BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MISSOURI

In the Matter of the Petition of Conexon)
Connect, LLC for Designation as an Eligible)
Telecommunications Carrier Pursuant to) **File No. DA-2021-0193**
Section 214(e)(2) of the Communications)
Act of 1934, as Amended)

ORDER DIRECTING NOTICE, SETTING INTERVENTION DEADLINE, AND DIRECTING STAFF TO FILE A RECOMMENDATION

Issue Date: January 6, 2021   Effective Date: January 6, 2021

On January 5, 2021, Conexon Connect, LLC filed its application for designation as a wireless Eligible Telecommunications Carrier. The Commission will direct its Data Center to issue notice of the application, set a deadline for requests to intervene, and direct the Staff of the Commission to file a recommendation.

THE COMMISSION ORDERS THAT:

1.   The Commission's Data Center shall send notice of this application to all local exchange carriers certificated to provide service in Missouri.

2.   Requests to intervene shall be filed with the Commission no later than January 21, 2021.

3.   The Staff of the Commission shall file a recommendation no later than February 5, 2021.

4.   This order shall be effective when issued.

BY THE COMMISSION

Morris L. Woodruff
Secretary

Ronald D. Pridgin, Regulatory Law Judge,
by delegation of authority pursuant
to Section 386.240, RSMo 2016.

Dated at Jefferson City, Missouri,
on this 6th day of January, 2021.

Petition of Conexon Connect, LLC	)	Case No. [ ]
For Designation as An Eligible	)	
Telecommunications Carrier Pursuant to	)	
Section 214(e)(2) of the Communications	)	
Act of 1934, as Amended	)	

PETITION OF CONEXON CONNECT, LLC
FOR DESIGNATION AS AN
ELIGIBLE TELECOMMUNICATIONS CARRIER

COMES NOW Conexon Connect, LLC ("Conexon Connect" or "Petitioner"), pursuant to

§ 214(e)(2) of the Communications Act of 1934 ("Act"), as amended, and the rules and

regulations of the Missouri Public Service Commission ("Commission"), including 4 CSR §

240-2.060 and 4 CSR §§ 240-31.015-0.16 to respectfully request designation as a High-Cost and

Low-Income Eligible Telecommunications Carrier ("ETC") in the State of Missouri in all areas

where Petitioner, through its participation in the Rural Electric Cooperative Consortium, has

been allocated Rural Digital Opportunity ("RDOF") Phase I support as a winner in the Federal

Communications Commission's ("FCC") RDOF Phase I auction ("Auction 904").

Petitioner is obligated to obtain ETC designation status within 180 days of the

announcement by the FCC that Petitioner was a winning bidder in the RDOF Phase I auction in

the census blocks in which Petitioner was awarded RDOF Phase I support[1] and requests

expeditious action by the Commission so that it may meet this requirement.

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[1] 47 C.F.R. § 54.804(b)(5).

I.   INTRODUCTION AND SUMMARY

Petitioner, a Missouri Limited Liability Company, was recently formed to assist with the deployment and operation of a new state-of-the-art, low-latency, fiber-to-the-home ("FTTH") network and to provide high-speed broadband Internet access and Voice over Internet Protocol ("VoIP") services to areas across the country which largely lack access to such services and where Petitioner, through its participation in the Rural Electric Cooperative Consortium, was recently awarded federal subsidies in the FCC's RDOF Phase I auction. Petitioner will offer low-latency broadband service at actual speeds of at least 1 Gigabit per second downstream and 500 Mbps upstream and offer at least 2 terabytes of monthly usage. Petitioner will also provide its customers with voice grade access to the Public Switched Telephone Network ("PSTN") through its provision of interconnected VoIP service.

Petitioner is a wholly-owned subsidiary of Conexon, LLC ("Conexon"). Conexon, which manages more rural fiber construction in the United States than any other company, works with rural electric cooperatives to bring FTTH to rural communities across the country. Conexon's goal is to ensure that rural homes and businesses has access to the life- and community-changing benefits fiber-optic networks deliver. Conexon has assisted nearly 200 rural electric cooperatives – 50 of which are deploying fiber networks – and helped connect more than 150,000 FTTH subscribers across the country.

Conexon debuted on the Inc. 500 listing of America's fastest-growing private companies in 2020, with three-year revenue growth of over 1,400%.[2] The company ranked No. 9 within the telecommunications industry and No. 325 overall. Within Missouri, Conexon was ranked as the 4th fastest-growing private company, with 135 employees and growing. Both Conexon and Conexon Connect are based in Kansas City, Missouri.

The street and mailing address of Petitioner's principal office is: 2001 Grand Blvd., Suite

700, Kansas City, Missouri 64108. Petitioner's electronic mail address is:

terie.hannay@conexon.us. Petitioner's telephone number is (202) 789-3884.

Correspondence, communications, orders and decisions in regard to this Application

should be directed to:

Teresa Hannay
Vice President, Telecommunications Services
Conexon Connect, LLC
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Kansas City, Missouri 64108
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With copies to:

John Hall Dalton, Jr.
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and

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E-mail: tlantor@fcclaw.com

Petitioner will deploy broadband and interconnected VoIP services throughout the RDOF

Phase I-eligible census blocks identified in **Exhibit A** hereto and seeks ETC designation from

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[2] *See* https://www.inc.com/inc5000/2020 (Inc. 5000 2020: Introducing the 5,000 Fastest-Growing Private Companies in America).

the Commission to serve these census blocks. Petitioner meets all of the requirements for ETC designation.

Designating Petitioner as an ETC to receive RDOF Phase I support in the census blocks identified in **Exhibit A** will serve the public interest by enabling Petitioner to provide subsidized broadband and voice services to consumers and businesses in the Petitioner's proposed ETC designation area.

II. THE COMMISSION HAS AUTHORITY TO GRANT THE ETC DESIGNATION REQUESTED BY PETITIONER

Section 214(e)(2) of the Act gives authority to State commissions to designate a common carrier as an ETC. Under Missouri regulations, "[a]ny company seeking [ETC] status for the purpose of participating in the federal Universal Service Fund (USF) high cost programs ... shall apply for ETC designation with the Commission."[3] An ETC is defined as "a carrier designated as such by the Missouri Public Service Commission pursuant to 47 U.S.C. 214(e) and 47 CFR Part 54 Subpart C."[4]

III. PETITIONER MEETS THE FEDERAL STATUTORY AND REGULATORY PREREQUISITES TO BE DESIGNATED AS AN ETC

As demonstrated herein, Petitioner satisfies each of the state and federal statutory and regulatory requirements to be an ETC.

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[3] 4 CSR § 240-31.016.

[4] 4 CSR § 240-31.010(5).

A. Petitioner Will Provide Service as a Common Carrier

Petitioner will provide its services on a common carrier basis. As such, Petitioner

certifies that it is a common carrier under §§ 214(e)(1)-(2) of the Act.[5]

B. Petitioner Will Offer the Services Supported by the Federal Universal Service Support Mechanisms

As described below, Petitioner certifies that it will provide the following services that are

supported by federal universal service support mechanisms:[6]

1. Voice Grade Access to the PSTN – Petitioner will meet this requirement through the provision of IP-based voice communications service that is interconnected to the PSTN. Petitioner will be legally responsible for dealing with customer problems, providing quality of service guarantees, and meeting universal service-related requirements. Petitioner will offer stand-alone voice telephony service throughout its proposed ETC designation area and will offer such service at rates that are reasonably comparable to urban rates. This service will include minutes of use for local service provided at no charge to end users and access to emergency service via E-911, wherever available from local government or public safety organizations.[7] Petitioner also commits to provide toll limitation services to qualifying low-income consumers as provided in §§ 54.400-54.423 of the Rules.[8]

2. Broadband Internet Access Services – Petitioner's broadband Internet offering will provide the capability to transmit data to and receive data by wire from all or substantially all Internet endpoints, including any capabilities that are incidental to and enable the operation of the communications service. Petitioner will offer low-latency Internet service at actual speeds of at least 1 Gbps downstream and 500 Mbps upstream and offer at least 2 terabytes of monthly usage throughout its proposed ETC designation area, and will offer such service at rates that are reasonably comparable to urban rates.[9]

3. Lifeline Service – Petitioner will offer subsidized Lifeline voice and broadband services, including a standalone voice service offering, to qualifying low-income

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[5] *See* **Exhibit B** (Affidavit of Teresa Hannay)

[6] *See id.*

[7] 47 C.F.R. § 54.101(a)(1) and (b).

[8] 47 C.F.R. § 54.101(a)(1).

[9] 47 C.F.R. § 54.101(a)(2).

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consumers in accordance with the FCC's rules within its proposed ETC designation area.[10]

Petitioner further commits to provide these services consistent with the applicable FCC high-cost and low-income universal service support rules.[11]

C. Petitioner Will Provide Service Using Its Own Facilities

Petitioner will deploy and operate a state-of-the-art, low-latency, FTTH facilities-based network to provide high-speed broadband Internet access and interconnected VoIP services to those residents and businesses located within its proposed ETC designation area who lack access to such services.[12]

D. Petitioner Will Provide the Requisite RDOF Phase I Supported Services Throughout the Proposed ETC Designation Area

Petitioner commits to providing the supported services throughout its proposed ETC designation area, consistent with all applicable requirements.[13]

E. Petitioner Will Advertise the Availability of Its Services and Charges Using Media of General Distribution

Petitioner will advertise the availability of and charges for its supported service offerings using media of general distribution, and will undertake outreach initiatives to increase consumer awareness of its service offerings, consistent with all applicable requirements.[14] Petitioner will offer and advertise its broadband and interconnected VoIP services through a combination of media channels, such as newspaper, magazines, and other print advertisements, outdoor

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[10] 47 C.F.R. § 54.405(a), 54.400 *et. seq.*

[11] *See* 47 C.F.R. §§ 54.101 and 54.201.

[12] 47 C.F.R. § 54.201(d)(1).

[13] *See* 47 C.F.R. §§ 54.101 and 54.201.

[14] 47 C.F.R. § 54.201(d)(2).

advertising, direct marketing, and/or the Internet. Petitioner will advertise its universal service offerings in a manner consistent with applicable requirements.

F. Petitioner Possesses the Financial and Technical Capability to Provide the Supported Services

With the financial backing of its parent, Conexon, LLC, Petitioner possesses the financial and technical capabilities to pay for all start-up expenses (*e.g.*, construction, hardware, operations, etc.) to get its fiber optic network built and to begin the provision of voice and broadband services throughout its proposed ETC designation area. Petitioner will be able to obtain the requisite amount of lending under its existing lines of credit and Petitioner will be able to obtain additional financing, if necessary, in addition to the RDOF Phase I support being made available to Petitioner.

G. Petitioner Will Meet the Additional FCC Requirements for Designation as an ETC

Petitioner further certifies that it will meet all of the FCC's requirements for designation as an ETC under § 214(e)(2) of the Act.[15]

1. **Compliance with Applicable Service and Performance Quality Requirements.** Petitioner certifies that it will comply with the service requirements applicable to the support that it receives, including the requirements for RDOF Phase I support, and will provide additional information in this regard as part of its FCC Form 683 application, including a certification from a professional engineer that the fiber optic network is capable of delivering voice and broadband service that meets the requisite performance requirements and sufficient capacity to meet customer demand at or above the prescribed levels during peak usage periods.[16]

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[15] *See* **Exhibit B**.

[16] *See* 47 C.F.R. § 54.309.

2. **Ability to Remain Functional in Emergency Situations.** Petitioner certifies that its fiber optic network will have the ability to remain functional in emergency situations, will have a reasonable amount of back-up power to ensure functionality without an external power source, will be able to reroute traffic around damaged facilities and will be capable of managing traffic spikes resulting from emergency situations.[17] Petitioner's fiber optic network will support telephone service using Session Initiation Protocol-based VoIP technology and will support all phone features, including E-911 services.

IV. PETITIONER MEETS THE STATE REQUIREMENTS TO BE DESIGNATED AS AN ETC

Petitioner is in good standing under the laws of Missouri.[18] Petitioner does not have any pending action or final unsatisfied judgment or decisions against it from any state or federal agency or court which involves customer service or rates within three (3) years of the date of this petition.[19] Petitioner does not have any annual reports or assessment fees that are overdue.[20]

Petition complies with the ETC application requirements set forth in 4 CSR § 240-31-016(2)(B) as follows:

- Petitioner is a wholly owned subsidiary of Conexon which, in turn, is co-owned by David R. Klindt and Jonathan Chambers, each holding a 50% equity interest in Conexon. *See* **Exhibit D**.

- No company sharing common ownership and management with Petitioner has ever received funds from the federal USF or any state universal service fund.

- No matter has been brought in the last ten (10) years by any state or federal regulatory or law enforcement agency against any of the individuals, entities, managers, officers and/or directors of other companies sharing common ownership or management with the applicant involving fraud, deceit, perjury, stealing, or the omission or misstatement of material fact in connection with a commercial transaction.

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[17] *See* 47 C.F.R. § 54.202(a)(2).

[18] 4 CSR § 240-2.060(B).

[19] 4 CSR § 240-2.060(K).

[20] 4 CSR § 240-2.060(L).

- Petitioner's website will contain information about its service and rates prior to the initiation of such service.

- Petitioner will comply with the ETC requirements identified in 4 CSR 240-31.015.[21]

- Petitioner will notify the Commission of any changes to its contact information.

V. GRANT OF THIS APPLICATION WILL SERVE THE PUBLIC INTEREST

The grant of this Petition will clearly serve the public interest by enabling Petitioner to provide low-latency, gigabit-speed broadband, and interconnected VoIP-based voice services to residents and businesses located within its proposed ETC designation area, as well as to provide subsidized voice and broadband services to those households that seek and qualify for federal Lifeline benefits. Petitioner's participation will "encourage the deployment on a reasonable and timely basis of advanced telecommunications capability to all Americans ...,"[22] and will ensure that federal universal service support, including RDOF Phase I support, is used efficiently and effectively.

VI. CONCLUSION
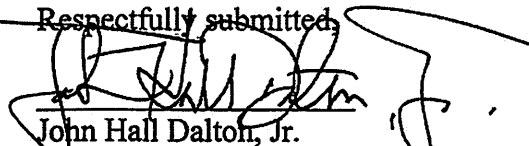
For all of the foregoing reasons, Petitioner respectfully requests that the Commission designate it as a High-Cost and Low Income ETC so that Petitioner will be eligible to receive the RDOF Phase I support it has been awarded in Auction 904.

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[21] *See* **Exhibit B**.

[22] 47 U.S.C. § 1302(a).

Respectfully submitted,

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Counsel to Conexon Connect, LLC

January 5, 2021

VERIFICATION

STATE OF FLORIDA   )
)   ss
COUNTY OF VOLUSIA   )

       I, Teresa Hannay, state that I am Vice President, Telecommunication Services of

Conexon Connect, LLC; that I have read the above and foregoing document; that the statements

contained therein are true and correct to the best of my information, knowledge and belief; and,

that I am authorized to make this statement on behalf of Conexon Connect, LLC.

                              Teresa Hannay
                              Vice President, Telecommunication Services
                              Conexon Connect, LLC

Subscribed and sworn to before me this 30th day of December, 2020.

Notary Public

MARICELIS TORRES
Notary Public – State of Florida
Commission # GG 189839
My Comm. Expires Feb 26, 2022
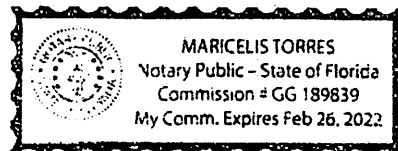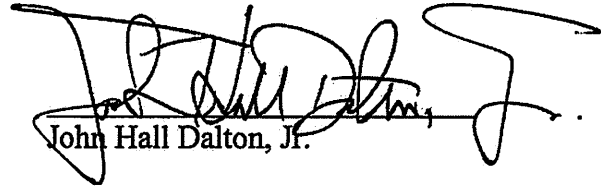
CERTIFICATE OF SERVICE

The undersigned certifies that a true copy of the foregoing Petition was served by

electronic mail or U.S. Mail, postage prepaid, this 5th day of January, 2021 upon the following:

Office of the Public Counsel
200 Madison Street, Suite 650
P.O. Box 2230
Jefferson City, Missouri 65102
opcservice@ded.mo.gov

Missouri Public Service Commission
Staff Counsel Department
200 Madison Street, Suite 800
P.O. Box 360
Jefferson City, Missouri 65102
staffcounselservice@psc.mo.gov

John Hall Dalton, Jr.

EXHIBIT A

LIST OF CENSUS BLOCKS IN WHICH
PETITIONER SEEKS DESIGNATION
AS A HIGH COST AND LOW INCOME
ELIGIBLE TELECOMMUNICATIONS CARRIER

290119601001001	290119601001105	290119601002060	290119602002017
290119601001006	290119601001106	290119601002065	290119602002021
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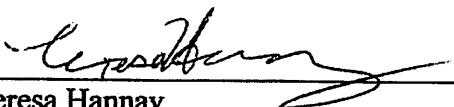|			
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EXHIBIT B

AFFIDAVIT OF TERESA HANNAY

Teresa Hannay, after being duly sworn, states the following:

1. I have personal knowledge of the facts and information set forth in this Affidavit and I am competent to testify to these facts if called as a witness.

2. I am the Vice President, Telecommunication Services at Conexon Connect, LLC. I have read the Petition to which this Affidavit is attached. I have knowledge of the facts stated in the Petition and those facts are true to the best of my knowledge and my belief.

3. Petitioner certifies that it is a common carrier under §§ 214(e)(1)-(2) of the Communications Act of 1934, as amended ("Act").

4. Petitioner commits to provide the services and functionalities required for designation as an Eligible Telecommunications Carrier ("ETC") in the census blocks in which Petitioner was an RDOF Phase I auction winning bidder.

5. Petitioner certifies that it will meet all of the FCC's requirements for designation as an ETC under § 214(e)(1) of the Act, and all of the Commission's requirements for designation as an ETC.

6. Petitioner is eligible to be designated as an ETC within the meaning of Section 214(e) of the Act and is eligible to receive federal universal service support pursuant to Section 254(e) of the Act.

7. Petitioner will use the federal high-cost support funds that it receives only to provide, deploy, upgrade and/or maintain facilities and services for which the support is intended.

_____
Teresa Hannay
Vice President, Telecommunication Services
Conexon Connect, LLC

STATE OF FLORIDA   )
)   ss
COUNTY OF VOLUSIA   )

Subscribed and sworn to before me this ___5th___ day of ___January___, 2021.

_____
Notary Public
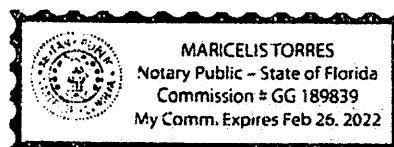
EXHIBIT C

CERTIFICATE OF GOOD STANDING

STATE OF MISSOURI

John R. Ashcroft
Secretary of State

CERTIFICATE OF GOOD STANDING

I, John R. Ashcroft, Secretary of State of the STATE OF MISSOURI, do hereby certify that the records in my office and in my care and custody reveal that

Conexon Connect LLC
LC001595501

A Missouri entity was created under the laws of this State on 6/12/2018, and is Active, having fully complied with all the requirements of this office.

IN TESTIMONY WHEREOF, I hereunto set my hand and cause to be affixed the GREAT SEAL of the State of Missouri. Done at the City of Jefferson, the 18th day of December, 2020.

Secretary of State

Certification Number: CERT-IN44461

<u>**EXHIBIT D**</u>

OFFICERS OF CONEXON CONNECT LLC

David R. Klindt, Partner
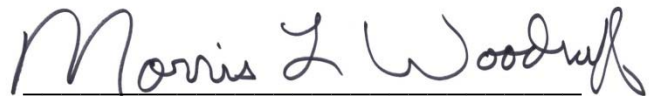Jonathan Chambers, Partner

STATE OF MISSOURI

OFFICE OF THE PUBLIC SERVICE COMMISSION

I have compared the preceding copy with the original on file in this office and I do hereby certify the same to be a true copy therefrom and the whole thereof.

WITNESS my hand and seal of the Public Service Commission, at Jefferson City, Missouri, this 6th day of January, 2021.

Morris L. Woodruff
Secretary

File/Case No. DA-2021-0193

Missouri Public Service Commission Staff Counsel Department 200 Madison Street, Suite 800 P.O. Box 360 Jefferson City, MO 65102 staffcounselservice@psc.mo.gov	**Office of the Public Counsel** Marc Poston 200 Madison Street, Suite 650 P.O. Box 2230 Jefferson City, MO 65102 opcservice@opc.mo.gov	**Conexon Connect LLC** John H Dalton Jr 203 College Street P.O. Box 529 Kennett, MO 63857 johnny@dmclawfirm.com

Enclosed find a certified copy of an Order or Notice issued in the above-referenced matter(s).

Sincerely,

Morris L. Woodruff
Secretary

 Distributed to all Local Exchange Carriers Certificated to Provide Service in Missouri.

Recipients listed above with a valid e-mail address will receive electronic service. Recipients without a valid e-mail address will receive paper service.