Exhibit No.:Issue:Overview/PolicyWitness:Terry BasshamType of Exhibit:Direct TestimonySponsoring Party:Kansas City Power & Light Company<br/>Case No.:Case No.:ER-2012-0174Date Testimony Prepared:February 27, 2012

# MISSOURI PUBLIC SERVICE COMMISSION

# CASE NO.: ER-2012-0174

# **DIRECT TESTIMONY**

# OF

# TERRY BASSHAM

## **ON BEHALF OF**

# KANSAS CITY POWER & LIGHT COMPANY

Kansas City, Missouri February 2012

## **DIRECT TESTIMONY**

## OF

## **TERRY BASSHAM**

## Case No. ER-2012-0174

- 1 Q: Please state your name and business address.
- A: My name is Terry Bassham. My business address is 1200 Main, Kansas City, Missouri
  64105.
- 4 Q: By whom and in what capacity are you employed?
- A: I am President, Chief Operating Officer ("COO"), and a member of the Board of
  Directors of Great Plains Energy Incorporated ("Great Plains Energy" or "GPE"), the
  holding company of Kansas City Power & Light Company ("KCP&L" or "Company"). I
  am also the President and COO of KCP&L and KCP&L Greater Missouri Operations
  Company ("GMO") and I have recently been appointed by the GPE Board of Directors as
  the new Chief Executive Officer replacing Michael Chesser effective June 1, 2012.
- 11

**Q:** What are your responsibilities?

12 A: My responsibilities include overall management of all aspects of GPE, including KCP&L13 and GMO.

14 Q: Please describe your education, experience and employment history.

A: I hold a Bachelor of Business Administration degree in Accounting from the University
of Texas at Arlington and a Juris Doctor degree from St. Mary's University School of
Law in San Antonio, Texas. I was appointed President and COO of GPE, KCP&L and
GMO in 2011 and as stated above, I will assume my new role effective June 1, 2012.
Prior to my current role, I served as Executive Vice President ("VP") – Utility Operations

| 1 | of KCP&L and GMO (2010-2011); Executive VP – Finance and Strategic Development         |
|---|--|
| 2 | and Chief Financial Officer ("CFO") of GPE (2005-2010) and of KCP&L and GMO            |
| 3 | (2009-2010); and, CFO of KCP&L (2005-2008) and GMO (2008). Prior to that time, I       |
| 4 | was employed by El Paso Electric for nine years in various positions including General |
| 5 | Counsel, Chief Administrative Officer and CFO. The remainder of my work career I       |
| 6 | worked as an attorney in the primary practice of regulatory law.                       |

# 7 Q: Have you previously testified in a proceeding before the Missouri Public Service 8 Commission ("Commission" or "MPSC") or other jurisdiction?

9 A: Yes. I have previously testified before the MPSC, Kansas Corporation Commission
10 ("KCC"), Federal Energy Regulatory Commission ("FERC"), the Public Utility
11 Commission of Texas, the New Mexico Public Service Commission and various
12 legislative committees of the Texas and New Mexico legislatures.

## 13 Q: What is the purpose of your direct testimony?

# 14 A: The purpose of my testimony is to:

# 15 1) Provide the MPSC with an overview of KCP&L's and GMO's operations and review

- 16 recent rate increases as a result of KCP&L's Comprehensive Energy Plan;
- 17 2) Provide a summary of our rate increase request;
- 18 3) Provide an overview of the key drivers of our request;

# 19 4) Discuss the factors considered in making a rate increase request currently in the face 20 of a continued lagging local economy;

- 5) Describe the Company's on-going efforts in controlling costs and managing our
  business efficiently; and
- 23 6) Discuss some of KCP&L's on-going initiatives.

1

#### **OVERVIEW OF KCP&L AND GMO**

2 Q: Please discuss KCP&L's and GMO's operations and history.

A: KCP&L was originally founded in 1882 and is recognized as one of the Midwest's most
reliable and affordable energy suppliers. KCP&L is a wholly-owned subsidiary of GPE,
which are both headquartered in Kansas City, Missouri. GPE is a public utility holding
company which also owns GMO, formerly Aquila, Inc.

Through its regulated utility subsidiaries, GPE serves approximately 823,000
customers in 47 counties in Missouri and eastern Kansas including approximately
725,000 residences, 96,000 commercial firms, and 2,600 industrials, municipalities and
other electric utilities. KCP&L alone serves approximately 511,000 customers, including
approximately 451,000 residences, 58,000 commercial firms, and 2,100 industrials,
municipalities and other electric utilities. KCP&L's electric service territory includes the
Kansas City metropolitan area and surrounding cities.

14 The Company's retail revenues – reflecting service provided to residences and 15 businesses – averaged approximately 87 percent of its total operating revenues over the 16 last three years. Wholesale firm power, bulk power sales and miscellaneous electric 17 revenues accounted for the remainder of KCP&L's revenues. Like most electric utilities, 18 KCP&L is significantly impacted by seasonality with approximately one-third of its retail 19 revenues recorded in the third quarter. Approximately 56 percent of KCP&L's retail 20 revenues come from Missouri.

To serve its customers, on a combined basis, KCP&L and GMO own more than 4,300 mega-watts ("MW") of base load generating capacity and almost 2,300MW of peak load generating capacity. KCP&L's capacity is diversified with ownership in four

large coal-fired generating stations, the Wolf Creek nuclear power generating station,
1,200MW of natural gas and oil-fired peaking capacity and 149MW of wind generating
capacity located in Spearville, Kansas. During 2011, in order to continue to meet state
renewable energy standards, KCP&L added additional renewable capacity by entering
into long-term power purchase agreements for additional wind and hydro generation.

On a combined basis, KCP&L and GMO operate and maintain approximately
22,000 miles of distribution lines and approximately 3,600 miles of transmission lines to
serve customers across their service territory. KCP&L's share of lines is 12,000 miles of
distribution lines and 1,800 miles of transmission lines.

KCP&L is one of the largest employers in the region. The Company employs
more than 3,000 employees, including more than 1,900 union employees. These
employees are active in the communities we serve and conduct our business and activities
under the guiding principle of "Improving Life in the Communities We Serve."

14

#### **RECENT RATE HISTORY**

# 15 Q: Since 2006, KCP&L has received four rate increases. Why did the Company make 16 several rate increase requests?

A: Prior to 2006, the Company had not requested a rate increase request in more than 20 years. In fact, rates had decreased over that period of time. However, it became evident that a plan was needed to address growing demand in our region. So, in 2004, KCP&L
engaged in a highly collaborative process with its customers, community leaders and regulators to develop a regional Comprehensive Energy Plan ("CEP") that outlined the investments needed to meet our customers' needs for safe, reliable service.

| 1                                      | Q:              | What were the major components of the CEP?  |
|--|-----------------|---|
| 2                                      | A.              | In the Non-Unanimous Stipulation and Agreement that was approved by the Commission  |
| 3                                      |                 | in Case No. EO-2005-0329, KCP&L committed to undertake commercially reasonable  |
| 4                                      |                 | efforts to make the following investments:  |
| 5                                      |                 | • To build 100MW of wind generation in 2006;  |
| 6                                      |                 | • To explore the potential for an additional 100MW of wind in 2008;   |
| 7<br>8                                 |                 | • Proceed with environmental investments related to Iatan 1 and La Cygne 1 for accelerated compliance with environmental regulations;   |
| 9                                      |                 | • To invest in Transmission and Distribution facilities and upgrades;   |
| 10<br>11                               |                 | • To build 800-900MW of new coal-fired generation at the Iatan Station, including state-of-the-art environmental equipment; and   |
| 12<br>13                               |                 | • Propose a portfolio of Demand Response, Energy Efficiency and Affordability Programs for approval by the Commission.  |
|  |                 |   |
| 14                                     | Q:              | Has the CEP been successful?  |
| 14<br>15                               | <b>Q:</b><br>A. | Has the CEP been successful?<br>Yes it has. The CEP investments are delivering value to our customers and the entire  |
|  | -               |   |
| 15                                     | -               | Yes it has. The CEP investments are delivering value to our customers and the entire  |
| 15<br>16                               | -               | Yes it has. The CEP investments are delivering value to our customers and the entire region. With the completion of the CEP, KCP&L has provided its customers with  |
| 15<br>16<br>17                         | -               | Yes it has. The CEP investments are delivering value to our customers and the entire<br>region. With the completion of the CEP, KCP&L has provided its customers with<br>renewable energy, reliable transmission and distribution, programs to manage their   |
| 15<br>16<br>17<br>18                   | -               | Yes it has. The CEP investments are delivering value to our customers and the entire<br>region. With the completion of the CEP, KCP&L has provided its customers with<br>renewable energy, reliable transmission and distribution, programs to manage their<br>energy usage, environmental upgrades to existing coal-fired generating facilities, and a   |
| 15<br>16<br>17<br>18<br>19             | -               | Yes it has. The CEP investments are delivering value to our customers and the entire<br>region. With the completion of the CEP, KCP&L has provided its customers with<br>renewable energy, reliable transmission and distribution, programs to manage their<br>energy usage, environmental upgrades to existing coal-fired generating facilities, and a<br>significant base load supply of electricity that will provide low-cost, reliable power for   |
| 15<br>16<br>17<br>18<br>19<br>20       | A.              | Yes it has. The CEP investments are delivering value to our customers and the entire region. With the completion of the CEP, KCP&L has provided its customers with renewable energy, reliable transmission and distribution, programs to manage their energy usage, environmental upgrades to existing coal-fired generating facilities, and a significant base load supply of electricity that will provide low-cost, reliable power for decades.  |
| 15<br>16<br>17<br>18<br>19<br>20<br>21 | A.              | Yes it has. The CEP investments are delivering value to our customers and the entire region. With the completion of the CEP, KCP&L has provided its customers with renewable energy, reliable transmission and distribution, programs to manage their energy usage, environmental upgrades to existing coal-fired generating facilities, and a significant base load supply of electricity that will provide low-cost, reliable power for decades.<br>Given the four rate increases the Company has sought and received since 2006, are |

KCP&L's average residential customer (1,150kWh in summer, 760kWh in winter)
spends \$3.20 a day on electricity costs.

# 3 Q: Do you feel like the electricity you supply customers is a good value for the money 4 people pay for it?

- 5 Yes. There are several ways to look at the relative value of the electricity we supply. A: 6 First, we are one of the most reliable utilities in the Midwest. Over the last four 7 consecutive years, the independent firm P.A. Consulting has ranked the combined service 8 territories operating under KCP&L as the most reliable electric providers in the Midwest. 9 Reliability certainly is a key driver of customer value. Price is another significant 10 determinant of value. As mentioned previously, KCP&L's retail rates are still well below 11 the national average, even after the CEP. Additionally, the price of electricity for 12 KCP&L Missouri residential customers has risen 21% while usage for that same period 13 has increased 36%.
- 14

## SUMMARY OF RATE INCREASE REQUEST

- 15 Q: Please summarize the Company's rate increase request in this filing.
- 16 A: KCP&L is requesting an increase in our revenue requirement of approximately \$105.7
  17 million, which represents a 15.1% increase in rates. If approved, this would represent an
  18 increase of \$0.48 a day for a typical residential customer.
- This case is brought as a result of numerous factors with no single issue making
  up the majority of the increase. The costs of doing business and serving its customers
  have outpaced the Company's ability to maintain its current rates. Several factors driving
  the need for a rate increase include:

1 Decreases in off-system sales revenues due to lower energy prices in the a) 2 region. Changes in the wholesale energy market, including a challenging 3 economy and low natural gas prices, have significantly impacted KCP&L's 4 ability to sell power outside its service territory. In addition to a reduction in off-5 system sales margins, in recent months KCP&L has also lost several long-term 6 wholesale contracts once they expired. This reduction in revenue directly impacts 7 KCP&L's retail rates because these revenues historically directly reduced rates 8 for KCP&L's retail customers. Since 2007, for example, KCP&L retail customer 9 rates have been reduced by more than \$219 million (KCP&L total company) by 10 off-system sales margins, exclusive of the long-term wholesale sales contracts 11 that contributed additional reductions to retail customers' rates over this time.

b) Infrastructure investments made to maintain reliability. KCP&L provides
some of the most reliable electrical service in the country. The Company has
been named the most reliable electric utility in the region for four years in a row.
In order to maintain reliability, KCP&L continues to invest in its system. By
replacing equipment and improving technology, the Company will continue to
meet its customers' expectations.

18 c) Final costs related to completion of the Company's new, state-of-the-art
19 supercritical Iatan 2 generating unit, which was completed in August 2010 as
20 part of the Company's CEP.

d) Regional transmission system investments. KCP&L is a member of the
Southwest Power Pool ("SPP") Regional Transmission Organization ("RTO").
SPP and the other RTOs have followed the FERC's lead and have undertaken

extensive transmission system infrastructure improvement projects in an effort to
build out and refurbish the national transmission system. These improvements
will not only improve the electrical grid, resulting in improved regional reliability,
but will allow the delivery of renewable energy to this region. Part of this rate
increase reflects the Company's allocated share of SPP's transmission upgrade
costs and increases in associated SPP administrative fees.

- Period Provide the second standard of the second standard of the second standard standard standard requires investor-owned utilities to deliver at least 5% of its electricity from renewable resources by 2014 and 10% by 2018. As stated previously, the Company entered into purchase power agreements for wind generation in 2011. These agreements will allow KCP&L to continue to comply with the Standard.
- f) Other operations and maintenance expenses. These expense increases are
   covered in the Direct Testimony of Company witness John Weisensee.

# 14 Q: Is the Company requesting any additional regulatory mechanisms?

A: Yes. In order to better manage regulatory lag for certain expenses, KCP&L is proposing
several expense trackers as part of this filing. These trackers will provide the Company
with a better opportunity to obtain full and timely recovery of the costs it incurs to serve
its customers. These expense trackers are more fully outlined in the Direct Testimony of
Company witness Darrin Ives and other Company witnesses in this case.

The Company is also requesting an interim energy charge ("IEC") which includes a proposal to contain the off-system sales margin variances above or below the amount included in the rates established in this case with some specific sharing properties.

# Q: Do you believe the Commission's treatment of off-system sales ("OSS") margins throughout the CEP cases has been fair to the Company, given the risks it faced?

3 A: No. The current system is not a fair or proper balancing of interests. The Commission 4 has recently set a flat amount for OSS margins as an offset in base retail rates, with any 5 amount earned in excess of the base amount returned to customers. Any shortfall from 6 the OSS margin offset in base retail rates has been unrecovered by the Company. I 7 believe it would be more appropriate to provide a symmetrical method which would 8 provide for recovery of any under-recovery, as well as returning to customers any over-9 recovery of OSS margin. Because OSS margin is such a critical component of the 10 Company's overall revenue requirement, it is not reasonable either to customers or to the 11 Company to set the OSS margin at a level and require the Company to absorb margins 12 below the level that is set and customers to keep anything above.

Company witness Tim M. Rush describes in more detail our recommendation that
the Commission approve an IEC in this proceeding to help address this imbalance
between customers and the Company.

# 16 Q: What is KCP&L doing to keep costs down and reduce the requests for rate17 increases?

A: We manage our costs to maintain competitive electric rates and we recognize that rate
increase requests pose challenges for our customers. The Company has worked very hard
to manage the costs that can be controlled, which ultimately reduce the rate increase
request. Cost control measures the Company has taken include the following:

22

a) Organizational realignment and voluntary separation plan ("ORVS");

23

b) Flat non-fuel operations and maintenance budgets;

| 1                                      |                 | c) Capital budget review and non-critical project delays;  |
|--|-----------------|--|
| 2                                      |                 | d) Supply Chain Transformation Program;  |
| 3                                      |                 | e) Generation division benchmarking project; and   |
| 4                                      |                 | f) Continued flow-through of GMO acquisition synergy savings.  |
| 5                                      |                 | In 2011, the Company implemented an organizational realignment initiative,   |
| 6                                      |                 | coupled with a voluntary separation program, which will yield considerable customer  |
| 7                                      |                 | savings in years to come. In addition to the Company's usual efforts to keep its costs as  |
| 8                                      |                 | low as possible in light of the economic conditions affecting us and our customers, as   |
| 9                                      |                 | discussed in the Direct Testimony of Company witness Darrin Ives, KCP&L has  |
| 10                                     |                 | redoubled its efforts to control costs and conserve capital.   |
|  |                 |  |
| 11                                     | Q:              | Why can't KCP&L delay a rate increase until the economy improves for customers?  |
| 11<br>12                               | <b>Q:</b><br>A: | Why can't KCP&L delay a rate increase until the economy improves for customers?<br>As part of the Regulatory Compact with customers, KCP&L is obligated to provide   |
|  | -               |  |
| 12                                     | -               | As part of the Regulatory Compact with customers, KCP&L is obligated to provide  |
| 12<br>13                               | -               | As part of the Regulatory Compact with customers, KCP&L is obligated to provide<br>reliable electricity to all customers. In order to maintain the ability to do so, it is   |
| 12<br>13<br>14                         | -               | As part of the Regulatory Compact with customers, KCP&L is obligated to provide<br>reliable electricity to all customers. In order to maintain the ability to do so, it is<br>incumbent on the Commission to grant recovery of our prudently incurred cost of service  |
| 12<br>13<br>14<br>15                   | -               | As part of the Regulatory Compact with customers, KCP&L is obligated to provide<br>reliable electricity to all customers. In order to maintain the ability to do so, it is<br>incumbent on the Commission to grant recovery of our prudently incurred cost of service<br>and an opportunity to earn a fair and reasonable return on our invested assets. The   |
| 12<br>13<br>14<br>15<br>16             | -               | As part of the Regulatory Compact with customers, KCP&L is obligated to provide<br>reliable electricity to all customers. In order to maintain the ability to do so, it is<br>incumbent on the Commission to grant recovery of our prudently incurred cost of service<br>and an opportunity to earn a fair and reasonable return on our invested assets. The<br>Company has incurred significant additional costs over the last few years. Because the   |
| 12<br>13<br>14<br>15<br>16<br>17       | -               | As part of the Regulatory Compact with customers, KCP&L is obligated to provide<br>reliable electricity to all customers. In order to maintain the ability to do so, it is<br>incumbent on the Commission to grant recovery of our prudently incurred cost of service<br>and an opportunity to earn a fair and reasonable return on our invested assets. The<br>Company has incurred significant additional costs over the last few years. Because the<br>Company's rates are set based on historical costs, these costs increases need to be  |
| 12<br>13<br>14<br>15<br>16<br>17<br>18 | A:              | As part of the Regulatory Compact with customers, KCP&L is obligated to provide<br>reliable electricity to all customers. In order to maintain the ability to do so, it is<br>incumbent on the Commission to grant recovery of our prudently incurred cost of service<br>and an opportunity to earn a fair and reasonable return on our invested assets. The<br>Company has incurred significant additional costs over the last few years. Because the<br>Company's rates are set based on historical costs, these costs increases need to be<br>recovered in a timely manner through a rate increase request. |

A: As described in the Direct Testimony of Company witness Jimmy Alberts, KCP&L has
continued its Economic Relief Pilot Program ("ERPP"). The ERPP is a fixed credit that
reduces electric bills for low-income customers. As Mr. Alberts more fully describes in

his testimony, due to the success of this program, the Company is proposing, as part of
this rate increase request, a significant expansion in the number of customers allowed to
participate, full funding of the program in retail rates, and additional focus for this
program on senior citizens.

# 5 Q: Does KCP&L participate in other programs designed to assist its low-income 6 customers?

7 A. Yes. KCP&L participates in Low-Income Weatherization Programs and a Dollar-Aide
8 Program designed to assist low-income customers with weatherization of their homes.
9 The Company also actively participates in community action programs, encourages
10 volunteerism among its employees, and makes charitable contributions intended to
11 benefit various segments of low-income and elderly customer groups.

12 The Company also has continued to offer more flexible payment arrangement 13 options and connects customers with LIHEAP funding and other financial assistance as 14 part of its Connections program. This program has helped thousands of customers during 15 a more challenging economy and has helped local community agencies reach the 16 customers in greatest need of payment assistance.

17

## **ON-GOING KCP&L INITIATIVES**

## 18 Q: Please give a brief overview of KCP&L's La Cygne Generating Station.

A: KCP&L owns 50 percent of each of the two units and the common facilities at the La
Cygne Station. Westar Energy, Inc. ("Westar"), through its Kansas Gas and Electric
Company subsidiary, holds an equal share through ownership or sale/leaseback
arrangements. KCP&L is the operator of both units. La Cygne Unit 1 is a once through
supercritical cyclone coal-fired boiler rated at 816MW gross / 735MW net. La Cygne

Unit 2 is a pulverized coal-fired boiler rated at 717MW gross / 686MW net. La Cygne
 Unit 1 was placed in commercial operation in 1973 and Unit 2 was placed in commercial
 operation in 1977. Since the addition of Iatan Unit 2, La Cygne Station represents
 approximately 26 percent of KCP&L's entire coal fleet MWh generation.

# 5 6

**Q**:

# Why must KCP&L install new environmental equipment at its La Cygne Generating Station?

7 A: The Federal Environmental Protection Agency ("EPA"), through its 1999 Regional Haze 8 Rule and 2005 finalized amendments (also referred to as the Best Available Retrofit 9 Technology ("BART") Rule), has required state air quality agencies (Kansas Department 10 of Health and Environment ("KDHE") for Kansas) to identify whether visibility-reducing 11 emissions from sources subject to BART are below limits set by the state and whether 12 retrofit measures are warranted. KCP&L, as the operator of the La Cygne Generating 13 Station, executed its Regional Haze Agreement ("RHA") with the KDHE to install 14 emission control technologies to reduce emissions of fine particulates ("PM<sub>2.5</sub>"), Sulfur 15 Dioxide ("SO<sub>2</sub>"), and Nitrogen Oxide ("NO<sub>x</sub>") from the La Cygne Generating Station no 16 later than June 1, 2015.

# 17 Q: Can you describe KCP&L's decision to install new environmental equipment at its 18 La Cygne Generating Station?

A: Certainly. As a traditional regulated utility, KCP&L is legally obligated to provide safe
and reliable electric service at reasonable rates. In order to fulfill this obligation to serve,
a utility must build enough generation, transmission and distribution assets to ensure the
adequate and reliable supply of power in the face of many uncertainties-e.g., demand
growth, fluctuations in the financial markets, changes in regulations, etc. This long-range

planning process requires supply decisions to be made years in advance of the projected
need based on forecasted assumptions. Importantly, utilities are required to do this
supply planning on a least cost basis. KCP&L determined that installing new
environmental equipment at La Cygne is its preferred least cost plan and that the La
Cygne Environmental Project proposed by KCP&L is a reasonable, reliable and efficient
part of its supply plan for meeting its obligation to serve in a cost-effective manner.

- 7 Q: Is the La Cygne Environmental Project ("La Cygne Project" or "Construction
  8 Project") in the best interest of KCP&L's customers?
- 9 A: Yes it is. The La Cygne Environmental Project is in the best interest of KCP&L's customers because it will allow the La Cygne Units to continue to provide low cost energy in the most cost-effective manner for years to come. Based on extensive analysis performed by KCP&L, the decision to retrofit La Cygne is the best option to meet KCP&L's supply obligations and to comply with federal and state environmental obligations.

# 15 Q: Is the Company asking for any recovery of the costs of the La Cygne Project in this 16 case?

17 A: No. Under Missouri law, the Company is not permitted to include such investments in
18 rates until the plant is fully operational and used for service.

## **19 Q:** Please describe the La Cygne environmental retrofit project.

A: KCP&L entered into an Engineer, Procure, and Construct contract with La Cygne
Environmental Partners ("LEP") on August 26, 2011, immediately following the
approval of predetermination by the KCC on August 19, 2011. The La Cygne Project
includes the installation of wet scrubbers for flue gas desulferization, baghouses with

pulse-jet fabric filter technology, induced draft fans, and a common dual-flue chimney for
both La Cygne Units 1 and 2, and a selective catalytic reduction ("SCR") system, lowNO<sub>x</sub> burners ("LNBs"), and an over-fire air ("OFA") system for La Cygne Unit 2.
KCP&L expects many construction jobs to be created in the region by the La Cygne
Project.

# 6

7

**O**:

# KCC Predetermination of the La Cygne Project?

Has KCP&L communicated any information to the Commission Staff regarding the

A: Absolutely. KCP&L met with the Commission Staff, Office of Public Counsel ("OPC"),
and the Missouri Department of Natural Resources ("MDNR") on two separate occasions
to date to present the status of the KCC predetermination and La Cygne Environmental
Project. We have been providing status reports to the Commission's Engineering and
Audit Staff on a monthly basis. This project will be on-going for four years. We expect
to continue the open and transparent process that was our commitment under the CEP in
working with the Staff and parties over the life of the La Cygne Environmental Project.

# 15 Q: Please explain what activities KCP&L has been engaged in over the past 12 months 16 to secure additional wind-based generation resources.

A: KCP&L is committed to not only complying with its renewable energy obligations but
pursuing additional renewable energy options when they result in benefits to ratepayers.
In 2011, KCP&L negotiated two wind-based Power Purchase Agreements ("PPA") for a
total of 231.9MW. In May 2011, KCP&L signed a PPA for 131.1MW that is expected to
be fully operational by the end of June 2012. In November 2011, KCP&L signed a PPA
for 100.8MW that is contractually obligated to be fully operational by December 31,

2012. Both PPAs will supply energy to KCP&L's customers in Missouri and Kansas for
 a term of 20 years.

# **3** Q: Has KCP&L been active in any other renewable energy related activity?

A: Yes, KCP&L signed a PPA for 56MW of hydro-based generation from existing facilities
in Nebraska under the control of Central Nebraska Public Power Irrigation District. The
contract was signed on November 3, 2011 and delivery of energy will commence on
January 1, 2014. The term of the contract is 10 years. Kansas regulations allow this
hydro generation resource to be considered a renewable resource for meeting the Kansas
Renewable Energy Standards.

# 10 Q: Will you explain any activity in regard to solar based generation that KCP&L has 11 been a part of the past year?

A: With respect to solar generation, KCP&L has issued over \$1.5 million in solar rebates to
eligible customers since the Solar Photovoltaic Rebate Program tariff was initiated in
Additionally, KCP&L has installed a 100kW solar facility at the Paseo High
School in Kansas City with an additional 80kW of solar to be installed in 2012.

# 16 Q: Looking into the future what do you see as KCP&L's additions in the renewable17 arena?

# A: KCP&L evaluates the addition of renewable resources as part of its resource planning process. KCP&L also remains active in monitoring potential changes to renewable energy requirements at both state and federal levels. When it is determined that new renewable generation is cost effective for customers or required under law, KCP&L will determine how to best meet the renewable additions for our customers.

1

**Q**:

## What is the status of Smart Grid Demonstration Project?

2 A: There are over 14,000 customers (meters) in the project area located in mid-town Kansas 3 City, MO, just east of the Country Club Plaza. The project area includes the Green 4 Impact Zone; a cooperative effort to focus federal stimulus funds on projects in a targeted 5 area of Kansas City, MO — bounded by 39th St. on the north, 51st St. on the south, 6 Troost Ave. on the west, and Prospect to 47th to Swope Parkway on the east. The Green 7 Impact Zone represents about 3,500 customers (meters) impacted by the project. It is 8 challenged with high unemployment, low income and education levels, lack of internet 9 access and inefficient homes.

10 Q: What is the purpose of the Smart Grid Demonstration Project?

A: The project goal is to deliver next generation smart grid technologies to enhance Kansas
 City's urban core, engage customers, and to evaluate technical, operational and business
 model feasibility for KCP&L and its customers.

14

# **Q:** How is the project progressing?

A: The legacy meters have been replaced with Smart meters. They are integral to the Automated Meter Infrastructure that allows two-way communication between the Company and our customers. We have also offered new products and services to customers in the project area; installed renewable and distributed energy; and are in the process of automating grid analysis, management and control in order to adapt to condition changes while meeting safety, cyber security, and service needs.

# 1 Q: What is the significance of two-way communication between the Company and its2 customers?

A: Two-way communication allows the Company to provide nearly real time information
about their electric use. This access to timely information can be used by the customer to
better manage their electric use and expenditures. Those customers who choose to take
advantage of the tools being offered can monitor their electric use. They can compare
their actual use to a preset target bill and even be offered ways to use less electricity to
meet their target bill goal.

9

## Q: Please describe the renewable and distributed energy you mentioned above.

A: Last May, the Company filed an application in Case No. EA-2011-0368 with the
Commission requesting a Certificate of Convenience and Necessity to all the Company to
install up to 180kW of solar power in the demonstration area. In June, the Commission
approved the application, and the Company later installed approximately 100kW solar
plant on the rooftop of the Paseo High School; the largest solar array in our service
territory. The remaining solar plant will be installed at various locations within the
project. The exact locations have not been decided at this point in time.

- 17 Q: How are you automating grid analysis, management and control?
- 18 A: Much of the grid work will happen in 2012. During 2012 we plan to complete:

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- Smart Substation Upgrades
- Smart Distribution Upgrades
- Battery Storage System
  - Complete End-Use Installation
  - Full Integration & Cyber Security Acceptance Testing
  - Final System Interoperability Testing
- Fully Operational SmartGrid
- Begin Measurement Phase

1

**Q**:

#### Why is this project important to KCP&L and its customers?

2 A: This project combines commercial innovation with a unique approach to smart grid 3 development with a heavy focus on customer engagement and value. It provides 4 information and enabling technologies for customers. It creates a complete, end-to-end 5 smart grid — from smart generation to end-use — that will deliver improved 6 performance focused on a major urban substation. It introduces new technologies, 7 applications, protocols, communications and business models that will be evaluated, 8 It represents a best-in-class approach to technology demonstrated and refined. 9 integration, application development and partnership collaboration, allowing progression 10 of complete smart grid solutions — with interoperability standards — rather than 11 singular, packaged applications. KCP&L's demonstration project will provide the critical 12 energy infrastructure required to support a targeted urban revitalization effort in Kansas 13 City's Green Impact Zone and support a more sustainable future.

14

#### CONCLUSION

# 15 Q: Do you have concluding remarks for the Commission's consideration?

A. Yes. The Company is asking the Commission to allow it to recover the costs it has
incurred to provide service to its customers. While those costs have increased, the
Company continues to reduce the overall increase request as a result of cost management
strategies that are producing millions of dollars of savings.

Second, in these difficult economic times, our shareholders have shared some of the burden. In the first quarter of 2009, the Company reduced its dividend to shareholders by 50 percent to conserve capital to reinvest in facilities needed by our customers. We have continued to pay-out dividends at a reduced level since that time. Finally, the Company is asking the Commission to allow the Company the opportunity to earn a fair and reasonable return on its investments. This case is not about increasing profits for the Company. In recent years, the Company has not earned its allowed return on equity. Let me be clear that KCP&L is not asking for a guaranteed rate of return. However, by being allowed the opportunity to earn a fair and reasonable return on its investments, KCP&L will be able to continue serving its customers and attract the capital it needs to fund investments in its system.

# 8 Q: What will allow the Company to have an opportunity to earn a fair and reasonable 9 return on its investments and for the Company to address the challenges presented 10 by regulatory lag?

11 The Company is proposing several regulatory mechanisms that will help to improve its A. 12 ability to address regulatory lag, which will in turn improve the Company's ability to 13 earn a full and fair return. We are requesting expense trackers as more fully discussed in 14 the Direct Testimony of Company witness Darrin Ives that will provide an opportunity 15 for KCP&L to earn a return more in line with the return allowed by the Commission in 16 this case. For example, the transmission tracker will help deal with the difficult issues 17 surrounding the expansion of the transmission grid. Additionally, the modifications 18 being proposed by the Company related to the OSS margins, in conjunction with our 19 request for an IEC, will help to reduce the impact of the expected volatility in the OSS 20 markets in the near future.

It is important for the Commission to allow the Company the opportunity to earn a fair and reasonable rate of return so that the Company will be in a position to be financially strong as it accesses the capital markets. The utility industry is among the

most capital-intensive industries in the world. Failure to attract capital would have
 significant cost implications to the Company and ultimately to our customers. Dr.
 Samuel C. Hadaway is the Company's cost of capital expert in this case.

The combination of a reasonable allowed return and authorization of our requested regulatory mechanisms to manage regulatory lag will provide the Company an opportunity to earn a return closer to the return authorized by the Commission. Earning close to our allowed return is essential to our credit metrics and maintaining an investment grade rating. Maintaining an investment grade rating for its bonds is an important goal to ensure that the costs of borrowing for the Company's projects will be reasonable and at the lowest realistic costs. These lower costs benefit all constituencies.

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# **Q:** Does that conclude your testimony?

12 A: Yes, it does.

# **BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI**

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In the Matter of Kansas City Power & Light Company's Request for Authority to Implement A General Rate Increase for Electric Service

Case No. ER-2012-0174

## **AFFIDAVIT OF TERRY D. BASSHAM**

# STATE OF MISSOURI ) ss **COUNTY OF JACKSON**

Terry D. Bassham, being first duly sworn on his oath, states:

My name is Terry D. Bassham. I work in Kansas City, Missouri, and I am 1. President, Chief Operating Officer, and a member of the Board of Directors of Great Plains Energy Incorporated, the holding company of Kansas City Power & Light Company ("KCP&L"). I am also the President and Chief Operating Officer of KCP&L.

2. Attached hereto and made a part hereof for all purposes is my Direct Testimony on behalf of KCP&L consisting of  $\frac{twenty}{(20)}$  pages, having been prepared in written form for introduction into evidence in the above-captioned docket.

I have knowledge of the matters set forth therein. I hereby swear and affirm that 3. my answers contained in the attached testimony to the questions therein propounded, including any attachments thereto, are true and accurate to the best of my knowledge, information and belief.

D. Bassham

27th day of February, 2012. Subscribed and sworn before me this

Notary Public

My commission expires: F-lb. 4 2015

| NICOLE A. WEHRY                          |  |
|--|--|
| Notary Public - Notary Seal              |  |
| State of Missouri                        |  |
| Commissioned for Jackson County          |  |
| My Commission Expires: February 04, 2015 |  |
| Commission Number: 11391200              |  |