14 that**
2 **the 2024 IRP analysis of natural gas price ranges was “outdated?”**

3 A: Evergy used the best available natural gas forecast data available at the time of preparing
4 the 2024 Triennial. Evergy uses forecasts from multiple industry vendors and forward
5 market data to create its mid forecast. The high and low forecasts are developed by using
6 the mid forecast and scaling it based on the fundamental supply and demand forecasts in
7 the EIA Annual Energy Outlook. The EIA builds its forecasts considering a variety of
8 factors including current laws and regulations, assessments of economic and demographic
9 trends, technology improvements, oil and natural gas supply and demand drivers,
10 renewable energy costs, and international prices. Evergy used the high and low oil and gas
11 supply cases to encompass the range of fundamental drivers that may affect the long-term
12 natural gas price forecast. The same gas price forecast data was used for the 2025 IRP
13 Annual Update since Evergy’s updated mid forecast for 2025 was very similar to the 2024
14 forecast and the EIA did not publish a 2024 Annual Energy Outlook. After filing the 2025
15 IRP Annual Update, the EIA released its 2025 Annual Energy Outlook which included
16 updated natural gas price forecasts.

17 **Q: How does the natural gas price data in EIA’s 2025 Annual Energy Outlook compare**
18 **to the natural gas price forecast used in Missouri West’s 2024 and 2025 IRPs?**

19 A: The updated EIA natural gas price forecasts further support the reasonableness of EMW’s
20 2024 and 2025 IRP natural gas price forecasts and validate that EMW’s price forecasts
21 were not “outdated.” Figure 1 shows a side-by-side comparison of EIA’s 2025 Annual
22 Energy Outlook gas price forecast and Evergy’s gas price forecast used in the 2024 and
23 2025 IRPs. This data, and the fact that Evergy’s mid forecast is on average higher than

1 EIA’s recently published base case forecast, refutes Mr. Jones’ assertion that the mid-case
2 forecast produced for the 2024 IRP is not sufficient for assessing the likely fuel cost related
3 to the proposed plants.

4 **FIGURE 1: Comparison of EIA Gas Price Forecast vs. EMW’s 2024 IRP Forecast**
5 **(\$/MMBtu)**

EIA 2025 Annual Energy Outlook				Evergy 2024 IRP Forecast			
	Base Case	Low Gas Supply	High Gas Supply		Mid	High	Low
2024	2.19	2.19	2.19	2024	3.21	4.61	2.69
2025	2.94	4.04	2.42	2025	3.74	5.96	3.09
2026	2.84	4.24	2.19	2026	3.87	6.54	3.29
2027	2.76	4.36	2.14	2027	3.78	6.57	3.27
2028	2.93	4.78	2.31	2028	3.83	6.78	3.29
2029	3.16	5.41	2.43	2029	3.79	6.73	3.29
2030	3.43	6.56	2.60	2030	3.83	6.64	3.36
2031	3.67	7.44	2.78	2031	3.93	6.75	3.46
2032	4.30	8.38	3.15	2032	4.10	7.00	3.59
2033	4.87	8.93	3.31	2033	4.32	7.18	3.71
2034	5.26	9.34	3.43	2034	4.46	7.28	3.62
2035	5.49	9.72	3.55	2035	4.83	7.74	3.80
2036	5.60	10.26	3.64	2036	4.95	7.98	3.84
2037	5.64	10.53	3.68	2037	5.25	8.37	4.01
2038	5.68	10.62	3.75	2038	5.48	8.47	4.08
2039	5.71	11.04	3.84	2039	5.63	8.87	4.27
2040	5.86	11.30	3.99	2040	6.04	9.18	4.46
2041	6.09	11.62	4.15	2041	6.45	9.51	4.71
2042	6.34	11.82	4.27	2042	6.66	9.71	4.82
2043	6.67	11.90	4.34	2043	6.93	10.03	5.04

6
7 It is important to note that the gas price forecasts in the EMW IRPs reflect a
8 forecasted monthly basis differential between the Henry Hub trading location and the
9 Panhandle Eastern trading location in order to more closely align with gas prices that EMW
10 would transact within its service territory.

11 On average over the 20-year time frame the basis differential was -\$0.154/MMBtu.
12 This means that if EMW’s IRP gas price forecast was adjusted for the basis differential (to
13 be apples-to-apples with EIA’s forecast at Henry Hub) it would be approximately 15-cents
14 higher than the data shown in Figure 1 above.

1 Figure 2 compares the EIA base case gas price forecast to the EMW 2024 and 2025
2 IRP gas price forecast after adjusting for the basis differential. As shown, over the 20-year
3 period the IRPs adjusted mid-case natural gas price forecast is on average \$0.34 higher
4 than EIA’s 2025 base case forecast.

5 **FIGURE 2: Comparison of EIA Gas Price Forecast vs. EMW’s 2024 IRP forecast Adjusted**
6 **For -\$0.154/MMBtu Basis Differential (\$/MMBtu)**

	EIA 2025 Annual Energy Outlook (Base Case)	Evergy 2024 IRP Forecast (Adjusted Mid Forecast)	Difference (IRP minus EIA)
2024	\$2.19	\$3.36	\$1.17
2025	\$2.94	\$3.89	\$0.95
2026	\$2.84	\$4.02	\$1.18
2027	\$2.76	\$3.93	\$1.17
2028	\$2.93	\$3.98	\$1.05
2029	\$3.16	\$3.94	\$0.78
2030	\$3.43	\$3.99	\$0.55
2031	\$3.67	\$4.08	\$0.41
2032	\$4.30	\$4.26	-\$0.04
2033	\$4.87	\$4.47	-\$0.40
2034	\$5.26	\$4.62	-\$0.64
2035	\$5.49	\$4.99	-\$0.50
2036	\$5.60	\$5.10	-\$0.50
2037	\$5.64	\$5.41	-\$0.24
2038	\$5.68	\$5.63	-\$0.05
2039	\$5.71	\$5.78	\$0.07
2040	\$5.86	\$6.19	\$0.33
2041	\$6.09	\$6.61	\$0.51
2042	\$6.34	\$6.81	\$0.48
2043	\$6.67	\$7.08	\$0.41
7 Average	\$4.57	\$4.91	\$0.34

8 **Q: Did Mr. Jones rely on “outdated” natural gas price data in his testimony?**

9 A: Yes. On pages 24-29 of his testimony, he relies on outdated natural gas forecasts from the
10 Company’s 2021 Triennial IRP Report, filed in No. EO-2021-0036 (Apr. 30, 2021). As
11 such, this data is irrelevant to the reasonableness of EMW’s current proposal to construct
12 the Projects and to receive the Commission’s authorization to do so.

13 Moreover, the more recent data from 2024 that Mr. Jones cites at pages 9-10 and in
14 subsequent pages does not support his view that that the high-case scenario for natural gas

1 costs should be relied upon, instead of the mid-case scenario. As an example, during the
2 months of January through August 2024 the Company's mid-case natural gas price forecast
3 averaged \$3.16/MMbtu, while the high-case price forecast averaged \$4.51/MMBtu. The
4 actual delivered natural gas price during these eight months was \$2.48/MMBtu which is
5 below the mid-case forecast.

6 **Q: What is your response to Mr. Goggin's claim that Evergy's IRP analysis failed to**
7 **"capture" the impact of transmission congestion on the three proposed natural gas**
8 **projects?**

9 A: Mr. Goggin claims that geographic constraints were not adequately modeled in EMW's
10 IRP. See Goggin Rebuttal at 29-30. It is important to understand that the assets that are the
11 subject of this case are not built and therefore do not have an existing SPP pricing node to
12 leverage for IRP modeling. Instead, new-build resources are modeled at an aggregated
13 pricing node of generation resources, which is a reasonable estimate for modeling purposes
14 since at the time of the 2024 IRP the locations of the natural gas resources were not
15 finalized.

16 Additionally, these resources will each require transmission network upgrades that will
17 increase the available transfer capability at their connection points, therefore reducing
18 congestion, ensuring grid reliability, and allowing the Projects to support the firm,
19 dispatchable power needs for the region. Please see Evergy Witness Jason Humphrey's
20 Surrebuttal testimony at page 11 which discusses SPP's Definitive Interconnection System
21 Impact Study process. For IRP purposes, even if the location of the assets were known for
22 the 2024 IRP, using an existing pricing node on the current system that is close in proximity
23 to the new-build natural gas resources would not suffice as the current system does not

1 consider the transmission upgrades that will be built to give the grid the ability to
2 accommodate the firm, dispatchable power provided by these three new plants.

3 **Q: Did Evergy Missouri West compare the Projects with other alternative resource**
4 **generation assets based on the results of the transmission congestion analysis?**

5 A: Yes. Both the 2024 Triennial IRP and the 2025 Annual IRP Update assessed a variety of
6 alternative resource generation plans, including the attributes of thermal resources like the
7 Projects compared with storage and renewable resources. The 2024 and 2025 IRPs contain
8 substantial data and analysis that shows why these firm, dispatchable resources are the most
9 reliable and economical technologies to meet EMW customer needs. EMW is planning for
10 an all-of-the-above approach to meet customer needs. In addition to the Projects, the 2025
11 IRP relies on market capacity, solar, and wind resources between 2026 and 2029. The
12 Company also studies batteries and makes them available to IRP capacity expansion. While
13 it agrees that batteries can earn revenue by charging during periods of low prices, the IRP
14 modeling results have not shown batteries to be the right resource type to meet reliability
15 needs most cost-effectively for customers. The currently available short, four-hour duration
16 battery systems cannot provide the energy and capacity benefits of the Projects which will
17 provide safe and adequate service to EMW's customers. That said, the Company is
18 committed to continuing to study batteries in future IRPs, particularly as technology
19 evolves and longer-duration storage options become more commercially available at
20 competitive costs.

1 **III. RESPONSE TO STAFF’S RECOMMENDATION**

2 **A. Economic Conditions**

3 **Q: Does EMW agree with Staff’s Recommendation on page 53 that EMW should re-**
4 **model the capacity expansion of its IRP to allow the model to select retirement dates?**

5 A: No. EMW’s 2025 IRP preferred plan has only one coal resource retirement planned prior
6 to 2039, EMW’s 8% share in Jeffrey 3, which is 59 MW. Re-modeling this retirement date
7 would not have a material impact on EMW’s need for firm dispatchable resources to meet
8 its customer’s energy and capacity needs. Moreover, allowing the model to select a
9 different retirement date would not remove the operational and environmental compliance
10 risks that EMW is planning for.

11 The eventual replacement of an aging coal fleet is a complex planning endeavor. There are
12 many risk factors that need to be considered, some quantitative and others qualitative. By
13 2030, most of Evergy’s coal fleet will be 50 years old or more. Given the age and condition
14 of these units, increasing importance of reliability for future resource performance
15 accreditation, the broader headwinds facing the fuel supply and coal industry supply chain,
16 and future environmental regulation risk, Evergy has embraced a pragmatic long-term plan
17 that balances customer risks and trade-offs of retirement timelines. This is accomplished
18 best through studying discrete retirement dates.

19 Similar to Evergy subjectively selecting critical uncertain factors, as I discussed
20 above, utilizing the IRP’s capacity expansion process to analyze various retirements dates
21 would be impractical and unreasonable as there would be countless variables that each
22 alternative plan would have to determine based upon theoretical asset retirement dates.
23 The IRP model is not designed to select a specific asset retirement date. It is essential to
24 maintain flexibility surrounding retirement decisions as each facility has unique variables

1 to consider. For example, the age of the equipment may not align with the plant's
2 operational age which needs to be factored into the retirement decision, based on the
3 importance of that particular equipment. Additionally, under newly enacted Section
4 393.401 (contained in Senate Bill No. 4), Evergy is required to replace dispatchable
5 generation resources on a watt-for-watt basis. See Mo. Rev. Stat. § 393.401. Thus, it is
6 critical that Evergy retain flexibility regarding retirement dates, as the model will run
7 indefinitely and lacks the sophistication to predict when failures may occur.

8 Evergy expects that major capital costs will be needed in the middle of the time
9 horizon to keep the coal resources operational and meet environmental compliance
10 obligations. The IRP modeling tests the tradeoffs of continuing to incur costs to keep each
11 resource operating (going forward cost) versus meeting customer needs by adding new
12 resources. Aligning potential retirement dates with the expected timing of large spends is
13 a practical way to analyze the economic advantage of avoiding such investments.

14 **Q: Should Evergy Missouri West delay the retirements of its generation assets and**
15 **conform to the model's selection date in an effort to reduce the costs, as Staff suggests**
16 **at page 53 of its Recommendation?**

17 A: Although delaying unit retirements can help to address cost issues in the short term, it is
18 only one of numerous steps that Evergy is considering, given the dramatic rise in load
19 growth, significant changes to resource adequacy requirements in a short timeframe, and
20 the immediate need for additional resources. The IRP process helps to ensure that there is
21 an economically feasible solution to the Company's capacity requirement that is sufficient
22 to satisfy a range of resource planning scenarios. Among the factors to consider in
23 extending retirement dates is whether operational issues will arise as existing units continue

1 to operate and the financial support that will be needed to extend the lives of aging coal
2 plants and to maintain safe and reliable service. The assumed retirement dates in the
3 Company's IRP remain flexible as it balances reliability and affordability. Evidence of this
4 can be found in EMW's 2025 IRP as the Company delayed the Jeffrey Unit 2 retirement
5 that was previously planned for 2030 in the 2024 IRP. The Company is now planning to
6 convert the unit to natural gas operations and to keep it online through the IRP planning
7 horizon.

8 **Q: Should EMW establish a range of values for each level of the critical uncertain factors**
9 **when evaluating the IRP, as Staff suggests on page 53?**

10 A: No. As I discussed above, Evergy's current methodology of evaluating critical
11 uncertain factors is sufficiently robust. Importantly, the Commission reviewed this
12 methodology found that EMW's 2024 Triennial IRP filing met the standards stated in 20
13 CSR 4240-22.

14 The established methodology already yields 27 endpoints that are used to test the
15 sensitivity and impact of the three identified critical uncertain factors for each resource
16 plan. If Staff is asking for an even broader range across more levels of the critical uncertain
17 factors, it could have a multiplying effect on the analysis and could easily result in hundreds
18 of endpoints for each plan studied in EMW IRPs.

19 **Q: Should EMW lower the capacity factor in the capacity expansion model to no greater**
20 **than the maximum allowable to comply with the EPA's GHG regulation to permit**
21 **the IRP model to select generation resources, as Staff recommends?**

22 A: No. As discussed previously in this testimony, given the new Administration and EPA
23 leadership changes, Evergy considers the future of the GHG Rule to be uncertain and has

1 not included GHG Rule compliance in its base IRP modeling for Preferred Plan selection
2 as there is already sufficient carbon constraint analysis via the Company’s critical uncertain
3 factor modeling analysis. As discussed on pages 109-111 of EMW’s 2025 Annual IRP
4 Update, Evergy conducted an analysis to comply with the GHG Rule without employing
5 CCS (carbon capture and sequestration/storage). For capacity expansion and production
6 cost modeling, Evergy used high natural gas prices with a mid-point carbon dioxide
7 restriction, assumed increased demand for natural gas to exert upward pressure on prices,
8 and restricted the emissions requirement. The analysis concluded that the GHG compliance
9 plans required significant costs to implement with little impact on capacity expansion, and
10 that the GHG expansion plans were identical except for some minor capacity purchases.

11 **B. Tartan Factor – Need**

12 **Q: Does EMW agree with Staff’s conclusion on page 19 of its Recommendation that**
13 **“additional capacity is effectively a necessity because the lack of service is such an**
14 **inconvenience”?**

15 A: Yes. Staff’s Recommendation states the obvious. EMW needs generation resources to
16 provide safe and adequate service to its customers, especially because there is an influx of
17 large load customers to the Company’s service territory, as Staff noted in its
18 Recommendation at page 9. In addition to the large load customers, Staff’s
19 Recommendation recognized at pages 12-16 that SPP is increasing its planning reserve
20 margins and asking FERC to approve enhancements to its accreditation methodology, thus
21 further increasing the need for the Projects. Id. at 14. Additionally, and as discussed further
22 in Evergy witness Jason Humphrey’s Surrebuttal, the Projects are ideally situated to satisfy
23 EMW’s needs because their advanced technology permits them to operate seasonally and
24 efficiently during peak market conditions.

1 C. *Tartan* Factor – Economic Feasibility

2 **Q: Does EMW agree with Staff’s statement on page 29 that EMW did not provide an**
3 **estimated quantification of the risks of high fuel prices in its IRP?**

4 A: No. As I discussed above in Section II, EMW analyzed and quantified the impact of high
5 natural gas fuel prices in its 2024 Triennial IRP and its 2025 Annual Updated IRP. See
6 2024 Triennial IRP Report, Vol. 4, at 2; 2025 Annual IRP Update at 17.

7 **IV. RESPONSE TO OPC: RESOURCE PLANNING**

8 **Q: Does EMW agree with OPC witness Mr. Seaver who states on page 2 of his Rebuttal**
9 **testimony that the Company has been imprudent by relying on purchase power**
10 **agreements (“PPA”) to serve its customers in the past?**

11 A: No. As discussed in Evergy witness Kevin Gunn’s Surrebuttal Testimony, OPC has simply
12 recycled its longstanding but unsuccessful argument that the Company’s resource planning
13 over the past decade and longer has been imprudent because it did not build sufficient
14 generation capacity. However, past decisions made by EMW to add or not add resources
15 have been based on extensive IRP modeling and analysis which includes an assessment of
16 the all-in, long-term costs of these decisions, as determined primarily by the NPVRR.

17 When EMW assesses the potential to add new generation or to enter into a PPA,
18 the Company considers whether the all-in-costs (fixed and variable) of a solution are more
19 or less than the value they provide. The Company has not avoided doing what is necessary
20 to serve its customers and has made its decisions based upon the comprehensive IRP
21 process. Just as OPC’s arguments that the Company’s resource planning process was
22 imprudent were rejected by the Commission’s in its final orders in the 2022 Winter Storm
23 Uri securitization case, No. EF-2022-0155, and in the 2024 fuel adjustment clause
24 prudence review, No. EO-2023-0277, they should be rejected here. As noted by Mr. Gunn

1 in his Surrebuttal, the Commission has never found that EMW's resource planning was
2 imprudent. OPC has provided no basis for the Commission to change course.

3 **V. RESPONSE TO SIERRA CLUB: RELIANCE ON SPP MARKET**

4 **Q: Does EMW agree with Mr. Goggin's analysis beginning on page 36 of his Rebuttal**
5 **Testimony that capacity purchases are now available at low costs in the SPP and**
6 **should be relied upon rather than building the Projects?**

7 A: No, not as a long-term resource adequacy strategy. As a preliminary observation, it should
8 be noted that Mr. Goggin's preference for capacity purchases is contrary to the position of
9 Staff and OPC who generally believe that EMW should rely less on the SPP wholesale
10 energy market and more on building generation for both capacity and energy.

11 Capacity purchases may be available in limited quantities in SPP now, but those
12 conditions are not expected to continue, given the broader resource adequacy issues faced
13 by all SPP members. Capacity purchases can be valuable for customers, especially when
14 used to fill gaps until longer-term resources can be constructed or acquired to meet
15 customer's long-term needs. As we stated in the 2025 Annual IRP Update at page 23, with
16 high load growth expected over the next few years, planned retirements, and the expiration
17 of wind PPA contracts, Evergy does not expect other utilities in SPP to build generation to
18 serve the needs of Evergy customers. See 2024 Triennial IRP Report, Vol. at 22.

1 **Q: Is there uncertainty in EMW's service territory regarding large load customers, such**
2 **as data centers for artificial intelligence, as Mr. Goggin suggests on page 39?**

3 A: While nationwide large load customer uncertainty may be debatable, EMW has taken a
4 conservative approach in planning for such customers. As described in Section 2 of EMW's
5 2025 IRP Annual Update, Evergy has a large pipeline of prospective new large load
6 customers, but not all are included in base load planning until certain progress on Evergy's
7 internal review process has been met to avoid exposing EMW's Preferred Plan to
8 unnecessary risks. EMW's 2025 IRP included only large load customers that are already
9 taking service from EMW or those that have been submitted to the SPP for a load
10 interconnection study and are expected to sign construction and service agreements later
11 in 2025.

12 **VI. RESPONSE TO RENEW MISSOURI: MARKET RISK AND RELIANCE ON**
13 **BATTERIES**

14 **Q: Are the Projects a strong hedge against the wholesale power market risk, as Mr. Jones**
15 **states at pages 31-35 of his testimony?**

16 A: Yes. As I discussed on pages 8-9 of my Direct, the Projects provide a significant hedge
17 against the SPP wholesale market.

18 **Q: Should the Commission reject EMW's position that the Projects will reduce the**
19 **Company's need to purchase power, as Mr. Jones states in his testimony at 31-35?**

20 A: No. Mr. Jones' argument only makes sense if the Projects are not dispatched by SPP which
21 is unlikely to occur. As discussed in Evergy witness Jason Humphrey's Surrebuttal, new
22 natural gas-fired generating facilities are among the most efficient resources with the
23 lowest heat rates in the SPP market. The advanced technology of these facilities permits
24 the gas-fueled turbines to operate seasonally and efficiently during peak market conditions.

1 **Q: Should EMW commit to using battery storage as a substitute for the Projects, as Mr.**
2 **Jones recommends in his testimony at pages 39-51?**

3 A: No. As discussed above in Section II, batteries were evaluated as part of EMW’s 2024
4 Triennial IRP and in its 2025 Update, but they were not selected in the Company’s
5 Preferred Plan because they are not economically feasible to satisfy our capacity and
6 energy needs. According to the most recent IRPs, relying on batteries for base-load
7 generation is neither prudent nor in the public interest because of their short-term duration.
8 See EMW 2024 Triennial IRP, Vol. 4 at 58.

9 **Q: Please summarize your testimony.**

10 A: The IRP process is designed to balance reliability and affordability, considering various
11 risks and uncertainties, and is performed in accordance with the Commission’s resource
12 planning rule. The robust analysis in both the 2024 and 2025 IRP supports the economic
13 feasibility of the Projects in EMW’s Preferred Plan. Due to SPP’s increasing resource
14 adequacy requirements, growing reliability needs regionally, and significant load growth,
15 these firm, dispatchable Projects are positioned best to deliver safe, reliable, and efficient
16 service. The Projects were studied against alternatives, including battery resources, and
17 proven to be the most-effective resources to meet customers’ needs. Stakeholders’
18 arguments that “cherry-pick” in an attempt to discredit EMW’s 2024 Triennial IRP should
19 be disregarded, as the Commission has previously acknowledged the IRP complied with
20 its resource planning rules. There is a need for EMW to add resources now. Delaying the

1 decision just creates uncertainty and customer risk which underscores the urgency to move
2 forward and approve these CCNs.

3 **Q: Does that conclude your testimony?**

4 A: Yes, it does.

**BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MISSOURI**

In the Matter of the Application of Evergy)
Missouri West, Inc. d/b/a Evergy Missouri)
West and Evergy Metro, Inc. d/b/a Evergy)
Missouri Metro for Permission and Approval)
of a Certificate of Public Convenience and)
Necessity For Natural Gas Electrical)
Production Facilities)

Case No. EA-2025-0075

AFFIDAVIT OF CODY VANDELDELDE

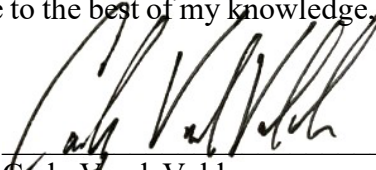
STATE OF MISSOURI)
) ss
COUNTY OF JACKSON)

Cody VandeVelde, being first duly sworn on his oath, states:

1. My name is Cody VandeVelde. I work in Topeka, Kansas and I am employed by Evergy Metro, Inc. as Senior Director, Strategy and Long-Term Planning - Energy Resource Management.

2. Attached hereto and made a part hereof for all purposes is my Surrebuttal Testimony on behalf of Evergy Missouri West consisting of twenty-two (22) pages, having been prepared in written form for introduction into evidence in the above-captioned docket.

3. I have knowledge of the matters set forth therein. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded, including any attachments thereto, are true and accurate to the best of my knowledge, information and belief.



Cody VandeVelde

Subscribed and sworn before me this 14th day of May 2025.



Notary Public

My commission expires: April 26, 2029

ANTHONY R WESTENKIRCHNER
NOTARY PUBLIC - NOTARY SEAL
STATE OF MISSOURI
MY COMMISSION EXPIRES APRIL 26, 2029
PLATTE COUNTY
COMMISSION #17279952