

1 STATE OF MISSOURI  
2 PUBLIC SERVICE COMMISSION

3  
4 TRANSCRIPT OF PROCEEDINGS

5 Hearing

6  
7 April 6, 2007  
8 Jefferson City, Missouri  
9 Volume 6

10 In the Matter of the Tariffs of )  
Aquila, Inc., d/b/a Aquila )  
11 Networks - MPS and Aquila )  
Networks - L&P Increasing Electric ) Case No. ER-2007-0004  
12 Rates for the Services Provided )  
to Customers in the Aquila )  
13 Networks - MPS and Aquila )  
Networks - L&P Service Area )  
14

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16 CHERLYN D. VOSS, Presiding  
REGULATORY LAW JUDGE  
17 JEFF DAVIS, Chairman,  
CONNIE MURRAY,  
18 STEVE GAW,  
ROBERT M. CLAYTON, III  
19 LINWARD "LIN" APPLING,  
COMMISSIONERS  
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1 P R O C E E D I N G S

2 JUDGE VOSS: All right. We'll go ahead and  
3 start with opening statements on the issue of ROE. Let me  
4 -- and we will go on the record. We are on the record in  
5 Commission Case ER-2007-0004, and we are going to begin  
6 with opening statements on the issue of ROE, beginning  
7 with Aquila.

8 OPENING STATEMENT

9 BY MR. SWEARENGEN:

10 MR. SWEARENGEN: Thank you, Madam Law Judge and  
11 Members of the Commission who are not here today, but  
12 hopefully are listening at home on their computers.

13 I am Jim Swearengen, appearing on behalf of  
14 Aquila in this case on the cost of capital issue, which is  
15 before you this morning.

16 I think everyone is aware that Aquila, in this  
17 case, is requesting that its Missouri Public Service and  
18 light and power operating divisions be authorized a return  
19 on common equity of 11.25 percent.

20 The company's witness on this topic is Dr. Sam  
21 Hadaway. I think the Commission is familiar with  
22 Dr. Hadaway. He was the Aquila rate of return witness in  
23 Aquila's last case, which was resolved back in 2006. And  
24 more recently, he testified on behalf of Kansas City Power  
25 & Light Company in its rate case, which the Commission

1     decided back in December of 2006.

2             And as my good friend, Mr. Kevin Thompson, has  
3     pointed out to you earlier in this proceeding, the word  
4     that the Commission used to describe Dr. Hadaway's  
5     credentials in its report and order in the KCPL case was  
6     impeccable. So we have a witness today with impeccable  
7     credentials.

8             In any event, Dr. Hadaway's initial ROE  
9     recommendation which he prepared in connection with the  
10    initial filing back in June of 2006 supported a return on  
11    common equity of 11.5 percent.

12            However, in his rebuttal testimony, which was  
13    filed in February, he explained how he updated his initial  
14    studies through December of 2006 with a resulting 25 basis  
15    point net reduction, which takes his ROE recommendation  
16    from 11.5 to 11.25.

17            In summary, this 25 basis point reduction  
18    reflects the update in Aquila's construction requirements,  
19    which increased and had the effect of raising the ROE.  
20    And his update also reflects the lower capital cost  
21    environment, which now exists as compared to the time when  
22    he filed his initial testimony. And that has the effect  
23    of lowering the required return on equity.

24            So combining these two factors, you come up with  
25    a 25 -- with a net 25 basis point reduction in the ROE,

1 and that gets it to 11 and a quarter.

2 Now, while Dr. Hadaway's recommendation may have  
3 been reduced by 25 basis points, his method of calculation  
4 -- of calculating that return has made -- has remained  
5 consistent throughout his testimony in this case and also  
6 consistent with the approach that he used in the Kansas  
7 City Power & Light case.

8 In this case, as in the KCPL case, Dr. Hadaway's  
9 ROE proposal is based on alternative versions of the DCF  
10 model. His recommendation is further confirmed by his  
11 risk premium analysis and his review of projected interest  
12 rates and current economic conditions.

13 With regard to Aquila, I think the Commission is  
14 aware that the DCF model cannot be applied directly to the  
15 company because Aquila does not currently pay dividends to  
16 its shareholders.

17 For this and other reasons, Dr. Hadaway applied  
18 the DCF model to a reference group consisting of 24  
19 investment grade electric utilities. The ROE calculation  
20 that resulted from that comparison, his base ROE  
21 calculation, if you were, was 10.75 percent. And to that  
22 10.75 percent ROE, he has added 50 basis points for  
23 Aquila's construction risk to get to his ultimate 11.25  
24 percent recommendation.

25 Now, I think the evidence in this case will show

1     that the average authorized return on equity for electric  
2     utilities in 2006 was approximately 10.36 percent. And  
3     there may be evidence introduced to show that for the  
4     first quarter of the year, for the first quarter of 2007,  
5     that that number has come down a little bit, to perhaps  
6     10.3 percent.

7             But in any event, applying what we refer to as  
8     the zone of reasonableness concept that this Commission  
9     has utilized in recent cases and using these numbers as a  
10    starting point, this would indicate that an ROE zone of  
11    reasonableness in this case would be from approximately  
12    9.3 percent to approximately 11.3 percent.

13            Given those facts, it's clear that the 11.25  
14    percent recommendation that Dr. Hadaway support falls  
15    within the zone of reasonableness, although it's clearly  
16    on the high side. So some may ask why this company -- why  
17    Aquila should be awarded an ROE of 11.25 percent, which is  
18    at the high end of the zone of reasonableness and about 90  
19    basis points above the 2006 national average.

20            Or stated another way, some may say why should  
21    Aquila get a return on equity, which is -- which would  
22    appear to be identical to what this Commission recently  
23    awarded the KCPL, and close to the 10.9 percent, which the  
24    Commission awarded the Empire District Electric Company  
25    back in December of 2006.

1           A quick response to that may be simply to turn  
2 the question around and to say, Why not? But beyond that  
3 answer, there are several other, we think, good reasons  
4 why the 11.25 percent ROE is clearly justified.

5           First, Dr. Hadaway's recommendation, we believe,  
6 is the most reliable proposal that you have before you in  
7 this case. By contrast, the recommendation of the Staff  
8 witness, David Parcell, which is 9 percent to 10.25  
9 percent with a mid point of 9.625, we believe, is based on  
10 a method that is inconsistent with recent findings and  
11 conclusions of this Commission involving cost of capital  
12 and is otherwise flawed.

13           The 10.0 ROE recommendation of Michael Gorman,  
14 who is the witness for some of the other intervenors, may  
15 be a little closer to the mark, but we think it also is  
16 unreliable for reasons that have been spelled out in the  
17 company's testimony and will be further developed in the  
18 hearing.

19           Second, I think it's important to -- to note  
20 that an 11.25 percent ROE for Aquila in this case is not  
21 necessarily the same as KCPL's 11.25 percent. I say that  
22 because the Commission awarded KCPL that ROE based on a  
23 capital structure consisting of 53.69 percent equity.

24           And at the same time, when the Commission issued  
25 its decision in the Empire case, Empire's nine -- excuse



1 me -- 10.9 percent return on equity was applied to a  
2 capital structure consisting of 49.74 percent equity.

3 By way of contrast in this case, the 2006 year  
4 end, the Aquila corporate capital structure, which the  
5 Staff and company support for purposes of setting rates in  
6 this case, consists of only 48.17 percent equity. So I  
7 think it's clear that, relatively speaking, when compared  
8 to Kansas City Power & Light Company and Empire, Aquila's  
9 capital structure can be described as equity thin.

10 This, of course, indicates a greater risk and  
11 would justify even a higher return on equity. Stated  
12 another way, an 11.25 percent return for KCPL is really a  
13 -- a higher award than a similar ROE for Aquila.

14 Third, like Kansas City Power & Light Company,  
15 Aquila is a partner in the IATAN II power plant. And,  
16 consequently, the company has significant capital needs in  
17 connection with that and other construction projects.

18 Dr. Hadaway has characterized that in his  
19 testimony as construction risk. And you will recall that  
20 I noted earlier, he has made a 50 basis point upward  
21 adjustment to his ROE recommendation to account for that  
22 risk. That's how he gets from the 10.75 to the 11.25.

23 I think this is a very critical point in his  
24 analysis, and I'm sure that the Commission will want to  
25 ask him some questions about that.

1           Fourth, another point I would make is that  
2   Aquila's small sized, vis-a-vis, Dr. Hadaway's proxy group  
3   indicates some greater risk and higher return on equity,  
4   although Dr. Hadaway did not make an upward adjustment to  
5   his ROE recommendation to account for this. But this is  
6   something that the Commission could consider.

7           And in addition, and along those lines, like the  
8   Empire District Electric Company, Aquila is heavily  
9   dependent upon natural gas in the generation of  
10   electricity and is, therefore, subject to the risk and  
11   cost of fluctuations in that fuel as well as other fuels.  
12   But, again, Dr. Hadaway did not make an upward adjustment  
13   to his proposed return on equity for that risk either.

14           And that is because most of the companies that  
15   make up proxy group have fuel recovery mechanisms, and his  
16   return on equity recommendation is based on the assumption  
17   that Aquila will get the fuel adjustment mechanism that it  
18   seeks in this case.

19           Fifth, I think the evidence in this proceeding  
20   will demonstrate that Aquila's asset sale strategy has  
21   significantly improved its balance sheet position and will  
22   provide much improved access to the capital markets to  
23   support its utility infrastructure investments.

24           I think it could be said that Aquila is on the  
25   way to restoring its financial integrity, which should

1 ultimately lead to an increase in investment grade  
2 biograting.

3 And, finally, not withstanding the problems that  
4 the company has dealt with over the last several years,  
5 the Commission, I'm sure, is aware that the recent  
6 Commission staff management audit confirmed that no  
7 identifiable customer detriment has resulted --

8 MR. WOODSMALL: Your Honor, I'm going to object.  
9 He's bringing evidence into the record that no one has  
10 seen in this case.

11 JUDGE VOSS: I know that attorney comments don't  
12 count as evidence that can be considered by the  
13 Commission, so -- but keep that in mind, Mr. Swearengen.

14 MR. SWEARENGEN: Thank you. And I think in  
15 addition to that and along those same lines, the records  
16 in this proceeding will recollect that the company has  
17 experienced no what I would call formal customer  
18 complaints for quite some time, perhaps years.

19 So given all this, we think the 11.25 percent is  
20 clearly justified.

21 Let me touch briefly on another cost of capital  
22 issue that is before the Commission apparently, and that  
23 is capital structure. Although I have to confess, I am  
24 not sure what to say to you about the extent to which it  
25 really is an issue. I'll have to leave it to -- to the

1 other parties to develop that point.

2 But I will tell you that Aquila, through its  
3 testimony in this case, continues to support the  
4 historical approach to determining an appropriate capital  
5 structure. And that is to say, Aquila continues to  
6 support the capital structure that results from the  
7 capital assignment process, which is 52.5 percent debt and  
8 47.5 percent equity.

9 Now, this exact issue has been litigated before  
10 this Commission several times. And when I say that, I  
11 mean, the -- the issue between the assigned capital  
12 structure approach to determining capital structure as  
13 opposed to the actual corporate capital structure.

14 I think it was back in 1993 in a case before  
15 this Commission that the company prevailed on that issue.  
16 But since then, when litigated, the company has lost that  
17 issue. And the Commission has utilized Aquila's actual  
18 corporate capital structure for purposes of setting rates.

19 So as a result of that, and for purposes of a  
20 settlement of a number of issues in this case, the company  
21 has agreed with the Staff for rate-making purposes in this  
22 case to utilize Aquila's 2006 year end corporate capital  
23 structure, which consists of 51.83 percent debt and 48.17  
24 percent equity.

25 Now, some of the other parties may argue for a

1 corporate capital structure based on some other point in  
2 time or for a hypothetical capital structure based on the  
3 company's capital assignment process or something else.  
4 I'm not real sure. You're going to have to ask them about  
5 that.

6 Finally, on the list of issues under cost of  
7 capital was an item called cost of debt. My understanding  
8 is that's no longer contested. The cost of debt to the  
9 Aquila Networks MPS division is 6.668 percent, and the  
10 cost of debt for the L&P division is 7.8698 percent. And  
11 these figures are based on the debt which has been  
12 assigned to the -- to the divisions of 2006 year end.

13 That concludes my opening statement on this  
14 issue. Thank you.

15 THE COURT: Thank you. Staff?

16 MR. THOMPSON: Thank you, your Honor.

17 JUDGE VOSS: And since there are a few attorneys  
18 that don't regularly practice here, at least a couple,  
19 opening statements are not cited in briefs. They have no  
20 evidentiary value. Please proceed, Mr. Thompson.

21 BY MR. THOMPSON: Thank you, Judge, and thanks  
22 for that caution. I appreciate that.

23 OPENING STATEMENT

24 BY MR. THOMPSON:

25 MR. THOMPSON: Staff agrees that Dr. Hadaway's

1 credentials are, indeed, impeccable. For that matter, so  
2 are the credentials of Mr. Parcell. So are the  
3 credentials of Mr. Foreman. Each of these three ROE  
4 expert witnesses is, indeed, an expert, a recognized  
5 expert and has every right to offer a recommendation to  
6 this Commission.

7 I will point out, as I have before, that there  
8 is a striking positive correlation between the  
9 recommendation each of these experts have produced and the  
10 desire of the party they represent.

11 Aquila, the company, would like to have a high  
12 ROE. And oddly enough, Dr. Hadaway has produced the  
13 highest recommendations.

14 The intervenors would like to see a low ROE, as  
15 would Staff. And oddly enough, those two experts have  
16 produced low recommendations. I don't know what that  
17 means. Maybe someone could write a dissertation on that.

18 This Commission uses as an analytical tool the  
19 concept of the zone of reasonableness. I have a chart  
20 here that sets out the recommendations made by these  
21 experts simply drafted against the zone of reasonableness.

22 And I think a striking thing that the Commission  
23 should take into account is the fact that Staff's  
24 representation and the recommendation of the intervenors  
25 are both below the average, the mid point for the year

1 2006, 10.36 percent, and Aquila's are above.

2 And Aquila's most recent recommendation, the one  
3 that is in Dr. Hadaway's rebuttal, is within but at the  
4 high end of the zone of reasonableness.

5 Now, if you're going to use the zone of  
6 reasonableness analysis, I think, logically, it means you  
7 start at the average. The average is 10.36. So what are  
8 the factors that would require the Commission to deviate  
9 from that average either up or down in the case of this  
10 company?

11 Now, in the Kansas City Power & Light case, we  
12 heard a lot of testimony about what a great company it was  
13 and how that should be reflected in its ROE. I think  
14 we're all agreed that that particular factor doesn't apply  
15 here.

16 Well, another factor we hear about is risk.  
17 Aquila's riskier. Well, partly, that's because of  
18 construction. It's planning to do a lot of constructing.  
19 And partly that's because it's smaller than the comparable  
20 companies. And those are both real factors.

21 But I suggest to you that those factors are  
22 implicitly included in these recommendations. I think  
23 most telling is the fact that if you look at the return on  
24 equity awards given over the past year for electric  
25 utilities, you will see that -- that leaving out of

1 consideration of a -- an 11.9 percent award for a wind  
2 generation facility that this Commission's award to Kansas  
3 City Power & Light of 11.25 percent was the highest. The  
4 highest.

5 And now Aquila is asking for exactly the same  
6 award. And don't be confused by Mr. Swearengen's  
7 assumption that 11.25 for Kansas City Power & Light and  
8 11.25 for Aquila are, you know, two different things.  
9 11.25, 11.25. They look a lot the same to me.

10 There is no reason that you will hear that will  
11 support an award to this company that is at the very top  
12 of awards made in the nation to electric utilities. It is  
13 not the riskiest electric utility. I haven't heard that  
14 it is the smallest electric utility. And it certainly  
15 ain't the best electric utility.

16 I think the Commission will find the appropriate  
17 return on equity award somewhere between 10.36 and 9.36 as  
18 recommended by Staff witness Parcell and the intervenors'  
19 witness Gorman. Thank you very much.

20 JUDGE VOSS: Thank you. Public counsel?

21 OPENING STATEMENT

22 BY MR. MILLS:

23 MR. MILLS: I'm going to continue the trend of  
24 ever-shorter opening statements. I will be nowhere near  
25 as long as Mr. Swearengen and not even as long as



1 Mr. Thompson.

2 Public Counsel's witness supports the testimony  
3 of Staff witness Purcell's and intervenors' witness  
4 Gorman. As -- as Mr. Thompson pointed out, they fall in  
5 the right area of the zone of reasonableness, and I  
6 believe their testimony is credible and well-supported.

7 The testimony of Public Counsel witness  
8 Trippensee on the return of equity issue essentially ties  
9 return on equity to the award of a fuel adjustment clause.

10 If the Commission awards Aquila a fuel  
11 adjustment clause, although Public Counsel has recommended  
12 that you do not, that would have a significant impact on  
13 the riskiness and the variability of -- of Aquila, and  
14 that should be recognized through an adjustment return on  
15 equity.

16 Another issue that -- that I'd like to touch on  
17 that Mr. Swaengren touched on briefly is the management  
18 audit. The Commission -- the Commission Staff's report on  
19 the management audit of Aquila did not find any  
20 demonstrable monetary harm to ratepayers from a number of  
21 management mis-steps, miscalculations, misadventures.  
22 What have you.

23 But they also did not find that there was a  
24 great deal of attention being paid to Missouri ratepayers.  
25 And, in fact, their conclusion was the only reason

1 Missouri ratepayers were not harmed by all of these  
2 management adventures was through the action of the  
3 Commission Staff and the Commission itself.

4 That type of behavior certainly does not deserve  
5 a rewarding ROE. It should, if anything, allow Aquila an  
6 ROE that is just barely sufficient.

7 And the Commission should bear in mind that it's  
8 quite likely that whatever return on equity that is  
9 awarded in this case will be quickly over taken by events  
10 if, in fact, in the Commission approves the acquisition of  
11 Aquila by Great Plains Energy.

12 If that acquisition does get completed, Aquila  
13 will almost automatically and overnight become investment  
14 grade regardless of what the ROE awarded in this case is.

15 In addition, if that acquisition is approved by  
16 the Commission, Aquila and KCPL have projected enormous  
17 cost savings as a result of that acquisition so that the  
18 actual expenses of Aquila will be -- will be much, much  
19 lower following that acquisition. And so the need to  
20 provide a return to shareholders through an elevated ROE  
21 will be much lessened. Thank you.

22 JUDGE VOSS: Thank you. Sedalia Industrial  
23 Energy Users Association?

24 MR. WOODSMALL: Thank you, your Honor. I'll  
25 even be more brief.

1                                   OPENING STATEMENT

2   BY MR. WOODSMALL:

3                   MR. WOODSMALL: As you consider this case, I'd  
4 ask you and the Commission to keep two words in mind,  
5 objective and subjective. In the exercise of your  
6 responsibility on this issue, there is a big difference  
7 between an objective study, which is designed through the  
8 use of widely available and acceptable data to arrive at  
9 an answer of an appropriate ROE.

10                  Misters Gorman and Parcell have provided you  
11 such an objective study. In contrast, there's a  
12 subjective study presented in the record, that study which  
13 is based upon mere assessments designed to reach a  
14 particular result.

15                  Mr. Hadaway has provided you such a subjective  
16 study. Rather than widely available and accepted data,  
17 Mr. Hadaway has provided you his personal belief as to  
18 stop growth rates, his projection on inflation, his  
19 projection of GEP, his projection of the equity risk  
20 premium and his opinion of the costs of no risk debt  
21 offerings.

22                  Then when he's almost done, he subjectively  
23 increases the ROE based upon some measure of risk  
24 associated with Aquila. Subjective.

25                  In fact, the company's requested ROE is so

1 subjective that it made an unsupported modification to its  
2 position in its rebuttal in order to slide back within the  
3 zone of reasonableness.

4 The company made a 25 basis point downward  
5 adjustment in its ROE. This subjective adjustment was to  
6 avoid the hard and fast applicability of the zone of  
7 reasonableness.

8 In this case, SIEUA and AG Processing asks you  
9 to avoid the subjective, self-serving analysis and utilize  
10 the objective analysis proposed by Mr. Gorman. Thank you.

11 JUDGE VOSS: Thank you. I don't believe the  
12 Commercial Group is here on this issue. Federal Executive  
13 Agencies?

14 OPENING STATEMENT

15 BY CAPTAIN HOLLIFIELD:

16 CAPTAIN HOLLIFIELD: Good morning. May it  
17 please the Commission. This morning we're starting a  
18 process where we set a rate at which Aquila can realize a  
19 return on its rate base.

20 I don't have to tell you that this is a key  
21 point. There's big money involved. In the context of  
22 what we've discussed before, this is a crucial point at  
23 which -- at which we encourage optimal economic behavior.

24 In other words, as we've discussed before, it's  
25 essentially like motivating the young adult to learn how

1 to budget and to act responsibly.

2 And I can't think of a better frame of reference  
3 than Mr. Thompson's chart. You've got somebody that's  
4 learning the budget. Do you bail out folks that maybe are  
5 still a little lower on the learning curve at the top end  
6 of it?

7 Do you keep throwing money into the account so  
8 they can keep tossing that card into the ATM machine, or  
9 do you encourage more optimal economic behavior by  
10 moderating it, by allowing for that individual to develop  
11 their own skills at managing their money?

12 There's a huge gulf in my analogy in the  
13 situation here. But I would respectfully submit that it's  
14 a human enterprise and that it does apply. That's just an  
15 analysis.

16 Even the company's witness, Dr. Hadaway, admits  
17 in his testimony that whether it be his process or any of  
18 the processes, they're not the subject of absolute  
19 precision. I wouldn't go so far as to say it's sausage  
20 making because it's not. It is a science.

21 But we're talking about numbers here. It's like  
22 statistics. You can weight the scale, depending on your  
23 motivation.

24 And as Mr. Woodsmall stated and as Mr. Thompson  
25 has stated, that is true under these circumstances. Look

1 at the motivations that we're dealing with.

2 But the guidance is simple. Look at the tests  
3 that are outlined and the seminal cases at play here.  
4 There are two parts of the test, not just one. There are  
5 two parts.

6 Of course, formulate the return based on the  
7 company's need. But, second, look at the return with  
8 reference to what is required to similarly situated  
9 companies. It's a normative judgment here. And it's this  
10 normative judgment that is not based on geographical  
11 restraint.

12 We don't just look to KCPL and Empire. We look  
13 to similarly situated companies within a meaningful group.  
14 Dr. Hadaway, again, in his testimony acknowledges both  
15 parts of this test.

16 I urge you to pay heed to it.  
17 It's the way that we would -- it's the way that we have to  
18 go through the process to formulate the rate of return.  
19 And it takes into account both factors, not just risk,  
20 risk, risk, risk, risk, risk, but takes into account risk,  
21 but look at it in the con -- in the overall context.

22 You have this range before you, an average of  
23 10.36 percent extending 100 basis points up to 11.36  
24 percent and down to 9.36 percent.

25 Before simply assigning the company exactly what

1 they ask for first, where does the figure fall within the  
2 zone of reasonableness? Again, keep in mind what  
3 Mr. Thompson said.

4 Second, where does the -- where does the figure  
5 that they're asking for fall within the overall norm? And  
6 third, where does it fall -- where will it incentivized  
7 optimal economic behavior in this situation?

8 Does this Commission reward questionable  
9 economic practice by simply bailing out the proverbial  
10 young adult, or do we provide for steady, sustained growth  
11 that accomplishes, yes, the goals of the company under  
12 Hope & Bluefield, yet treats the ratepayers fairly. Thank  
13 you.

14 JUDGE VOSS: Thank you. I believe that's the  
15 last party on this issue that will make an opening  
16 statement. Is there anyone else that needed to make an  
17 opening statement? I did not think so. Aquila, you can  
18 call your first witness.

19 MR. SWEARENGEN: Thank you. We would call Dr.  
20 Hadaway at this time.

21 SAMUEL HADAWAY,  
22 being first duly sworn to testify the truth, the whole  
23 truth, and nothing but the truth, testified as follows:

24 DIRECT EXAMINATION

25 BY MR. SWEARENGEN:

1

2 JUDGE VOSS: Please be seated. Mr. Swearengen,  
3 your witness.

4 MR. SWEARENGEN: Yes. Thank you.

5 Q (By Mr. Swearengen) Would you just state your  
6 name for the record, please?

7 A Samuel C. Hadaway.

8 Q And, Mr. Hadaway, by whom are you employed and  
9 in what capacity?

10 A I'm a principal in the financial consulting  
11 firm, Financo, F-i-n-a-n-c-o.

12 Q And where is that based?

13 A In Austin, Texas.

14 Q Thank you. Did you cause to be prepared for  
15 purposes of this proceeding certain direct, rebuttal and  
16 surrebuttal testimony in question and answer form?

17 A Yes.

18 Q And do you have copies of that testimony with  
19 you this morning?

20 A Yes, I do.

21 Q Your direct testimony has been marked as Exhibit  
22 13. Your rebuttal testimony has been marked as Exhibit  
23 14. And your surrebuttal testimony has been marked as  
24 Exhibit 15.

25 Do you have any corrections or changes that you



1     need to make with respect to any of those testimonies this  
2     morning?

3             A     No, I do not.

4             Q     And if I asked you then the questions that are  
5     contained in those testimonies, would yours answers this  
6     morning be substantially the same?

7             A     Yes.

8             Q     And they are true and correct, to the best of  
9     your knowledge, information and belief?

10            A     Yes.

11                   MR. SWEARENGEN: With that, your Honor, I would  
12     offer into evidence Exhibits 13, 14 and 15 and tender  
13     Mr. Hadaway for cross-examination.

14                   JUDGE VOSS: are there any objections to those  
15     exhibit?

16                   MR. THOMPSON: No.

17                   JUDGE VOSS: Then Exhibits 13, 14 and 15 are  
18     admitted.

19                   (Exhibit Nos. 13, 14 and 15 were offered and  
20     admitted into evidence.)

21                   JUDGE VOSS: I believe the first witness --  
22     first on cross by counsel is the Federal Executive  
23     Agencies.

24                   CAPTAIN HOLLIFIELD: Okay, your Honor.

25                                   CROSS-EXAMINATION

1 BY CAPTAIN HOLLIFIELD:

2 Q Good morning, Dr. Hadaway.

3 A Good morning.

4 Q I have to confess that a lot of my questions are  
5 going to come straight from your text, so we'll probably  
6 be flipping through your direct, rebuttal and surrebuttal  
7 if we could.

8 And I will ask you a couple of times to read  
9 into the record to make sure that I'm not misquoting you.  
10 Is that all right with you?

11 A That's fine. Thank you.

12 Q Okay. First, in your direct testimony, if you  
13 would turn to page 3, in response to the question, Please  
14 summarize your cost equity studies and state your overall  
15 rate of return recommendation.

16 If you would please read the sentences running  
17 between lines 6 through 11?

18 A Beginning with, That is to say.

19 Q Yes, sir.

20 A That is to say, the return authorized by utility  
21 by regulatory body such as this Commission -- such as the  
22 Commission should be commensurate with return on  
23 investment and other enterprises having corresponding  
24 risks.

25 The return should also be sufficient to ensure

1 confidence and the financial integrity of the utility so  
2 as to maintain its credit and attract capital so that it  
3 is able to properly discharge its public duties.

4 Q And you understand this to be, at least  
5 generally, a distillation of the tests that we're looking  
6 at today; is that not correct?

7 A Yes, sir. That's my understanding.

8 Q The part of the sentence appears to be what I  
9 had referenced before as, you know, the part of the test  
10 that addresses the need of the utility. Is that not a  
11 correct assessment?

12 A It addresses the facility's financial condition  
13 I think is the way most economists think about that.

14 Q And what they would need to -- in the context of  
15 their financial condition in the way of a rate of return?

16 A I'm pausing just a little bit --

17 Q Okay.

18 A -- trying to think about the word "need" as  
19 you're using it. Certainly, the company's construction  
20 program and their need to assess and access the capital  
21 markets is part of that need, if that's what you mean.

22 Q That's -- it's -- that's fine. And I do take  
23 responsibility for being somewhat inartful in doing that,  
24 in phrasing that and I defer to your explanation on that.

25 My -- I guess what I was really curious about

1 was the first sentence. And the first sentence appears to  
2 have, you know, kind of a breaking effect on the second  
3 part of the test. You know, if you were to read them out  
4 of order, it looks like you -- you know, look at what the  
5 company needs, and you look at the second sentence, and it  
6 says, But look at what return is being given to other  
7 similarly situated entities.

8 Is that not a normative effect on the second  
9 part of the test or the other part of the test?

10 A Some people look at the second sentence as being  
11 sort of necessary condition. If a utility is going to  
12 lose its bond rating because of too low of rate of return  
13 or other factors related to the rate-making process, then  
14 that decision by the regulator may be subject to  
15 criticism.

16 The first sentence is a little more general in  
17 the sense that it says a utility should be allowed a  
18 return that is commensurate with that being issued by  
19 other kinds of companies, not just utilities, but others  
20 who have those corresponding risks. So it's a little more  
21 general, I think.

22 Q Okay. But it does have some sort of limiting  
23 effect on that anyway, does it not? If you just had that  
24 one part of the test, you could set the rates according to  
25 you know -- I'm going to inartfully say again -- need?

1           A     Are you talking about the second sentence or the  
2 first?

3           Q     The second sentence?

4           A     If you just had the second sentence, one might  
5 look at the ratios as we did in my direct testimony and  
6 say, Will this maintain a given bond rating? And that's  
7 sort of a bottom line test.

8                     If it will not, then a Commission typically will  
9 up the rate of return to meet that need, the construction  
10 need.

11          Q     But that first sentence says you still have to  
12 make it commensurate with other similarly situated  
13 corporations?

14          A     As I said, that's a general statement. But then  
15 the further assessment proposed that's stated in the  
16 second sentence, maybe that's why they're stated the way  
17 they are, you know, sort of sets a floor.

18                     So even if other companies around the world are  
19 getting 10.36 percent on average, if a given company's  
20 construction budget is much higher, as this one is, twice  
21 as high as the company is about to use, then adjustments  
22 to that average for all the other companies may be made.

23          Q     But as you said, it generally works both ways;  
24 is that not correct?

25          A     No. No. I didn't mean to say that. It's that

1 the second sentence is more of a floor. It's kind of you  
2 must satisfy the financial integrity constraint, and,  
3 typically, regulatory processes will do that.

4 But sometimes it's necessary to adjust upward  
5 from the numbers that just the average company is getting  
6 because of higher risk of the subject matter.

7 Q Okay. In your rebuttal testimony, if we could  
8 turn to page 4 --

9 A I have that.

10 Q You do have that?

11 A Yes, sir.

12 Q Okay. If you would read the -- the last two  
13 sentences of that, starting with, In Missouri Gas Energy.

14 A I might be on the wrong page. I'm sorry. Just  
15 give me a moment.

16 Q It's your indented paragraph where you're citing  
17 Cases ER-2006-0314 at pages 20 through 21?

18 A Yes. I see that now. In Missouri Gas Energy,  
19 the Commission stated that it does not believe that its  
20 return on equity findings should in quotes, unthinkably,  
21 mirror the national average, closed quotes.

22 Nonetheless, the national average is an  
23 indicator of the current market in which KCPL will have to  
24 compete for necessary capital.

25 Q Okay. And you refer to it in the next sentence

1 below the indented paragraph as a reasonableness check; is  
2 that not correct?

3 A Yes, sir.

4 Q If we could go to page 16 through 21 of your  
5 direct testimony in which you discuss the financial  
6 integrity -- and I'm -- I'm going to kind of go out on a  
7 limb here. It appears to me in my reading of pages 16  
8 through 21, you're focusing on the risks posed to the  
9 company when you're outlining the financial integrity part  
10 of your testimony. Is that a fair characterization?

11 A I don't think that's the way I thought of this  
12 section of the testimony. I think of this as being what's  
13 in regulatory economics textbooks so where economists cite  
14 things from the law not as legal matters but just as  
15 economic matters as the basis for what to do.

16 Q Okay. Let's look at the first sentence on page  
17 20 after yes. It's a response to the question, Does the  
18 electric industry utility -- electric utility industry's  
19 evolution toward competition affect financial integrity.

20 You referenced increased business risk from less  
21 predictable revenues must be offset by less financial  
22 risk. What --

23 A Yes, sir. I see that.

24 Q Okay. What is -- can you just go over that for  
25 me?

1           A     Yes. The markets for utility securities have  
2     been much more volatile in the last five years in  
3     particular. And deregulation, even though it doesn't  
4     touch all states, has affected the power markets across  
5     the whole country.

6                 The view of the electric utility industry has  
7     generally become that it is a more risky place than it  
8     was, say, prior to the year 2000. It's not an exact date,  
9     but something like five years ago.

10                And so that's what I'm referring to. What we  
11    see is that equity ratios on the financial risk side of  
12    most utility companies are improving, that is, companies  
13    are adding to percentage of capital to leverage their  
14    capital structures.

15                So to offset the operating risk, they decrease  
16    their financial risk. The average from a comparable group  
17    is a capital structure with about 48 and a half percent  
18    equity, and it's projected to go to about 49 and a half  
19    percent equity over the next three to five years.

20           Q     Okay. In general, aside from the group of  
21    numbers that you -- or the methods that you criticize that  
22    Mr. Gorman and Parcell used, do you not criticize both of  
23    their conclusions because they are -- they inadequately  
24    address the risk that is faced by Aquila?

25           A     They both refused to make any addition to their



1 comparable rates, which is clearly less risky than Aquila.

2 Q Okay. I'm going to go back to your direct. In  
3 selecting your proxy group, you make a comment on page 4  
4 of your direct basically starting at line 17 and running  
5 through 23.

6 Is it a fair characterization that you are  
7 qualifying the use or caveating the use of your proxy  
8 group because they are not, in your assessment,  
9 sufficiently representative of Aquila?

10 A That's not exactly the way I would think about  
11 it. I do a base rate of return on equity for the  
12 comparable group, 24 companies. I would have minimal  
13 investment grade bond rating, or that's the minimum rating  
14 that's allowed, have some other filters that we use.

15 But we select a very large group that I think is  
16 representative of average risk utilities in that group.  
17 Then we look at Aquila's particular construction program,  
18 and we find that it is relative to its existing net plant,  
19 twice as big as the average construction program for those  
20 comparable companies. And that's the adjustment that I  
21 made. That's the 50 basis point.

22 Q But the simple fact is you choose a group, and  
23 then you say, Yes, I'll use this group, but there is a  
24 caveat, and that is, they're smaller and they face  
25 different construction risks; is that not correct?

1           A     Their -- their construction risks are smaller  
2     than Aquila's construction risks, yes.

3           Q     Okay. I -- I read through your direct  
4     testimony, your rebuttal and your surrebuttal. And aside  
5     from your proxy group and aside from Aquila's references  
6     to KCPL and Empire, I don't see any sort of -- sort of,  
7     you know, comparison to other similarly situated  
8     utilities.

9                     I mean, your proxy group is okay, but it doesn't  
10    represent the small size and the risk. So you -- you make  
11    an adjustment there. But there's -- there's nothing other  
12    than those two other companies in Missouri. Is -- or am I  
13    missing something?

14          A     Well, we may not quite be on the same page. I  
15    think we do exactly what you may be saying we didn't do.  
16    We collected companies with a minimum investment grade  
17    bond rating because that's the way Aquila's rates are  
18    made, even though it does not have an investment grade  
19    bond rating, its cost of debt and cost of equity because  
20    we're using the cost of group are based on that as a  
21    criteria, if you will.

22                    Then we also look for companies that have at  
23    least 70 percent of the revenues from regulated  
24    activities. At times, Aquila, obviously, has not had that  
25    necessarily existing characteristic. But the regulated

1 piece of it, Missouri Public Service and Light & Power  
2 that we're setting rates for here are in that regulated  
3 business.

4 So we try to make the comparable group. And I  
5 do this, and Mr. Gorman and Mr. Parcell, we all do this  
6 similarly. I have a little trouble with Mr. Parcell's  
7 group only being five companies, but Mr. Gorman's is only  
8 nine.

9 I don't restrict my group down to small sizes  
10 because, statistically, that can be a problem. And  
11 sometimes one is questioned about some activity and one  
12 knows that. So it's not an issue. No one has criticized  
13 my group that I know of. But I think it does represent  
14 just for minimum investment grade companies the best  
15 average assessment that you can do.

16 Q But you're asserting that that also means that  
17 Con Edison, the Southern Company and Excel are similarly  
18 situated. I'm from the south and I know the southern  
19 company covers Alabama, Georgia, Florida and probably some  
20 other parts of the Florida that aren't covered by TDA.

21 And Con Edison, as best I recall, covers a good  
22 portion of the northeast. Are we asserting that they're  
23 similarly situated?

24 A The average of the group represents those  
25 companies that Aquila and all other similarly situated

1 utilities we compete with in the capital markets. Con Ed  
2 is in New York City. And the only other state -- southern  
3 company that I know of is that you didn't mention is  
4 Mississippi.

5           The other company's group, the other 22  
6 additional companies, are spread out all across the United  
7 States, and they represent the average risk minimum  
8 investment grade set of companies that compete for capital  
9 just like Aquila.

10       Q     And yet they're so similarly situated that you  
11 have to do the add for construction risk; is that not  
12 correct?

13       A     The adder for construction risk is demonstrated  
14 initially in my Schedule 1, and it's updated in my  
15 rebuttal schedule. I don't remember the number right now,  
16 but it shows that Aquila's construction relative to the  
17 existing -- to the existing net plant is twice as large as  
18 average for companies in the group.

19       Q     Okay. In choosing your group, I want to go back  
20 to page 3. Describe how you chose the group?

21       A     Yeah.

22       Q     Starting with the last line on page 3, you  
23 referred to a large sample reference group selected from  
24 the Value Line investment survey. Is -- how was that  
25 group chosen and -- well, how did you choose that group?

1           A     The Value Line part of it or the smaller --

2           Q     Just that group.  It appears to me that it's  
3     part of a larger universe of companies based on the  
4     language you use in your testimony.

5           A     Yes, sir.  The -- the Value Line follows all the  
6     major electric utility companies that are publicly traded,  
7     and there are about 61 or two of those now.

8                     Out of that 61 or two company group, we look,  
9     No. 1, to see if they have an investment grade monitors.  
10    Some of those companies do not.  Then to be used in the  
11    discounted cash flow model, companies have to be paying  
12    dividends currently.

13                    So if a company has cut its dividends or changed  
14    it in the last two years, we include that company.  Then  
15    to focus in more on the regulative piece of the business,  
16    we applied 70 percent regulated revenues as percentage of  
17    total revenues filter.  Those are the three things we do.

18          Q     Right.  And I see that in your testimony.  What  
19    I'm driving at is, given your testimony, you appear to  
20    have looked at a larger group of potentials and you just  
21    -- you selected your group of 20 -- you brought it down to  
22    a group of 24.  And I just wanted to confirm that that was  
23    what had been done.

24          A     Yes.  We started out with, I think, 61 or two  
25    companies and ended up with 24.

1           Q     Okay. I want to move to the discount cash flow  
2 model. I know that you reject out of hand the constant  
3 growth. And then you use the risk premium analysis to --  
4 it's -- actually, I guess it's more than an adjunct or  
5 backup on a little bit more than a sanity check on it, it  
6 appears. But you -- you don't trust the DCF model as --  
7 in and of itself, do you?

8           A     No. Those are not my words, Counsel. I looked  
9 at the results for the constant growth DCF model using  
10 only analysis upgrades, and I found the results of that  
11 model not to be within a hundred basis points of the risk  
12 premium results.

13                     Therefore, I did not include the traditional  
14 cost of growth results in my recommended range.

15          Q     All right. Given that, the results of the DCF  
16 models, even under your analysis, including the constant  
17 growth analysis that you reject out of hand, brings the  
18 lowest ROE across the board, does it not?

19          A     That's exactly right. And it is below the  
20 reasonable cost of equity, and it is below any rate of  
21 return on equity that's been allowed by Commissions around  
22 the country. And it's not an adequate rate of return.  
23 Therefore, I didn't include it in my range.

24          Q     Is it not correct the Federal Energy regulatory  
25 commission refers to the use of the discounted cash flow

1 models?

2           A     It depends on which industry group you're  
3 talking about. They use a multi-stage model for gas  
4 pipelines, for example, which is a large part of their  
5 regulation has the GDP growth rate as part of growth rate,  
6 just like I used in my two-stage mold.

7                     On the companies that they do just electric  
8 cases for, they have consistently, in recent cases, added  
9 on 50 to 200 basis points for other factors beyond the  
10 discounted cash flow model that they apply. So it really  
11 very much depends on which case you're talking about.

12           Q     Yeah. But don't you, in your direct testimony  
13 on page 29, refer to the DCF model the most widely used in  
14 regulatory proceedings?

15           A     Yes. And that is the basis for my  
16 recommendation. But it's an alternative set of the models  
17 to the basic traditional cost DCF model. Many versions of  
18 it.

19           Q     Okay. In your rebuttal, is it not true after  
20 you've gone through and redone the numbers, you adjust  
21 basically the base rate of the ROE to 10.75 percent, and  
22 then you add -- this time, instead of 25 basis points, you  
23 add 50 basis points, you know, based on the construction  
24 risks?

25           A     That's exactly right. We redid the numbers in

1 December from the models, and the results were about 50  
2 basis points lower. So we reduced the base ROE from 11 and  
3 a quarter to 10 and three-quarters.

4 We reviewed the construction data. And in the  
5 initial construction data, Aquila's construction budget  
6 was about 90 percent net plant, existing net plant. The  
7 comparable group is about 60 percent.

8 Based on that, we recommended a 25 basis point  
9 adder. By the time we did rebuttal, we did that same  
10 analysis again. The number for Aquila is 118 percent,  
11 almost 120, and the comparable group has gone up to about  
12 61. So it's another nearly twice as big.

13 Therefore, I increased the risk added by 25  
14 basis points.

15 Q You're familiar with Mr. Denny Williams'  
16 rebuttal testimony, are you not?

17 A I have read it.

18 Q You've read it, since you've referenced it,  
19 obviously, you've read it. So you've, in essence, taken  
20 these numbers that Mr. Williams gave you and just plugged  
21 them into your calculations and added 50 basis points; is  
22 that not correct?

23 A The 118 percent that I mentioned as the updated  
24 construction percentage comes directly from Mr. Williams,  
25 yes.



1           Q     How well do you recall Mr. Williams' testimony  
2     on that subject?

3           A     That's the only part that I focused on.

4           Q     So you're not surprised by the fact that  
5     Mr. Williams testimony, in fact, does say that that is an  
6     estimate, that those are projected numbers?

7           A     They certainly are projected numbers over the  
8     next six years.

9           Q     And it is an estimate?

10          A     That's correct.

11          Q     And yet you went in there and plugged it in, and  
12     that's what -- that's what we're going to submit before  
13     the Commission?

14          A     That is what is submitted to the Commission.

15          Q     Okay. Looking at page 3 through 5 of your  
16     rebuttal, I just wanted to confirm that you acknowledge  
17     the average return on equity is 10.36 percent and that you  
18     acknowledge basically that chart that Mr. Thompson has put  
19     up there.

20                 And in order not to put words in your mouth, the  
21     top bar is 11.36 percent. The bottom bar is 9.36 percent.

22          A     I think he has some slightly different numbers  
23     written there, but I'm glad you asked about that. The  
24     nine -- the 10.36, he mentioned that there was a high wind  
25     form of 11.9 percent ROE.

1           Q     Now, we're talking -- no. Dr. Hadaway, we're  
2     talking about the chart, and we're talking about your  
3     testimony. Is it not true that you say that for the year  
4     2006 there is an average ROE handed down of 10.36 percent  
5     plus or minus 100 basis points, and that gives you a range  
6     of 9.36 percent to 11.36 percent?

7           A     Yes, sir. Counsel, I say that exactly. I'm not  
8     sure I see that on Mr. Thompson's chart. But it's implied  
9     by the arrows that are up there.

10           THE COURT: Just a second. Mr. Thompson?

11           MR. THOMPSON: Judge, I wonder if I might bring  
12     the chart over.

13           JUDGE VOSS: It might be a good idea to mark it  
14     as an exhibit what the witnesses are referring to so it  
15     will get marked for the record what we're talking about.

16           MR. THOMPSON: Well, I'm perfectly happy to do  
17     that. And I think that would be then Staff's Exhibit 241.

18           JUDGE VOSS: And it will, of course, have no  
19     independent evidentiary value. It's just to show what  
20     people are referencing, unless someone wants to object it.

21           CAPTAIN HOLLIFIELD: Yes, your Honor.

22           JUDGE VOSS: Would anyone object to have this  
23     marked as exhibit so everyone can refer to it and it's in  
24     the record for appeal?

25           MR. WOODSMALL: Is it an exhibit or are you

1 accepting it into the record? If it's accepted into the  
2 record --

3 MR. THOMPSON: It hasn't been offered.

4 MR. WOODSMALL: -- then it's evidence. That's  
5 what I'm asking.

6 JUDGE VOSS: As an exhibit. As I say, we have  
7 no independent evidentiary value unless someone adopts it,  
8 and then objections can fly. So what is that going to be  
9 marked as, Mr. Thompson?

10 MR. THOMPSON: Exhibit 241. It's because I'm  
11 going to use 240 for something else.

12 CAPTAIN HOLLILFIELD: Okay. Are we --

13 MR. THOMPSON: We're still marking. That's a  
14 big marker. Thank you.

15 JUDGE VOSS: Are you ready to proceed?

16 CAPTAIN HOLLIFIELD: I am. I just wanted to  
17 make sure I wasn't speaking out of turn.

18 Q (By Captain Hollifield) You know, given the  
19 fact that we're looking at the -- the ROE being adjusted  
20 down to 10.75 percent and then we have this estimate that  
21 suddenly appears, it looks a lot like we're just doing  
22 everything we can to stay on the top part of the range,  
23 doesn't it?

24 A Nothing just appeared. It was in my direct  
25 testimony about the adjustment for the construction risk.

1 Certainly, in the prior cases where the Commission has  
2 looked at this, they did not look at it after the adder.  
3 So my initial estimate of 11.4 percent was clearly in the  
4 range.

5 My adjustment had nothing to do with staying  
6 within the range. It had to do with the fact when we  
7 redid the numbers in December, the model showed 50 basis  
8 points reduction of ROE.

9 Q Okay. In your rebuttal testimony, refer to both  
10 Mr. Parcell and Mr. Gorman as skewing their results.  
11 Could you define "skew" for me?

12 A Skewing usually means that one is tweaking the  
13 numbers or inserting assumptions in ways that cause the  
14 results to go in one direction or the other.

15 Q Okay. And given that use of the word -- and  
16 let's look at what we've come up with. So far, there's  
17 not much of a normative analysis in your -- your analysis.

18 It's -- you know, you just qualify or caveat  
19 your group, and that's the closest thing you've got. You  
20 selectively include companies in your proxy group. You  
21 toss out the limiting effect that the DCF model has  
22 because it's -- it's low, period, end of story.

23 And you adjust the ROE based on these estimates  
24 that come in late in the game. It's a pretty fair  
25 characterization that you're doing some skewing of your

1 own, isn't it?

2 A Counsel, you completely misrepresented my  
3 testimony in your statement there. Certainly, we provided  
4 the same analysis here that we provided in several hundred  
5 cases very similar in each case.

6 The same analysis we provided in our direct  
7 testimony is extended to the rebuttal testimony. It's  
8 certainly not an appearance of anything. It is not  
9 lacking normative discussions, as I understand that word.

10 It's about a 50-page piece of testimony that  
11 describes the industry, describes the economy and  
12 describes the setting of the capital markets in which the  
13 companies have to raise capital. I'm sorry. But I  
14 entirely disagree with your interpretation.

15 Q And I don't expect you to agree. And I --  
16 that's fine.

17 CAPTAIN HOLLIFIELD: I'm finished with my  
18 questions. Thank you.

19 JUDGE VOSS: All right. The next party that's  
20 here would be the Sedalia Industrial Energy Users  
21 Association.

22 MR. WOODSMALL: Thank you, your Honor.

23 CROSS-EXAMINATION

24 BY MR. WOODSMALL:

25 Q Good morning, Mr. Hadaway. How are you, sir?

1           A     Good morning, Mr. Smallwood.

2           Q     Woodsmall.

3           A     Woodsmall.

4           Q     It's a pleasure to make your acquaintance. Just  
5     for purposes of my information, I'm wondering are you  
6     familiar with Value Line's grouping of companies into  
7     regions?

8           A     Yes, I am.

9           Q     Okay. And can you tell me what the various  
10    regions are?

11          A     They have an east addition, a central addition  
12    and a west addition.

13          Q     Okay. Do you have your direct testimony there?

14          A     Yes.

15          Q     Will you turn to schedule SCH-1, page 2 and page  
16    3?

17                JUDGE VOSS: I'm sorry, Mr. Woodsmall. I didn't  
18    hear. Which piece of testimony? Is this his direct?

19                MR. WOODSMALL: Direct.

20                JUDGE VOSS: Thank you.

21          A     I believe I have that.

22          Q     (By Mr. Woodsmall) And that is a listing of  
23    your 24 comparable company group; is that correct?

24          A     Yes.

25          Q     Can you tell me which of those 24 are in the

1 east region?

2 A I probably could if we went through them one by  
3 one, if you'd like to do that.

4 Q Okay. We can do that.

5 A Alliant is in the central area. Ameren's in the  
6 central area. American Electric Power is somewhat in both  
7 obviously.

8 Q Both, being what?

9 A Central and east. CH Energy and Central Hudson  
10 are in the east. Central Vermont is in the east.  
11 Consolidated Edison is in east. DTE is in the central.  
12 DeQuane (ph.) is in the central. Empire District is in  
13 the central. Energy East is in the east. Green Mountain  
14 Power is in the east.

15 Hawaii Electric is in the west. MGE is in the  
16 central. That's Madison Gas Electric. Nysource is in the  
17 central northeast utilities. It's in some of both, but  
18 they're mostly in the east group.

19 Instar is Walter Madison. It's in the east  
20 group. Pinnacle West is in the west group. Or I'm sorry.  
21 It's in the central group. BPL is in the east. Progress  
22 Energy is in the east. Puget's in the west. Scanna in  
23 the east. Southern is in the central, actually.

24 Vectron is in the central. And Excel is kind of  
25 spread, out but they're listed in the central.

1 Q So did you say Pinnacle West is in the central?

2 A Yes.

3 Q And they're in Arizona?

4 A They are.

5 Q Narrow definition of west, apparently.

6 A There are only about three or four companies in  
7 the western group. It's mostly the California Hawaii  
8 Electric and northwestern companies.

9 Q Okay.

10 A And I could be mistaken. Pinnacle, I think, has  
11 actually been in the west and in the central, but it's not  
12 a fine distinction.

13 Q Are you familiar with the Form 10-K that is  
14 filed by publicly traded companies?

15 A Yes.

16 Q Would you have a reason to review that document  
17 for certain companies?

18 A We did that to find that fourth column in this  
19 very exhibit.

20 Q Okay. So your answer is yes?

21 A My answer is yes.

22 Q Okay. Would you use that for other purposes?

23 A Usually, for the subject company, we read the  
24 10-K just to get the background on the information for the  
25 company.



1           Q     You wouldn't read that for any of your  
2     comparable companies other than for purposes of  
3     determining fuel adjustment clause?

4           A     Independent.  If there was an issue, we  
5     certainly would.  That would be the basis for the  
6     document.

7           Q     As one part of that 10-K document, isn't it true  
8     that a company's management is required to list the most  
9     significant risk factors which the company -- which makes  
10    the company risky?

11          A     As a legal matter, I'm not sure what they're  
12    required to do.  But companies list their significant risk  
13    factors.

14               MR. WOODSMALL:  Okay.  I'd like to mark an  
15    exhibit, your Honor.

16               JUDGE VOSS:  You gave me two copies.

17               MR. WOODSMALL:  Okay.

18          Q     (By Mr. Woodsmall)  Can you identify --

19               MR. WOODSMALL:  I'm sorry.  Do you have an  
20    exhibit number for this?

21               JUDGE VOSS:  Is it 511 or 512?  511?  512?

22               MR. WOODSMALL:  No.  511 was one that I marked  
23    yesterday, but I didn't offer.

24               JUDGE VOSS:  Didn't offer.  I was making sure I  
25    didn't -- get it on the right line.  So 512.

1 MR. WOODSMALL: Okay. May I proceed, your  
2 Honor?

3 JUDGE VOSS: Yes, you may.

4 MR. WOODSMALL: Thank you.

5 Q (By Mr. Woodsmall) Can you identify Exhibit  
6 512, please?

7 A Yes, sir. This is Aquila's 2006 Form 10-K.

8 Q And I'll represent to you that it is not  
9 complete. I mean, it's a mammoth document, so I only  
10 printed certain pages. Could you turn to what's -- at the  
11 top -- it has strange pagination, but looking at the upper  
12 right-hand corner what's marked page 21 of 166? I'm  
13 sorry. Page 25 of 166.

14 A Yes, sir. I have that.

15 Q And is that the -- you see item 1-A risk  
16 factors? Are those the risk factors that we were just  
17 recently talking about that management is required to  
18 publish?

19 A Again, I'm not sure what management is required  
20 to do with respect to these risk factors. But it is  
21 certainly a listing of operating risks according to the  
22 heading up there for Aquila.

23 MR. WOODSMALL: Okay. Your Honor, I'd ask to --  
24 or offer Exhibit 512.

25 JUDGE VOSS: Are there any objections to this

1 exhibit?

2 MR. THOMPSON: No objection.

3 JUDGE VOSS: Hearing none, it's received.

4 (Exhibit No. 512 was offered and admitted into  
5 evidence.)

6 Q (By Mr. Woodsmall) Have you had the opportunity  
7 to previously review Aquila's 10-K?

8 A Not this one.

9 Q Okay. Have you reviewed previous 10-Ks?

10 A Yes, sir.

11 Q For what purpose did you review those?

12 A Just to get the general background on the  
13 company.

14 Q Okay. Moving on, isn't it true that nuclear  
15 operations have a tendency to make an electric utility  
16 more risky?

17 A They certainly used to.

18 Q That's a yes or no question. Isn't it --

19 A It's not a yes or no question. Nuclear risk  
20 used to be a big concern. It is much less of a concern.

21 Q So are you saying, no, it doesn't make an  
22 electric utility risky or, yes, it does make it risky?

23 A It makes some electric utilities today very  
24 desirable as investments because it's a low cost  
25 generation source. Some people view that as a lower risk

1 situation because they're better in the market.

2 Certainly, the operation of a nuclear plant has risks for  
3 it, and in that sense, it does increase the risk.

4 Q Okay.

5 A And in recent years, the last years since about  
6 2001, those companies are nuclear power plants that are  
7 operating well, have been thought of very well.

8 Q Would you agree that most companies 10-Ks  
9 electric utilities' 10-Ks, the presence of nuclear  
10 operations is listed as a risk factor?

11 A I don't know. It -- it could be.

12 Q Okay. Let's go through some of them. I'm  
13 handing you a document --

14 A Thank you.

15 Q Can you turn to -- can you tell me what that is?

16 A This appears to be the Form 10-K for Ameren for  
17 December 31st, 2006.

18 Q Will you turn to page 42 of that document?

19 A Yes. I have it.

20 Q And read the highlighted portion, please.

21 A It says, Ownership and operation of nuclear  
22 generating facility creates business, financial and waste  
23 disposal risks.

24 Q Thank you. Can you identify this document,  
25 please?

1           A     This is the 2006 10-K for American Electric  
2     Power.

3           Q     Turn to page 16.

4                   JUDGE VOSS:  Could you read into the microphone,  
5     Mr. Hadaway, just to --

6           Q     (By Mr. Woodsmall)  Read the highlighted  
7     portion.

8                   JUDGE VOSS:  Mr. Hadaway, could you read it into  
9     the microphone?

10                  MR. WOODSMALL:  Set it down.

11          A     The base rates that certain utilities charge are  
12     currently capped or frozen.

13          Q     (By Mr. Woodsmall)  I'm sorry.  That's the wrong  
14     part.  The next one.

15          A     We are exposed to nuclear generation risks.

16          Q     Thank you.  Can you identify this document,  
17     please?

18          A     This document is DTE 10-K for 2006.

19          Q     Turning to page 30, will you read the bottom  
20     highlighted portion?

21          A     Operation of a nuclear facility subjects us to  
22     risk.  Ownership and operating a nuclear generating plant  
23     subjects us to significant additional risks.  These risks  
24     include, among others, plant security, environmental  
25     regulation and remediation, operational factors that can

1 significantly impact the performance and cost of operating  
2 a nuclear facility while we maintain insurance for various  
3 nuclear-related risks. There can be no assurance that  
4 such insurance will be sufficient to cover our costs in  
5 the event of an accident or business interruption at that  
6 nuclear generating plant which may affect our financial  
7 performance.

8 Q Thank you. And rather than go through a  
9 multitude of other 10-Ks, I would ask you, looking at your  
10 Schedule SCH-1, can you tell me which of those utilities  
11 have nuclear operations?

12 A I haven't researched that recently, but about  
13 half of them do.

14 Q Can you tell me which? Ones and then I'll grant  
15 you --

16 A No.

17 Q You cannot? You can't tell me?

18 A Not every one.

19 Q Tell me which ones you know.

20 A Southern Company, Progress Energy, Pinnacle  
21 West. Northeast Utilities used to, but I think that  
22 Public Service in New Hampshire's plant has been sold, so  
23 they do not now. Energy East, DeQuane Light, DTE. I  
24 think the same thing about Consolidated Edison. I don't  
25 know if they still have an ownership or not. Certainly,

1 American Electric Power and Ameren. That's The best of my  
2 knowledge without having looked at that issue.

3 Q Do you know if Excel Energy has nuclear  
4 operations?

5 A I know the company that I'm most familiar with  
6 there is Southwestern Public Service Company, and they do  
7 not.

8 Q Do you know, does Excel have other --

9 A They own Public Service Company of Colorado,  
10 which at one time certainly did have nuclear capacity.

11 Q What about Northern States Power in Minnesota?

12 A I do not know that.

13 Q I'll hand you a document. Can you identify  
14 this, please?

15 A This is Excel Energy's 10-K for 2006.

16 Q And will you turn to page 35?

17 A Thirty-five.

18 Q Read the highlighted portion.

19 A Our subsidiary, NSP Minnesota, is subject to the  
20 risks of nuclear generation.

21 Q Okay. Scanna (ph.) Company is one of your  
22 comparable group; is that correct?

23 A Yes, sir. That's right.

24 Q Do you know if they have nuclear operations?

25 A I'm not sure.

1           Q     I'll hand you a document. Can you identify  
2     that, please?

3           A     That is Scanna's Form 10-K for 2006.

4           Q     Please turn to page 29 and read the highlighted  
5     portion.

6           A     A significant portion of SCE and GE generating  
7     capacity is derived from nuclear power, use of which  
8     exposes us to regulatory environmental and business risks.  
9     These risks could increase our costs or otherwise  
10    constrain our business, thereby, adversely affecting our  
11    results of operations cash flow and financial condition.

12          Q     Thank you, sir. PPL is one of your comparable  
13    groups; is that correct?

14          A     That's right.

15          Q     Do you know if PPL has nuclear operations?

16          A     The regulated portion of it does not now, but it  
17    did at one time.

18          Q     The total company, it's not just your regulated  
19    of -- excuse me. It's just not the regulated portion of  
20    PPL that is your comparable company; is that correct?

21          A     That's right.

22          Q     Okay. Do you know if in the entirety of the PPL  
23    Corporation -- is there nuclear operations?

24          A     I do not know.

25          Q     I'll hand you a document. Can you identify



1     that, please?

2             A     This is PPL Corporation's Form 10-K for 2006.

3             Q     Will you turn to page 31, please, and read the  
4     highlighted portion?

5             A     We are subject to the risks of nuclear  
6     generation, including the risk that our Susqua Hanna  
7     nuclear plant could become subject to revised security or  
8     safety requirements that would increase our capital  
9     operating expenditures associated with decommissioning our  
10    plant at the end of its licensed life.

11            Q     Thank you. I'll hand you a document and ask you  
12    to identify it, please.

13            A     This is Green Mountain Powers' 10-K for 2006.

14            Q     Turn to page 5. Read the highlighted portion.

15            A     A major source of the company's power supply is  
16    our entitlement to a share of the power generated by the  
17    620 megawatt nuclear generating plant owned and operated  
18    by ENVY, in parentheses, the Vermont Yankee or VY plant,  
19    closed parentheses. We have a 33.6 percent equity  
20    interest in Vermont Yankee Nuclear Yankee Nuclear Power  
21    Corporation, VYNPC, which has a long-term power supply  
22    contract with ENVY that entitles us to approximately 100  
23    megawatts to 106 megawatts of Vermont Yankee plant output  
24    through 2012.

25            Q     Thank you. I'll show you another document. Can

1     you identify this document, please?

2             A     This is the Form 10-K for 2006 for Central  
3     Vermont Public Service.

4             Q     Turning to pages 7 and 8, there's a listing of  
5     jointly owned plants. Do you see that?

6             A     Yes.

7             Q     Turn to page 8, please. can you tell me if  
8     there's an indication of a nuclear unit that they own?

9             A     Yes. It indicates in the highlighted portion,  
10    Millstone Unit No. 3.

11            Q     Okay. That's all my questions on nuclear.

12                   JUDGE VOSS: Mr. Woodsmall, are you at a good  
13    breaking point? Assuming you have some remaining.

14                   MR. WOODSMALL: One more question, and I will  
15    be.

16            Q     (By Mr. Woodsmall) Can you tell me if Aquila  
17    has nuclear operations?

18            A     Not that I'm aware of.

19                   MR. WOODSMALL: Okay. Now I'm at a good  
20    breaking point.

21                   JUDGE VOSS: Okay. Let's take a good break and  
22    come back at about ten after.

23                   (Break in proceedings.)

24                   JUDGE VOSS: We are back on the record. We're  
25    back on the record, and we'll resume with

1 cross-examination by Sedalia Energy Users Association and  
2 AG processing, Inc.

3 MR. WOODSMALL: Thank you, your Honor.

4 Q (By Mr. Woodsmall) Moving on, sir, isn't it  
5 true that the introduction or the existence of competition  
6 in a jurisdiction tends to make an electric utility more  
7 risky?

8 A The part that is exposed to deregulation, yes.

9 Q Okay. Can you tell me which of your comparable  
10 companies are -- have some exposure to competition in  
11 their regular -- in their jurisdictions?

12 A I know that Ameren does. American Electric  
13 Power does. I'm not sure about Central Hudson, but I  
14 believe that New York, they do have customer choice now.  
15 Con Ed certainly does. DQE does. Or DeQuane Light does.  
16 Energy East does.

17 Northeast Utilities does for some of its  
18 companies, but I'm not sure about all of them. There's  
19 some choice in Arizona, but it's not deregulated. KCPL  
20 certainly does. Puget has some industrial customers that  
21 can make choices, but generally it's not deregulated.  
22 Those are the only ones that I'm sure about.

23 Q Do you know if DTE faces competition in its  
24 Michigan jurisdiction?

25 A I don't know.

1           Q     I'll hand you a document. Can you identify this  
2 document, please?

3           A     This is DTE's energy's 2006 10-K.

4           Q     Will you turn to page 13? Read the highlighted  
5 portion.

6           A     In 1998, the MPSC authorized the electric  
7 customer choice program that allowed for a limited number  
8 of customers to purchase electricity from suppliers other  
9 than their local utility.

10                   The local utility continues to transport the  
11 electric supply to the customers' facilities, thereby  
12 retaining distribution margins.

13                   The electric customer choice program was phased  
14 in over a three-year period with all customers having the  
15 option to choose their electric supplier in January of  
16 2002.

17           Q     Now turn to page 15. Read the highlighted  
18 portion.

19           A     Detroit Edison lost 6 percent of retail sales in  
20 2006, 12 percent in 2005 and 18 percent of such sales in  
21 2004 as a result of customers choosing to purchase power  
22 from alternative electric suppliers.

23                   Customers participating in the electric customer  
24 choice program consist primarily of industrial and  
25 commercial customers whose MPSC authorized full service

1 rates exceed their cost of service.

2 Customers who elect to purchase their  
3 electricity from alternative electric suppliers by  
4 participating in the electric customer choice program have  
5 an unfavorable effect on our financial performance.

6 Q And is Detroit Edison a company within DTE?

7 A Yes.

8 Q Do you know if Instar faces competition in  
9 Massachusetts?

10 A I believe it does.

11 Q Do you know if Excel Energy faces competition in  
12 Michigan ?

13 A Probably, if DTE does, it does.

14 Q Okay. Do you know if Excel faces the  
15 possibility of competition in Texas?

16 A It does not.

17 Q It does not?

18 A Not at this time.

19 Q Has rules or -- been written to provide for  
20 competition?

21 A Not -- not in the not Ercot (ph.) portion of it.

22 Q Okay. Do you know whether Aquila faces  
23 competition in any of its jurisdictions?

24 A I don't believe it does of the kind that you're  
25 describing in these documents.

1           Q     Okay.  Associated with competition in some of  
2     these states, would you agree that the utility is still  
3     subject to rate freezes?

4           A     Many of them were for some period of time.  Many  
5     of them are not now.

6           Q     Okay.  But some still face rate freezes?

7           A     A few -- a few do.

8           Q     Okay.  Would you agree that exposures to  
9     hurricanes have a tendency to make an electric company  
10    more risky?

11          A     Certainly, more risky.  That's why they're not  
12    part of this comparable group.

13          Q     Would it make other electric utilities more  
14    risky?

15          A     They have been sort of the poster company for  
16    that issue because of what happened in New Orleans.  But  
17    it certainly has become a discussed issue for some of the  
18    other companies.

19          Q     Okay.  And would that include Progress Energy?

20          A     It certainly would.

21          Q     Would that include Scanna Corp.?

22          A     It might.  Yes.

23          Q     Would that include Southern Companies?

24          A     Particularly, perhaps Savannah Electric and Gulf  
25    Power, two of their operating subsidiaries that are on the

1 various coasts would be affected.

2 Q Okay. Do you know if Aquila operates in any  
3 state where they face a possibility of hurricanes?

4 A Not -- not to my knowledge.

5 Q Isn't it true that exposure to affiliates with  
6 significant non-regulated operations has a tendency to  
7 make an electric company more risky?

8 A Now, I mentioned earlier about PP&L, and you  
9 said you wanted to focus on the total company. Are you  
10 saying does it make the regulated piece more risky than it  
11 was?

12 Q Does it make the total company more risky?

13 A Yes. The deregulated piece is certainly more  
14 risky.

15 Q Okay. And when you say deregulated, that also  
16 includes non-regulated. I don't want to limit deregulated  
17 to things that were once regulated and became unregulated.

18 A Certainly. Unregulated activities, that's why  
19 we use a 70 percent regulated revenue filter so that that  
20 doesn't dominate.

21 Q Okay. Can you tell me the nature of Alliance's  
22 non-regulated operations?

23 A No.

24 Q Do you know anything about their non-regulated  
25 operations?

1           A     I do not.

2           Q     Okay. Let me hand you a document and ask you to  
3 identify it.

4           A     This is Alliance's 2006 10-K.

5           Q     Turn to page 15. Can you tell me -- read the  
6 highlighted portion?

7           A     Non-regulated generation. Other non-regulated  
8 investments includes investments in environmental  
9 engineering and site remediation, transportation,  
10 construction management services to wind farms and several  
11 other modest investments as well as a resort development  
12 in Mexico, Laguna Del Mar that Alliant Energy is  
13 divesting.

14                     Environmental engineering and site remediation  
15 includes RTM, Inc., an environmental and engineering  
16 consulting company that serves clients nationwide in a  
17 variety of industrial market segments and specializes in  
18 consulting on solid and hazardous waste management site  
19 remediation, ground water quality monitoring, detection  
20 and air quality control.

21                     Transportation includes a short line railway  
22 that provides freight service between Cedar Rapids and  
23 Iowa City, Large terminal and hauling services on the  
24 Mississippi River and other transfer and storage services.  
25 Construction management services for wind farms include



1 Wind Connect, a construction management service company  
2 that provides expertise in engineering, designing and  
3 constructing wind electrical system projects.

4 JUDGE VOSS: Mr. Woodsmall, I didn't hear you  
5 identify what that is.

6 MR. WOODMAN: I didn't identify it. He  
7 identified it as Alliant Energy's 10-K from 2006.

8 JUDGE VOSS: I didn't hear that. Thanks.

9 Q (By Mr. Woodsmall) Are you familiar with AEP's  
10 non-regulated operations?

11 A To some extent.

12 Q Tell me what you know about that.

13 A AEP owns companies in Texas that have been  
14 subject to the deregulation bill there, and I have worked  
15 in cases that involved those companies. So that's  
16 basically what I know about it.

17 Q Okay. I'll hand you a document and ask you to  
18 identify it.

19 A That's AEP's Form 10-K for 2006.

20 Q Turn to page 19, please and read the highlighted  
21 risk factor.

22 A Our power trading, including coal, gas, emission  
23 allowances trading and power marketing and risk management  
24 policies cannot eliminate the risk associated with these  
25 activities. And they listed weather conditions and things

1     like that.

2           Q     Are you familiar with DTE's non-regulated  
3     operations?

4           A     No.

5           Q     I'd ask you to identify this document.

6           A     That's DTE Energy's 2006 10-K.

7           Q     Turn to page, I believe it's 30, and read the  
8     top highlighted portion.

9           A     Our non-utility operations may not perform to  
10    our expectations. We rely on our non-utility operations  
11    for a significant portion of our earnings.

12                   If our current and contemplated non-utility  
13    investments do not perform at expected levels, we could  
14    experience diminished earnings potential and corresponding  
15    decline in our shareholder value.

16          Q     And on the next page, page 31, would you read  
17    the highlighted portion?

18          A     Our participation in energy trading markets  
19    subjects us to risks -- to risk. Excuse me. Events in  
20    the energy trading industry have increased the level of  
21    security -- I'm sorry -- scrutiny on the energy trading  
22    business and energy industry as a whole.

23                   In certain situations, we may also be required  
24    to post collateral to support trading operations. We have  
25    established risk policies to manage the business.

1           Q     Thank you. Are you familiar with the  
2 non-regulated operations of DeQuane (ph.) Light?

3           A     I am not.

4           Q     I'll hand you a document and ask you to identify  
5 it.

6           A     This is the 10-K for 2006 for DeQuane Light  
7 Holdings and DeQuane Light Company.

8           Q     Turn to page 8 and read the non-regulated  
9 operations there.

10          A     DeQuane Energy Solutions, LLC (DES) is an energy  
11 facilities management company that provides energy  
12 outsourcing solutions, including operations and  
13 maintenance of synthetic fuel and energy facility.

14               DQE Financial Corp. is an investment and  
15 portfolio management organization focused on structure  
16 finance and alternative energy investments.

17               DQE Financial previously owned and operated  
18 landfill gas collection and processing systems. DQE  
19 Communications, Inc., owns, operates and maintains a high  
20 speed fiberoptic based metropolitan network and leases  
21 dark fiber from the network to commercial, industrial and  
22 academic customers.

23          Q     Thank you. Are you familiar with the  
24 non-regulated operations of Energy East?

25          A     No.

1           Q     I'll hand you a document and ask you to identify  
2     it, please.

3           A     This is the Energy East Corporation 2006 10-K.

4           Q     Turn to page 7 under Other Bids. Will you read  
5     all the way down to the last highlighted area?

6           A     Our other businesses include retail, energy  
7     marketing companies, non-utility generating company, a  
8     FERC regulated liquefied natural gas peaking plant, a  
9     natural gas delivery company, propane area delivery  
10    company, telecommunications assets, district heating and  
11    cooling system and an energy consulting services company.

12                   We include their results of operations,  
13    financial condition and cash flows in our other segment.  
14    Energentix, E-n-e-r-g-e-n-t-i-x. I don't know if I said  
15    that right, Inc., and Nyseg, N-y-s-e-g, Solutions, Inc.,  
16    market electricity and natural gas services throughout the  
17    state of New York.

18                   The revenues from these two companies accounted  
19    for approximately 9 percent of Energy East's total 2006 --  
20    revenues in 2006, 10 percent in 2005 and 9 percent in  
21    2004. Kyuga Energy owns electric generation facilities  
22    that sell power in the NYISO and PJM interconnection  
23    wholesale markets at times of high demand.

24           Q     And read the other one.

25           A     Maine Com Services owns fiberoptic lines and

1 provides telecommunication services in Maine.

2 Q Thank you. Are you familiar with the  
3 non-regulated operations of Hawaiian Electric?

4 A I know that they own a large financial  
5 institution. But beyond that, I don't know.

6 Q I'll hand you a document and ask you to identify  
7 it.

8 A This is Hawaiian Electric Industry's Form 10-K  
9 for 2006.

10 Q Turn to page 10 and read the first highlighted  
11 area.

12 A ASB, acquired in 1988, is the third largest  
13 financial institution in the state of Hawaii based on  
14 total assets as of December 31st, 2006.

15 ASB has subsidiaries involved in the sale and  
16 distribution of insurance products and inactive  
17 advertising agency for ASB and its subsidiaries. Former  
18 ASB subsidiaries, ASB Realty Corporation, which had  
19 elected to be taxed as a real estate investment trust  
20 dissolved in May 2005.

21 Q That's fine. Thank you. Are you familiar with  
22 the non-regulated operations of Nysource.

23 A No.

24 Q I'll hand you a document and ask you to identify  
25 it, please.

1           A     This is Nysource, Inc.'s 2006 10-K.

2           Q     Can you turn to page 11? Read the highlighted  
3     portion.

4           A     The other operations segment participates in  
5     inter -- energy-related services, including gas marketing,  
6     power and gas risk management and ventures focused on  
7     distribution power generation technology, including a  
8     co-generation facility, fuel sales and storage systems.

9                     PEI operates the Liquidity Clean Energy product  
10    at BP's Whitting, Indiana refinery, which is a 2500  
11    megawatt co-generation facility that uses natural gas to  
12    produce electricity for sale in the wholesale markets and,  
13    also, provides steam for additional use.

14                    Additionally, the other operations segment is  
15    involved in real estate and other business.

16          Q     Turn to page 14 , I believe it is. Read the  
17    highlighted risk factor.

18          A     Nysource's Whitting Merchant Energy Project is  
19    operating at a loss.

20          Q     Thank you. Are you familiar with Instar's  
21    non-regulated operations?

22          A     No.

23          Q     Now, I didn't highlight that one, so I'll just  
24    move on. Are you familiar -- familiar with Pinnacle  
25    West's non-regulated operations?

1           A     No.

2           Q     I found it.  Going back to Instar, would you  
3 identify this document?

4           A     That's Instar's Form 10-K for 2006.

5           Q     Turn to page 13, please.  Read the two  
6 highlighted portions.

7           A     Instar's unregulated operation segment engages  
8 in businesses that include district energy operations,  
9 telecommunications and liquefied natural gas.  Instar Com  
10 participated in a telecommunications venture with RCN  
11 Telecom Services, that's in Massachusetts, a subsidiary of  
12 RCN Corporation (RCP).

13                   As part of the joint venture agreement, Instar  
14 Com had the option to exchange portions of its joint  
15 venture interests or common shares in RCN at specified  
16 periods.

17          Q     Thank you.  I believe I asked you if you were  
18 familiar with the non-regulated operations of Pinnacle  
19 West, and you said no; is that correct?

20          A     Generally, no.

21          Q     You say generally.  Can you tell me what your  
22 familiarity is?

23          A     They have real estate -- or they have had real  
24 estate and financial institution investments.

25          Q     I'll hand you a document and ask you to identify

1 it.

2 A This is Pinnacle West's capital corporation and  
3 Arizona Public Service Company's Form 10-K for 2006.

4 Q Turn to page 8. Read the highlighted portion.

5 A The real estate segment, 12 percent of operating  
6 revenues in 2006 consist of Sun Corp. real estate  
7 development and investment activities.

8 Q Turn to page 18, I believe it is.

9 A I'm -- I'm pausing here, Mr. Smallwood.

10 Q Woodsmall. Yes. Go ahead.

11 A The -- the whole issue here, it says right above  
12 that sentence you just had me read, the regulated  
13 electricity segment, 70 percent of operating revenues  
14 which consist of traditional regulated, retail wholesale  
15 electricity business and so forth, there are none of these  
16 companies that you have asked me about that have more than  
17 30 percent of the revenues from these non-regulated  
18 segments.

19 Q I understand.

20 A Every one of them has 70 percent or more, and  
21 the average is about 87 percent for regulated operations.

22 Q I understand. Will you turn to page -- I  
23 believe it's 18.

24 A Okay.

25 Q Read the highlighted portion.



1           A     December 31st, 2006, Suncorp. had total assets  
2     of about 607 million. Suncorp's assets consist primarily  
3     of land, with improvements to commercial buildings, golf  
4     course and substantial investments. Suncorp. continues to  
5     focus on real estate developments of master plan  
6     communities, mixed use, residential, commercial, office  
7     and industrial projects.

8                     Suncorp. projects under development -- excuse  
9     me. Suncorp. projects under development include five  
10    master plan communities and several commercial and  
11    residential projects.

12                    The commercial residential projects in two of  
13    the master plan communities are in Arizona. Other master  
14    plan communities are located in St. George, Utah, Boise,  
15    Idaho, Santa Fe, New Mexico.

16           Q     Turn to the risk factor on page 27 and read it.

17           A     Suncorp's business and financial performance  
18    could be adversely affected by a variety of factors  
19    affecting the real estate market.

20           Q     Thank you. Are you familiar with the  
21    non-regulated operations of PPL?

22           A     Only that they're less than 30 percent of their  
23    2005 operating revenues.

24           Q     Let me ask you about that 70 percent. Did you  
25    go and make that calculation yourself, or is that based

1 upon some screen that you use?

2 A I'm a partner of Brent Heidebrecht,  
3 h-e-i-d-e-b-r-e-c-h-t. I made that calculation based on  
4 the Form 10-Ks for 2005 which we had at the time we  
5 prepared both our direct testimony in June and our  
6 rebuttal testimony in December.

7 Q Thank you. I'll hand you a document and ask you  
8 to identify it.

9 A This appears to be PPL Corporation's Form 10-K  
10 for 2006.

11 Q Will you turn to page 14 and read the  
12 highlighted portion?

13 A PPL Energy Supply, LLC, an indirect wholly-owned  
14 subsidiary of PPL formed in 2000, is an energy company  
15 gauged through its subsidiaries in the generation and  
16 marketing of power, primarily in the eastern and western  
17 power markets of the U.S. and in delivery of electricity  
18 in U.K. and Latin America.

19 PPL Energy supplies major operating facilities  
20 for PPL Generation, PPL Energy Plus and PPL Global. PPL  
21 Energy supplies owns and controls 11,156 megawatts of  
22 electric power generation capacity and has current plans  
23 to implement capital projects at certain of its existing  
24 generating facilities in Pennsylvania and Montana that  
25 will provide 349 megawatts of additional generation

1 capacity by 2011.

2 Q Thank you. There's more here. Page 16, will  
3 you read these two pages?

4 A PPL Synfuel Investments, LLC, a subsidiary of  
5 PPL Energy Plus, indirectly owns through its subsidiaries  
6 two production facilities that manufacture synthetic fuel  
7 from coal or coal by-products.

8 PPL receives federal tax credits for  
9 manufactured solid synthetic fuel products. See note 15  
10 of the financial statements for additional information.  
11 PPL Telecom, an indirect subsidiary of PPL Energy Plus has  
12 a fiberoptic network and markets available capacity on  
13 PPL's electric fiberoptic cables in eastern and central  
14 Pennsylvania.

15 Q Thank you. The highlighted portion on page 18?

16 A PPL Global provides electricity delivery service  
17 to approximately 3.7 million company customers in the U.K.  
18 and Latin America.

19 Q The highlighted -- last highlighted portion on  
20 page 28 --

21 A We face intense competition in our energy supply  
22 business, which may adversely affect our ability to  
23 operate profitably.

24 Q And the two risk factors listed on page 32?

25 A Our international delivery business --

1 businesses are also subject to risk with respect to rate  
2 regulation and operational performance.

3 Our international delivery businesses expose us  
4 to risks related to laws in other country, taxes, economic  
5 conditions, fluctuations in foreign currency exchange  
6 rates, political and associated conditions and policies of  
7 foreign governments. These risks may reduce our results  
8 of operations from our delivery business.

9 Q Are you familiar with the non-regulated  
10 operations of Progress Energy?

11 A Only that they amounted to less than 30 percent  
12 of its operating revenues during 2005.

13 Q I'll hand you a document and ask you to identify  
14 it.

15 A This is Progress Energy's Form 10-K for 2006.

16 Q Turn to page 12, and please read the highlighted  
17 portion.

18 A Our non-regulated coal and synthetics fuel  
19 segment is involved in the production and sale of coal  
20 based solid fuel synthetic -- solid synthetic fuel as  
21 defined under the Internal Revenue code (The Code).

22 The operation of the synthetic fuels facilities  
23 for third parties, as well as coal terminal services, our  
24 terminal operations, support, our synthetic fuels  
25 operations, for procuring, processing coal and

1 trans-loading and marketing of synthetic fuels.

2 On May 22nd, 2006, we idled our synthetics fuel  
3 facilities due to significant uncertainties surrounding  
4 synthetic fuels production.

5 During September and October of 2006, we resumed  
6 limited synthetic fuel production in our facilities which  
7 continued through the end of 2006. The tax credit program  
8 for production of qualifying fuels is set to expire at the  
9 end of 2007.

10 Q Page 17, read the highlighted portion.

11 A Coal and synthetic fuel operations compete with  
12 the steam and industry coal markets in the eastern United  
13 States. Factors contributing to the success of these  
14 markets include competitive cost structure and strategic  
15 locations.

16 There are, however, numerous competitors in each  
17 of these markets. Although no one competitor is dominant  
18 in any industry, as discussed previously, we idled our  
19 synthetic fuels facilities for a portion of 2006 due to  
20 uncertainties surrounding synthetic fuels production.

21 The tax credit program for production of  
22 qualifying synthetic fuels is set to expire the end of  
23 2007.

24 Q Turn to page 43. Read the risk factor that's  
25 highlighted.

1           A     Our results of operations may be federally  
2     affected if our earnings from synthetic fuels are reduced  
3     due to high -- due to the high price of oil.

4                     Our ability to utilize tax credits may be  
5     limited. This risk is not applicable to, PEC and PEF.

6           Q     Do you know if PEC is Progress Energy Carolina  
7     and PEF is Progress Energy Florida?

8           A     Think that's right.

9           Q     Okay. Turn to page 43 and read the highlighted  
10    portion.

11          A     We are subject to risk from the operation of our  
12    non-regulated plants, including the dependence on third  
13    parties and related counter-party risks, all of which make  
14    our non-regulated generation and overall operations less  
15    profitable and more unstable. These risks are not limited  
16    to PEC and PEF.

17          Q     And, again, PEC and PEF are the regulated  
18    operations; is that correct?

19          A     As far as I know, that's correct.

20          Q     Okay. Thank you.

21          A     Done with that one?

22          Q     Yeah. Are you familiar with the non-regulated  
23    operations of Scanna Corp.? Scanna, Scanna. I don't  
24    know.

25          A     I think it's Scanna.

1 Q Okay.

2 A Only that they're less than 30 percent of their  
3 operations during 2005.

4 Q Okay. I'll hand you a document and ask you to  
5 identify it. Eventually, I'll get up there to do it.  
6 Please identify this document.

7 A This is the Scanna Form 10-K for 2006.

8 Q Turn to page 12. Read the part that's  
9 highlight, circled.

10 A SCI owns and operates a 500-mile fiberoptic  
11 telecommunications network and Internet network and data  
12 center facilities in South Carolina.

13 Through a joint venture, SCI has an interest in  
14 an additional 1,742 miles fiber in South Carolina, North  
15 Carolina and Georgia. SCI also provides tower site  
16 construction, management, retail services in South  
17 Carolina and North Carolina.

18 Q Thank you. I'm getting close. Are you familiar  
19 with the non-regulated operations of Southern Companies?

20 A I'm not any more familiar than that they don't  
21 account for more than 30 percent of their operations in  
22 2005.

23 Q Just to be clear, the latest 10-K that's been  
24 filed is the 2006 10-K; is that correct?

25 A Most of the companies filed those in March.

1 Yes.

2 Q I'll hand you a document and ask you to identify  
3 it.

4 A That is the 10-K for 2006 from Southern Company.

5 Q Turn to page 11. Read the two highlighted  
6 portions.

7 A Southern LINC Wireless provides digital wireless  
8 communication services to the traditional operating  
9 companies and also markets these services to the public  
10 within the southeast.

11 Southern Telecom provides wholesale fiberoptic  
12 solutions, telecommunications providers in the southeast.  
13 Southern Holding is an intermediate holding subsidiary for  
14 Southern Company's investments and synthetic fuels and  
15 leverage leases and various other energy-related  
16 businesses.

17 Q Thank you. Are you familiar with the  
18 non-regulated operations of Excel Energy?

19 A Nothing beyond the fact that they have less than  
20 30 percent of revenue coming in --

21 Q In 2005?

22 A -- in 2005.

23 Q I'll hand you a document and ask you to identify  
24 it.

25 A This is Excel Energy, Inc.'s 2006 10-K.



1           Q     Turn to page 8, please. And read first  
2 highlighted portion.

3           A     United Power & Land Company, which holds risk.

4           Q     And the second highlighted portion?

5           A     Chippewa and Flomme Bow (ph.) Improvement  
6 Company, which operates hydro reservoirs, Clear Water  
7 Investments, Inc., which owns interest, affordable housing  
8 and NSP Lands, Inc., which holds real estate.

9           Q     And does it indicate that those are direct  
10 subsidiaries of Northern State Power in Wisconsin?

11          A     Yes.

12          Q     Okay. And Northern State Power Wisconsin is a  
13 subsidiary of Excel Energy?

14          A     As far as I know. I don't know the whole chain,  
15 but that's basically true.

16          Q     Okay. Thank you. Okay. Moving on. Can you  
17 tell me your knowledge of the non-regulated operations of  
18 Aquila?

19          A     They certainly have evolved.

20          Q     What are they currently?

21          A     I do not know.

22          Q     You don't know?

23          A     I don't know the current status. I'm sure  
24 Mr. Williams can fill you in on that.

25          Q     Okay. Do you know if they have currently any

1 non-regulated operations?

2 A I suspect that they do, but I do not know that  
3 as a fact. Mr. Williams will have to tell you that.

4 Q Isn't it true that uncertainty over pending  
5 mergers have a tendency to make a company more risky?

6 A When issues about a merger come up, if the  
7 company has publicly traded stock to fluctuate more. And  
8 so in that sense, probably yes. If it's a favorable  
9 acquisition for shareholders, then, no, it's not.  
10 That's a risk issue.

11 Q Do you know if any of your comparable companies  
12 are currently in the process of closing a merger?

13 A We use that as one of our scans. And at the  
14 time we did the initial selection of the companies, they  
15 were not. Some of them have since back in the late  
16 spring, early summer of 2006 become involved in some  
17 merger activities.

18 Q Who was that?

19 A I'm not sure which ones. But we have changed  
20 the group over time. And to the extent it shows up in  
21 Value Line that's what they're doing, we take the company  
22 out of the group.

23 Q Okay. I'll hand you a document and ask you to  
24 identify it.

25 A This is DeQuane Light Holdings, Inc.'s Form 10-K

1 for 2006.

2 Q Turn to page 6, please. Read the highlighted  
3 portion.

4 A On July 5th, 2006, we entered into the merger  
5 agreement with Consortium -- let me just spell this,  
6 M-a-c--y-a-r-i-e, Consortium led by M-a-c-q-u-a-r-i-e  
7 Infrastructure Partners and Diversified Utility and Energy  
8 Trusts, DUET.

9 Under the terms of the agreement,  
10 M-a-c-q-u-a-r-i-e Consortium will acquire all the  
11 outstanding common shares or holdings for \$20 per share in  
12 cash.

13 Q Turn to I believe it's page 13. Thirteen. You  
14 went past it.

15 A Oh, sorry.

16 Q Read the two highlighted portions.

17 A There are risks if we do not complete the merger  
18 with the M-a-c-q-u-a-r-i-e Consortium, but risks are  
19 associated with the successful consummation of proposed  
20 merger with the M-a-c-q-u-a-r-i-e Consortium.

21 Q Can you tell me again when that merger was  
22 announced?

23 A In July of 2006.

24 Q Do you know when your surrebuttal testimony was  
25 filed in this docket? Would you accept March of 2007?

1           A     I signed the affidavit on March 13th, so  
2     sometime after that.

3           Q     When did you file your direct testimony in this  
4     case?

5           A     The affidavit is dated June the 26th of 2006.

6           Q     I'll hand you a document and ask you to identify  
7     it.

8           A     This is Green Mountain Power Corporation's Form  
9     10-K for 2006.

10          Q     Turn to page 8, please. Read the highlighted  
11     portion at the bottom.

12          A     On June 22nd, 2006, the company announced that  
13     it had entered into an agreement. It's planned merger  
14     date as of June 21st, 2006 (the merger agreement) among  
15     Northern, New England Energy Corporation, Vermont  
16     Corporation, NNEEC, North Stars, Merger Subsidiary  
17     Corporation, a Vermont corporation and wholly owned  
18     subsidiary of NNEEC (the merger sub), company -- and the  
19     company pursuant to which merger sub will be merged with  
20     and into the company (the merger).

21          Q     Can you read down here the highlighted portion?

22          A     A portion of the approval of the merger was  
23     filed with VPSB on August 7th, 2006, and remains pending.  
24     The VPS -- VPSB completed near this merger in January 2007  
25     and the petition is presently under advisement by the

1 VPSB.

2 Q Thank you. Isn't it true that there is  
3 significant risks associated with an electric company  
4 having it's securities downgraded below investment grade?

5 A Depends on the circumstances. But usually, it  
6 is of an increased risk. That's what causes the  
7 downgrade.

8 Q Do you know if any of your comparable companies  
9 have been downgraded below investment grade?

10 A I don't know if -- one of the rating agencies  
11 may have done that. I don't believe that any of them are  
12 rated down below investment grade by both Moody's and  
13 Standard & Poors.

14 It's possible after we did the group in the late  
15 spring or early summer of last year, those things could  
16 have happened.

17 Q It wouldn't have been possible that that could  
18 have happened before you had done your analysis?

19 A If it was, it was not reported in public  
20 information, Value Line, CH Turner, AUS reports and  
21 documents like that that economists typically use to get  
22 their data.

23 Q You wouldn't want to include such a company in  
24 your comparable companies, would you?

25 A There's been no challenge to my comparable

1 companies until this litany of things that you have put up  
2 here today by other witnesses in the case.

3 Q You wouldn't want it to affect your company?

4 A It would depend on the circumstances. I'm  
5 sorry.

6 Q Under what circumstances would you want to  
7 include a non-investment grade company in your comparable  
8 companies?

9 A I would not. If I knew about it and if it  
10 occurred prior to my forming the proof.

11 Q Okay. Handing you a document -- when did you  
12 file your direct testimony, did you say?

13 A I believe I told you that the affidavit was  
14 signed in June of 2006.

15 Q I'll hand you a document and ask you to identify  
16 it.

17 A This is the Form 10-K for 2006 for the Central  
18 Public Service Corporation.

19 Q Central Vermont? Is that --

20 A Yeah.

21 Q And they're one of your comparable companies?

22 A Yes.

23 Q Okay. Will you turn to page 14 and read the  
24 highlighted portion of what's circled there or what's in  
25 the brackets?

1           A     Risks related to our current credit rating,  
2     which is below investment grade, June 2005, Standard &  
3     Poor's rating services (S&P) lowered our corporate credit  
4     rating to below investment grade.

5                 We believe that restoration of our credit rating  
6     is critical to the long-term success of the company.  
7     While our credit rating remains below investment grade,  
8     the cost of capital, which is ultimately passed on to our  
9     customers, will be greater than otherwise would be.

10                That combined with our collateral requirements  
11    from creditors and from power purchases in sales makes  
12    restoration of our credit rating critical.

13                Looking ahead, as long-term power contracts with  
14    hydro Quebec and BYNPC begin to expire five to six years  
15    from now, these ratings become even more important.

16                Access to needed capital is also more of a  
17    concern as a non-investment grade company. That speaks to  
18    Standard & Poor's. It does not speak to Moody's.

19           Q     Okay. Would you agree that there is increased  
20    risk to an electric utility associated with having a  
21    company that is too large?

22           A     In some cases where a company is very dependent  
23    on usually one large commercial or industrial customer,  
24    that does sometimes get mentioned in those reports.

25           Q     Okay. Do you know if any of your comparable

1 companies have dependence on one single customer?

2 A Sure. I'm sure that some of them do, but not to  
3 the extent that it reduced their bond rating.

4 Q I'll hand you a document and ask you to identify  
5 it.

6 A This Green Mountain Power Corporation.

7 Q Turn to page 9. Read the highlighted portion  
8 here.

9 A Single customer dependence. The company's one  
10 major retail customer, IBM, accounted for 15 percent, 15.3  
11 percent, 16.4 percent of the company's retail operating  
12 revenues in 2006, 2005, and 2004 respectively. No other  
13 retail customer accounted for more than 1 percent of the  
14 revenues during the past three years.

15 Q Thank you. Do you know if Aquila has any single  
16 customer that amounts to 15 percent of their revenues?

17 A I do not.

18 Q In your testimony, you discuss Aquila's small  
19 size. How did you define small?

20 A I looked at their total revenues and their total  
21 asset investment.

22 Q Okay. So you looked at revenues in plant?

23 A Revenues and total access.

24 Q Okay. Can you tell me what Aquila's revenues  
25 are?



1           A     No.

2           Q     Can you tell me in your comparable group which  
3     of those companies have smaller revenues?

4           A     Well, the two Vermont companies, Central Hudson.  
5     I'm not sure about Empire District. I don't remember  
6     theirs. But there are a few companies that would be.

7           Q     Would you agree that Madison Gas has less  
8     revenues than Aquila?

9           A     I don't know.

10          Q     You don't know. Would you agree -- I believe  
11     you said Green Mountain. I believe you said Empire  
12     District. Would you agree that DuQuane Light has less  
13     revenues than Aquila?

14          A     I would be surprised if that's so, but it may  
15     be. That's not one of the screens we used.

16          Q     I believe you said Central Vermont and CH --  
17     Central Hudson; is that correct?

18          A     Right.

19          Q     Okay. So Central Hudson and Central Vermont,  
20     DuQuane Light, Empire District, Green Mountain and MGE.  
21     You also said that you looked at plant size or the amount  
22     of plant -- net assets on -- I don't want to put words in  
23     your mouth. What did you say you looked at to determine  
24     that Aquila was smaller?

25          A     In Value Line, I list the revenues of the

1 companies and total assets of the companies. And so those  
2 are the things I looked at.

3 Q Total assets. Can you tell me what Aquila's  
4 total assets are?

5 A No.

6 Q Can you tell me of your comparable group who has  
7 that total assets?

8 A Probably the same companies that you read  
9 before.

10 Q So you would agree that Central Hudson --

11 A Mr. Smallwood, I don't know that -- that's not a  
12 filter that we use. I think it's irrelevant in the sense  
13 that we used a large group, and we tried to make it  
14 representative of the average electric utility industry.  
15 Specifics like that simply don't come into the process.

16 Q Okay. When you looked at construction risk in  
17 this case, isn't it true that you looked at the budgeted  
18 investment for the next six years and divided that by net  
19 plant?

20 A That's correct.

21 Q Okay. Can you tell me what net plant is?

22 A It's a little over a billion dollars.

23 Q Can you tell me how net plant is defined, how  
24 it's calculated?

25 A For most utility companies, it's the cost of the

1 plant minus depreciation. But sometimes there are  
2 adjustments for regulatory factors and things like that.

3 Q Would you agree that, absent any additional  
4 investment, net plant will tend to decrease over time as a  
5 result of depreciation?

6 A That's the definition. Yes.

7 Q Okay. Therefore, if there were no additional  
8 investment over time, construction risks would tend to  
9 increase when you have additional investment? Your  
10 denominator is getting smaller?

11 A It's the same for every company, though.

12 Q Okay.

13 A It's -- it's no different from the companies in  
14 the comparable group. The same things happen for them as  
15 well.

16 Q If Aquila has not been investing in the company,  
17 their construction risks will be larger because net plant  
18 is smaller; is that true?

19 A We'd have to think about that and look at all  
20 the surroundings. That's a possible effect, but there  
21 might be many other things, too.

22 Q You told me that you measured construction risk  
23 by the budgeted investment divided by plant?

24 A Yes. That's because that's what the rating  
25 agencies do.

1           Q     Okay. Absent any additional investment by  
2     Aquila over time, that construction risk will go up  
3     because of depreciation?

4           A     I think you're setting up sort of a totalogy, if  
5     you will, this, this, that. But it happens to all  
6     companies. Depreciation is the same process for the  
7     comparable company group as it is for Aquila.

8                     If you're saying that Aquila over the last  
9     several years has had financial difficulties and,  
10    therefore, their plant investment has been less, possibly.

11                    But what the rating agencies looked at is how  
12    big the investment program is relative to existing net  
13    plant. Now, I've never seen them mention the factor that  
14    you are describing.

15          Q     Okay. Did you look at Aquila's investment in  
16    its Missouri properties over the last five years?

17          A     No, I didn't. I did just what the rating  
18    agencies do.

19          Q     Okay. Are you familiar with Staff's expressed  
20    concerns regarding Aquila's planning process?

21          A     No.

22          Q     Are you familiar with Staff's concerns that  
23    Aquila has not invested in plant and instead entered into  
24    purchase power agreements?

25          A     I have not been involved in those issues.

1           Q     Can you tell me how long Aquila has been rated  
2 below investment grade?

3           A     I looked at that last night, but I don't  
4 remember which year it changed.

5           Q     Do you have any idea --

6           A     2002, I'll say.

7           Q     Okay.

8           A     But I don't know if that's a fact or not.

9           MR. THOMPSON: I'm going to object, your Honor.  
10 He said he didn't know.

11           MR. WOODSMALL: I'm moving on. But thank you  
12 for protecting the witness.

13           MR. THOMPSON: That's quite all right.

14           Q     (By Mr. Woodsmall) During this time, is it your  
15 understanding that Aquila has had a large debt load?

16           A     It -- it's certainly had a large debt percentage  
17 of capital during that time.

18           Q     Okay. In fact, isn't it true that recently  
19 Aquila has sold several utility operations in an effort to  
20 reduce its debt?

21           A     Yes.

22           Q     Just about done. Can you tell me what capital  
23 structure you're recommending in this case?

24           A     Forty-seven and a half percent equity, 52 and a  
25 half percent debt. But it's my understanding just from

1    what I was told and heard in the opening statements this  
2    morning, there is agreement, at least among some of the  
3    parties, to use the actual capital structure, which  
4    contains 48 and change percent equity.

5           Q     Can you tell me how you reach the 47.5 equity  
6    ratio?

7           A     Yes. I was given that number as part of the  
8    company's capital assignment process. I reviewed it. I  
9    talked to people who did it. I understood what they did.  
10           I compared that then to the comparable  
11   companies' structures, found it to have less equity  
12   slightly, but about the same and cited those things in my  
13   testimony.

14          Q     Can you tell me when this capital assignment  
15   study was done by the company?

16          A     I don't know when it was last updated, but it's  
17   been going on since the 1980s.

18          Q     Can you tell me if -- do you know if it's been  
19   updated since you initially filed your testimony?

20          A     I do not know.

21          Q     Okay.

22          A     Mr. Williams would know about that.

23               MR. WOODSMALL: Okay. No further questions.

24   Thank you.

25               JUDGE VOSS: Who is up next?

1 MR. THOMPSON: That would be Staff, your Honor.

2 JUDGE VOSS: Yes. It would be Staff. As I said  
3 before, if every single party didn't have a separate  
4 independent list of cross --

5 CROSS-EXAMINATION

6 BY MR. THOMPSON:

7 Q Good morning, Dr. Hadaway.

8 A Good morning, Mr. Thompson.

9 MR. THOMPSON: May I approach, your Honor? I'd  
10 like to get my chart back.

11 JUDGE VOSS: Yes, you may.

12 MR. THOMPSON: Thank you.

13 Q (By Mr. Thompson) Thank you, sir. Have you had  
14 an opportunity, Dr. Hadaway, to examine this chart that's  
15 been marked as Exhibit 241?

16 A Well, I've -- I was looking at it until --  
17 earlier in the day.

18 Q And would you agree with me that the  
19 recommendation that you sponsored in your direct testimony  
20 was 11.5?

21 A The total recommendation was. But the base ROE,  
22 which is what the Commission has used in its comparison  
23 for this test of reasonableness in the past was -- was  
24 within the range of reasonableness at 11 and a quarter.

25 Q So the total recommendation was 11.5. And would

1     you agree that that's represented by this diamond-shaped  
2     mark here on this graph?

3           A     I think that's a fair representation, yes.

4           Q     And would you agree that your revised  
5     recommendation sponsored in your rebuttal testimony was  
6     11.25?

7           A     That's the total, including the risk adjustment,  
8     yes.

9           Q     And would you agree that that total  
10    recommendation is represented by this diamond-shaped mark  
11    here on this graph?

12          A     It is.

13          Q     And have you read the testimony offered by  
14    Mr. Gorman on behalf of certain intervenors?

15          A     Yes, I have.

16          Q     And would you agree that his recommendation was  
17    10.0 ?

18          A     Yes, it is.

19          Q     And would you agree that that's represented by  
20    this diamond-shaped mark here?

21          A     Yes.

22          Q     And have you read the testimony of Staff  
23    witness, Mr. Parcell?

24          A     I have.

25          Q     And would you agree that his representation was



1 a range from 9.0 to 10.0 to 10.25?

2 A That's right.

3 Q With a mid point at 9.625?

4 A Yes, sir.

5 Q And would you agree that that range and that  
6 midpoint are represented by this graphic here?

7 A Yes.

8 Q And you're familiar, you've indicated, with the  
9 Commission's analytical tool referred to as a zone of  
10 reasonableness; isn't that correct?

11 A Yes.

12 Q And you understand, do you not, that that zone  
13 is 100 basis points on either side of the average of  
14 recently awarded return on equity in the industry under  
15 consideration?

16 A That's right.

17 MR. THOMPSON: And I'd like to get an exhibit  
18 marked, and this would be Exhibit 240. I told you I had  
19 saved that number for something. And this, your Honor, is  
20 identified as the Regulatory Focus, January 30th, 2007,  
21 published by Regulatory Research Associates. And I have  
22 copies for the Bench.

23 JUDGE VOSS: Okay. I'll mark all of them for  
24 the commissioners who aren't here.

25 MR. THOMPSON: Okay. I think that's enough.

1 Here's one for you, sir.

2 MR. HADAWAY: Thank you.

3 MR. THOMPSON: Are you ready, Ms. Reporter?

4 THE COURT REPORTER: Yes.

5 Q (By Mr. Thompson) Do you recognize that  
6 document that has been marked as Staff's Exhibit 240?

7 A Yes, I do.

8 Q And would you agree with me that that document  
9 is a publication that sets out the returns on equity that  
10 have been awarded over a particular period of time, in  
11 particular, industries by state regulatory bodies?

12 A Yes. The rates of return for gas, electric and  
13 to the extent there are any telephone companies.

14 Q Okay. Would you agree with me, turning to page  
15 3, that the average for year 2006 is 10.36?

16 A Yes, it is.

17 Q And that average is represented on this chart  
18 marked as Exhibit 241 by this somewhat livid purple line  
19 here; is that correct?

20 A That's right.

21 MR. THOMPSON: I hate to disagree with you, your  
22 Honor, but I would suggest that an opening statement can  
23 be substantive evidence when it includes an admission  
24 against interest.

25 And I would draw your attention to the admission

1     against interest made by Mr. Swearengen when he stated  
2     that the return on equity average for the first quarter of  
3     2007 is 10.3.

4           Q     (By Mr. Thompson) Did you hear that testimony  
5     or that opening by Mr. Swearengen, sir?

6           A     I did.

7           Q     Now, 10.3 is not represented on this chart, is  
8     it, so far as you can see?

9           A     No.

10          Q     But that would be slightly lower at either end  
11     than the zone of reasonableness that is indicated here, is  
12     it not?

13          A     Well, under the Commission's procedures, you  
14     would probably take off the first quarter of 2006 and add  
15     10.3. I don't think you would just look at it as one  
16     point.

17          Q     Okay. But -- but if you were just going with  
18     that, it would be somewhat lower than what's represented  
19     here; isn't that correct?

20          A     That's right.

21          Q     Okay. So would you agree with me that this  
22     chart is an accurate representation of the values that it  
23     purports to portray graphically?

24          A     Mr. Thompson, I tried to say to counsel for Air  
25     Force earlier, over half the companies in that 10.36

1 average are distribution and transmission and distribution  
2 only companies. They are not integrated companies.

3 So this comparison, while it was used by the  
4 Commission, is -- you know, I think it's a factual  
5 representation of the totals here. It does not tell the  
6 details which are included in your Exhibit 240.

7 If you look beside the companies, T&D and DI,  
8 those footnotes mean that these are distribution only and  
9 transmission and distribution only companies which are  
10 typically thought of as being slightly lower risk than the  
11 integrated companies.

12 So while it's factual, I think that information  
13 is important in terms of perspective for your chart.

14 Q Thank you for that gloss. And with that in  
15 mind, do you agree that this factually is accurate  
16 representing the items it purports to represent?

17 A Yes, sir, I believe it does.

18 MR. THOMPSON: And with that, I will move the  
19 admission of Exhibit 241.

20 JUDGE VOSS: Are there any objections to the  
21 admission of this exhibit?

22 MR. WOODRUFF: Did he say 241 or --

23 JUDGE VOSS: 241.

24 MR. THOMPSON: This is 241.

25 MR. WOODSMALL: Okay. I'm sorry.

1 MR. THOMPSON: And the RRA report is 240.

2 JUDGE VOSS: I'll note, in the copy I had, it  
3 had Exhibit 519, probably from another case at the bottom,  
4 so you might want to mark that out.

5 MR. THOMPSON: That was -- that was from the  
6 recent Ameren case. We're saving the taxpayers' money by  
7 reusing exhibits as much as possible. Any objection?

8 JUDGE VOSS: Hearing none, Exhibit 241 is  
9 admitted into evidence.

10 (Exhibit No. 241 was offered and admitted into  
11 evidence.)

12 MR. THOMPSON: Thank you, your Honor. And I  
13 would also at this time move the admission of Exhibit 240,  
14 which is the Regulatory Research Associates report for  
15 January 30th, 2007.

16 JUDGE VOSS: Are there any objections to that  
17 exhibit? Hearing none, it is admitted.

18 (Exhibit No. 240 was offered and admitted into  
19 evidence.)

20 Q (By Mr. Thompson) Now, Dr. Hadaway, you were  
21 paid to do your research and prepare your analysis and to  
22 appear for testimony today; isn't that correct?

23 A Yes, sir.

24 Q Do you happen to recall how much you've been  
25 paid?

1           A     I do not know.

2           Q     Okay.

3           A     I have a record on the units.

4           Q     Do you know if those invoices have been provided  
5     to Staff?

6           A     Typically, they are. I don't know if they have  
7     been yet or not. But it tells on there exactly what I am  
8     paid. Or what my company is paid, not what I'm paid.

9           Q     Yes, sir. Now, the -- the Captain, who  
10    represented Federal Executive Agencies, I don't recall if  
11    it was during his opening or during questioning, stated  
12    that what you do is a science. Do you recall that  
13    characterization?

14          A     I'm not sure if I do or not.

15          Q     Would you accept that he did make that  
16    characterization for purposes of going forward with this  
17    question?

18          A     Certainly.

19          Q     In fact, it's not a science at all, is it? It's  
20    an art. Wouldn't you agree with me that it is an art  
21    rather than a science?

22          A     It's a combination of the two.

23          Q     I would refer you to your testimony on page 22  
24    of your direct in which you stated, and I don't have the  
25    line number, quote, estimating the cost of equity is

1 fundamentally a matter of informed judgment, closed quote.

2 Do you agree that you made that statement?

3 A I did. But that's following many, many pages  
4 explaining the science part of it, the equations and the  
5 things we would use to do the mathematical calculations.

6 Q Well, let me ask you this: In a science, would  
7 you agree with me that anyone who is able to read could  
8 take a laboratory report and use the apparatus described  
9 in that report and follow the steps described in that  
10 report and replicate the experiment there in recorded?

11 A Mr. Thompson, I kind of remember in chemistry  
12 almost failing a course by not being able to do just that.  
13 But I see what you're saying. And I certainly don't  
14 disagree if we followed all the instructions exactly right  
15 and the model was not too complicated, we might replicate  
16 the results.

17 Q And do you think that I, a mere attorney, who is  
18 -- is --

19 MR. WOODSMALL: I object.

20 Q (By Mr. Thompson) -- unable, I'll admit, unable  
21 to add or subtract accurately, do you think I could take  
22 the formula for the DCF model, the formula for the risk  
23 premium model, the formula for the capital assets pricing  
24 model and apply those to numbers that I might find in  
25 Value Line reports and produce a return on equity

1 recommendation for this or any company that anyone should  
2 pay attention to at all?

3 A Well, that's -- that's the half and half of the  
4 question that you asked me. Just as in a chemistry class,  
5 if the instructor tells us how to do the models and how to  
6 put the input in correctly, then you would have an  
7 estimate of the cost of equity if the inputs that were  
8 given to you by someone were correct.

9 Mechanically, the CAP-M is not difficult to use.  
10 The DCF model, even in its various form, is fairly simple  
11 compared to a lot of equations. And the risk premium is  
12 very, very easy.

13 Q But isn't it a matter of expertise to select the  
14 inputs that go into those equations and result in  
15 estimations?

16 A Yes.

17 Q Now, in your testimony, you describe a  
18 traditional constant growth, discounted cash flow model  
19 analysis that you, in fact, discarded; isn't that correct?

20 A Yes, sir.

21 Q And you report that the results of that  
22 analytical exercise were a range of 10.0 to 10.1; isn't  
23 that correct?

24 A I believe that's right.

25 MR. THOMPSON: That's all the questions that I



1 have. Thank you, Doctor.

2 JUDGE VOSS: Public Counsel is next. Public  
3 Counsel?

4 MR. MILLS: Thank you.

5 THE COURT REPORTER: I need to change paper real  
6 quick.

7 MR. MILLS: Good morning, Dr. Hadaway.

8 DR. HADAWAY: Good morning.

9 JUDGE VOSS: Just a second, Mr. Mills.

10 (Break in proceedings.)

11 JUDGE VOSS: You can begin whenever you're  
12 ready, Mr. Mills.

13 CROSS-EXAMINATION

14 BY MR. MILLS:

15 Q Dr. Hadaway, my name is Lewis Mills. I  
16 represent the Public Counsel in this proceeding. Is it  
17 your testimony that lower interest rates have occurred  
18 since you filed your direct testimony in this case?

19 A Yes.

20 Q Okay. Is it also your testimony that this  
21 decrease in interest rates has caused the cost of equity  
22 capital to decline?

23 A The models indicate that, yes.

24 Q Do you have any reason to dispute the models?

25 A No. That's why I reduced my recommendation by

1 50 basis points for the base.

2 Q So you agreed with those models and made a  
3 reduction in your rebuttal testimony?

4 A I did.

5 Q Okay. Is it also your testimony that forecasts  
6 of future interest rates are lower than when you filed  
7 your direct testimony?

8 A They are a little bit lower. Yes.

9 Q When was the analysis that's included in your  
10 correct testimony completed?

11 A Probably about the first of June of 2006.

12 Q And that analysis would have included both  
13 current and forecasted interest rates, would it not?

14 A It did. Yes.

15 Q Okay. And have both current and forecasted  
16 interest rates declined since that time?

17 A They have declined a little bit more on the  
18 actual interest rates. The BBB rate was about 6.6 percent  
19 when we were preparing the testimony in June. And it's  
20 now 6.25 percent this last week. The forecast was for a  
21 5.4 percent Treasury bond rate one year out. At that  
22 time, that was for the middle of 2007.

23 The forecast now for one year out is 5.3 three  
24 percent. So the forecast has come down some, but not as  
25 much as the actual rates.

1           Q     Okay. Are you familiar with the -- the concept  
2 of circular reasoning?

3           A     I've heard the term used.

4           Q     Okay. What does it mean to you?

5           A     I suppose it means that if you make a given  
6 assumption, then other things follow from that  
7 automatically.

8           Q     Okay. And is it your understanding that a  
9 result reached from circular reasoning would not be a  
10 valid result?

11          A     It depends on what it's used for.

12          Q     Did you do a company-specific DCF for Aquila?

13          A     No.

14          Q     Why not?

15          A     The company doesn't have the financial data  
16 required to do that. And, certainly, the utility  
17 operating companies are not publicly traded, so they  
18 couldn't be done that way at all.

19          Q     Okay. Did you include Aquila in your comparable  
20 group?

21          A     No.

22          Q     And why not?

23          A     Because it does not meet the minimum investment  
24 grade dividend payment grade requirements of the field.

25          Q     Typically, when you do DCF analysis for other

1 companies, do you include the target company in your  
2 comparable group?

3 A We do not.

4 Q And why is that?

5 A Just because it creates a focus on that company  
6 that is not typically statistically valid. A one-company  
7 sample is not very useful. Even where conditions such as  
8 AEP, for whom we do rate of return work, even when  
9 companies like that would fit the criteria otherwise, we  
10 do not include them in the group.

11 Q And is that partly because that would lead to  
12 circular reasoning?

13 A No. It just leads to focus particularly in  
14 proceedings like this on that one observation, which, in  
15 my experience, is not as statistically valid an approach  
16 as looking at a broad roof. But we didn't.

17 Q But would it not also lead to circular reasoning  
18 by including the target in the comparable group?

19 A In some Commissions, they require a look at that  
20 one individual company. And in earlier times when  
21 utilities were more homogenous than they are now, a lot of  
22 Commissions just looked at the -- the one company.

23 They didn't consider it to be circular at all. They  
24 were looking at the risk of, you know, the subject  
25 company.

1           Q     Okay. Now, would you agree that the case we're  
2     currently involved in is a general rate proceeding?

3           A     If that's a legal question, I don't know. But I  
4     understand that's what we're doing.

5           Q     The object is to set rates for Aquila based on  
6     all relevant factors; isn't that correct?

7           A     Again, I'm hesitant to tell you what the purpose  
8     of this is. We're here for a rate case, and I'm here to  
9     testify about the cost of capital.

10          Q     All right. Do you still have a copy of Exhibit  
11     240 in front of you, the Regulatory Focus from January of  
12     2007?

13          A     Yes, sir, I do.

14          Q     Is that the source of the information that you  
15     included in the table found in your rebuttal testimony on  
16     page 4, lines 18 through 27?

17          A     Yes, it is. I'm sorry. I see now that the date  
18     that I have there is one day off in my testimony. So that  
19     -- but there's only one RRA publication during that time  
20     period, so that's --

21               MR. MILLS: Your Honor, I'd like to have an  
22     exhibit marked.

23               JUDGE VOSS: Okay.

24               MR. MILLS: 409; is that correct?

25               JUDGE VOSS: That's what I have as your next

1 exhibit. What would you like to title that exhibit?

2 MR. MILLS: This is a synopsis of the -- the rates of  
3 return for the electric utilities contained in Exhibit  
4 240.

5 Q (By Mr. Mills) Dr. Hadaway, can I get you to  
6 confirm that that Exhibit 409 reflects the numbers that  
7 are -- the rate of return numbers that are reflected on  
8 pages 6 and 7 of Exhibit 240?

9 A It -- it does, but it's not complete because it  
10 doesn't have those footnotes that I mentioned earlier that  
11 tells you that 13 of these are T&D companies.

12 Q Right. But in terms of the -- just to show the  
13 date of the award, the name of the company and the ROE  
14 awarded, that's an accurate exhibit?

15 A Yes. I checked them quickly, but I believe  
16 you're right.

17 MR. MILLS: Okay. With that, I'll like to offer  
18 Exhibit 409.

19 JUDGE VOSS: Are there any objections to this  
20 exhibit?

21 MR. THOMPSON: None.

22 JUDGE VOSS: Hearing none, it is admitted.

23 (Exhibit No. 409 was offered and admitted into  
24 evidence.)

25 MR. MILLS: Your Honor, I'd like to get another

1 exhibit marked.

2 JUDGE VOSS: This is 410?

3 MR. MILLS: Yes.

4 MR. THOMPSON: Thank you.

5 JUDGE VOSS: What did you want to title this  
6 exhibit, Mr. Mills?

7 MR. MILLS: Gosh, I didn't realize I get to  
8 title it. I would call this Commission authorized returns  
9 for 2006, excluding Missouri cases and Iowa incentive  
10 case.

11 Q (By Mr. Mills) Dr. Hadaway, do you have a  
12 calculator there with you?

13 A I do.

14 Q Okay. It may come in handy. If you'll notice,  
15 Exhibit 410 has got three fewer utilities on it than  
16 Exhibit 409; is that correct?

17 A Yes.

18 Q And I'll -- I'll give you a hint, but you can  
19 confirm this. It excludes two Missouri cases and one  
20 particular Iowa case; is that correct?

21 A Yes, it does.

22 Q Okay. And you can either calculate this  
23 yourself or -- or rely on my representation. But if you  
24 exclude those three returns, the average drops from 10.36  
25 to 10.22, and the median drops from 10.25 to 10.20. Would

1     you like to calculate that?

2             A     I'll be happy to do that if you want me to,  
3     but it certainly appears be to correct.  If you take out  
4     the three highest ones, integrated utility companies, and  
5     leave all the T&D companies in there, you're going to get  
6     a lower result.

7             Q     That really wasn't my question, but thank you  
8     for offering that remark.  Have you confirmed that those  
9     numbers are correct?

10            A     I have not.  Would you like me to do it?  I'll  
11     be glad to.

12            Q     Yes.  Yes, please.

13            A     I get a slightly different answer, but I'm doing  
14     it probably with some rounding.  You may have done this in  
15     the computer.  But they're certainly very close, within  
16     rounding.

17            Q     Within acceptable rounding?

18            A     I think so.

19            Q     Okay.  Now, if I can get you to turn back to  
20     Exhibit 240, which is the Regulatory Focus exhibit, for  
21     the electric utility decisions that are cited on page 5  
22     through 7, can you verify that only one of the utilities  
23     for whom a return on equity percentage is listed does not  
24     have an amount listed under the column Amount in Millions  
25     of Dollars?



1           A     It will take a few minutes to -- if you wanted  
2     to point me to where that is, I'll be happy to look.

3           Q     I'm looking specifically on page 6 in the middle  
4     of the -- the first quarter of 2006, the Mid-American  
5     Energy case in Iowa.

6           A     Yes. I see that.

7           Q     That does not have a -- millions of dollars nor  
8     an entry for test year and rate base nor an entry for  
9     common equity as capital structure?

10          A     It does not.

11          Q     Nor overall rate of return?

12          A     No, it does not.

13          Q     Okay. And that has an 11.90 ROE listed; is that  
14     correct?

15          A     Yes. Correct.

16          Q     With a footnote. Can you turn to the footnote  
17     section and tell me what Note 4 says?

18          A     Footnote 4 is on the last page, page 10, of the  
19     exhibit. And it says ROE applies only to a proposed 545  
20     megawatt wind generation project.

21          Q     Okay. And what was your understanding of what  
22     that means?

23          A     It means that the company has applied to build  
24     this project and that Commission in Iowa stated that they  
25     with give them 11.9 percent ROE.

1           Q     And so the calculation of that ROE is a  
2     different exercise than what we're doing here in this  
3     case; is that correct?

4           A     I was not involved in the case. I've actually  
5     talked to Mid-American people about it, but I don't know  
6     how it was calculated.

7           Q     Okay. But judging from the lack of other  
8     information on page 6, it appears as though that was done  
9     outside of the context of a general rate case?

10          A     It was done in a special proceeding like the  
11     FERC has done to encourage transmission investment. The  
12     Iowa Commission was willing to establish an ROE and track  
13     the ROE to encourage investment in those projects.

14          Q     Okay. Thank you.

15          A     The rate case would come later, I assume.

16          Q     And turning back to Exhibit 410, in comparing  
17     410 to 409, that Iowa decision is one of the three that  
18     was omitted; that is correct?

19          A     Yes.

20                 MR. MILLS: Okay. Your Honor, I would like to  
21     offer Exhibit 410.

22                 JUDGE VOSS: Are there any objections to the  
23     admission of 410? Hearing none, it will be admitted.

24                 (Exhibit No. 410 was offered and admitted into  
25     evidence.)

1           Q     (By Mr. Mills) Now, turning to Exhibit 409,  
2     what Commission authorized the highest rate of return in  
3     2006?

4           A     The Iowa Commission.

5           Q     Okay. After the Iowa case, which the next  
6     highest?

7           A     Missouri Commission.

8           Q     Okay. What is the third highest?

9           A     Wisconsin, the first entry there, Northern  
10    States Power.

11               MR. MILLS: Okay. Your Honor, I'd like to have  
12    another exhibit marked.

13               JUDGE VOSS: Thank you. 411. Mr. Mills, if you  
14    have enough, I think I'm one short. I can make a copy.

15               MR. MILLS: I have plenty.

16               JUDGE VOSS: Thank you.

17               MR. MILLS: You're welcome.

18           Q     (By Mr. Mills) Mr. Hadaway, what I've just  
19    handed you is a portion of the transcript from a recent  
20    Commission proceeding, Case No. ER-2007-0002 in which a  
21    return on equity witness sponsored by the Commission Staff  
22    was talking about -- primarily about returns awarded in  
23    Wisconsin.

24               MR. MILLS: And, your Honor, I'd like the  
25    Commission to take official notice of Mr. Hills' testimony

1 in that case relating to the Wisconsin Commission.

2 JUDGE VOSS: Mr. Who?

3 MR. MILLS: Yes. Staff witness Steve Hill in  
4 the UE case.

5 JUDGE VOSS: You're wanting his filed testimony  
6 or the --

7 MR. MILLS: No. His testimony on the stand  
8 that's represented by this section of the transcript,  
9 questions by Commissioner Clayton and responses by Mr.  
10 Hill. And that's what's represented by Exhibit 411.

11 JUDGE VOSS: Are there any objections? That's  
12 fine.

13 MR. MILLS: Do you want to admit that as an  
14 Exhibit number, just so it's --

15 JUDGE VOSS: I think it will make it more  
16 convenient.

17 MR. MILLS: Okay. That's fine.

18 JUDGE VOSS: Would anyone have any objection to  
19 having this exhibit admitted? It's admitted.

20 (Exhibit No. 411 was offered and admitted into  
21 evidence.)

22 MR. MILLS: Your Honor, I'm going to show the  
23 witness another document. I don't believe I have to have  
24 this exhibit. It just has some calculations that may be  
25 helpful. I'll pass it out. I don't think it needs to be

1 marked.

2 JUDGE VOSS: Okay.

3 A Thank you.

4 Q (By Mr. Mills) This is really the same as 410.

5 It just has the quarterly calculations on it.

6 A Okay.

7 JUDGE VOSS: Mr. Mills, do you think your  
8 questions will make it clear what you're talking about for  
9 the Commissioners that aren't here if you don't mark this?

10 MR. MILLS: Well, why don't we go ahead and mark  
11 it? It certainly won't hurt.

12 JUDGE VOSS: Okay.

13 Q (By Mr. Mills) Dr. Hadaway, what I've been --  
14 what I've just handed you and has been marked as Exhibit  
15 412 is a document very similar to Exhibit 410, except that  
16 it has another column which shows the average by quarter  
17 of the -- the companies that are included on this exhibit.

18 And I'm going to ask you some questions that  
19 have to do with those quarterly averages, so if you want  
20 to -- if you want to confirm that those are accurately  
21 calculated for the purpose of asking my -- answering my  
22 questions, you may want to go ahead and --

23 A I don't feel that I need to do that. I'm happy  
24 to try to answer your question.

25 Q Okay. Okay. Now, when were the - the two

1 Missouri Commission decisions issued, the 11.25 and the  
2 11.0?

3 A I'm sorry. I may be confused there. Did you  
4 say 11.0?

5 Q I did, but I misspoke. I meant 11.25 and 10.90?

6 A Okay. I see those. They were both in December  
7 of 2006.

8 Q Okay.

9 A Although there is a typo on this exhibit that  
10 says 2007.

11 Q You're absolutely right. There is a typo  
12 there.

13 A It's just a typo. It's not a substantive --.

14 Q Okay. All right. Now, with those two Missouri  
15 return on equities, is one 50 basis points higher than any  
16 other return on equity authorized during the fourth  
17 quarter of 2006?

18 A I mean, the numbers are what they are. It --  
19 are you asking me if it's -- how much more --

20 Q Is the 11.25 50 basis points higher than -- than  
21 -- other than the Missouri one than the next highest  
22 number?

23 A Well, it is. But, again, you're comparing to a  
24 bunch of T&D cases. They're not integrated utilities.

25 Q That wasn't my question.

1           A     Well, I understand. But it's not a direct  
2 comparison. It's not a fair comparison.

3           Q     You've made that point clear. I'm just asking  
4 about the numbers. And is the lower one 15 basis points  
5 higher than any others?

6           A     Yes.

7           Q     Okay. Now, with respect to the averages, is the  
8 -- is the highest Missouri decision 104 basis points  
9 higher than the average return authorized during the  
10 fourth quarter of 2006?

11          A     I may be doing this backwards. It looks like  
12 it's nine basis points.

13          Q     Higher -- the hundred --

14          A     The 109 basis points.

15          Q     The 109. Okay. And how about the --

16          A     I'm sorry. I think maybe we're both doing this  
17 wrong. Let me just do -- do the calculation, please.  
18 Yes. I think that's right.

19          Q     Okay. And is the other one 69 basis points  
20 higher?

21          A     Yes. That's the one I was working on. I'm  
22 sorry. That's right.

23          Q     Okay. Now, is your revised recommendation in  
24 this case of 11.25 percent, then, also 104 basis points  
25 higher than the fourth quarter reported ROEs that the

1 Missouri cases are excluded?

2 A The total request by the company including the  
3 risk data is, but the 10.75 base, which is what the  
4 Commission used in the KCPL case is not.

5 Q What did the Commission award in the KCPL case?

6 A 11.25.

7 Q What do customers pay rates based on?

8 A 11.25, I assume, if I understand the question.

9 Q And if your recommendation is approved in this  
10 case, will customers pay rates based on an 11.25 return?

11 A Counsel, my point is that you are making a  
12 comparison that's not consistent with the Commission's --

13 MR. MILLS: Your Honor, can I get the witness to  
14 answer my questions instead of what he wants to answer?

15 JUDGE VOSS: Please answer the questions. I'm  
16 sure Mr. Swearngen is more than capable of helping you  
17 clarify your answers on redirect.

18 MR. HADAWAY: Yes, your Honor.

19 JUDGE VOSS: Okay.

20 Q (By Mr. Mills) My question was, if the  
21 Commission authorizes an 11.25 percent rate of return in  
22 this case, is that what the rates will be based on?

23 A As far as I know.

24 MR. MILLS: Okay. Your Honor, I'd like to have  
25 another exhibit marked.



1 JUDGE VOSS: Did you want to offer 410 -- or  
2 412?

3 MR. MILLS: Sure. I would like to offer Exhibit  
4 412.

5 JUDGE VOSS: Does anyone have an objection to  
6 412? Hearing none, it's admitted.

7 (Exhibit No. 412 was offered and admitted into  
8 evidence.)

9 JUDGE VOSS: Mr. Mills, with regard to Exhibit  
10 409 and following, were they all for January of 2006, or  
11 is the 2007 on these other sheets source reference  
12 accurate?

13 MR. MILLS: They should all be 2006. There is  
14 one sheet that has an inaccurately typed in '07. And I  
15 believe that is line 24 on Exhibit 409. And as  
16 Dr. Hadaway pointed out, that one should also be '06.

17 JUDGE VOSS: Thank you.

18 MR. MILLS: You're welcome.

19 Q (By Mr. Mills) Now, Dr. Hadaway, with respect  
20 to Exhibit 413, which I have just handed you, do you  
21 understand that that is an exercise similar to the one  
22 that we went through on Exhibit 410 in that it removes the  
23 two Missouri cases, that one Iowa case that we talked  
24 about and the Wisconsin return?

25 A It says it includes the Wisconsin -- excludes

1 Wisconsin due to their past policy --

2 Q Yes.

3 A -- is what it says.

4 Q So that brings the total number of companies  
5 shown on this -- the total number of decisions shown on --  
6 on this sheet down to 21 and drops the average to 10.18  
7 and the median to 10.20 --

8 A That's correct.

9 Q -- is that correct?

10 MR. MILLS: Okay. Your Honor, I'd like to offer  
11 Exhibit 413.

12 JUDGE VOSS: Are there any objections to this  
13 exhibit? Hearing none, it is admitted.

14 (Exhibit No. 413 was offered and admitted. ).

15 Q (By Mr. Mills) Okay. Dr. Hadaway, I'm going to  
16 switch gears just a little bit here and talk about a fuel  
17 adjustment clause for a moment.

18 In general terms, all else being equal, will a  
19 fuel adjustment clause stabilize the revenues of Aquila?

20 A All else being equal, it should.

21 Q Okay. And does stabilization of revenues result  
22 in less earnings volatility?

23 A Typically, it does.

24 Q Okay. Would you expect that it would for Aquila  
25 if a fuel adjustment clause is awarded in this case?

1           A     Everything else being equal, yes.

2           Q     Okay.  And does a reduction in earnings  
3     volatility result in a decrease in business risk, again,  
4     all else being equal?

5           A     It does.  And that's why I didn't have any adder  
6     for that fact under this case.

7                     MR. MILLS:  Your Honor, I'd like to have the  
8     gratuitous comment added to the end of that question  
9     stricken.

10                    JUDGE VOSS:  I was passing exhibits.  I didn't  
11     hear it.

12                    MR. MILLS:  Can we have it read back, please?

13                    JUDGE VOSS:  It would help if you start with the  
14     question.

15                    (The previous question and answer were read  
16     back.)

17                    MR. MILLS:  And the answer is yes, it does.  And  
18     the why I didn't do something different in this case is  
19     simply gratuitous and non-responsive, and I'd ask that it  
20     be stricken.

21                    MR. SWEARENGEN:  You can go ahead and strike it,  
22     I'll ask him that later on.

23                    JUDGE VOSS:  I was going to say -- okay.  Please  
24     strike that from the record.

25                    MR. MILLS:  Thank you.  Now, I'd like to talk

1 about the CAP-M for a few minutes. In your rebuttal  
2 testimony, on page 8, lines 22, 23 and page 9, lines 15 to  
3 17, is it -- is it an accurate reading of your testimony  
4 there that you -- that you discount the value of the CAP-M  
5 for regulatory proceedings?

6 A Yes, I do. Most regulators do that as well.

7 Q So is it your testimony in this case that you  
8 believe the CAP-M provides limited value to the Commission  
9 in setting rates?

10 A Some commissions look at CAP-M. Some don't.  
11 Most do not. I do not typically.

12 Q So in your expert opinion, in this case, does it  
13 provide good value or little value to the Commission?

14 A It depends on the Commission's choices. It's a  
15 received model that some witness use. I wrote my doctoral  
16 dissertation on the capital asset pricing model. And  
17 because of the number of inputs and requirements that that  
18 model has, it results in a wide range of cost of capital  
19 estimates.

20 For that reason, equally credible people  
21 offering equally reasonable assumptions can get very, very  
22 widely different answers. And most Commissions don't use  
23 that model because of that.

24 Q And my question didn't have anything to do with  
25 most Commissions. My question was, would you, in your

1 expert opinion, advise this Commission to rely on the  
2 CAP-M or not rely on it?

3 A I wouldn't advise them one way or the other.  
4 I'm stating personally, I don't use it.

5 Q And why is that?

6 A Because of what I just said.

7 MR. MILLS: Okay. Your Honor, I'd like to have  
8 another exhibit marked.

9 JUDGE VOSS: How much more do you think you  
10 have, Mr. Mills? Significant or --

11 MR. MILLS: I am well over halfway through.

12 JUDGE VOSS: Because it's noon. We might take a  
13 break. Are you at a decent breaking point with that  
14 exhibit?

15 MR. MILLS: Sure.

16 MR. THOMPSON: You know, I have a medical  
17 condition, your Honor.

18 JUDGE VOSS: You have a medical condition?

19 MR. MILLS: It's called hunger, and it's  
20 chronic. Yes. I can -- I'm certainly happy to break here  
21 if you'd like.

22 JUDGE VOSS: If it's a good point -- yeah. I  
23 just think -- that way people can get their blood sugar  
24 back up.

25 Okay. We are off the record. We will come back

1 at 1:00.

2 (Lunch recess.)

3 JUDGE VOSS: All right. We are back on the  
4 record resuming cross-examination by Office of Public  
5 Counsel.

6 Q (By Mr. Mills) Dr. Hadaway, before we broke for  
7 lunch, we were talking about CAP-M.

8 MR. MILLS: And I'd like to get an exhibit  
9 marked, please. This is 414.

10 JUDGE VOSS: Uh-huh. I do like exhibit titles,  
11 if you have them.

12 MR. MILLS: This is an excerpt of the direct  
13 testimony of Dr. Hadaway in Case No. E-2006 -0314.

14 JUDGE VOSS: I understand Commissioner Gaw will  
15 be joining us, but he was in a meeting and hasn't even had  
16 food yet.

17 Q (By Mr. Mills) Dr. Hadaway, do you recognize  
18 the document that's marked as 414 that I just handed you  
19 as a section of your testimony from the KCPL rate case,  
20 ER-2006-0314?

21 A Yes, I do.

22 Q Can you tell me the source of the information  
23 that's shown on the table of -- at the top of page 28 of  
24 your direct testimony in that case?

25 A The top five rows come from Regulatory Research

1 Associates, similar to the document we were looking at  
2 this morning but from an earlier time.

3 Q Okay.

4 A And the utility cost of debt comes from what's  
5 called Emergent or Moody's record. It has Moody's utility  
6 bond rate indexes in it.

7 Q Okay. And is that the -- the same source of  
8 information that you use in Table 1 on page 4 of your  
9 rebuttal testimony in this case?

10 A Yes, it is. And, again, the date on that table  
11 should be January 30th, not the 31st. I noticed that a  
12 while ago when we were looking at the others, just so  
13 there's no confusion. It's just one RRA document, and  
14 it's January 30th.

15 Q Okay. Now, turning to Exhibit 414, which is  
16 your -- your KCPL testimony, is it accurate to  
17 characterize those averages as having a downward trend  
18 since 2001 with a slight uptake in 2002?

19 A They're a little lower on the -- on the most  
20 recent one, yes.

21 Q So except for the uptake in 2002, it's gone down  
22 steadily since 2001; is that correct?

23 A Well, it's gone down the last three or four  
24 years now, yes.

25 Q Okay. And so far in 2007, it's lower yet again;

1 is that correct?

2 A Yes. Just one observation for the first  
3 quarter.

4 Q Right.

5 A But that observation is 10.3 percent as opposed  
6 to 10.36.

7 Q Okay. And those two tables show the quarterly  
8 averages for each year; is that correct?

9 A That's right.

10 Q Is it correct that the average return for --  
11 that no quarter since the last quarter of 2003 has  
12 exceeded 11 percent?

13 A I believe the 11 percent in the first quarter of  
14 2004 is the last 11 percent average, yes.

15 Q Okay. But it's never exceeded that 11 percent  
16 since 2003?

17 A Not that I'm aware of. No.

18 Q Okay. Let me -- let me ask you about that  
19 qualifier. What do you mean by not that you're aware of?  
20 Are there some other RRA numbers that --

21 A Oh, I'm sorry. That's just a matter of  
22 speaking. I don't think there are any other numbers.

23 Q Okay.

24 A You've just given me little pieces of things  
25 here.



1 Q Okay.

2 A I think your statement was exactly right.

3 Q Okay. Thank you. Now, in general, are rate of  
4 return recommendations based on data from periods prior to  
5 the implemation -- implementation of rates?

6 A Usually, the record is made before the order is  
7 done, yes.

8 Q And the date is based on periods before that?

9 A Right.

10 Q Okay. So is it accurate to state that  
11 authorized returns could be characterized as lagging  
12 behind the market return?

13 A Some people argue that. But some Commissions  
14 literally look in the paper when they're getting ready to  
15 do their -- their final order. I mean, I -- I've had that  
16 in a recent case where a Commissioner asked me questions  
17 from that day's newspaper.

18 So there can be some lag. I don't disagree with  
19 that. But it's not always profit.

20 Q Now, your original recommendation was 11.50  
21 percent; is that correct?

22 A It was the base rate of return of 11.25 percent  
23 for the comparable group plus 25 basis points, which made  
24 the total 11.5.

25 Q Okay. Now, is it accurate that either that

1 original recommendation of 11.5 percent or the revised  
2 recommendation of 11.25 percent is higher than the annual  
3 average of authorized return on equity by utility  
4 Commissions at any quarter in this century?

5 A If you mean since 2000 --

6 Q Yes.

7 A -- no. I don't -- I don't think that's right.

8 Q Okay. Which -- which quarters have been above  
9 11.25?

10 A Well, if you look at 2001 in whatever number  
11 this exhibit is of my testimony, 414, there are two  
12 quarters there that are above 11.25.

13 Q After 2001? Or 2003?

14 A Yes. In 2003, the fourth quarter was 11.47, so  
15 there are a number of observations above 11 and a quarter  
16 in this century.

17 Q Any as high as 11.5 since 2002?

18 A Since 2002, no.

19 Q Now, is Aquila considered investment grade by  
20 rating agencies now?

21 A No.

22 Q Okay. Do you know how long they have been below  
23 investment grade?

24 A Well, I was asked this earlier, and said I  
25 thought it was since 2002. But I answered that I didn't

1 really know.

2 Q Okay. Is Aquila a partner in the IATAN II  
3 construction project?

4 A Yes.

5 Q Will that project represent a significant  
6 capital investment by Aquila over the next few years?

7 A Yes. It certainly will.

8 Q Okay. Do you know, are there two other Missouri  
9 utilities, KCPL and Empire District, that are also  
10 partners in that project?

11 A I know KCPL is. I don't know about Empire.

12 Q Okay. And from your involvement in the recent  
13 KCPL rate case, are you aware that KCPL has what was  
14 referred to in that case and what has been referred to  
15 generally as a regulatory plan?

16 A Yes.

17 Q Okay. Is that regulatory plan premised on  
18 providing KCPL the opportunity to maintain investment  
19 grade status?

20 A I was not involved when they did all the  
21 particulars of it, but I learned about it in the last  
22 case. And what it states is that they will attempt to get  
23 Standard & Poor's financial metrics or ratios in the upper  
24 two-thirds of BBB ratings which implies metrics consistent  
25 with BBB.

1           Q     Okay. And is it your understanding that is  
2 because, generally speaking, the cost of capital is lower  
3 for companies that are investment grade?

4           A     Yes.

5           Q     Okay. Now, under the KCPL regulatory plan, are  
6 ratepayers given credit in the rate-making process for  
7 providing the necessary cash flows?

8           A     They will be when -- you know, the plant is  
9 completed, it will have a lower value --

10          Q     Right. Okay.

11          A     -- based on any amortization that they do prior  
12 to operation.

13          Q     Okay. Does Aquila have a regulatory plan?

14          A     Not that I know of.

15          Q     Okay. Now, is it your understanding that  
16 Aquila's non-regulated activities are the reason  
17 underlying Aquila's current status as below investment  
18 grade?

19          A     I really haven't analyzed that. Certainly,  
20 there was a lot of discussion in the press about Aquila  
21 and its problems with non-regulated activities.

22                 But I don't know and I haven't read all the  
23 rating reports from back in the earlier days to -- to know  
24 exactly what the causes were.

25          Q     Okay. For Aquila ratepayers, will they receive

1 any credit or recognition in any future rate proceeding  
2 for providing profits to Aquila?

3 A Only if you put construction work in progress  
4 into rate base and provide a profit on that. To my  
5 knowledge, that would be the only way. And I don't think  
6 you can do that in this state.

7 Q Okay. Now, if I can get you to turn to Schedule  
8 17 to your rebuttal testimony?

9 A Yes. I have that.

10 Q Let me catch up. Now, is this an update of an  
11 earlier schedule?

12 A Yes, sir.

13 Q And what exactly did you do to update it?

14 A I asked the company to provide me with the  
15 additional construction forecast that they now had at the  
16 end of 2006 as compared to where we were back in the  
17 spring in -- early summer of 2006.

18 Q So, basically, you moved Aquila's net plant up a  
19 year based on more recent data?

20 A Well, we took, obviously, 2006 off, and we added  
21 2012 and that's based on the six-year forecast. It's  
22 really a five-year forecast because 2007 is kind of what's  
23 going on right now. But that's the thing that  
24 Mr. Williams has in his testimony and can explain the  
25 details of.

1           Q     Okay.  So the last line above the source shows  
2     that you're looking at Aquila's net plant from 2007 to  
3     2012?

4           A     That's right.

5           Q     Okay.  Did you update the capital expenditures  
6     for the companies you're comparing it to?

7           A     Yes.

8           Q     This shows 2006 through 2011.

9           A     That's all Value Line had.  You know, in  
10    December when we were doing this, Value Line didn't have  
11    its additional forecast on there.

12          Q     So that the numbers you're looking at for Aquila  
13    are a year more recent than all the numbers you're  
14    comparing them to?

15          A     They're not exactly.  They're based on a year  
16    later period, but they're still based on the same number  
17    of years.  And for the other companies, Value Line does  
18    update those.

19                If you look back at the original rate testimony  
20    schedule like this, you'll see that they are different for  
21    the comparable companies as well.

22          Q     And the way you've laid this out, Aquila net  
23    plant goes up between 2005 and 2006; is that correct?

24          A     Oh, yes uh-huh.  That is correct.

25          Q     But yet you're comparing that to 2005 net plant

1 for all the other companies?

2 A Again, that's because that's the base of what's  
3 in the Value Line data.

4 Q Right. And I'm not really trying to get to why  
5 you're doing that. Mr. Swearengen can ask you that. I'm  
6 trying to get at what you did.

7 A That's exactly what we did.

8 Q Okay. And it's at least possible, if not  
9 likely, that many of those utilities will have greater net  
10 plant in 2006 than they did in 2005 just as Aquila does;  
11 is that not true?

12 A Well, I think if I just let that one lay and say  
13 yes or no, we'd get a misinterpretation. Because when the  
14 Value Line dates put 2006 in there, they will put the 2012  
15 numbers in for those companies as well. They do that  
16 consistently.

17 So you can say if we compared 2012 to 2005 and  
18 what your implication would be would be correct. But  
19 that's not the way Value Line's going to do it, and that's  
20 not the way we do it.

21 Q Now, what you did was you looked at a period of  
22 Aquila that's more very recent than the period for all the  
23 other companies; is that correct?

24 A That is correct --

25 Q That's --

1           A     -- because --

2           MR. MILLS: That's all the questions I have.

3 Thank you.

4           JUDGE VOSS: Okay. I'm trying to find out --

5           MR. MILLS: Your Honor, did I offer Exhibit 414?

6           JUDGE VOSS: I don't believe so.

7           MR. THOMPSON: No.

8           MR. MILLS: I would like to offer 414 at this  
9 time.

10          JUDGE VOSS: Are there any objections to 414?

11 Hearing none, it is admitted.

12          (Exhibit No. 414 was offered and admitted into  
13 evidence.)

14          JUDGE VOSS: In furtherance of proceeding as  
15 rapidly as possible, I'm going to go ahead and start  
16 redirect with the understanding that if Commissioner Gaw  
17 comes down and joins us, it may lead to more because I  
18 don't have any independent questions for the witness.  
19 Does that sound okay to everyone?

20          MR. SWEARENGEN: Fine.

21          JUDGE VOSS: And, Mr. Swearengen, we will  
22 proceed with some redirect.

23          MR. SWEARENGEN: Thank you.

24                         REDIRECT EXAMINATION

25 BY MR. SWEARENGEN:



1           Q     Dr. Hadaway, let's just stay on that Schedule 17  
2     for a minute that Mr. Mills was asking you about, Schedule  
3     17 to your rebuttal testimony. And he was asking you some  
4     questions about the -- the time periods that you were  
5     looking at comparing Aquila and the other companies.

6                     And why did you look at a more recent time  
7     period for Aquila if that is, in fact, what you did?

8           A     Those are the most recent forecast data that are  
9     available. My concern was that he was saying that 2005  
10    for the other companies was somehow smaller based on the  
11    comparison of Aquila to itself from 2005 to 2006.

12                    Certainly, that's the case. But it goes in the  
13    other direction. If you take the 2005 net plant for those  
14    comparable companies and add this updated data even  
15    through 2011, the Value Line has it higher. That makes  
16    ratio higher.

17                    And in the rebuttal testimony, it is higher than  
18    it was in the direct testimony. So, in fact, what he was  
19    asking me about, what I was trying to explain was that, if  
20    anything, this is kind of an over-statement of the  
21    percentage for the comparable companies, if anything.

22           Q     So then if I -- if I asked you does the exhibit  
23    somehow distort the result you're attempting to show, what  
24    would your answer be?

25           A     No, it does not.

1           Q     In turning back, kind of looking backwards here,  
2     if we can, to Exhibit 414, which is some direct testimony  
3     that you -- a portion of some direct testimony that you  
4     presented in the KCPL case last year -- do you have that  
5     in front of you?

6           A     Yes, sir.

7           Q     Up at the top of page 28 where those numbers are  
8     laid out for 2001 through 2005 by quarter, am I correct to  
9     understand that those are -- are averages for the returns  
10    that would have been awarded in each of those quarters?

11          A     Yes, sir. That's right.

12          Q     Now, let's take 2003, for example. I think  
13    maybe that's the most recent -- the first quarter of 2003  
14    would be the most recent quarter on that document where  
15    the average return would have been above 11 and a quarter?  
16    Is that a correct statement?

17          A     Yes, sir. That's right.

18          Q     And for the average -- the average shown there  
19    is 11.47 percent; is that correct?

20          A     Yes.

21          Q     And for that average to be 11.47, there would  
22    have had to have been some awards above that amount and  
23    some below that amount; is that true?

24          A     Yes.

25          Q     Okay. This morning, I believe it was Mr. Mills

1     that -- well, excuse me. I think it was General Counsel  
2     that put in front of you what was marked as Exhibit  
3     No. 240, the Regulatory Research Associate Regulatory  
4     Focus dated January 30, 2007?

5           A     Yes, sir.

6           Q     Do you still have that in front of you?

7           A     I do.

8           Q     And for purposes of what we're talking about in  
9     this proceeding, I take it we should just focus on the --  
10    the information pertaining to electric utilities?

11          A     That's all that I have used in this case. Since  
12    this is an electric utility case, that's what most people  
13    would do.

14          Q     And over on I guess it's page 7 of that document  
15    where the -- at the bottom where the full year 2006  
16    averages are -- are shown in the second column under ROE,  
17    it says 2.36; is that correct?

18          A     Yes, sir.

19          Q     And is it your understanding that that's the  
20    source of this -- this number that we've been using and  
21    our discussions today about the 2006 average --

22          A     Yes.

23          Q     -- electric return? Okay. Now, as a follow-up  
24    to that, I think Mr. Mills took information from this  
25    exhibit and put together a series of exhibits, 409, 410,

1 412 and I think 413 and made various adjustments as set  
2 out in those documents. Do you recall that?

3 A Yes, he did.

4 Q Is there -- when looking at -- at Exhibit 414,  
5 410, 412 and 413 and comparing them back to Exhibit 240,  
6 is there some common thread or common denominator that is  
7 present or missing with regard to those exhibits?

8 A What I tried to say then was that these exhibits  
9 don't have the footnotes, so it's impossible for one just  
10 looking at them to see that -- I said 13 cases. There  
11 were 13 cases cited during 2006, but only 11 of them were  
12 T&D cases that had ROE.

13 So I misspoke a little bit earlier. But 11 of  
14 these cases of the 25 with regard to distribution and  
15 transmission and distribution only -- pardon me. The --  
16 the thing about that is that if you look on Exhibit --  
17 Staff 240 and you go off to page 6, that's where 2006  
18 starts.

19 And then the far right-hand column, that's where  
20 the footnotes are. Any of those companies that say DI  
21 means distribution only. And any of them that say TD mean  
22 transmission and distribution only.

23 That's where there are 11 of the companies with  
24 ROEs that are either distribution or transmission and  
25 distribution.

1           And if you look at those companies' ROEs, they  
2   are by far the lowest numbers in this document starting in  
3   January of -- the 27th of 2006, you see United  
4   Illuminating in Connecticut, 9.75.

5           If you go down to June 6th, 2006, you see Del  
6   Marva at 10.0. If you go to Maine Public Service, July --  
7   on July 6, you see 10.2. If you go to Common Wealth  
8   Edison, July 28th, you see 10.05.

9           If you go -- and this is where I made a mistake.  
10   Some of them don't specify the ROE, and I counted them  
11   previously. The center point is in there with a T&D, but  
12   it doesn't have an ROE. So now I'm correcting that.

13           So you go on down, October 6, you find Intel  
14   Energy Systems. They're a little distribution company in  
15   New Hampshire, distribution only, 9.67.

16           If you look at the next page, your three  
17   Illinois Commission decisions, November 21st, they're  
18   10.12 and 10.08 and 10.08.

19       Q     Okay.

20       A     If you go on down, you see a couple more cases  
21   that don't have the ROEs that are distribution cases. But  
22   the point is, in these exhibits that Public Counsel used,  
23   he's taken out three and more cases for various reasons.

24           All of those are integrated electric cases. One  
25   about the wind power exhibit, I certainly agree is an

1 unusual case. But he didn't take out any T&D cases that  
2 were consistently much lower than the national average.

3 Had he taken those out, the national average  
4 would have been significantly higher than 10.36. So I was  
5 not able to say that before, but I think that's the fair  
6 picture of what this exhibit should show.

7 Q Is Aquila a distribution company only?

8 A No. It's an integrated electric company.

9 Q Is it a transmission and distribution company?

10 A No. It has -- it does those functions, but it  
11 also certainly has generation, so it is a full integrated  
12 electric utility.

13 Q Mr. Thompson had asked you some questions about  
14 whether what you do is an art or a science and in the  
15 process of those questions asked you about a DCF  
16 calculation that you performed in connection with this  
17 case where the result, I think you said, was 10 percent,  
18 10.1 percent ROE. Do you recall that question?

19 A Yes, I do.

20 Q And I think you said that you did not use the  
21 results of that particular DCF model in this case; is that  
22 true?

23 A That's correct, sir.

24 Q And why did you use those results?

25 A If we look in my direct testimony, it's what's

1    called Schedule SCH-11. I provide various risk premium  
2    test reasons in that exhibit. And I show the traditional  
3    constant growth number up there 10.00 to 10.1.            If  
4    you compare that to any of these risk premium data, the  
5    result is more than a hundred basis points lower. And I  
6    excluded the cost of growth, traditional growth rates, for  
7    that reason.

8            When we did the same thing in the rebuttal  
9    testimony for the update, just like the other models, the  
10   constant growth model has gone down about 50 basis points.  
11   It's now showing only about 9.4.

12           The risk premium has also gone down about 10.75.  
13   So, again, the constant growth DCF model with traditional  
14   growth rates included in it produces an ROE that, to my  
15   way of thinking, is below the reasonable range relative to  
16   my risk premium analysis. And that's why, basically.

17           Q    Several times this morning in response to  
18   questions, you said that -- you used the word screen in  
19   describing your process of selection of proxy companies,  
20   comparable companies. Do you recall that?

21           A    Yes, sir.

22           Q    And what do you -- what do you mean by the use  
23   of that word "screen?" What did you mean?

24           A    We take all the companies that are published in  
25   the three editions of Value Line that cover electric

1     utilities. There's 61 or two of those, you know.

2                 We then checked their bond ratings. And if  
3     either Moody's or Standard & Poors has them as an  
4     investment grade graded company, they have passed the  
5     initial screen. So bond rating test is first.

6                 In Central Vermont, for example, it does not  
7     have investment grade rating by Standard & Poors, but did  
8     have one by Moody's. So that's why it was included.

9                 We then look at the percentage of revenues  
10    derived from regulated services, either electric utility  
11    sales or gas-related sales, totally regulated, and we  
12    divide that by total revenues.

13                And if that number is not at least 70 percent,  
14    in other words, if all those other kinds of activities are  
15    more than 30 percent and we exclude the company, the  
16    average for the group is over 80 percent regulated  
17    revenues, eight 87 in one group and 84, something like  
18    that in the other.

19                And so we screen the companies by applying those  
20    tests to see if they represent what we're trying to  
21    represent.

22                Q     Okay. Now, at one point you said that size was  
23    not a screen that we used. What do you mean by that?

24                A     Size is an issue that some Commissions,  
25    including this Commission, have sometimes looked at to see



1 if they need to adjust the ROE upward for a small company.  
2 This Commission has done that. I did not do that. Aquila  
3 is certainly smaller than Southern Company.

4 I think we went through a series of questions  
5 that maybe there were about six out of the 24 that may be  
6 smaller than Aquila. And that means the others are  
7 larger.

8 So we don't use that because we don't try to  
9 narrow the group down since all the companies, given a  
10 certainly bond rating, competed for capital in the same  
11 competitive markets. We don't use size as a screen.

12 Q Did you say that Value Line was -- Value Line's  
13 investment survey was the source of the information that  
14 you used for determining your group of comparable  
15 companies?

16 A That, and -- and, obviously, the bond ratings  
17 come from the rating agencies. We use the publication  
18 from -- it's actually AUS Services or something now. But  
19 it's usually called the C.A. Turner report, the same one  
20 that the other witnesses in this case used.

21 And we collect up all the data. Value Line is  
22 the basic source of the data.

23 Q How -- how does Value Line characterize nuclear  
24 ownership regeneration in terms of risk?

25 A It's what I tried to say this morning. Nuclear

1 risk is not viewed as a serious question. Many companies  
2 now requesting extensions of their licenses, they're  
3 requesting new nuclear plant construction licenses.

4 Over the past at last four years since gas  
5 prices have become so volatile and energy prices in  
6 general, nuclear power plants have been looked at as a  
7 stabilizing feature for most of the companies as compared  
8 -- nuclear operations has always been considered more  
9 risky, and, certainly, nuclear construction just because  
10 of the size and the time lag. But that's sort of a stale  
11 comparison today. It's just not the way the financial  
12 markets look at things.

13 Q I think early this morning it was Captain  
14 Hollifield that asked you whether -- and I think he said  
15 that -- that made the comment that perhaps you do not  
16 trust the DCF model. He suggested that. Do you recall  
17 that?

18 A Yes, I recall it.

19 Q And what is your response to that?

20 A I think it was in conjunction with one of the  
21 questions you asked me a few minutes ago about why we  
22 didn't use the traditional cost of growth model. It  
23 doesn't have anything to do with trusting or distrusting  
24 the model. It has to do with testing its results, again,  
25 to check the reasonableness.

1                   So I use two other versions of the DCF model,  
2   so-called multi-stage model, and, also, a constant growth  
3   version. But one uses a much longer term growth rate than  
4   the other witnesses.

5           Q     Let me ask you just a couple of other questions.  
6   I think it was Mr. Woodsmall that had an exhibit that was  
7   a portion of the company's 10-K. Do you recall that?

8           A     Yes.

9           Q     Do you have a copy of that in front of you, an  
10   exhibit? I think it was Exhibit 512.

11          A     Yes. I have that.

12          Q     And if you would turn, please, to page 25 on  
13   166. It's shown in the upper right-hand corner. Do you  
14   have that?

15          A     Yes, sir, I do.

16          Q     And at the top of that page, is it -- are the  
17   words "risk factors" on your copy?

18          A     Yes, sir.

19          Q     And below that, Operating Risks?

20          A     Yes, sir.

21          Q     Can you read into the record, please, the  
22   paragraph that begins with the words, If we cannot  
23   complete?

24          A     If we cannot complete this asset sale or if we  
25   are not able to retire a principal amount of debt

1 sufficient to reduce our interest expense to a level that  
2 can be satisfied by the cash flow generated by our  
3 remaining utility operations, we will continue to have a  
4 cash flow shortfall. We may also need to explore  
5 alternatives with respect to financing the significant  
6 capital expenditures anticipated in connection with  
7 environmental upgrades and compliance as well as capital  
8 expenditures generally required to continue to provide  
9 safe, reliable service to our remaining utility customers.

10 Q Thank you. And then over the lunch hour break,  
11 were you able to take a look at the complete copy of  
12 Aquila's Form 10-K dated December 31, 2006?

13 A I looked through it, and I did find additional  
14 information in it.

15 MR. SWEARENGEN: Could I have an exhibit marked,  
16 please?

17 JUDGE VOSS: Yes. Let's see. What are you guys  
18 up to?

19 MR. SWEARENGEN: I have no idea what the number  
20 should be.

21 JUDGE VOSS: I will try to check that for you.  
22 Let's see. I have 38.

23 MR. SWEARENGEN: 38. Okay. Thank you.

24 MR. THOMPSON: Have you got one for me?

25 MR. >SWEARENGEN: I do.

1 MR. THOMPSON: Thank you.

2 MR. SWEARENGEN: Are we ready?

3 JUDGE VOSS: Yes. And this is the 10-K that --  
4 Aquila's 10-K additional page?

5 MR. SWEARENGEN: Yes.

6 Q (By Mr. Swearengen) Dr. Hadaway, do you have in  
7 front of you what has been marked for purposes of  
8 identification as Exhibit 38, a one-page document, which I  
9 will represent to you is page 33 from Aquila's Form 10-K  
10 filed with the FCC for the year ending December 31, 2006?  
11 Do you -- do you recall talking a look at -- at this page  
12 over the lunch break?

13 A Yes, I did.

14 Q And where on that document are the construction  
15 expenditures for the company discussed? Can you tell us?

16 A There's a table that demonstrates up above that  
17 the company's construction requirements through 2009 are  
18 well over a billion dollars. If we look at just the  
19 electric part, it's 284 million in 2007, and it goes to  
20 400 million in 2008, 362 million in 2009.

21 MR. SWEARENGEN: Thank you. I would offer into  
22 evidence Exhibit 38.

23 JUDGE VOSS: Are there any objections to that  
24 exhibit? Hearing none, it will be admitted.

25 (Exhibit No. 38 was offered and admitted into

1 evidence.)

2 MR. SWEARENGEN: That's all I have. Thank you.

3 JUDGE VOSS: Now we'll going back to questions  
4 from the Bench. Commissioner Gaw, did you have any  
5 questions for this witness?

6 COMMISSIONER GAW: Maybe just -- just a few.

7 CROSS-EXAMINATION

8 BY COMMISSIONER GAW:

9 Q There -- you were referencing earlier a  
10 distinction between vertically integrated utilities and --  
11 and distribution companies and transmission companies,  
12 maybe. I can't remember if you included transmission  
13 companies or not.

14 A I included transmission and distribution.  
15 They're listed in RRA as the ones with the T&D beside  
16 them. And DI is just distribution only.

17 Q Okay. And can you give me an example of a  
18 distribution company?

19 A Yes. The three Ameren subsidiaries that operate  
20 in Illinois are distribution only companies.

21 Q The -- can you name them for me?

22 A They're -- they're listed on the exhibit that we  
23 were looking at just a moment ago on page 6 or 7. If we  
24 look on page 7 of Exhibit --

25 JUDGE VOSS: Is that 512?

1           A     Staff Exhibit 240. I'm sorry. I got it  
2 backwards. Staff Exhibit 240, page 7.

3           Q     (By Commissioner Gaw) Do you want to tell me  
4 who they are since I'm trying to filter through who --

5           A     Yes, sir. November 21st, there near the top of  
6 that page, you see Central Illinois Light, Central  
7 Illinois Public Service and Illinois Power. Those three  
8 are distribution only companies. Or I'm sorry. They're  
9 T&D companies.

10          Q     Transmission and distribution?

11          A     Yes.

12          Q     Okay. And how are their rates set?

13          A     The Illinois Commerce Commission has rate  
14 proceedings and sets the rates just for that function.

15          Q     Okay. Do you know whether or not those -- those  
16 companies are load serving entities or whether -- excuse  
17 me. Are they load serving entities or not?

18          A     Do you mean in the sense of providing  
19 generation?

20          Q     Yeah. You know -- you've heard the term load  
21 serving entity before, haven't you?

22          A     Well, I'm not sure if I'm familiar with how you  
23 use it here.

24          Q     Okay. In regard to -- in regard to the  
25 provision of service in Illinois, who pays -- what -- who

1 pays the entities that are listed here as Central Illinois  
2 Light, Central Illinois Public Service and Illinois Power  
3 for the -- for the service they provide?

4 A If it's like most states -- and, Commissioner  
5 Gaw, I am -- I'm just speaking from things that I do know  
6 about in some other states. Typically, the so-called  
7 retail electric providers pay the T&D wires companies.

8 But the wire -- the reps collect the money and  
9 then pay it over to them. In Illinois, I don't know if  
10 they really have any -- very many people that are  
11 participating as alternative providers.

12 Q Are you familiar with the status of the Illinois  
13 retail market place?

14 A I have, like everyone, read quite a bit about  
15 the concerns they have about their power auction --  
16 auctions to obtain the -- I think it would have been the  
17 load serving part of what you were asking me about.

18 Q Okay. And do you know -- but do you know the  
19 particulars of how the -- I believe you said retail  
20 electric providers, how they fit in with these  
21 transmission and distribution companies?

22 A Again, speaking from the actual experience that  
23 I have not in Illinois, but the T&D companies are just  
24 pure wires delivery businesses in most of the regulated  
25 states. And how they interface with the reps may vary



1 well depend on whether that market is developed.

2 In Texas where I'm most familiar with the  
3 operations, there are many reps, and the reps pay the  
4 wires companies.

5 Q Yes. Okay. But in Illinois, are you familiar  
6 with how they inter-relate and how those things --

7 A I'm not sure that their market has really been  
8 forthcoming.

9 Q Do you know when their market opened --

10 A I did the --

11 Q -- generally?

12 A I did the Comet case, and I think it may have  
13 been 2002. But, again, I don't have those facts at my  
14 fingertips.

15 Q You don't know, then, whether or not the -- the  
16 actual auctions of that took place, when they would have  
17 taken place, the --

18 A The actual auctions occurred about a year ago.

19 Q In fact, toward the end of last year? Would  
20 that be correct?

21 A Yes, sir.

22 Q Now, would these entities that you -- that you  
23 mentioned, Central Illinois Light, Central Illinois Public  
24 Service and Illinois Power, would they be impacted by the  
25 regulatory environment in Illinois?

1           A     Certainly.

2           Q     In what way?

3           A     There has been concern because of the  
4     controversy about the power auctions and whether or not  
5     the much higher prices that were involved now that the  
6     price freezes have gone off on in that state, how -- how  
7     to translate those additional costs to the customers.

8           Q     And when you say customers, what -- who do you  
9     mean as customers?

10          A     The retail customers, like a residential  
11     customer or commercial customer.

12          Q     All right. Now, I'm trying to make sure I'm  
13     following you here, so I apologize for -- for some of  
14     these questions. They may be -- they may seem very  
15     simplistic.

16                 But when you're -- when you're dealing with the  
17     -- the distribution and transmission companies, why would  
18     that regulatory environment matter?

19          A     The rate of return that's established is applied  
20     to those entities' investment in transition and  
21     distribution, and it includes consideration for their  
22     operating expenses, their O&M expenses and that sort of  
23     thing. So it's a standard rate case, from my experience.

24          Q     Yes. I -- okay. I understand what you're --  
25     what you're answering. I was asking a slightly different

1 -- for a slightly different response, and that is in  
2 regard to the amount that they received, the -- the  
3 payment that they receive, if it's like you believe it to  
4 be, as you described in Texas, they get paid by the retail  
5 electric providers that are using their system, correct?

6 A If -- if they have ones external to themselves.  
7 Many of the companies simply haven't had that developed in  
8 Illinois, from my understanding.

9 Q What do you mean? That they hadn't had it  
10 developed, what does that mean?

11 A There just aren't a bunch of retail electric  
12 providers that aren't incumbent utilities.

13 Q Okay. If it is an incumbent utility that is  
14 providing service through these transmission and  
15 distribution companies, are they the same company that's  
16 providing that power, or could -- is it probably an  
17 affiliate of that -- of that T&D?

18 A The -- the one that I know about is -- is  
19 Commonwealth Edison because that's the case I worked in up  
20 there last year.

21 Q Okay.

22 A And they do have -- excuse me. They do have a  
23 generation affiliate that had a power contract. That same  
24 affiliate also bid in the auction, and I don't know what  
25 the ultimate results of the auction -- how that all turned

1 out.

2 Q Okay.

3 A But once the rate freeze went off, whatever the  
4 results of the auction produced were going to be much  
5 higher prices for the consumers in the state.

6 Q And I guess, again, that would probably be the  
7 case in -- with -- with any utility operating, for  
8 instance, the Ameren utilities that you mentioned here, it  
9 would -- it would not surprise you if the -- a majority or  
10 -- or -- of the power being sold over the transmission and  
11 distribution companies' facilities would be supplied by an  
12 affiliate of those T&D companies?

13 A It -- it was prior to the auction, certainly.  
14 But after the auction, it just depended on the results of  
15 the auctions, and I don't know from these companies.

16 Q It wouldn't have surprised you if that had been  
17 the result, though, correct?

18 A It was the result for Commonwealth Edison, at  
19 least on these questions.

20 Q Okay. Now, why would a transmission and  
21 distribution company be impacted by the instability -- the  
22 uncertainty of the implementation of the retail market?  
23 Because I think you described that a little earlier. Why  
24 would they be impacted by that environment?

25 A I may not have fully appreciated your question.

1 I was thinking of how their rates were set and how they  
2 were impacted by the regulatory environment, the level of  
3 return and that sort of thing.

4 Q Yes.

5 A With respect to price of power, other than  
6 conservation where companies are asking for a decoupling  
7 method and things like that, the volatility of the whole  
8 power market simply make the whole industry appear to be  
9 more risky. And it is.

10 Q Okay. So in the event that -- for one thing,  
11 unless they just set their prices to the be -- I keep  
12 wanting to say load serving entity, I'm sorry, that's the  
13 term I'm used to -- to the retail electric providers.  
14 Unless it's all just done at a set price regardless of  
15 volume, then the volumetric differences will have an  
16 impact on their revenue stream of the T&D?

17 A For some companies, rate designs have been  
18 changed to straight fixed variable kinds of things and  
19 whatnot like that. But for most companies, they have not.

20 Q Okay.

21 A Other than -- other than the recovery and the  
22 customer charge and some decoupling activities, they have  
23 not.

24 Q Okay. So in -- so in that event, that would be  
25 one degree of uncertainty that asks for the T&D companies

1 in a retail choice environment?

2 A Yes.

3 Q And then would it also have some potential  
4 impact on the company's risk as a T&D company if the  
5 affiliates -- the affiliate generating company might be  
6 impacted by the advent of the retail market?

7 A I'm --

8 Q In other words -- in other words, when credit  
9 rating agencies are setting some of their ratings, is it  
10 not the case that they will, under most circumstances,  
11 examine beyond the limits of the T&D company itself, and  
12 an affiliate generating company might bleed off into the  
13 setting of the -- of the rates -- or of the credit rating  
14 agency? Sorry about that.

15 A If -- if they're all still part of the same  
16 company, I -- I suppose that would be the case.

17 Q And when you say same company, do you mean that  
18 they have to be under the same corporation or if they're  
19 -- as long as they're still affiliates of one another?  
20 That would be the question.

21 A If -- if a generating affiliate of a company had  
22 some disastrous result occurring, it would depend on what  
23 some people rate fencing and whether or not you treat it  
24 as if it were a separate issue somehow. I don't know that  
25 splitting up companies -- that has been an issue. It

1     could have been. Mostly, that obviously occurs in mergers  
2     and acquisitions, things like that.

3           Q     Yes. So there are additional risks in that  
4     environment for a T&D company that might not necessarily  
5     be present in a vertically integrated state, correct?

6           A     Well, I don't know if I can agree with that  
7     because it -- I think what you're suggesting is that if  
8     they are still affiliates, they're all part of one  
9     company --

10          Q     Yes.

11          A     -- and they haven't actually divested of the T&D  
12     operations and integration into separate companies, that  
13     makes them look more like an integrated utility --

14          Q     Yes.

15          A     -- in terms of parent company overall.

16          Q     Yes.

17          A     And, again, I don't know mean to be prevential,  
18     but in the state of Texas, most of the companies there,  
19     there two of the major ones, literally sold their  
20     generation. They divided up into different companies.  
21     They separate T&D wires companies center point and does  
22     not have even a retail electric provider, for example.

23                 Reliant does, and Reliant has the generation.  
24     But they divided up into separate companies, so it's an  
25     issue there.

1           To the extent that Commonwealth Edison does have  
2   generation that is part of the same Exalon public company  
3   and the wires company is also a part of that, then they  
4   are a bit more like an integrated company would be.

5           Q     Okay. So would it not be the case that if -- if  
6   affiliates were still providing generation into the market  
7   in a retail choice state, affiliates of a T&D company, and  
8   the state were moving into a new environment regarding the  
9   -- regarding retail choice from -- from a transitional  
10  period in -- in -- where there were rate freezes and other  
11  things going on that, in fact, there -- there may be some  
12  additional risks to that T&D company that would be --  
13  well, let's say, risks that would be equal to or in some  
14  cases greater than what might exist in a vertically  
15  integrated state that was not moving toward retail choice?

16          A     If we put that last part on where the whole  
17  company is -- is a fully regulated environment, you -- you  
18  might touch on that -- that same issue.

19                Those companies, though, that we're talking  
20  about in Illinois, if they get their power supply from an  
21  auction where it's not necessarily an affiliate provider,  
22  then the matter of the deregulated piece being more risky  
23  is certainly true.

24                But whether that really is going to spill over,  
25  there's a way for it to spill over again. In the



1 companies that's I'm most familiar with, it cannot in  
2 Texas.

3 Q Do you know whether or not there has been a  
4 recent downgrade of the Ameren utilities in Illinois as a  
5 result of the regulatory -- regulatory changes and  
6 questions that are arising in regard to what may happen to  
7 the retail choice markets going forward?

8 A Yes.

9 Q Tell me what you -- what that downgrade was, if  
10 you know.

11 A I -- I don't know the details. I just saw that  
12 it happened.

13 Q Okay. So, in fact, are you familiar with  
14 whether or not that particular downgrade potentially or  
15 did impact the entirety of the Ameren affiliates?

16 A It -- at least Standard & Poor's is very  
17 forthcoming in talking about their corporate groupings and  
18 ratings being related to parents and affiliates.

19 Q Okay.

20 A The other rating agencies don't say as much  
21 about it. But they have certain things -- if they change  
22 an owner's rating will have the impact if there's anything  
23 changed down in the subsidiary's operations or not.

24 Generally, though, my statement is about T&D  
25 companies being less risky follow directly from what the

1 rating agencies have said. I've testified in many of  
2 these cases. And, obviously, companies don't like having  
3 the lowest rate of return possible. Like the companies in  
4 the New England states have gotten 9 and a half, something  
5 like that, and they argue that some of the very things  
6 that you're talking about exist.

7           And I'm familiar with what you're saying. But  
8 the rating agencies say the T&D companies are going to be  
9 typically given business positions, Standard & Poor's says  
10 of there whereas an integrated company is likely to be a  
11 five.

12           So while these things you're asking me about or  
13 speaking about are certainly possibility, they are not way  
14 things are generally reviewed.

15           Q     Well, in -- in general, are most T&D companies  
16 set up like they are in Texas?

17           A     Many of them sort of are. They don't have --  
18 most places don't have the complete separation and,  
19 certainly, for example, TSU did not sell off its various  
20 assets. It formed three different parts to the company, a  
21 retail electric provider and wires company and power  
22 generation, which is a merchant function now. But it's  
23 still all part of the same holding company.

24           Q     All right. And I believe you've already  
25 testified that when the spin-off doesn't do go outside of

1 an affiliate that they -- that they still resemble more of  
2 the nature of a vertically integrated company?

3 A At the parent level, certainly, they do.

4 Q All right. And have you done an analysis of  
5 these T&D companies that are included in lists that have  
6 been discussed earlier here today to differentiate between  
7 those T&D companies that are completely separate and apart  
8 from affiliates that -- that are self-generation or not?

9 A We -- we have actually tried to do that. But --  
10 but because most of them are part of a larger entity like  
11 you're suggesting, there's just not statistically a large  
12 sample. Center Point would be a good example.

13 Q Of -- of which?

14 A Of just a pure T&D operation.

15 Q Okay.

16 A Part of the old Reliant Energy Company. But  
17 Exalon, obviously, is a big company, and that's the  
18 publicly traded entity for Commonwealth Edison.

19 Ameren is the publicly traded entity for the  
20 other three Illinois companies up there. So there's not a  
21 publicly traded sample that you can use to see if there's  
22 a different in the rate of return.

23 But, certainly, the results of the rate cases  
24 indicate that there -- the results have shown that the  
25 returns that are allowed have been lower.

1 Q Of what -- of which companies?

2 A The T&D companies. They're much lower.

3 Q Of all T&D companies or just of the companies  
4 that are separated?

5 A Oh, I'm sorry. A little earlier, we went  
6 through staff Exhibit 240 on pages 6 and 7. They have  
7 footnotes that show the rate case results for the  
8 distribution only and T&D companies.

9 And if you look at those, they are the ones that  
10 are 9.55, 9.75, 10.0. The integrated electric companies'  
11 numbers are higher than those. There aren't any  
12 integrated electric companies that got rates of return as  
13 low as 9.55 or even 9.75.

14 Q Do you know what the rationale was for setting  
15 those rates in each one of those cases?

16 A Not in each one. But I was the witness for the  
17 Commonwealth Edison. I was the witness for Utilicorp in  
18 New Hampshire. You know, I've testified in a number of  
19 cases in Texas. So, you know, I've seen the issues. I  
20 just -- yeah. I can't for all of the cases, but I can  
21 speak for those.

22 Q And you've already stated that in Texas, most of  
23 the T&D companies are separated from any generation  
24 companies?

25 A Well, of the three major companies --

1 Q Other than IATAN II?

2 A Yes. Of the three major companies, two are and  
3 one's not.

4 Q Two are separated and one is not separated?

5 A Yes.

6 Q And in a retail choice environment, the  
7 generating company itself, would you say that it is  
8 subject to more or less risk than a vertically integrated  
9 company in a non-retail choice state?

10 A Merchant generator?

11 Q Merchant or -- just any -- any of the companies  
12 that are -- that are providing load service as retail  
13 electric providers. I see -- I see a merchant generator  
14 at as something different maybe than you do, so I'm being  
15 careful now with my terms.

16 A Certainly, the deregulated generation function  
17 is more regulated, is more risky than the regulated T&D  
18 function.

19 Q All right. Have you ever done any -- I don't  
20 suppose there would have been a reason for you to have  
21 done some sort of an analysis about the incremental  
22 difference in that risk?

23 A The -- the way we did that was to take a look at  
24 oil and gas delivery companies, high fixed cost companies,  
25 forest and paper would products companies. The rating

1 agencies have done an analysis like this comparing maybe  
2 what merchant generators are going to look like. Then we  
3 prepared the integrated electric company data before  
4 deregulation and gas distribution only companies.

5 Q Yes.

6 A And we found that gas distribution companies and  
7 regulated electric companies didn't have significant  
8 variability in their cash flows. But, certainly, relative  
9 to the deregulated and forest and paper products, energy  
10 products and those kinds of things that the regulated  
11 entities were certainly less risky. That's the analysis  
12 we've done, and I've presented that in several cases.

13 COMMISSIONER GAW: Okay. I think that's all I  
14 have, sir. Thank you.

15 MR. HADAWAY: Thank you.

16 JUDGE VOSS: Is there any redirect based on  
17 questions from the Bench?

18 MR. WOODSMALL: Recross first?

19 JUDGE VOSS: I meant recross.

20 MR. WOODSMALL: I have one.

21 CAPTAIN HOLLIFIELD: I've got one.

22 JUDGE VOSS: Did you have any, Captain?

23 CAPTAIN HOLLIFIELD: In the -- give me the  
24 order. I forgot.

25 JUDGE VOSS: Well, on the official list, it

1 would be you, then Sedalia Industrial Energy Users.

2 RECROSS EXAMINATION

3 BY CAPTAIN HOLLIFIELD:

4 Q Dr. Hadaway, I just wanted you to -- back here.  
5 I just wanted you to repeat the -- what you had said about  
6 my characterization of your treatment of the DCF model,  
7 please.

8 MR. SWEARENGEN: Your Honor, I'm going to object  
9 to that. I think that's something that Commissioner Gaw  
10 brought up, and I think these cross-examination questions  
11 should be limited to questions that were based on his  
12 questions.

13 CAPTAIN HOLLIFIELD: My apologies. I --

14 JUDGE VOSS: It is confusing when we break in  
15 the middle, but these are just based on the questions that  
16 Commissioner Gaw asked.

17 CAPTAIN HOLLIFIELD: Thank you.

18 JUDGE VOSS: Mr. Woodsmall?

19 MR. WOODSMALL: Thank you.

20 RECROSS EXAMINATION

21 BY MR. WOODSMALL:

22 Q You mentioned that you had testified in the  
23 Illinois cases; isn't that correct?

24 A In the Commonwealth Edison case.

25 Q Okay. Can you tell me what ROE the Commission

1 authorized there?

2 A I believe it was 10.05.

3 Q And what was your recommendation in that case?

4 A I think 11 percent.

5 MR. WOODSMALL: Thank you.

6 JUDGE VOSS: Is that the only -- end of your  
7 questions, Mr. Woodsmall?

8 MR. WOODSMALL: Yes. Thank you.

9 JUDGE VOSS: Staff, do you have any --

10 MR. THOMPSON: I have one.

11 RECROSS EXAMINATION

12 BY MR. THOMPSON:

13 Q With respect to the companies set out in Exhibit  
14 240 --

15 A Yes, I have that.

16 Q -- those ROEs are reported for the year 2006.

17 Are you -- can you tell me any case in which the

18 Commission excluded T&D companies in calculating the --

19 the average?

20 A Other than the exhibits I saw today, I haven't  
21 seen anybody exclude any of the companies, and I have not.

22 MR. THOMPSON: Thank you very much. No further  
23 questions.

24 JUDGE VOSS: Public Counsel?

25 MR. MILLS: No questions. Thank you.



1 JUDGE VOSS: Any redirect based on --

2 MR. SWEARENGEN: I have just one.

3 JUDGE VOSS: Okay.

4 REDIRECT EXAMINATION

5 BY MR. SWEARENGEN:

6 Q Dr. Hadaway, Commissioner Gaw had asked you some  
7 questions about the T&D companies in Illinois just  
8 generally and discussed with you some risks that those  
9 companies might be experiencing. Do you recall that?

10 A Yes, I do.

11 Q Would it be your understanding that in setting  
12 the authorized rate of return for those T&D companies, the  
13 regulators would take into account those risks?

14 A The company asked them to take those into  
15 account. I'm not sure in Illinois if they did or not.

16 Q Okay. What about in any other jurisdiction?

17 A In Texas -- I'm sorry to sound -- it's just  
18 where I've done most of my work, and it's what I know  
19 mostly about. The Commission adjusted the capital  
20 structure downward and adjusted the ROE upward to the same  
21 -- approximately the same level as the average return.

22 Q And they did that why?

23 A Based on staff recommendation, they adjusted the  
24 Staff recommendation up 50 basis points to avoid having to  
25 do double counting of capital structure and ROE.

1 MR. SWEARENGEN: Thank you. That's all I have.

2 JUDGE VOSS: Seeing no further questions, I  
3 believe, Mr. Hadaway, you're excused.

4 MR. HADAWAY: Thank you, your Honor.

5 JUDGE VOSS: And I guess we are ready for  
6 Mr. Trippensee.

7 RUSSELL TRIPPENSEE,  
8 being first duly sworn to testify the truth, the whole  
9 truth, and nothing but the truth, testified as follows:

10 DIRECT EXAMINATION

11 BY MR. MILLS:

12 JUDGE VOSS: I'm sorry. Please proceed,  
13 Mr. Mills.

14 Q (By Mr. Mills) Mr. Trippensee, are you the same  
15 Russell Trippensee who has prepared and caused to be filed  
16 direct testimony which has been marked as Exhibit 111 --  
17 I'm sorry -- as Exhibit 403 and rebuttal testimony, which  
18 has been marked as Exhibit 404?

19 A Yes, I am.

20 Q And if I were to ask you the same questions that  
21 are contained therein here today, would your answers be  
22 the same?

23 A Yes, they would.

24 Q Do you have any corrections to make to those  
25 testimonies?

1           A     Not to my knowledge.

2           Q     And are the answers therein true and correct to  
3 the best of your knowledge?

4           A     Yes, they are.

5                 MR. MILLS: Your Honor, with that, I will offer  
6 Exhibits 403 and 404 and tender the witness for  
7 cross-examination.

8                 JUDGE VOSS: Are there any objections to the  
9 admission of those exhibits? I know they do cover more  
10 than just this issue.

11                MR. SWEARENGEN: That -- that would be my only  
12 concern, that -- that they do cover more than the issue  
13 we're dealing with today. So if you could reserve ruling  
14 until he's testified on all of those, I think that would  
15 be appropriate.

16                JUDGE VOSS: Would that be all right with you,  
17 Mr. Mills?

18                MR. MILLS: Fine with -- fine with me.

19                JUDGE VOSS: Let's see. Public Counsel's  
20 witnesses. Federal Executive Agencies, do you have any  
21 questions for Mr. Trippensee?

22                CAPTAIN HOLLIFIELD: No questions, your Honor.

23                JUDGE VOSS: Sedalia Industrial Energy Users?

24                MR. WOODSMALL: No, thank you, your Honor.

25                JUDGE VOSS: Staff?

1 MR. THOMPSON: No questions.

2 MR. SWEARENGEN: Well, if somebody doesn't ask  
3 him, he's going to be upset because I know he missed a  
4 golf day this afternoon, so --

5 MR. TRIPPENSEE: Too cold for that,  
6 Mr. Swearengen.

7 CROSS-EXAMINATION

8 BY MR. SWEARENGEN:

9 Q Let me just ask you a couple of questions. I'm  
10 just looking at your direct testimony, Mr. Trippensee,  
11 which is the -- that deals with rate of return; is that  
12 correct?

13 A That is correct.

14 Q Okay. And I think you have another piece of  
15 rebuttal perhaps. Does that deal with rate of return,  
16 your rebuttal?

17 A Only to the extent it discusses the fuel  
18 adjustment clause, which is the purpose of the testimony  
19 on rate of return. But it's just more a description, not  
20 a direct relationship.

21 Q Okay. On -- and I'm looking at page 3 of your  
22 direct where you have some testimony under the heading  
23 Fuel Adjustment Clause Risk Reduction.

24 A That is correct.

25 Q And that's the testimony that you have this

1 afternoon that's pertinent to this issue; is that right?

2 A Yes, sir, it is. If -- if a fuel adjustment  
3 clause is adopted in this case.

4 Q Right.

5 A Absent a fuel adjustment clause adoption, the  
6 balance of this testimony would not be necessary.

7 Q I understand. And were you here today and heard  
8 Mr. Hadaway testify that -- that his rate of return  
9 recommendation is based on the assumption that the company  
10 will receive a fuel adjustment clause?

11 A Yes, I was.

12 Q And -- and you heard him say that or you  
13 understand that to be his testimony?

14 A Yes, I do.

15 Q And is it also your understanding that the  
16 company has not made any kind of upward adjustment to its  
17 proposed rate of return to account for fuel risk because  
18 of its anticipation that it will receive a fuel adjustment  
19 clause?

20 A That is the company's position. Yes.

21 Q I think maybe -- have you testified on rate of  
22 return previously?

23 A Yes.

24 Q In what cases?

25 A Missouri Gas Energy.

1           Q     Is that the case where we objected to your  
2     testimony and the Commission said that you'd been around  
3     the business for 30 years so you could -- you could talk  
4     about that? Is that -- is that the right one?

5           A     They may have made something to that effect.

6           Q     Okay.

7           A     Missouri Gas Energy. Atmos Energy recently. I  
8     believe in the Atmos case someone pointed out a case,  
9     telephone case from the mid '80s where I had some rate of  
10    return testimony.

11          Q     Okay. You're familiar with the discounted cash  
12    flow model, DCF model?

13          A     Yes, I am.

14          Q     Okay. Would you agree with me that the -- the  
15    discounted cash flow model is predicated on the concept  
16    that a stock's price represents the present cash value of  
17    all future cash flows expected from the stock?

18          A     That's my general understanding. Yes.

19               MR. SWEARENGEN: Okay. Thanks. That's all I  
20    have.

21               JUDGE VOSS: Commissioner Gaw, do you have any  
22    question for this witness?

23               COMMISSIONER GAW: No, thank you.

24               MR. TRIPPENSEE: Thank you.

25               JUDGE VOSS: Is there any redirect based on

1 questions?

2 MR. MILLS: I have no redirect. Thank you.

3 JUDGE VOSS: Well, then, Mr. Trippensee. You  
4 are going to have a good Friday. You're excused.

5 I have a couple things quickly. Mr. Mills, you  
6 were not here yesterday. Mr. Dandino was here actually --

7 MR. MILLS: The day before.

8 JUDGE VOSS: -- Monday, and you had said that  
9 you thought that the additional issues you wanted to amend  
10 before would be resolved with the stipulation. Are you  
11 withdrawing your motion then to amend the issue list?

12 MR. MILLS: Assuming that Commission is going to  
13 adopt the stipulation and agreement. If not, then there's  
14 going to be a whole lot of issues that are in play, and  
15 that would be one of them. So I -- I think --

16 JUDGE VOSS: Reserve --

17 MR. MILLS: I think I would like to continue to  
18 reserve that -- the right to -- but I --

19 JUDGE VOSS: Okay.

20 MR. MILLS: In all likelihood, we're going to  
21 withdraw that. It's just not quite to the point where we  
22 know for sure that it's moot, so --

23 JUDGE VOSS: Good point.

24 MR. THOMPSON: I just --

25 JUDGE VOSS: Are there any additional issues

1     that we need address before we go off the record?

2                   MR. WOODSMALL:   What time are we starting  
3     Monday?

4                   JUDGE VOSS:   8:30.   One thing I will note is I'm  
5     still waiting for feedback from a couple Commissioners,  
6     but I'm setting up two different times for the stipulation  
7     presentation because I have to reserve a phone bank or a  
8     Meet Me call so that parties can call in.

9                   So it will either be at -- unless there's a  
10    change in the Commission, the notice will come out.   I'm  
11    hoping for it to either be at 9:00 on Wednesday, presuming  
12    we get fuel adjustment clause and all the issues on  
13    Tuesday as the original schedule said we would.

14                  In the more likely event that the fuel  
15    adjustment clause takes two days, we will do the  
16    stipulation presentation on Thursday at nine.   And there  
17    will be a single phone number reserved for both of those  
18    times, and I'll let the parties know no later than 8:00 on  
19    Tuesday night by e-mail from that mass e-mail list which  
20    of the two dates.   All right?

21                  MR. THOMPSON:   Thank you, Judge.

22                  JUDGE VOSS:   Okay.   Thank you.   We are off the  
23    record.

24

25



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