# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of The Empire District	)	
Electric Company's Application for	)	
Approval of a Transportation Electrification	)	File No. ET-2020-0390
Portfolio for Electric Customers in its	)	
Missouri Service Area	)	

## ORDER DIRECTING NOTICE, A STAFF RECOMMENDATION, AND SETTING A DEADLINE FOR INTERVENTION APPLICATIONS

Issue Date: December 1, 2020 Effective Date: December 1, 2020

On November 29, 2020, The Empire District Electric Company (Empire) applied for approval of a portfolio of transportation electrification pilot programs and accounting treatment pursuant to Section 393.140(8) RSMo. Empire states that the proposed portfolio of pilot programs are designed to accelerate electric technology adoption and provide utility customer, grid, and societal benefits. Empire proposes an initial pilot term of five years. The Commission will direct notice be given, order its Staff to file a recommendation, and set a deadline for intervention applications.

#### THE COMMISSION ORDERS THAT:

- 1. The Commission's data center shall provide notice of this order and Empire's application to the parties in File No. ER-2019-0374.
- 2. The Commission's Data Center shall provide notice of this order and application to the county commissions in Empire's service territory.
- 3. The Commission's Public Policy and Outreach Department shall provide notice of this application to members of the General Assembly representing residents in Empire's service territory.

- 4. The Commission's Public Policy and Outreach Department shall provide notice of Ameren Missouri's application to news media serving residents of Empire's service territory.
- 5. Applications for intervention shall be filed no later than December 30, 2020. Any such filing shall be submitted through the Commission's electronic filing and information system or delivered to:

Secretary Missouri Public Service Commission P. O. Box 360 Jefferson City, MO 65102

- 6. The Staff of the Commission shall file its recommendation regarding Empire's proposed pilot programs no later than January 15, 2021.
  - 7. This order is effective when issued.

STON OF THE OWNER O

BY THE COMMISSION

Morris L. Woodruff Secretary

John T. Clark, Senior Regulatory Law Judge, by delegation of authority pursuant to Section 386.240, RSMo 2016.

Dated at Jefferson City, Missouri, on this 1<sup>st</sup> day of December, 2020.

## BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of The Empire District Electric	)	
Company's Application for Approval of a	)	
Transportation Electrification Portfolio for	)	Case No. ET-2020-0390
Electric Customers in its Missouri Service Area	)	

#### **APPLICATION**

COMES NOW The Empire District Electric Company ("Liberty-Empire" or "the Company"), and submits this Application for approval of a portfolio of transportation electrification pilot programs and accounting treatment pursuant to RSMo. §393.140(8). In this regard, Liberty-Empire respectfully states as follows to the Missouri Public Service Commission ("Commission"):

#### **Background Information**

- 1. Liberty-Empire is a Kansas Corporation with its principal office and place of business at 602 South Joplin Avenue, Joplin, Missouri, 64801.
- 2. Empire is qualified to conduct business and is conducting business in Missouri, as well as in the states of Kansas, Arkansas, and Oklahoma. Liberty-Empire is engaged generally in the business of generating, purchasing, transmitting, distributing, and selling electric energy in portions of said states.
- 3. Liberty-Empire is an "electrical corporation" and a "public utility," as defined in RSMo. §386.020, and, therefore, is subject to the regulatory jurisdiction and supervision of the Commission, as provided by law.
- 4. In addition to the undersigned legal counsel, correspondence, communications, orders, and other documents and notices related to this application should be sent to:

Robin McAlester Senior Manager, Innovations Team - Sustainability 3400 S. Kodiak Road

Joplin, MO 64804

Phone: 417-625-6126

E-Mail: Robin.McAlester@LibertyUtilities.com

5. A certified copy of Liberty-Empire's restated Articles of Incorporation, as

amended, was filed in Commission Case No. EF-94-39 and is incorporated herein by reference. A

certificate from the Missouri Secretary of State that Liberty-Empire, a foreign corporation, is

authorized to do business in Missouri was filed with the Commission in Case No. EM-2000-369

and is incorporated herein by reference. This information is current and correct.

6. Liberty-Empire has no pending or final unsatisfied judgments or decisions against

it from any state or federal agency or court that involve customer service or rates and that have

occurred within the three years immediately preceding the filing of this Application.

7. The Company's Annual Reports and assessment fees are not overdue.

8. Liberty-Empire is an indirect subsidiary of Liberty Utilities Co. ("Liberty") and is

part of the Liberty Central Region. The Liberty Central Region encompasses a number of other

Liberty subsidiaries, including The Empire District Gas Company, Liberty Utilities (Pine Bluff

Water) Inc., Liberty Utilities (Missouri Water) LLC, Liberty Utilities (Arkansas Water) Corp., and

Liberty Utilities (Midstates Natural Gas) Corp.

9. Liberty is a Delaware corporation that owns regulated utilities in the United States

and is an indirect subsidiary of Algonquin Power & Utilities Corp. ("APUC").

The Proposed Transportation Electrification Pilot Portfolio

10. Liberty-Empire proposes a portfolio of transportation electrification pilot

programs designed to accelerate electric technology adoption and provide utility customer, grid,

and societal benefits. Liberty-Empire proposes a pilot term of five years for its proposed initial

transportation electrification programs.

2

- 11. The pilot portfolio of offerings is broadly divided into three components: the On-Road Component, the Non-Road Component, and the Administrative Component.
- 12. The reasons that the Company is proposing the transportation electrification portfolio, the details of the pilot programs, and the benefits to be derived are discussed in detail in the Company's Direct Testimony being filed herein. Direct Testimony on behalf of the Company is being submitted with this Application by:
  - a. Robin McAlester, the Senior Manager of Sustainability for the Liberty Innovations Team;
  - b. Stacy Noblet, Senior Director of Transportation for ICF Resources, LLC ("ICF"); and
  - c. Ambika Coletti, Beneficial Electrification Manager for ICF.
- 13. Ms. McAlester's Direct Testimony provides an overview of the proposed portfolio of transportation electrification pilot programs and the associated benefits, includes an overview of each pilot program, describes the Company's proposed means of cost recovery for the pilot programs, and provides a brief history of Liberty's and Liberty-Empire's experience in transportation electrification to date and Liberty's and Liberty-Empire's vision for future programs and offerings.
- 14. Ms. Noblet's Direct Testimony addresses the pilot programs proposed in Liberty-Empire's On-Road Component of the Transportation Electrification Portfolio, the transportation electrification industry, and the analyses ICF conducted on behalf of the Company.
- 15. Ms. Coletti's Direct Testimony addresses the non-road transportation electrification, specifically Liberty-Empire's proposed Non-Road Electrification Pilot Program.
- 16. The objective of the portfolio of transportation electrification pilot programs is for Liberty-Empire to be a key partner in advancing regional transportation electrification efforts by

educating and connecting customers to grow the electric vehicle ("EV") market through technical and electrical infrastructure support. These efforts will benefit the grid, and, in turn, benefit all types of customers.

- 17. Without the Company's supportive role, lower EV adoption and greater risk of unmanaged charging would likely lead to fewer overall customer benefits, greater challenges in integrating future EV load, and increased emissions.
- 18. The On-Road Component of the proposed pilot portfolio contains the following offerings:
  - a. the Residential Smart Charge Pilot Program, which allows residential customers to subscribe to a subscription that covers the costs to install and operate smart Level 2 ("L2") charging stations and charge an EV during hours that do not coincide with system peak;
  - b. the Ready Charge Pilot Program, which supports the deployment of utility owned and operated smart L2 and direct current fast charging ("DCFC") infrastructure at publicly accessible commercial customer sites for public use;
  - c. the Commercial Electric Vehicle Rate Pilot, which encourages third-party investment in DCFC and L2 infrastructure by providing a temporary incentive to lower EV charger operational costs;
  - d. the Fleet Advisory Services Pilot Program, which provides business case analysis, support, and technical assistance for vehicle fleets in the Company's service area seeking to transition to EVs;
  - e. the Commercial Electrification Pilot Program, which supports the deployment of Company-owned smart L2 charging infrastructure for fleets and workplaces; and
  - f. the Electric School Bus Pilot Program, which supports the deployment of Company-owned smart charging infrastructure for school bus applications in the Company's service area.
- 19. The Non-Road Component provides incentives to support the deployment of charging infrastructure for non-road applications, including electric forklifts, truck refrigeration units, truck stop electrification, agricultural wells, and custom equipment.

- 20. The Administrative Component provides for Customer Education and Outreach,
  Annual Reporting and Evaluation, and Program Implementation.
- 21. The Customer Education and Outreach portion of the Administrative Component supports portfolio-wide education and outreach activities to increase customer enrollment and encourage beneficial charging of EVs.
- 22. The Annual Reporting and Evaluation portion of the Administrative Component enables the data collection, analysis, and reporting of key portfolio metrics to the Commission and interested stakeholders.
- 23. The Program Implementation portion of the Administrative Component supports the set-up, launch, and on-going implementation of the programs making up the transportation electrification portfolio.
- 24. The Company anticipates the transportation electrification pilot portfolio will provide net benefits to all utility customers in the form of eventual downward pressure on electricity rates.
- 25. Liberty-Empire believes the transportation electrification pilot portfolio will produce numerous benefits to the Company, the Commission, other Missouri utilities, and other parties interested in promoting and facilitating the use of EVs.
- 26. These benefits include: downward pressure on electricity costs for all customers; enhanced reliability and flexibility of the electricity system; a reduction in air pollutant and greenhouse gas emissions relative to internal combustion engine alternatives; a reduction in costs for customers; and an improved operational experience.

#### **Proposed Budgets**

- 27. For the On-Road Component, the Company proposes a budget of \$1.1M for the Residential Smart Charge Pilot offering; \$2.9M for the Ready Charge Pilot offering; \$200,000 for the Fleet Advisory Services Pilot offering; \$775,000 for the Commercial Electrification Pilot offering; and \$266,000 for the Electric School Bus Pilot offering.
- 28. There is no separate budget proposed for the Commercial Electric Vehicle Rate Pilot as any administrative costs are included in the Administrative Component.
- 29. For the Non-Road Component, the Company proposes a budget of \$5.1M, inclusive of incentives and program delivery.
- 30. For the Administrative Component, the Company proposes a budget of \$400,000 for Customer Education and Outreach; \$100,000 for Annual Reporting and Evaluation; and \$857,000 for Program Implementation.

#### **Requests for Relief**

- 31. This Application seeks an order of the Commission authorizing Liberty-Empire to implement a portfolio of transportation electrification pilot programs. Specimen tariff sheets are attached to the Direct Testimony of Company witness Robin McAlester as Schedules RM-1 through RM-6. At this time, the specimen tariff sheets have not been submitted separately as proposed tariffs, recognizing that changes may need to be made as this case progresses and the Company continues to work with stakeholders.
- 32. With the conclusion of this proceeding, Liberty-Empire will seek approval of its tariff sheets to implement the Company's portfolio of transportation electrification pilot programs.
- 33. The Company also seeks accounting treatment pursuant to RSMo. §393.140(8), as Liberty-Empire proposes to isolate and track all costs and revenues related to the transportation

electrification pilot programs, with net costs allowed to be reclassified as a regulatory asset to be recovered in rates in the future. The Company is seeking accounting authority to defer and amortize these costs over a period of eight years to align with the average expected life of the assets.

WHEREFORE, for the reasons stated in this Application and in the Company's Direct Testimony, Liberty-Empire requests the Commission issue an order authorizing the transportation electrification pilot programs described herein. Liberty-Empire requests such additional relief as is just and proper under the circumstances.

/s/ Diana C. Carter

Diana C. Carter MBE #50527 The Empire District Electric Company 428 E. Capitol Ave., Suite 303 Jefferson City, Missouri 65101 Joplin Office Phone: (417) 626-5976

Cell Phone: (573) 289-1961

E-Mail: Diana.Carter@LibertyUtilities.com

#### **CERTIFICATE OF SERVICE**

I hereby certify that the above document was filed in EFIS on this 29<sup>th</sup> day of November, 2020, and electronically delivered to the Staff of the Commission and the Office of the Public Counsel.

/s/ Diana C. Carter

### **VERIFICATION**

On behalf of the applicant, The Empire District Electric Company, the undersigned, under penalty of perjury, hereby affirms that the above Application is true and correct to the best of her information, knowledge, and belief. This Verification is executed pursuant to Commission Rule 20 CSR 4240-2.060(1)(M).

/s/ Robin McAlester\_

Robin McAlester Senior Manager Innovations Team - Sustainability

#### STATE OF MISSOURI

#### OFFICE OF THE PUBLIC SERVICE COMMISSION

I have compared the preceding copy with the original on file in this office and I do hereby certify the same to be a true copy therefrom and the whole thereof.

WITNESS my hand and seal of the Public Service Commission, at Jefferson City, Missouri, this 1<sup>st</sup> day of December, 2020.

SION OF THE OF INTERNATIONS OF THE OFFICE AND THE O

Morris L. Woodruff Secretary

#### MISSOURI PUBLIC SERVICE COMMISSION

#### **December 1, 2020**

#### File/Case No. ET-2020-0390

### Missouri Public Service Commission

Staff Counsel Department 200 Madison Street, Suite 800 P.O. Box 360 Jefferson City, MO 65102 staffcounselservice@psc.mo.gov

### Office of the Public Counsel

Marc Poston 200 Madison Street, Suite 650 P.O. Box 2230 Jefferson City, MO 65102 opcservice@opc.mo.gov

#### County of Barry, Missouri

County Commission Clerk 700 Main, Suite 2 Barry County Courthouse Cassville, MO 65625

#### County of Barton, Missouri

County Commission Clerk 1004 Gulf, Room 104 Barton County Courthouse Lamar, MO 64759 countyclerk@countyofbarton.com

#### County of Cedar, Missouri

County Commission Clerk 113 South St., Cedar County Courthouse P.O. Box 665 Stockton, MO 65785 clerk@cedarcountymo.gov

#### **County of Christian, Missouri**

County Commission Clerk 100 W Church, Rm. 206 Christian County Courthouse Ozark, MO 65721 kaybrown@christiancountymo.gov

#### County of Dade, Missouri

County Commission Clerk 300 W Water St. Dade County Courthouse Greenfield, MO 65661 dade@sos.mo.gov

#### County of Dallas, Missouri

County Commission Clerk 102 S Cedar, Dallas County Admin. Bldg. PO Box 436 Buffalo, MO 65622 dallas@sos.mo.gov

#### County of Greene, Missouri

County Commission Clerk 940 Boonville, Rm. 113 Greene County Courthouse Springfield, MO 65802 SSchoeller@greenecountymo.gov

#### **County of Hickory, Missouri**

County Commission Clerk Hickory County Courthouse, Spring and Dallas P.O. Box 3 Hermitage, MO 65668 countyclerk@hickorycomo.com

#### County of Jasper, Missouri

County Commission Clerk 302 S Main St., Rm 102 Jasper County Courthouse Carthage, MO 64836 jbartosh@jaspercountymo.gov

#### County of Lawrence, Missouri

County Commission Clerk 1 E Courthouse Sq., Ste. 101 Lawrence County Courthouse Mt. Vernon, MO 65712 lawrence@sos.mo.gov

#### County of McDonald, Missouri

County Commission Clerk 602 Main St., McDonald Co. Courthouse PO Box 665 Pineville, MO 64856 mcdonald@sos.mo.gov

#### **County of Newton, Missouri**

County Commission Clerk 101 S. Wood St. Newton County Courthouse P.O. Box 488 Neosho, MO 64850 newton@sos.mo.gov

#### County of Polk, Missouri

County Commission Clerk 102 E Broadway, Rm 11 Polk County Courthouse Bolivar, MO 65613 clerk@polkcountymo.org

#### County of St. Clair, Missouri

County Commission Clerk 655 Second St., St. Clair County Courthouse P.O. Box 525 Osceola, MO 64776 stclair@sos.mo.gov

#### County of Stone, Missouri

County Commission Clerk PO Box 45 Stone County Courthouse Galena, MO 65656 scocelmore@gmail.com

#### County of Taney, Missouri

County Commission Clerk PO Box 156 Forsyth, MO 65653 donna.neeley@co.taney.mo.us

#### Empire District Retired Members & IBEW Local Union 1464 **Spouses Association, LLC**

Legal Department 17500 Overland Road Carthage, MO 64836

Legal Department P.O. Box 33443 Kansas City, MO 64120

#### **IBEW Local Union 1474**

Legal Department P.O. Box 1104 Joplin, MO 64804

#### Liberty (Empire)

Diana C Carter 428 E. Capitol Avenue, Suite 303 Jefferson City, MO 65101 Diana.Carter@LibertyUtilities.com

#### Midwest Energy Consumers Group Missouri Division of Energy

Legal Department 807 Winston Court Jefferson City, MO 65101

Legal Department 1101 Riverside Drive, 2nd Floor P.O. Box 176 Jefferson City, MO 65102

#### Missouri Public Service Commission

Nicole Mers 200 Madison Street, Suite 800 P.O. Box 360 Jefferson City, MO 65102 nicole.mers@psc.mo.gov

#### **National Housing Trust**

Legal Department 3115 S. Grand Ave. Suite 600 St. Louis, MO 63118

#### **Natural Resources Defense Council**

Legal Department 20 North Wacker Drive, Suite 1600 Chicago, IL 60606

#### Renew Missouri

Legal Department Building 5, Suite 205 409 Vandiver Drive Columbia, MO 65201

#### Sierra Club

Legal Department 2101 Webster St., Ste. 1300 Oakland, CA 94612

#### The Empire District Electric Company SERP Retirees, LLC

Legal Department 308 E. High Street, Suite 204 Jefferson City, MO 65101

Enclosed find a certified copy of an Order or Notice issued in the above-referenced matter(s).

Sincerely,

Morris L. Woodruff Secretary

Recipients listed above with a valid e-mail address will receive electronic service. Recipients without a valid e-mail address will receive paper service.