

**STATE OF MISSOURI
PUBLIC SERVICE COMMISSION**

At a session of the Public Service
Commission held at its office in
Jefferson City on the 8th day of
July, 2026.

In the Matter of the Application of Confluence)
Rivers Utility Operating Company, Inc., for a)
Certificate of Convenience and Necessity)
To Provide Sewer Service in an Area of)
Jefferson County, Missouri (Mapaville)
Meadows #2))

Case No. SA-2026-0268

**ORDER APPROVING TRANSFER OF ASSETS AND
GRANTING CERTIFICATE OF CONVENIENCE AND NECESSITY**

Issue Date: July 8, 2026

Effective Date: August 7, 2026

Procedural History

On April 10, 2026, Confluence Rivers Utility Operating Company, Inc. (Confluence) filed the above-referenced application. Confluence seeks to acquire all or substantially all of the sewer system assets of Mapaville Meadows #2. Confluence also asks for a Certificate of Convenience and Necessity (CCN) to install, own, acquire, construct, operate, control, manage, and maintain that sewer system.

Confluence is a “sewer corporation,” and “public utility” as those terms are defined in Section 386.020, RSMo (Supp. 2025), and is subject to the jurisdiction of the Commission.

If the Commission approves Confluence’s application, Confluence would provide sewer service for Mapaville Meadows #2’s 12 customers.

The Commission issued notice and set a deadline for intervention requests, but the Commission received no requests. On June 15, 2026, the Staff of the Commission (Staff) filed its recommendation to approve the transfer of assets and grant a CCN, with certain conditions. On June 22, 2026, Confluence stated that it accepted Staff’s recommended conditions.

Commission Rule 20 CSR 4240-2.080(13) allows parties ten days to respond to pleadings unless otherwise ordered by the Commission. The Commission issued no order to the contrary of that rule and no party objected to Confluence’s application or Staff’s recommendation.

Discussion

Certificate of convenience and necessity

The Commission may grant a sewer corporation a CCN to operate after determining that the construction and operation are “necessary or convenient for the public service.”¹ The Commission articulated criteria to be used when evaluating applications for utility certificates of convenience and necessity that are known as the *Tartan* factors.

The *Tartan* case combined the standards used in several similar certificate cases, and set forth the following criteria: (1) there must be a need for the service; (2) the applicant must be qualified to provide the proposed service; (3) the applicant must have the financial ability to provide the service; (4) the applicant's proposal must be economically feasible;

¹ Section 393.170.3, RSMo. (Supp. 2025).

and (5) the service must promote the public interest.²

There is a need for the service, as the current customer base has a need and desire for sewer service. Confluence is qualified to provide the service, as it provides sewer service to approximately 7,400 customers throughout Missouri. Confluence has the financial ability to provide the service as Confluence has the resources to operate its utility systems, as well as to purchase new systems. The proposal is economically feasible as Confluence has adequate resources to operate its utility systems. The proposal promotes the public interest for these same reasons.

Based on the application and Staff's recommendations, the Commission concludes that the factors for granting a certificate of convenience and necessity to Confluence have been satisfied and that with the conditions proposed by Staff, it is in the public interest for Confluence to provide sewer service to the customers currently served by Mapaville Meadows #2. Further, the Commission finds that Confluence possesses adequate technical, managerial, and financial capacity to operate the system it wishes to purchase from Mapaville Meadows #2. Thus, the Commission will authorize the transfer of assets and grant Confluence the certificate of convenience and necessity to provide sewer service within the proposed service area, subject to the conditions described by Staff.

Waiver of 60-day notice rule

Confluence's application also asks the Commission to waive the 60-day notice requirement in 20 CSR 4240-4.017(1). Confluence asserts there is good cause for granting

² See Report and Order, *In re Application of Tartan Energy Company, L.C., d/b/a Southern Missouri Gas Company, for a Certificate of Convenience and Necessity*, Case No. GA-94-127, 3 Mo. P.S.C. 3d 173 (September 16, 1994).

such waiver because it has filed a verified declaration that it has had no communication with the office of the commission within the prior 150 days regarding any substantive issue likely to be in the case. The Commission finds good cause exists to waive the notice requirement, and a waiver of 20 CSR 4240-4.017(1) will be granted.

THE COMMISSION ORDERS THAT:

1. Confluence is granted permission to acquire the sewer system assets of Mapaville Meadows #2.

2. Confluence is granted a certificate of convenience and necessity to provide sewer service in the area described in the map and legal description Confluence provided to Staff, subject to the conditions and requirements contained in Staff's Recommendation, including the filing of tariffs, as set out below:

- a. The Commission authorizes the transfer of the Mapaville Meadows #2 wastewater utility assets to Confluence and grants Confluence a CCN upon closing on the respective system;
- b. The Commission approves Confluence adopting the current system rates for sewer service, and all other charges and rules governing sewer service currently found in Confluence's Commission authorized sewer tariff P.S.C. MO No. 31;
- c. Confluence shall submit tariff sheets applicable to the Mapaville Meadows #2 service areas, to become effective before closing on the assets, to include service area maps, service area legal descriptions, rates, charges and all other applicable information;
- d. Confluence shall notify the Commission of closing on the assets within five (5) days after such closing;
- e. If closing on the assets does not take place within thirty (30) days following the effective date of this order, Confluence Rivers shall to submit a status report within five (5) days after this thirty (30) day period regarding the status of closing, and additional status reports within five

(5) days after each additional thirty (30) day period, until closing takes place, or until Confluence Rivers determines that the transfer of the assets will not occur;

- f. If Confluence determines that a transfer of the assets will not occur, then Confluence shall notify the Commission of such no later than the date of the next status report, as addressed above, after such determination is made, and Confluence must submit tariff sheets as appropriate that would cancel service area maps and descriptions applicable to the service area sewer tariff, and rate and charges sheets applicable to customers in the service areas in the sewer tariff;
- g. Confluence shall provide training to its call center personnel regarding rates and rules applicable to the system's customers;
- h. Confluence shall distribute to the system's customers an informational brochure detailing the rights and responsibilities of the utility and its customers consistent with the requirements of 20 CSR 4240-13, within thirty (30) days of closing on the assets;
- i. Confluence shall provide to the MoPSC's Customer Experience Department ("CXD") Staff an example of its actual communication with the system's customers regarding its acquisition and operations of the sewer system, and how customers may reach Confluence, within ten (10) days after closing on the assets;
- j. Confluence shall include the system's customers in its established monthly reporting to the CXD Staff on customer service and billing issues, on an ongoing basis, after closing on the assets;
- k. Confluence shall provide the CXD Staff a sample of five (5) billing statements from the first three months' billing for the system within ten (10) days of the billings;
- l. Confluence shall file notice in this case outlining completion of the above-recommended training, customer communications, notifications and billing within ten (10) days after such communications and notifications; and
- m. The Commission makes no finding that would preclude the Commission from considering the ratemaking treatment to be afforded any matters in any later proceeding.

3. Confluence is authorized to take other actions as may be deemed necessary and appropriate to consummate the transactions proposed in the application.

4. The 60-day notice requirement of Commission Rule 20 CSR 4240-4.017(1) is waived.

5. This order shall become effective on August 7, 2026.



BY THE COMMISSION

A handwritten signature in black ink that reads "Nancy Dippell".

Nancy Dippell
Secretary

Hahn, Ch., Coleman, Kolkmeier,
and Mitchell CC., concur.

Pridgin, Deputy Chief Regulatory Law Judge

STATE OF MISSOURI

OFFICE OF THE PUBLIC SERVICE COMMISSION

Pursuant to 386.290, RSMo., I have compared the preceding copy with the original on file in this office and I do hereby certify the same to be a true copy therefrom and the whole thereof.

WITNESS my hand and seal of the Public Service Commission, at Jefferson City, Missouri, this 8th day of July, 2026.



Nancy Dippell

Nancy Dippell
Secretary

MISSOURI PUBLIC SERVICE COMMISSION

July 8, 2026

Case No: SA-2026-0268

MO PSC Staff

Staff Counsel Department
200 Madison Street, Suite 800
P.O. Box 360
Jefferson City, MO 65102
staffcounsel@psc.mo.gov

**Office of the Public Counsel
(OPC)**

Marc Poston
200 Madison Street, Suite 650
P.O. Box 2230
Jefferson City, MO 65102
opc@opc.mo.gov

**Confluence Rivers Utility
Operating Company, Inc.**

Dean Cooper
312 East Capitol
P.O. Box 456
Jefferson City, MO 65102
dcooper@brydonlaw.com

MO PSC Staff

Paul Graham
200 Madison Street
Jefferson City, MO 65101
paul.graham@psc.mo.gov

Enclosed find a certified copy of an Order or Notice issued in the above-referenced matter(s).¹

Sincerely,



**Nancy Dippell
Secretary**

¹

Recipients listed above with a valid e-mail address will receive electronic service. Recipients without a valid e-mail address will receive paper service.